

**EXECUTIVE SUMMARY - ENFORCEMENT MATTER**  
**DOCKET NO.: 2008-1528-AIR-E TCEQ ID: RN100543917 CASE NO.: 36573**  
**RESPONDENT NAME: Whirlwind Steel Buildings, Inc.**

|   |   |  |
|---|---|--|
| <b>ORDER TYPE:</b>  |   |  |
| <input checked="" type="checkbox"/> 1660 AGREED ORDER   | <input type="checkbox"/> FINDINGS AGREED ORDER              | <input type="checkbox"/> FINDINGS ORDER FOLLOWING SOAH HEARING       |
| <input type="checkbox"/> FINDINGS DEFAULT ORDER   | <input type="checkbox"/> SHUTDOWN ORDER                     | <input type="checkbox"/> IMMINENT AND SUBSTANTIAL ENDANGERMENT ORDER |
| <input type="checkbox"/> AMENDED ORDER  | <input type="checkbox"/> EMERGENCY ORDER                    |  |
| <b>CASE TYPE:</b>   |   |  |
| <input checked="" type="checkbox"/> AIR   | <input type="checkbox"/> MULTI-MEDIA (check all that apply) | <input type="checkbox"/> INDUSTRIAL AND HAZARDOUS WASTE              |
| <input type="checkbox"/> PUBLIC WATER SUPPLY  | <input type="checkbox"/> PETROLEUM STORAGE TANKS            | <input type="checkbox"/> OCCUPATIONAL CERTIFICATION                  |
| <input type="checkbox"/> WATER QUALITY  | <input type="checkbox"/> SEWAGE SLUDGE                      | <input type="checkbox"/> UNDERGROUND INJECTION CONTROL               |
| <input type="checkbox"/> MUNICIPAL SOLID WASTE  | <input type="checkbox"/> RADIOACTIVE WASTE                  | <input type="checkbox"/> DRY CLEANER REGISTRATION                    |
| <p><b>SITE WHERE VIOLATION(S) OCCURRED:</b> Whirlwind Steel Buildings, 8234 Hansen Road, Houston, Harris County</p> <p><b>TYPE OF OPERATION:</b> Metal building fabrication plant</p> <p><b>SMALL BUSINESS:</b>    <input type="checkbox"/> Yes    <input checked="" type="checkbox"/> No</p> <p><b>OTHER SIGNIFICANT MATTERS:</b> There are no complaints. There is no record of additional pending enforcement actions regarding this facility location.</p> <p><b>INTERESTED PARTIES:</b> No one other than the ED and the Respondent has expressed an interest in this matter.</p> <p><b>COMMENTS RECEIVED:</b> The <i>Texas Register</i> comment period expired on February 2, 2009. No comments were received.</p> <p><b>CONTACTS AND MAILING LIST:</b><br/> <b>TCEQ Attorney/SEP Coordinator:</b> None<br/> <b>TCEQ Enforcement Coordinator:</b> Ms. Trina Grieco, Enforcement Division, Enforcement Team 5, MC R-13, (210) 403-4006; Mr. Bryan Sinclair, Enforcement Division, MC 219, (512) 239-2171<br/> <b>Respondent:</b> Mr. Jack Sturdivant, President, Whirlwind Steel Buildings, Inc., 8234 Hansen Road, Houston, Texas 77075-1002<br/> <b>Respondent's Attorney:</b> Not represented by counsel on this enforcement matter</p> |   |  |

**VIOLATION SUMMARY CHART:**

| VIOLATION INFORMATION  | PENALTY CONSIDERATIONS   | CORRECTIVE ACTIONS TAKEN/REQUIRED  |
|--|--|--|
| <p><b>Type of Investigation:</b><br/> <input type="checkbox"/> Complaint<br/> <input type="checkbox"/> Routine<br/> <input type="checkbox"/> Enforcement Follow-up<br/> <input checked="" type="checkbox"/> Records Review</p> <p><b>Date(s) of Complaints Relating to this Case:</b> None</p> <p><b>Date of Record Review Relating to this Case:</b> August 7, 2008</p> <p><b>Date of NOE Relating to this Case:</b> August 28, 2008 (NOE)</p> <p><b>Background Facts:</b> This was a record review.</p> <p><b>AIR</b></p> <p>Failure to submit complete, accurate, and timely annual compliance certifications ("ACCs") for the August 24, 2005 through August 23, 2006 and August 24, 2006 through August 23, 2007 certification periods; and the semi-annual deviation ("SAD") reports for the August 24, 2006 through February 23, 2007 and February 24, 2007 through August 23, 2007 SAD reporting periods. Specifically, the first ACC was due by September 22, 2006, but was not received until August 11, 2008. The second ACC was due by September 22, 2007, but was not submitted until October 29, 2007, and did not include the period from August 24, 2006 through November 22, 2006. The first SAD report was due by March 24, 2007, but was not submitted. The second SAD report was submitted within the required timeframe, but was for both the first and second SAD reporting periods, and was inadequate (missing relevant term or condition of the applicable permit, included incorrect reporting dates, and included corrective actions that had not been completed) [30 TEX. ADMIN. CODE §§ 122.143(2), (4) and (15), 122.145(2)(A) and (2)(B), 122.146(2), 122.165(a)(8), Federal Operating Permit ("FOP") No. O-02060, General Terms and Conditions, and TEX. HEALTH &amp; SAFETY CODE § 382.085(b)].</p> | <p><b>Total Assessed:</b> \$10,700</p> <p><b>Total Deferred:</b> \$2,140<br/> <input checked="" type="checkbox"/> Expedited Settlement<br/> <input type="checkbox"/> Financial Inability to Pay</p> <p><b>SEP Conditional Offset:</b> \$0</p> <p><b>Total Paid (Due) to General Revenue:</b> \$265 (remaining \$8,295 is due in 35 monthly payments of \$237 each)</p> <p><b>Site Compliance History Classification</b><br/> <input type="checkbox"/> High <input checked="" type="checkbox"/> Average <input type="checkbox"/> Poor</p> <p><b>Person Compliance History Classification</b><br/> <input type="checkbox"/> High <input checked="" type="checkbox"/> Average <input type="checkbox"/> Poor</p> <p><b>Major Source:</b> <input checked="" type="checkbox"/> Yes <input type="checkbox"/> No</p> <p><b>Applicable Penalty Policy:</b> September 2002</p> | <p><b>Corrective Actions Taken:</b></p> <p>1) The Executive Director recognizes that the Respondent implemented the following corrective action measures at the Plant:</p> <p>a) On October 29, 2007, submitted a request to void FOP No. O-02060, which was voided October 17, 2008; and</p> <p>b) Submitted an ACC for the August 24, 2005 through August 23, 2006 certification period, which was received on August 11, 2008.</p> <p><b>Ordering Provisions:</b></p> <p>2) The Order will require the Respondent to:</p> <p>a) Within 30 days after the effective date of this Agreed Order:</p> <p>i. Submit any deviations for the period of August 24, 2006 through November 22, 2006, which were not previously covered in ACCs submitted; and</p> <p>ii. Implement measures designed to ensure that ACCs and SADs are complete, accurate, and submitted within the required timeframes through October 17, 2008 (the date that FOP No. O-02060 was voided).</p> <p>b) Within 45 days after the effective date of this Agreed Order, submit written certification and include detailed supporting documentation including photographs, receipts, and/or other records to demonstrate compliance with Ordering Provision No. 2.a.</p> |



# Penalty Calculation Worksheet (PCW)

Policy Revision 2 (September 2002)

PCW Revision June 12, 2008

|              |          |             |           |             |                     |
|--------------|----------|-------------|-----------|-------------|---------------------|
| <b>DATES</b> | Assigned | 2-Sep-2008  |           |             |                     |
|              | PCW      | 25-Sep-2008 | Screening | 22-Sep-2008 | EPA Due 25-May-2009 |

|  |                                 |                    |       |  |  |
|--|---------------------------------|--------------------|-------|--|--|
| <b>RESPONDENT/FACILITY INFORMATION</b> |                                 |                    |       |  |  |
| Respondent                             | Whirlwind Steel Buildings, Inc. |                    |       |  |  |
| Reg. Ent. Ref. No.                     | RN100543917                     |                    |       |  |  |
| Facility/Site Region                   | 12-Houston                      | Major/Minor Source | Major |  |  |

|                                 |                 |                       |                    |  |  |
|---------------------------------|-----------------|-----------------------|--------------------|--|--|
| <b>CASE INFORMATION</b>         |                 |                       |                    |  |  |
| Enf./Case ID No.                | 36573           | No. of Violations     | 1                  |  |  |
| Docket No.                      | 2008-1528-AIR-E | Order Type            | 1660               |  |  |
| Media Program(s)                | Air             | Government/Non-Profit | No                 |  |  |
| Multi-Media                     |                 | Enf. Coordinator      | Trina Grieco       |  |  |
|                                 |                 | EC's Team             | Enforcement Team 5 |  |  |
| Admin. Penalty \$ Limit Minimum | \$0             | Maximum               | \$10,000           |  |  |

## Penalty Calculation Section

|   |                   |          |
|---|-------------------|----------|
| <b>TOTAL BASE PENALTY (Sum of violation base penalties)</b> | <i>Subtotal 1</i> | \$10,000 |
|---|-------------------|----------|

### ADJUSTMENTS (+/-) TO SUBTOTAL 1

Subtotals 2-7 are obtained by multiplying the Total Base Penalty (Subtotal 1) by the indicated percentage.

|                           |                  |                                |       |
|---------------------------|------------------|--------------------------------|-------|
| <b>Compliance History</b> | 7.0% Enhancement | <i>Subtotals 2, 3, &amp; 7</i> | \$700 |
|---------------------------|------------------|--------------------------------|-------|

Notes: Penalty enhancement due to one NOV issued for same or similar violations, and one NOV issued for dissimilar violations.

|                    |    |                  |                   |     |
|--------------------|----|------------------|-------------------|-----|
| <b>Culpability</b> | No | 0.0% Enhancement | <i>Subtotal 4</i> | \$0 |
|--------------------|----|------------------|-------------------|-----|

Notes: The Respondent does not meet the culpability criteria.

|  |                   |     |
|--|-------------------|-----|
| <b>Good Faith Effort to Comply Total Adjustments</b> | <i>Subtotal 5</i> | \$0 |
|--|-------------------|-----|

|                         |                   |                   |     |
|-------------------------|-------------------|-------------------|-----|
| <b>Economic Benefit</b> | 0.0% Enhancement* | <i>Subtotal 6</i> | \$0 |
|-------------------------|-------------------|-------------------|-----|

Total EB Amounts \$196  
Approx. Cost of Compliance \$1,500  
\*Capped at the Total EB \$ Amount

|                             |                       |          |
|-----------------------------|-----------------------|----------|
| <b>SUM OF SUBTOTALS 1-7</b> | <i>Final Subtotal</i> | \$10,700 |
|-----------------------------|-----------------------|----------|

|   |      |                   |     |
|---|------|-------------------|-----|
| <b>OTHER FACTORS AS JUSTICE MAY REQUIRE</b> | 0.0% | <i>Adjustment</i> | \$0 |
|---|------|-------------------|-----|

Reduces or enhances the Final Subtotal by the indicated percentage.

Notes:

|                             |          |
|-----------------------------|----------|
| <i>Final Penalty Amount</i> | \$10,700 |
|-----------------------------|----------|

|                                   |                               |          |
|-----------------------------------|-------------------------------|----------|
| <b>STATUTORY LIMIT ADJUSTMENT</b> | <i>Final Assessed Penalty</i> | \$10,700 |
|-----------------------------------|-------------------------------|----------|

|                 |                 |                   |          |
|-----------------|-----------------|-------------------|----------|
| <b>DEFERRAL</b> | 20.0% Reduction | <i>Adjustment</i> | -\$2,140 |
|-----------------|-----------------|-------------------|----------|

Reduces the Final Assessed Penalty by the indicated percentage. (Enter number only; e.g. 20 for 20% reduction.)

Notes: Deferral offered for expedited settlement.

|                        |         |
|------------------------|---------|
| <b>PAYABLE PENALTY</b> | \$8,560 |
|------------------------|---------|

Screening Date 22-Sep-2008

Docket No. 2008-1528-AIR-E

PCW

Respondent Whirlwind Steel Buildings, Inc.

Policy Revision 2 (September 2002)

Case ID No. 36573

PCW Revision June 12, 2008

Reg. Ent. Reference No. RN100543917

Media [Statute] Air

Enf. Coordinator Trina Grieco

## Compliance History Worksheet

## &gt;&gt; Compliance History Site Enhancement (Subtotal 2)

| Component                     | Number of...   | Enter Number Here | Adjust. |
|-------------------------------|--|-------------------|---------|
| NOVs                          | Written NOVs with same or similar violations as those in the current enforcement action (number of NOVs meeting criteria)  | 1                 | 5%      |
|                               | Other written NOVs   | 1                 | 2%      |
| Orders                        | Any agreed final enforcement orders containing a denial of liability (number of orders meeting criteria)   | 0                 | 0%      |
|                               | Any adjudicated final enforcement orders, agreed final enforcement orders without a denial of liability, or default orders of this state or the federal government, or any final prohibitory emergency orders issued by the commission | 0                 | 0%      |
| Judgments and Consent Decrees | Any non-adjudicated final court judgments or consent decrees containing a denial of liability of this state or the federal government (number of judgements or consent decrees meeting criteria)                                       | 0                 | 0%      |
|                               | Any adjudicated final court judgments and default judgments, or non-adjudicated final court judgments or consent decrees without a denial of liability, of this state or the federal government  | 0                 | 0%      |
| Convictions                   | Any criminal convictions of this state or the federal government (number of counts)  | 0                 | 0%      |
| Emissions                     | Chronic excessive emissions events (number of events)  | 0                 | 0%      |
| Audits                        | Letters notifying the executive director of an intended audit conducted under the Texas Environmental, Health, and Safety Audit Privilege Act, 74th Legislature, 1995 (number of audits for which notices were submitted)              | 0                 | 0%      |
|                               | Disclosures of violations under the Texas Environmental, Health, and Safety Audit Privilege Act, 74th Legislature, 1995 (number of audits for which violations were disclosed)   | 0                 | 0%      |
| Please Enter Yes or No        |  |                   |         |
| Other                         | Environmental management systems in place for one year or more   | No                | 0%      |
|                               | Voluntary on-site compliance assessments conducted by the executive director under a special assistance program  | No                | 0%      |
|                               | Participation in a voluntary pollution reduction program   | No                | 0%      |
|                               | Early compliance with, or offer of a product that meets future state or federal government environmental requirements  | No                | 0%      |

Adjustment Percentage (Subtotal 2) 7%

## &gt;&gt; Repeat Violator (Subtotal 3)

No

Adjustment Percentage (Subtotal 3) 0%

## &gt;&gt; Compliance History Person Classification (Subtotal 7)

Average Performer

Adjustment Percentage (Subtotal 7) 0%

## &gt;&gt; Compliance History Summary

Compliance History Notes

Penalty enhancement due to one NOV issued for same or similar violations, and one NOV issued for dissimilar violations.

Total Adjustment Percentage (Subtotals 2, 3, &amp; 7) 7%

|                                |                                 |                   |                                    |            |
|--------------------------------|---------------------------------|-------------------|------------------------------------|------------|
| <b>Screening Date</b>          | 22-Sep-2008                     | <b>Docket No.</b> | 2008-1528-AIR-E                    | <b>PCW</b> |
| <b>Respondent</b>              | Whirlwind Steel Buildings, Inc. |                   | Policy Revision 2 (September 2002) |            |
| <b>Case ID No.</b>             | 36573                           |                   | PCW Revision June 12, 2008         |            |
| <b>Reg. Ent. Reference No.</b> | RN100543917                     |                   |                                    |            |
| <b>Media [Statute]</b>         | Air                             |                   |                                    |            |
| <b>Enf. Coordinator</b>        | Trina Grieco                    |                   |                                    |            |

|                              |   |
|------------------------------|---|
| <b>Violation Number</b>      | 1   |
| <b>Rule Cite(s)</b>          | 30 Tex. Admin. Code §§ 122.143(2), (4) and (15), 122.145(2)(A), and (2)(B), 122.146(2), 122.165(a)(8), Federal Operating Permit No. O-02060, General Terms and Conditions and Tex. Health & Safety Code § 382.085(b)  |
| <b>Violation Description</b> | Failed to submit complete, accurate, and timely annual compliance certifications ("ACCs") for the August 24, 2005 through August 23, 2006 and August 24, 2006 through August 23, 2007 certification periods; and the semi-annual deviation ("SAD") reports for the August 24, 2006 through February 23, 2007 and February 24, 2007 through August 23, 2007 SAD reporting periods. Specifically, the first ACC was due by September 22, 2006, but was not received until August 11, 2008. The second ACC was due by September 22, 2007, but was not submitted until October 29, 2007, and did not include the period from August 24, 2006 through November 22, 2006. The first SAD report was due by March 24, 2007, but was not submitted. The second SAD report was submitted within the required timeframe, but was for both the first and second SAD reporting periods, and was inadequate (missing relevant term or condition of the applicable permit, included incorrect reporting dates, and included corrective actions that had not been completed). |

**Base Penalty** \$10,000

**>> Environmental, Property and Human Health Matrix**

|           |             |       |          |         |       |
|-----------|-------------|-------|----------|---------|-------|
| OR        | <b>Harm</b> |       |          | Percent |       |
|           | Release     | Major | Moderate |         | Minor |
|           | Actual      |       |          |         |       |
| Potential |             |       |          | 0%      |       |

**>> Programmatic Matrix**

|  |               |       |          |       |         |
|--|---------------|-------|----------|-------|---------|
|  | Falsification | Major | Moderate | Minor | Percent |
|  |               | x     |          |       |         |

**Matrix Notes** 100% of the rule requirements were not met.

**Adjustment** \$7,500

\$2,500

**Violation Events**

Number of Violation Events  Number of violation days

mark only one with an x

|              |   |
|--------------|---|
| daily        |   |
| monthly      |   |
| quarterly    |   |
| semiannual   |   |
| annual       |   |
| single event | x |

**Violation Base Penalty** \$10,000

Four single events (one per report) are recommended.

**Good Faith Efforts to Comply** 0.0% Reduction \$0

|               |            |                               |
|---------------|------------|-------------------------------|
|               | Before NOV | NOV to EDPRP/Settlement Offer |
| Extraordinary |            |                               |
| Ordinary      |            |                               |
| N/A           | x          | (mark with x)                 |

**Notes** The Respondent does not meet the good faith criteria for this violation.

**Violation Subtotal** \$10,000

**Economic Benefit (EB) for this violation** **Statutory Limit Test**

Estimated EB Amount  Violation Final Penalty Total

**This violation Final Assessed Penalty (adjusted for limits)**

## Economic Benefit Worksheet

**Respondent:** Whirlwind Steel Buildings, Inc.  
**Case ID No.:** 36573  
**Reg. Ent. Reference No.:** RN100543917  
**Media:** Air  
**Violation No.:** 1

| Percent Interest | Years of Depreciation |
|------------------|-----------------------|
| 5.0              | 15                    |

| Item Description | Item Cost | Date Required | Final Date | Yrs | Interest Saved | Onetime Costs | EB Amount |
|------------------|-----------|---------------|------------|-----|----------------|---------------|-----------|
| No commas or \$  |           |               |            |     |                |               |           |

### Delayed Costs

| Item Description         | Item Cost | Date Required | Final Date | Yrs  | Interest Saved | Onetime Costs | EB Amount |
|--------------------------|-----------|---------------|------------|------|----------------|---------------|-----------|
| Equipment                |           |               |            | 0.00 | \$0            | \$0           | \$0       |
| Buildings                |           |               |            | 0.00 | \$0            | \$0           | \$0       |
| Other (as needed)        |           |               |            | 0.00 | \$0            | \$0           | \$0       |
| Engineering/construction |           |               |            | 0.00 | \$0            | \$0           | \$0       |
| Land                     |           |               |            | 0.00 | \$0            | n/a           | \$0       |
| Record Keeping System    | \$1,000   | 22-Sep-2006   | 1-May-2009 | 2.61 | \$130          | n/a           | \$130     |
| Training/Sampling        |           |               |            | 0.00 | \$0            | n/a           | \$0       |
| Remediation/Disposal     |           |               |            | 0.00 | \$0            | n/a           | \$0       |
| Permit Costs             |           |               |            | 0.00 | \$0            | n/a           | \$0       |
| Other (as needed)        | \$500     | 22-Sep-2006   | 1-May-2009 | 2.61 | \$65           | n/a           | \$65      |

Notes for DELAYED costs

Estimated cost to implement measures designed to ensure that ACCs and SAD reports are complete, accurate, and submitted within the required timeframes (\$1,000), and to prepare and submit one complete and accurate ACC for the August 24, 2006 through August 23, 2007 annual certification period and two complete and accurate SAD reports for the August 27, 2006 through February 26, 2007 and February 27, 2007 through August 26, 2008 SAD reporting periods (\$500). Date required is the date the first report was due. Final date is the date corrective actions are projected to be completed.

### Avoided Costs

ANNUALIZE [1] avoided costs before entering item (except for one-time avoided costs)

| Item Description              | Item Cost | Date Required | Final Date | Yrs  | Interest Saved | Onetime Costs | EB Amount |
|-------------------------------|-----------|---------------|------------|------|----------------|---------------|-----------|
| Disposal                      |           |               |            | 0.00 | \$0            | \$0           | \$0       |
| Personnel                     |           |               |            | 0.00 | \$0            | \$0           | \$0       |
| Inspection/Reporting/Sampling |           |               |            | 0.00 | \$0            | \$0           | \$0       |
| Supplies/equipment            |           |               |            | 0.00 | \$0            | \$0           | \$0       |
| Financial Assurance [2]       |           |               |            | 0.00 | \$0            | \$0           | \$0       |
| ONE-TIME avoided costs [3]    |           |               |            | 0.00 | \$0            | \$0           | \$0       |
| Other (as needed)             |           |               |            | 0.00 | \$0            | \$0           | \$0       |

Notes for AVOIDED costs

|                            |         |              |       |
|----------------------------|---------|--------------|-------|
| Approx. Cost of Compliance | \$1,500 | <b>TOTAL</b> | \$196 |
|----------------------------|---------|--------------|-------|

# Compliance History

Customer/Respondent/Owner-Operator: CN600255095 Whirlwind Steel Buildings, Inc. Classification: AVERAGE Rating: 0.71  
Regulated Entity: RN100543917 WHIRLWIND STEEL BUILDINGS Classification: AVERAGE Site Rating: 0.71

|               |                        |                |            |
|---------------|------------------------|----------------|------------|
| ID Number(s): | AIR OPERATING PERMITS  | ACCOUNT NUMBER | HX1594C    |
|               | AIR OPERATING PERMITS  | PERMIT         | 2060       |
|               | AIR NEW SOURCE PERMITS | ACCOUNT NUMBER | HX1594C    |
|               | AIR NEW SOURCE PERMITS | AFS NUM        | 4820101497 |
|               | AIR NEW SOURCE PERMITS | PERMIT         | 53869      |
|               | STORMWATER             | PERMIT         | TXR05K077  |

Location: 8234 HANSEN RD, HOUSTON, TX, 77075 Rating Date: 9/1/2008 Repeat Violator: NO

TCEQ Region: REGION 12 – HOUSTON

Date Compliance History Prepared: September 25, 2008

Agency Decision Requiring Compliance History: Enforcement

Compliance Period: September 25, 2003 to September 25, 2008

TCEQ Staff Member to Contact for Additional Information Regarding this Compliance History

Name: Trina Grieco Phone: (210) 403-4006

## Site Compliance History Components

1. Has the site been in existence and/or operation for the full five year compliance period? Yes
2. Has there been a (known) change in ownership of the site during the compliance period? No
3. If Yes, who is the current owner? N/A
4. If Yes, who was/were the prior owner(s)? N/A
5. When did the change(s) in ownership occur? N/A

## Components (Multimedia) for the Site :

A. Final Enforcement Orders, court judgements, and consent decrees of the state of Texas and the federal government.  
N/A

B. Any criminal convictions of the state of Texas and the federal government.  
N/A

C. Chronic excessive emissions events.  
N/A

D. The approval dates of investigations. (CCEDS Inv. Track. No.)

|   |            |          |
|---|------------|----------|
| 1 | 08/28/2008 | (686720) |
| 2 | 03/15/2006 | (450399) |
| 3 | 07/07/2005 | (397937) |
| 4 | 05/03/2005 | (378309) |
| 5 | 05/18/2004 | (269216) |
| 6 | 03/09/2004 | (256276) |
| 7 | 12/30/2003 | (258797) |

E. Written notices of violations (NOV). (CCEDS Inv. Track. No.)

Date: 02/27/2004 (256276)

Self Report? NO

Citation: 30 TAC Chapter 106, SubChapter T 106.454(1)(E)

Classification: Minor

30 TAC Chapter 115, SubChapter E 115.412(1)(C)  
30 TAC Chapter 116, SubChapter B 116.110(a)(4)

Description: The RE failed to display a permanent and conspicuous label summarizing proper operating procedures to minimize emissions.

Self Report? NO Classification: Minor

Citation: 30 TAC Chapter 115, SubChapter E 115.412(1)(A)

Description: The RE failed to ensure that a degreaser cover was closed when parts were not being handled in the cleaner.

Date: 05/03/2005 (378309)

Self Report? NO Classification: Moderate

Citation: 30 TAC Chapter 122, SubChapter B 122.143(4)

30 TAC Chapter 122, SubChapter B 122.146(2)

Rqmt Prov: OP General Conditions

Description: Failure to submit Annual Compliance Certification and Deviation Report on time.

F. Environmental audits.

N/A

G. Type of environmental management systems (EMSs).

N/A

H. Voluntary on-site compliance assessment dates.

N/A

I. Participation in a voluntary pollution reduction program.

N/A

J. Early compliance.

N/A

Sites Outside of Texas

N/A



TEXAS COMMISSION ON ENVIRONMENTAL QUALITY



|                            |   |                       |
|----------------------------|---|-----------------------|
| IN THE MATTER OF AN        | § | BEFORE THE            |
| ENFORCEMENT ACTION         | § |                       |
| CONCERNING                 | § |                       |
| WHIRLWIND STEEL BUILDINGS, | § | TEXAS COMMISSION ON   |
| INC.                       | § |                       |
| RN100543917                | § | ENVIRONMENTAL QUALITY |

**AGREED ORDER  
DOCKET NO. 2008-1528-AIR-E**

**I. JURISDICTION AND STIPULATIONS**

At its \_\_\_\_\_ agenda, the Texas Commission on Environmental Quality ("the Commission" or "TCEQ") considered this agreement of the parties, resolving an enforcement action regarding Whirlwind Steel Buildings, Inc. ("the Respondent") under the authority of TEX. HEALTH & SAFETY CODE ch. 382 and TEX. WATER CODE ch. 7. The Executive Director of the TCEQ, through the Enforcement Division, and the Respondent appear before the Commission and together stipulate that:

1. The Respondent owns and operates a metal building fabrication plant at 8234 Hansen Road in Houston, Harris County, Texas (the "Plant").
2. The Plant consists of one or more sources as defined in TEX. HEALTH & SAFETY CODE § 382.003(12).
3. The Commission and the Respondent agree that the Commission has jurisdiction to enter this Agreed Order, and that the Respondent is subject to the Commission's jurisdiction.
4. The Respondent received notice of the violations alleged in Section II ("Allegations") on or about September 2, 2008.
5. The occurrence of any violation is in dispute and the entry of this Agreed Order shall not constitute an admission by the Respondent of any violation alleged in Section II ("Allegations"), nor of any statute or rule.
6. An administrative penalty in the amount of Ten Thousand Seven Hundred Dollars (\$10,700) is assessed by the Commission in settlement of the violations alleged in Section II ("Allegations"). the Respondent has paid Two Hundred Sixty-Five Dollars (\$265) of the administrative penalty and Two Thousand One Hundred Forty Dollars (\$2,140) is deferred contingent upon the Respondent's timely and satisfactory compliance with all the terms of this Agreed Order. If the



Respondent fails to timely and satisfactorily comply with all requirements of this Agreed Order, including the payment schedule, the Executive Director may require the Respondent to pay all or part of the deferred penalty.

The remaining amount of Eight Thousand Two Hundred Ninety-Five Dollars (\$8,295) of the administrative penalty shall be payable in 35 monthly payments of Two Hundred Thirty-Seven Dollars (\$237) each. The next monthly payment shall be paid within 30 days after the effective date of this Agreed Order. The subsequent payments shall each be paid not later than 30 days following the due date of the previous payment until paid in full. If the Respondent fails to timely and satisfactorily comply with the payment requirements of this Agreed Order, the Executive Director may, at the Executive Director's option, accelerate the maturity of the remaining installments, in which event the unpaid balance shall become immediately due and payable without demand or notice. In addition, the failure of the Respondent to meet the payment schedule of this Agreed Order constitutes the failure by the Respondent to timely and satisfactorily comply with all the terms of this Agreed Order.

7. Any notice and procedures, which might otherwise be authorized or required in this action, are waived in the interest of a more timely resolution of the matter.
8. The Executive Director of the TCEQ and the Respondent have agreed on a settlement of the matters alleged in this enforcement action, subject to the approval of the Commission.
9. The Executive Director recognizes that the Respondent implemented the following corrective action measures at the Plant:
  - a. On October 29, 2007, submitted a request to void Federal Operating Permit ("FOP") No. O-02060, which was voided October 17, 2008; and
  - b. Submitted an annual compliance certification ("ACC") for the August 24, 2005 through August 23, 2006 certification period, which was received on August 11, 2008.
10. The Executive Director may, without further notice or hearing, refer this matter to the Office of the Attorney General of the State of Texas ("OAG") for further enforcement proceedings if the Executive Director determines that the Respondent has not complied with one or more of the terms or conditions in this Agreed Order.
11. This Agreed Order shall terminate five years from its effective date or upon compliance with all the terms and conditions set forth in this Agreed Order, whichever is later.
12. The provisions of this Agreed Order are deemed severable and, if a court of competent jurisdiction or other appropriate authority deems any provision of this Agreed Order unenforceable, the remaining provisions shall be valid and enforceable.

## II. ALLEGATIONS

As owner and operator of the Plant, the Respondent is alleged to have failed to submit complete, accurate, and timely ACCs for the August 24, 2005 through August 23, 2006 and August 24, 2006



through August 23, 2007 certification periods; and the semi-annual deviation ("SAD") reports for the August 24, 2006 through February 23, 2007 and February 24, 2007 through August 23, 2007 SAD reporting periods, in violation of 30 TEX. ADMIN. CODE §§ 122.143(2), (4) and (15), 122.145(2)(A), and (2)(B), 122.146(2), 122.165(a)(8), FOP No. O-02060, General Terms and Conditions and TEX. HEALTH & SAFETY CODE § 382.085(b), as documented during a record review conducted on August 7, 2008. Specifically, the first ACC was due by September 22, 2006, but was not received until August 11, 2008. The second ACC was due by September 22, 2007, but was not submitted until October 29, 2007, and did not include the period from August 24, 2006 through November 22, 2006. The first SAD report was due by March 24, 2007, but was not submitted. The second SAD report was submitted within the required timeframe, but was for both the first and second SAD reporting periods, and was inadequate (missing relevant term or condition of the applicable permit, included incorrect reporting dates, and included corrective actions that had not been completed).

### III. DENIALS

The Respondent generally denies each allegation in Section II ("Allegations").

### IV. ORDERING PROVISIONS

1. It is, therefore, ordered by the TCEQ that the Respondent pay an administrative penalty as set forth in Section I, Paragraph 6 above. The payment of this administrative penalty and the Respondent's compliance with all the terms and conditions set forth in this Agreed Order resolve only the allegations in Section II. The Commission shall not be constrained in any manner from requiring corrective action or penalties for violations which are not raised here. Administrative penalty payments shall be made payable to "TCEQ" and shall be sent with the notation "Re: Whirlwind Steel Buildings, Inc., Docket No. 2008-1528-AIR-E" to:

Financial Administration Division, Revenues Section  
Attention: Cashier's Office, MC 214  
Texas Commission on Environmental Quality  
P.O. Box 13088  
Austin, Texas 78711-3088

2. It is further ordered that the Respondent shall undertake the following technical requirements:
  - a. Within 30 days after the effective date of this Agreed Order:
    - i. Submit any deviations for the period of August 24, 2006 through November 22, 2006, which were not previously covered in ACC's submitted; and
    - ii. Implement measures designed to ensure that ACCs and SADs are complete, accurate, and submitted within the required timeframes through October 17, 2008 (the date that FOP No. O-02060 was voided).
  - b. Within 45 days after the effective date of this Agreed Order, submit written certification as described below, and include detailed supporting documentation including photographs, receipts, and/or other records to demonstrate compliance with Ordering



Provision No. 2.a. The certification shall be notarized by a State of Texas Notary Public and include the following certification language:

"I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations."

The certification shall be submitted to:

Order Compliance Team  
Enforcement Division, MC 149A  
Texas Commission on Environmental Quality  
P.O. Box 13087  
Austin, Texas 78711-3087

with a copy to:

Air Section, Manager  
Houston Regional Office  
Texas Commission on Environmental Quality  
5425 Polk Avenue, Suite H  
Houston, Texas 77023-1486

3. The provisions of this Agreed Order shall apply to and be binding upon the Respondent. The Respondent is ordered to give notice of the Agreed Order to personnel who maintain day-to-day control over the Plant operations referenced in this Agreed Order.
4. If the Respondent fails to comply with any of the Ordering Provisions in this Agreed Order within the prescribed schedules, and that failure is caused solely by an act of God, war, strike, riot, or other catastrophe, the Respondent's failure to comply is not a violation of this Agreed Order. The Respondent shall have the burden of establishing to the Executive Director's satisfaction that such an event has occurred. The Respondent shall notify the Executive Director within seven days after the Respondent becomes aware of a delaying event and shall take all reasonable measures to mitigate and minimize any delay.
5. The Executive Director may grant an extension of any deadline in this Agreed Order or in any plan, report, or other document submitted pursuant to this Agreed Order, upon a written and substantiated showing of good cause. All requests for extensions by the Respondent shall be made in writing to the Executive Director. Extensions are not effective until the Respondent receives written approval from the Executive Director. The determination of what constitutes good cause rests solely with the Executive Director.

1. The first part of the document discusses the importance of maintaining accurate records of all transactions and activities. It emphasizes that this is crucial for ensuring transparency and accountability in the organization's operations.

2. The second part of the document outlines the various methods and tools used to collect and analyze data. It highlights the need for consistent data collection procedures and the use of advanced analytical techniques to derive meaningful insights from the data.

3. The third part of the document focuses on the implementation of data-driven decision-making processes. It discusses how the collected data is used to identify trends, assess risks, and make strategic decisions that align with the organization's goals and objectives.

4. The fourth part of the document addresses the challenges and limitations of data analysis. It acknowledges that while data provides valuable insights, it is not infallible and must be interpreted with care, taking into account potential biases and uncertainties.

5. The fifth part of the document concludes by summarizing the key findings and recommendations. It stresses the importance of ongoing monitoring and evaluation of the data analysis process to ensure its effectiveness and relevance in a dynamic business environment.

6. The sixth part of the document provides a detailed overview of the data collection process, including the identification of data sources, the design of data collection instruments, and the implementation of data collection protocols.

7. The seventh part of the document discusses the various data analysis techniques used, such as descriptive statistics, inferential statistics, and regression analysis, and how they are applied to the collected data.

8. The eighth part of the document focuses on the interpretation of the results of the data analysis. It discusses how the findings are used to identify patterns, trends, and correlations, and how these insights are used to inform decision-making.

9. The ninth part of the document addresses the ethical considerations of data analysis. It emphasizes the importance of protecting the privacy and confidentiality of the data, and of using the data in a responsible and transparent manner.

10. The tenth part of the document provides a final summary and conclusion, highlighting the overall value of data analysis in improving organizational performance and decision-making. It also offers some final thoughts on the future of data analysis and the role of technology in this field.



6. This Agreed Order, issued by the Commission, shall not be admissible against the Respondent in a civil proceeding, unless the proceeding is brought by the OAG to: (1) enforce the terms of this Agreed Order; or (2) pursue violations of a statute within the Commission's jurisdiction, or of a rule adopted or an order or permit issued by the Commission under such a statute.
7. This agreement may be executed in multiple counterparts, which together shall constitute a single original instrument. Any executed signature page to this Agreement may be transmitted by facsimile transmission to the other parties, which shall constitute an original signature for all purposes.
8. Under 30 TEX. ADMIN. CODE § 70.10(b), the effective date is the date of hand-delivery of the Order to the Respondent, or three days after the date on which the Commission mails notice of the Order to the Respondent, whichever is earlier. The Chief Clerk shall provide a copy of this Agreed Order to each of the parties.



## SIGNATURE PAGE

TEXAS COMMISSION ON ENVIRONMENTAL QUALITY

\_\_\_\_\_  
For the Commission

John S. Sullivan  
For the Executive Director

1/22/2009  
Date

I, the undersigned, have read and understand the attached Agreed Order. I am authorized to agree to the attached Agreed Order on behalf of the entity indicated below my signature, and I do agree to the terms and conditions specified therein. I further acknowledge that the TCEQ, in accepting payment for the penalty amount, is materially relying on such representation.

I also understand that failure to comply with the Ordering Provisions, if any, in this order and/or failure to timely pay the penalty amount, may result in:

- A negative impact on compliance history;
- Greater scrutiny of any permit applications submitted;
- Referral of this case to the Attorney General's Office for contempt, injunctive relief, additional penalties, and/or attorney fees, or to a collection agency;
- Increased penalties in any future enforcement actions;
- Automatic referral to the Attorney General's Office of any future enforcement actions; and
- TCEQ seeking other relief as authorized by law.

In addition, any falsification of any compliance documents may result in criminal prosecution.

Jack Sturdivant  
Signature

11-21-2008  
Date

Jack Sturdivant  
Name (Printed or typed)  
Authorized Representative of  
Whirlwind Steel Buildings, Inc.

President  
Title

Instructions: Send the original, signed Agreed Order with penalty payment to the Financial Administration Division, Revenues Section at the address in Section IV, Paragraph 1 of this Agreed Order.

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