

TEXAS  
NONPOINT SOURCE  
MANAGEMENT PROGRAM

2012

PREPARED BY THE

TEXAS COMMISSION ON ENVIRONMENTAL  
QUALITY AND

TEXAS STATE SOIL AND WATER  
CONSERVATION BOARD

DRAFT

# Table of Contents

## Contents

Chapter 1 Introduction	- 1 -
Nonpoint Source Pollution.....	- 1 -
Assessment of Nonpoint Source Pollution – Surface Waters .....	- 2 -
Assessment of Nonpoint Source Pollution – Groundwater .....	- 3 -
NPS Water Quality Challenges.....	- 3 -
Watershed Action Planning in Texas.....	- 5 -
Solving Nonpoint Source Pollution Issues .....	- 6 -
Nine Components of the Texas NPS Management Program.....	- 7 -
Chapter 2 Texas Nonpoint Source Management Program Overview	- 11 -
Texas NPS Assessment Report.....	- 11 -
Texas NPS Management Program .....	- 12 -
Texas CWA Section 319(h) Grant Program .....	- 13 -
State Priorities for CWA Section 319(h) Funding.....	- 13 -
Resource Leveraging .....	- 14 -
Federal Match Requirement.....	- 14 -
Federal Consistency Review of Other Assistance Programs .....	- 15 -
Texas Coastal NPS Pollution Control Program .....	- 15 -
Texas Groundwater Protection Strategy .....	- 16 -
Watershed Approach.....	- 17 -
Clean Water State Revolving Fund.....	- 18 -
Partnerships for Conducting Work .....	- 19 -
Goals for NPS Management .....	- 19 -
Long-Term Goal .....	- 19 -
Short-Term Goals.....	- 20 -
Milestones (M).....	- 22 -
Statewide Program Milestones .....	- 22 -
Priority Watershed Milestones.....	- 23 -
Project Level Milestones .....	- 23 -
Chapter 3 Watershed Action Planning	- 24 -
The WAP Process .....	- 25 -
The Role of Stakeholders.....	- 26 -
Watershed Action Planning Strategies.....	- 28 -
The WAP Database.....	- 29 -
NPS Priority Watersheds Report .....	- 30 -
Groundwater Priority Report .....	- 31 -
Chapter 4 Water Quality Management Cycle	- 33 -
Planning .....	- 34 -
Water Quality Uses .....	- 34 -
Water Quality Indicators.....	- 36 -
Classified Waters .....	- 37 -
Unclassified Waters .....	- 37 -
Water Quality Standards Review.....	- 37 -

Use Attainability Analyses .....	- 37 -
Monitoring .....	- 38 -
Coordination .....	- 39 -
Clean Rivers Program .....	- 40 -
United States Geological Survey .....	- 42 -
Groundwater Quality Monitoring .....	- 43 -
Other Sources of Data .....	- 44 -
Assessment.....	- 44 -
Texas Integrated Report for CWA Sections 305(b) and 303(d) .....	- 44 -
303(d) List.....	- 46 -
Strategy Development.....	- 49 -
Implementation .....	- 50 -
State Educational Program.....	- 50 -
Texas Watershed Planning Short Course.....	- 50 -
Texas Watershed Stewards .....	- 51 -
Texas Watershed Coordinator Roundtable .....	- 51 -
Texas Stream Team .....	- 52 -
Urban BMP Initiative.....	- 53 -
Watershed Protection Plans .....	- 54 -
Total Maximum Daily Loads.....	- 58 -
Monitoring for Results.....	- 61 -
Groundwater Strategy .....	- 61 -
Chapter 5 Agency Program Descriptions Supporting NPS Management .....	- 63 -
State Agencies.....	- 63 -
Texas State Soil and Water Conservation Board.....	- 63 -
Texas Commission for Environmental Quality .....	- 67 -
TCEQ Nonpoint Source Program .....	- 67 -
TCEQ Water Quality Standards Program.....	- 69 -
TCEQ Surface Water Quality Monitoring Program .....	- 70 -
TCEQ Clean Rivers Program.....	- 70 -
TCEQ Data Management & Analysis Program.....	- 70 -
TCEQ Total Maximum Daily Load Program .....	- 71 -
TCEQ Estuary Programs .....	- 72 -
TCEQ Wastewater Permitting Program.....	- 74 -
TCEQ Water Supply/Water Rights Permitting Program .....	- 80 -
TCEQ Small Business and Environmental Assistance Program .....	- 84 -
TCEQ On-Site Sewage Facilities Program.....	- 86 -
TCEQ Edwards Aquifer Protection Program.....	- 87 -
TCEQ Border Affairs Program .....	- 88 -
TCEQ Boat Sanitation Program.....	- 90 -
TCEQ 401 Certification Program .....	- 90 -
TCEQ Industrial and Hazardous Waste Permits Program .....	- 91 -
TCEQ Superfund Program.....	- 91 -
TCEQ Brownfields Program.....	- 92 -
Voluntary Cleanup Programs.....	- 92 -

TCEQ Corrective Action Program.....	- 92 -
TCEQ Leaking Petroleum Storage Tank Program .....	- 92 -
TCEQ Underground Injection Control Program.....	- 93 -
TCEQ Emergency Response Program.....	- 93 -
TCEQ Used Oil Recycling Program.....	- 94 -
TCEQ Municipal Solid Waste Permitting, Planning, and Reporting Program.....	- 94 -
TCEQ Illegal Disposal Abatement Program.....	- 95 -
TCEQ Tire Disposal Program.....	- 96 -
Annual Enforcement Report .....	- 96 -
Citizen Complaints .....	- 96 -
Citizen Collected Evidence.....	- 97 -
Supplemental Environmental Projects.....	- 97 -
TCEQ Occupational Licensing Program .....	- 98 -
Texas Water Development Board.....	- 98 -
Clean Water State Revolving Fund.....	- 99 -
The Agricultural Loan Program.....	- 99 -
The Economically Distressed Areas Program .....	- 99 -
Texas Groundwater Protection Committee.....	- 100 -
Texas Parks and Wildlife Department .....	- 101 -
Kills and Spills Team.....	- 102 -
Private Lands and Habitat Program .....	- 102 -
The Texas Wetlands Conservation Plan .....	- 103 -
Seagrass Conservation Plan .....	- 103 -
Conservation Plan for State-Owned Coastal Wetlands.....	- 103 -
Local Government Wetlands Plan .....	- 104 -
Wetlands Assistance for Landowners .....	- 104 -
Coastal Habitat Restoration .....	- 104 -
The Texas Wildscapes Program.....	- 104 -
Freshwater Habitat Protection and Restoration .....	- 105 -
Texas Department of Agriculture .....	- 105 -
Texas Institute for Applied Environmental Research.....	- 109 -
Texas Water Resources Institute.....	- 110 -
Texas Forest Service .....	- 110 -
Texas AgriLife Research .....	- 111 -
Texas AgriLife Extension Service .....	- 111 -
Texas Department of Licensing and Registration.....	- 113 -
Texas General Land Office .....	- 114 -
Coastal Oil Spill Prevention and Response.....	- 114 -
Local Government Wetlands Plan .....	- 115 -
The Texas Coastal Management Program .....	- 115 -
Coastal Nonpoint Source Program.....	- 116 -
Texas Beach Watch Program.....	- 116 -
The Bilge Water Reclamation Program.....	- 116 -
Coastal Texas 2020.....	- 117 -
The Adopt-A-Beach Program .....	- 117 -

Small Spill Prevention Program.....	- 117 -
Railroad Commission of Texas.....	- 117 -
Texas Department of Transportation .....	- 120 -
Texas Department of State Health Services.....	- 121 -
The Structural Pest Control Board.....	- 121 -
Colonias Initiatives Program.....	- 121 -
River Systems Institute .....	- 122 -
Keep Texas Beautiful.....	- 124 -
Clean Marina Initiative .....	- 125 -
Regional and Local Agencies .....	- 127 -
Texas Alliance of Groundwater Districts .....	- 127 -
Soil and Water Conservation Districts.....	- 128 -
Groundwater Conservation Districts.....	- 130 -
Federal Agencies.....	- 130 -
United States Environmental Protection Agency .....	- 130 -
United States Geological Survey .....	- 131 -
National Oceanic and Atmospheric Administration.....	- 131 -
Gulf of Mexico Community-Based Restoration Program .....	- 132 -
United States Army Corps of Engineers.....	- 132 -
United States Coast Guard.....	- 133 -
United States Department of Agriculture .....	- 133 -
Natural Resources Conservation Service.....	- 133 -
Farm Service Agency.....	- 135 -
Agricultural Research Service .....	- 136 -
US Forest Service .....	- 136 -
International Boundary and Water Commission, U.S. Section .....	- 136 -
U.S. Fish and Wildlife Service .....	- 137 -
Chapter 6 Best Management Practices .....	- 138 -
Definition of Best Management Practices .....	- 138 -
Categories of Nonpoint Source Pollution Management .....	- 138 -
Categories of Nonpoint Sources and Associated Pollutants .....	- 141 -
Appendix A Certification of Authority .....	- 147 -
Appendix B CWA Section 319 .....	- 148 -
Appendix C NPS Priority Watersheds Report .....	- 158 -
Appendix D Groundwater Priority Constituents Report .....	- 159 -

## Figures

Figure 1.1 Watershed Action Planning Process .....	- 6 -
Figure 2.1 Social, Economic, and Environmental Considerations to Achieve Water Quality Restoration .....	- 18 -
Figure 3.1 TCEQ NPS Grant Development Process .....	- 31 -
Figure 4.1 The Water Quality Management Cycle.....	- 33 -
Figure 5.1 Soil and Water Conservation District Assistance .....	- 130 -

**Tables**

Table 1.1 Texas Probable Sources Contributing to Impairments for Reporting Year 2008<sup>1</sup> ..... - 2 -  
Table 2.1 CWA Section 319 Nonpoint Source Program..... - 11 -  
Table 2.2 CWA Section 319(h) NPS Grant Allocations to Texas..... - 13 -  
Table 3.1 Categories of Stakeholders ..... - 27 -  
Table 3.2 Stakeholder Participation in the Texas Water Quality Planning Programs ..... - 27 -  
Table 3.3 Watershed Action Planning Strategies ..... - 28 -  
Table 4.1 TGPC Groundwater Classification System ..... - 44 -  
Table 4.2 Categories on the Texas IR ..... - 46 -  
Table 6.1 Best Management Practices by Category ..... - 140 -  
Table 6.2 Best Management Practices by Source..... - 142 -

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## **Acronyms**

Pending Public Review

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## Chapter 1 Introduction

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The *Texas Nonpoint Source Management Program* (Management Program) is required under Section 319(b) of the federal Clean Water Act (CWA). The Management Program outlines Texas' comprehensive strategy to protect and restore water quality impacted by nonpoint sources of pollution. Nonpoint source (NPS) pollution comes from rainfall runoff, snowmelt, atmospheric deposition, and other means that carry pollutants to rivers, lakes, and coastal waters. The Management Program is jointly administered by the Texas Commission on Environmental Quality (TCEQ) and the Texas State Soil and Water Conservation Board (TSSWCB). The Management Program describes the specific programs and processes the State uses to address NPS pollution, and provides for the coordination of NPS related activities, establishment of statewide goals, prioritization of assessment and implementation activities, and tracking and reporting of program activities.

### ***Nonpoint Source Pollution***

Every river, stream, lake, reservoir, and estuary has a watershed. Each watershed encompasses many land uses and supports a variety of economic activities. To a large extent, water quality within a watershed is linked to the actions of the people who live, work, and play within its boundaries. Water quality problems can be a result of either point source or NPS pollution.

Point source pollution comes from single, identifiable sources such as the discharge from municipal or industrial treatment systems. Point sources are regulated under the CWA and Texas law and are subject to permit requirements that focus on water quality protection. These permits specify effluent limits, monitoring requirements, and enforcement mechanisms.

Due to the diffuse nature of NPS pollution, it cannot be identified and characterized with the same level of specificity and accuracy as point sources. As a result of this, evaluating the impacts of NPS pollution and the effectiveness of mitigation activities is difficult. NPS pollution originates from many different locations. Often it occurs when rainfall flows off the land, roads, buildings, and other features of the landscape. This runoff carries pollutants into surface and ground water. Common NPS pollutants include:

- Fertilizers, herbicides, and insecticides from residential areas and agricultural lands;
- Oil, grease and toxic chemicals from spills, roads, urban areas, and energy production;
- Sediment from construction sites, crop and forest lands, and eroding stream banks; and

- Bacteria and nutrients from livestock, pets, wildlife, and leaking septic systems.

## ***Assessment of Nonpoint Source Pollution – Surface Waters***

NPS pollution enters surface waters in a diffuse manner and at intermittent intervals during periods of precipitation. The amount, timing, and duration of these NPS events are determined by rainfall conditions. Due to their widespread and variable nature, precise sources of NPS pollution can be difficult to trace. However, it is known that contaminated runoff from urban and rural areas, whether or not the source can be pinpointed, may result in degradation of water quality and nonsupport of designated water uses.

NPS pollution is known or suspected to be responsible for water quality impairment in streams, rivers, reservoirs, and bays in Texas. According to data compiled by the Environmental Protection Agency (EPA) from information provided by the states and summarized in Table 1.1, NPS pollution contributes to approximately 45% of the water quality impairments to rivers and streams and 55% of the water quality impairments to lakes in Texas. Approximately 22% of the sources of impairment are of an “unknown” origin. Elevated levels of bacteria, metals, and depressed levels of dissolved oxygen are identified as the cause of most impairment to water quality in streams, reservoirs, and bay segments in the state.

Table 1.1 Texas Probable Sources Contributing to Impairments for Reporting Year 2008<sup>1</sup>

<b>Probable Source Group</b>	<b>Rivers and Streams (Miles)</b>	<b>Lakes, Reservoirs, and Ponds (Acres)</b>	<b>Bays and Estuaries (Square Miles)</b>
Agriculture	690.9		
Aquaculture	9.5		
Atmospheric Deposition	1.0	3,753.9	1.6
Habitat Alterations	0.5		
Hydromodification	11.0	2,410.0	
Industrial	73.9	1,516.0	1.6
Land Application/Waste Sites/Tanks	5.6		
Legacy/Historical Pollutants		1,516.0	
Municipal Discharges/Sewage	785.2		
Natural/Wildlife	612.9	150.0	
Other	249.0	2,710.0	
Resource Extraction	12.6		
Unknown	1,070.2	4,228.9	1.6
Unspecified NPS	848.0	2,710.0	
Urban-Related Runoff/Stormwater	430.8		1.6

<sup>1</sup> National Integrated Report for CWA Sections 305(b) and 303(d), US Environmental Protection Agency, 2009

## ***Assessment of Nonpoint Source Pollution – Groundwater***

NPS contamination is widespread in many Texas aquifers. The most widespread contaminant is nitrate, with a variety of potential sources. Potential nitrate sources may include leaking septic systems, stormwater runoff, over application of fertilizer on cropland, and naturally occurring nitrate derived from the aquifer matrix. The most recent sampling conducted by the Texas Water Development Board (TWDB) showed 122 wells of 736 sampled that exceeded primary Maximum Contaminant Levels (MCLs) for nitrate. From 1998 through 2007, TWDB sampled 5,647 wells for nitrate, with 1,612 presenting nitrate concentrations that exceed the MCL. An additional 2,316 wells showed the presence of nitrate, but did not exceed the MCL (*2008 Texas Water Quality Inventory and 303(d) – 2008*). This sampling underscores the reason for the state's concern for the groundwater quality in rural Texas.

### ***NPS Water Quality Challenges***

Texas has a large number of water bodies. There are 11,247 named streams and rivers with a total combined length of 191,228 miles. However, only 40,194 miles of streams and rivers (21 percent) are considered perennial, meaning that they have sustained flow throughout the year. Texas also has 9,993 inland reservoirs and lakes 10 acres or larger in size that together cover approximately 1,994,600 acres. Of those, 211 are major reservoirs which impound greater than 5,000 acre-feet each. Texas bays and estuaries cover approximately 2,393 square miles along a coastal shoreline that stretches 624 miles. The Gulf of Mexico, within Texas' jurisdiction (Gulf shoreline out to nine nautical miles), covers approximately 3,879 square miles. In the conterminous United States, Texas ranks first in total square miles (4,959) covered by fresh and salt water.

The future success of reducing NPS pollution impacts will depend upon a coordinated effort of state and local officials, planners, developers, and citizens. Technical assistance and outreach to local and regional governments is an integral component of NPS implementation efforts. Land use management decisions are best made in the local arena where buy-in by the affected parties is crucial to sustainability and success. Government planners and zoning authorities around the United States are beginning to tie together the disciplines of urban planning with the need for water conservation, NPS pollution abatement, and water quality improvement.

The TWDB estimates the population in Texas will more than double between the years 2000 and 2060 (2007 State Water Plan). This population growth will cause urban growth, resulting in increases in the amount of land covered by impervious surfaces, such as buildings, roadways, and parking lots. These changes can result in higher runoff volumes, increased pollutant loadings, a greater potential for downstream flooding, erosion of stream channels, reduced base flows, and reduced groundwater infiltration. Urban development also results in modifications to natural drainage systems. This urban growth pushes the urban-rural fringe further away from urban cores, resulting in the loss of wetlands, riparian areas, and stream buffers, thereby reducing the environment's natural ability to absorb storm flows and to filter contaminants before they reach nearby water

bodies.

Effective state and local management and oversight of decentralized wastewater treatment systems are crucial to correcting and avoiding NPS problems in many developing areas where on-site sewage facilities (OSSFs), or septic tanks, may be the most cost effective option available. About 25 percent of the population in the United States depends upon decentralized wastewater treatment systems or OSSFs, and these systems are expected to be used in about 37 percent of new development, primarily in low-density urban and suburban areas. Improved operation and maintenance of OSSFs are essential to NPS management.

Possible NPS pollutants associated with agricultural and silvicultural (forestry-related) activities include sediment, nutrients, pesticides, organic matter, and bacteria. Sediment, resulting from erosion from cropland, pastureland, rangeland, forest lands, and stream banks, fills up ponds and drainage ditches, chokes streams, and fills in estuaries. Sediment can also carry fertilizers and pesticides to surface waters. Excess nutrients and pesticides can also be carried in solution by runoff into surface waters and can seep into groundwater. Nutrients, pesticides, and other pollutants can come from a variety of sources including over-fertilized fields, runoff from improperly managed animal operations and waste applications, inaccurate pesticide sprayer settings, and dozens of other sources.

Despite the abundance of water available in Texas, it is not uniformly distributed throughout the state. During recent periods of drought, surface and ground water supplies have been nearly depleted in some localized areas. Reduced surface and ground water supplies have already limited urban growth and agricultural production in some areas of the state. As the Texas population continues to grow at a rapid pace, the need to conserve, protect, and restore the quality and quantity of surface and ground water supplies is paramount.

Because of its diffuse nature, NPS pollution can be more difficult and costly to characterize and control than point source pollution. The amount and variety of precipitation, land use, and geography all drive the effects of NPS pollution. The lack of a single identifiable source of pollution makes it difficult to establish specific cause-and-effect relationships. In addition, there is a problem of cumulative impacts resulting from what may be very small problems at specific sources.

Other challenges to NPS pollution management in Texas are low public awareness of the issues, the size and complexity of the problem, the lack of rigorous scientific definition of NPS problems, institutional barriers to directing multiple sources of funding to a diffuse problem, and availability or lack of awareness of funding sources other than CWA Section 319(h) grants to address the problems. In addition, it is difficult, and in some cases impossible, to measure NPS pollution or to quantify in-stream load reductions due to NPS implementation activities.

## ***Watershed Action Planning in Texas***

Watershed Action Planning (WAP) is an approach that emphasizes the role of partner agencies and stakeholders, relies on sound technical information, and makes available multiple options to provide the flexibility needed to address varied watershed conditions and circumstances. The objective of the approach is to plan, implement, and track water quality management strategies to protect and restore water quality in an efficient, effective, and appropriate manner.

WAP, as illustrated in Figure 1.1, consists of coordinating decision-making on how to apply the state's water quality planning programs to specific water bodies on an annual basis. This is accomplished by gathering watershed-specific information at the local level, integrating this information into state water quality planning programs, and coordinating the resulting strategies with other federal, state, regional, and local stakeholders. The result of this annual process is a listing of all water quality impairments (and concerns/threats of high priority) in the state that identifies what will be done to address the impairment, the party responsible for undertaking the action, a schedule to complete action, and a means of tracking progress. WAP is the basis that each partner agency, and stakeholder uses for planning, budgeting, and implementing program activities as they relate to addressing impaired waters in the state. Those water bodies impacted by NPS pollution will be extracted from the Watershed Action Planning database and addressed by this Management Program. Participation in WAP is available at different stages to partners, stakeholders, and the public.

## Annual Watershed Action Planning Process

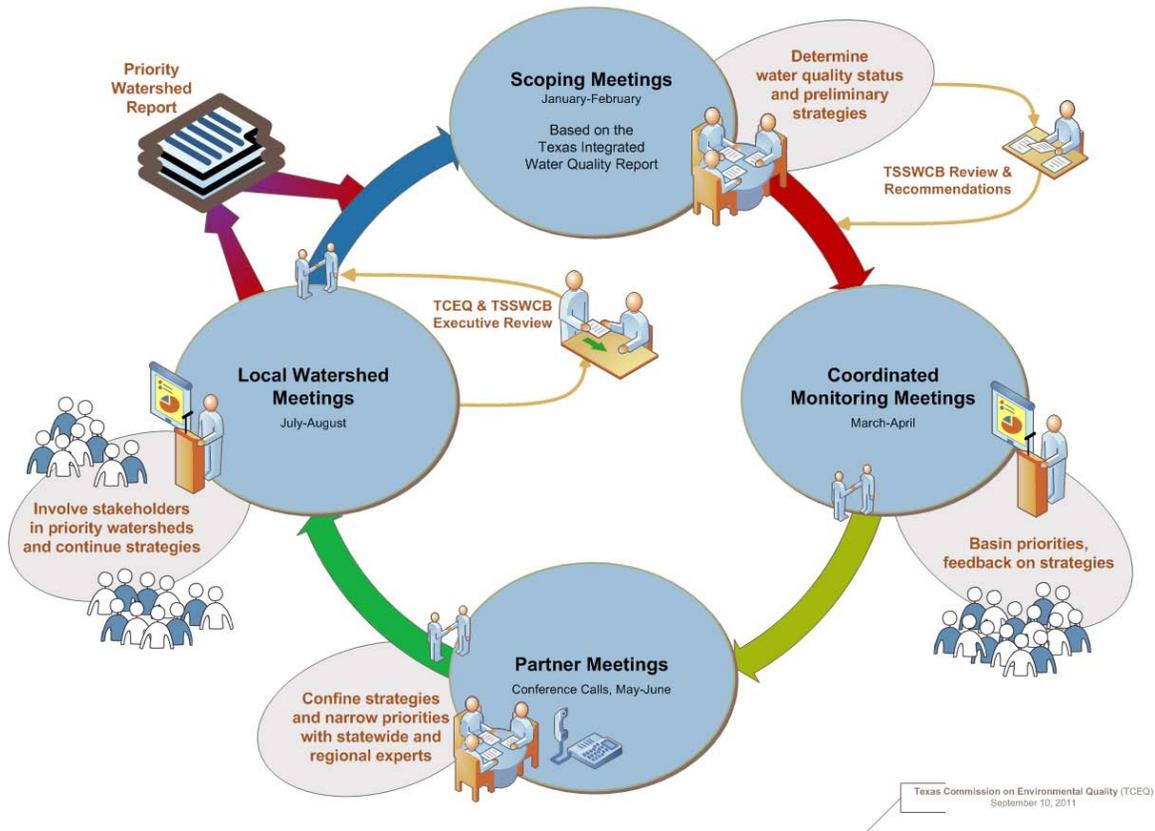


Figure 1.1 Watershed Action Planning Process

The state water quality planning programs use the infrastructure of the Texas Clean Rivers Program (CRP), soil and water conservation districts (SWCDs), river authorities, Texas Groundwater Protection Committee (TGPC), Coastal Coordination Advisory Committee, and other mechanisms to coordinate, develop, and implement WAP and this Management Program.

### ***Solving Nonpoint Source Pollution Issues***

It is critical to engage local stakeholders in the assessment and evaluation of a watershed's water quality impairments and concerns, as well as in the development and implementation of necessary management strategies to abate NPS pollution. Watershed analyses are used to specify quantifiable targets for water quality improvement, and watershed plans outline actions necessary to attain and maintain applicable water quality standards and goals. The TCEQ and TSSWCB are active in supporting each phase of the watershed management process, from initial identification of impaired and threatened waters, to implementation and oversight of priority solutions.

## ***Nine Components of the Texas NPS Management Program***

As prescribed by EPA's *Nonpoint Source Program and Grants Guidance for Fiscal Year 1997 and Future Years* (published May 1996), Texas' Management Program incorporates EPA's nine components of an effective program, which allows for maximum flexibility in managing NPS pollution. These components are listed below, with a summary of how the State has addressed them in this Management Program. Many specific examples of the State's application of these nine components may be found throughout this document in the descriptions of various programs and management strategies.

### **Component 1**

*Explicit short- and long-term goals, objectives, and strategies that protect surface and ground water.*

The State has established long- and short-term goals and objectives for guiding and tracking the progress of NPS management in Texas. The section "Goals for NPS Management" in Chapter Two details these goals. Success in achieving the goals and objectives is reported annually in the *Annual Report on Managing NPS Water Pollution in Texas*. Many individual programs have also established specific long- and short-term goals that are compatible with these overall Management Program goals.

### **Component 2**

*Working partnerships and linkages to appropriate State, interstate, Tribal, regional, and local entities, private sector groups, and Federal agencies.*

Surface water and aquifers are not limited by political boundaries and, as a result, environmental solutions often cross federal, state, and local levels of responsibility. With the extent and variety of water quality issues across Texas, the need for cooperation at all levels is essential.

The State coordinates, develops, and implements the Management Program by using the existing infrastructure of the CRP, SWCDs, TGPC, CCAC, the University System, and other mechanisms in order to leverage the efforts of state, federal, regional, and local entities. Through this infrastructure, the State establishes working partnerships for obtaining consensus and input on NPS issues to:

- identify priority watersheds with NPS water quality problems;
- formulate the steps necessary to address any known water quality problems within those watersheds; and
- secure and target resources in order to develop and implement NPS strategies that restore water quality.

A description of various agencies and programs are presented in Chapter Five of this Management Program.

### **Component 3**

*Balanced approach that emphasizes both statewide NPS programs and on-the-ground management of individual watersheds.*

Activities in Texas that address NPS pollution involve both statewide strategies and local initiatives. NPS activities are managed with a geographical focus where work is directed at the level in which it can be most effective. For example, one of the Texas' primary statewide efforts is public outreach and education. The TSSWCB educates agricultural producers throughout the state on how their activities may contribute to NPS pollution, measures they can take to minimize their impacts and financial incentives that are available to help them implement these measures. The TCEQ has numerous programs throughout the agency that play significant roles in the area of statewide public education. In addition to statewide public outreach and education efforts, the CRP and local SWCDs provide the framework for public outreach on a local watershed level. Other state, regional, and local efforts to address NPS pollution are described in detail throughout this document.

The State applies the Watershed Approach to managing NPS pollution by channeling its efforts to restore and protect water quality through the development and implementation of Watershed Protection Plans (WPP) and Total Maximum Daily Loads (TMDL) in those watersheds where NPS pollution is contributing to a water quality impairment or concern.

### **Component 4**

*Abatement of known water quality impairments from NPS pollution and prevention of significant threats to water quality from present and future NPS activities.*

The TCEQ and TSSWCB NPS Programs use Watershed Action Planning to focus on the most significant NPS water quality problems. Watershed Action Planning provides a basis for prioritizing projects to address water quality impairments from known sources. In selecting projects for funding, the TCEQ and the TSSWCB give the highest consideration to projects which address the most significant threats to water quality and have the best potential to prevent or reduce nonpoint sources of pollution and improve water quality.

Many TSSWCB and TCEQ programs are voluntary and preventive in nature or incorporate pollution prevention activities. Texas also uses regulatory approaches to prevent pollution. The TCEQ, TSSWCB, and other state programs that carry out NPS management activities are described in Chapter Five.

### **Component 5**

*Identify waters and their watersheds impaired by NPS pollution and identify important unimpaired waters that are threatened or otherwise at risk. Progressively address these identified waters by conducting more detailed*

*watershed assessments and developing watershed plans (e.g., WPPs or TMDLs and I-Plans), and then by implementing the plans.*

Texas routinely assesses and monitors water quality under programs administered by the TCEQ. Data are collected by federal, state, regional, and local agencies and are compiled into the Integrated Report (IR). The IR categorizes water bodies impaired by NPS pollution, according to their status, and, based on Watershed Action Planning, sets forth the method by which the state will approach identified NPS problems. CWA Section 303(d)-listed water bodies are further categorized to determine the priorities for doing further water quality assessments or implementing restoration activities. This strategy is described in the WAP process. The management strategies detailed through WAP lay out the processes that the TCEQ and TSSWCB will use to progressively address impaired or threatened water bodies.

### **Component 6**

*Implement all NPS program components required by Section 319(b) of the CWA, and establish flexible, targeted, and iterative approaches to achieve and maintain beneficial uses of water as expeditiously as practicable, including:*

- *A mix of water quality-based and/or technology-based programs designed to achieve and maintain beneficial uses of water; and*
- *A mix of regulatory, non-regulatory, financial, and technical assistance as needed to achieve and maintain beneficial uses of water as expeditiously as practicable.*

Management measures in Watershed Based Plans (WBP) identify Best Management Practices (BMP) that are designed to improve water quality. Development of a WPP or a TMDL and Implementation Plan (I-Plan) are the first steps of an effective NPS implementation program. The successful implementation of these plans will largely be dependent on the early participation and involvement of stakeholders in the watershed. Early stakeholder participation and buy-in also provides the best possible setting for implementing subsequent management strategies called for in the action plans and future sustainability. The Management Program describes established regulatory, non-regulatory, financial, and technical assistance programs used by the state and regional agencies in the implementation of WBPs.

### **Component 7**

*Identify federal lands and activities which are not managed consistently with state NPS program objectives and seek EPA assistance to help resolve issues.*

The State has established formal agreements with key federal agencies to enhance the state's ability to provide a coordinated response to needs identified in priority watersheds. Only 1 percent of the total land area of Texas is owned, leased, or otherwise managed by federal agencies (*FY2009 Federal Real Property Statistics*, GSA). However, many of these lands, especially those managed by natural

resource agencies, are located adjacent to major water bodies resulting in immediate and significant impact to water quality if not managed consistently with Management Program goals and objectives.

**Component 8**

*Manage and implement the NPS program efficiently and effectively, including necessary financial management.*

The State takes its fiduciary responsibilities, related to the management of public funds, very seriously. The TSSWCB and TCEQ have established operating procedures and tracking systems to ensure the effective use of CWA Section 319 grant funds for addressing identified water quality problems. Both agencies conduct a meeting at the beginning of all projects, with all contracted collaborating entities, to review what will be required of them throughout the course of the project. Agency staff maintains close contact with collaborating entities and provides oversight throughout the course of each project. Agency staff stays in continuous contact with the EPA project officers regarding the status of the program. In order to enhance the efficiency and effectiveness of grant management as well as strengthen policies and procedures that govern the contracting process, both agencies continually review and update contractor performance criteria.

**Component 9**

*Periodically review and evaluate the NPS management program using environmental and functional measures of success, and revise it at least every five years.*

The TCEQ and TSSWCB are committed to comprehensively updating the Texas NPS Management Program periodically. TSSWCB and TCEQ NPS Program staff will review the Management Program and provide major programmatic revisions at least every five years, and priority activity updates, at least biennially, to reflect activities planned through the Watershed Action Planning process.

## Chapter 2 Texas Nonpoint Source Management Program Overview

Nonpoint sources of pollution are largely unregulated and a majority of the activities designed to reduce their impact on water quality falls on the States' NPS Management Programs administered under CWA Section 319. Texas addresses the requirements of CWA Section 319, to manage NPS pollution in surface and ground water, through the Management Program. The TSSWCB administers the Management Program for agricultural and silvicultural NPS pollution and the TCEQ administers the Management Program for all other nonpoint sources. CWA Section 319 consists of three broad components as defined by Section 319(a), Section 319(b), and Section 319(h) of the CWA. These requirements are presented in Table 2.1 and discussed below.

Table 2.1 CWA Section 319 Nonpoint Source Program

<b>Assessment Report CWA Section 319(a)</b>	<b>Management Program CWA Section 319(b)</b>	<b>Grant Program CWA Section 319(h)</b>
Identifies water bodies impacted by nonpoint sources that do not meet water quality standards	Identifies the BMPs and measures to reduce pollutant loadings from nonpoint sources	Outlines application requirements, including an identification and description of the BMPs
Identifies categories of nonpoint sources which add significant pollution to impacted water bodies	Identifies programs* to achieve implementation of the BMPs	Identifies how grant funds will be allocated
Describes the process for identifying BMPs and measures to control nonpoint sources	Includes a schedule with milestones for utilization of the program* implementation methods and implementation of the BMPs	Identifies priorities for grant funds
Identifies and describes State and local programs for controlling pollution added from nonpoint sources	Identifies sources of federal and other assistance and funding and purposes for which it will be used	States the requirement for annual reporting to the EPA regarding progress toward milestones and as appropriate, reductions in loadings and improvements in water quality

\* Programs may include: nonregulatory or regulatory programs for enforcement, technical assistance, financial assistance, education, training, technology transfer, and demonstration projects.

### ***Texas NPS Assessment Report***

The Texas NPS Assessment Report is provided as the State's IR. The TCEQ's Surface Water Monitoring Program produces the State's 305(b) assessment and 303(d) list of impaired waters every two years in accordance with the requirements of the CWA. The IR identifies water bodies where observed water quality conditions do not support their designated uses and makes a preliminary determination as to whether or not NPS pollution contributes to the impairment. The list of impaired water bodies which have a NPS contribution forms the basis for the State to initiate the Watershed Action Planning process to target and schedule program activities.

## ***Texas NPS Management Program***

The Management Program is the State's official roadmap for addressing NPS pollution. The program publication is updated periodically. The last revision was submitted to the EPA by the Governor in December 2005. The TCEQ and the TSSWCB jointly administer the Management Program.

The TCEQ is charged with managing the quality of the State's water resources. Accordingly, the TCEQ has general jurisdiction and primary responsibility over the State's water quality program, including water quality planning, issuance of permits for point source discharges, abatement of NPS pollution from sources other than agriculture and silviculture, and enforcement of water quality rules, standards, orders, and permits.

The TSSWCB is the lead State agency responsible for planning, implementing, and managing programs and practices for preventing and abating agricultural and silvicultural NPS water pollution [Texas Agriculture Code Section 201.026].

The TCEQ and the TSSWCB have a Memorandum of Understanding (MOU), which sets forth the coordination of jurisdictional authority, program responsibility, and procedural mechanisms for point and nonpoint source pollution control programs [Texas Administrative Code, Title 30, Section 7.102]. Additionally, the TCEQ and the TSSWCB have a Memorandum of Agreement (MOA), which describes the programmatic mechanisms employed to develop and implement water quality protection and restoration programs [<http://www.tsswcb.texas.gov/tmdl#moa>].

The Management Program utilizes baseline water quality management programs and regulatory, voluntary, financial, and technical assistance approaches to achieve a balanced program. NPS pollution is managed through assessment, planning, implementation, and education. The State has established long- and short-term goals and objectives for guiding and tracking the progress of NPS management in Texas. Success in achieving the goals and objectives is reported annually in the *Annual Report on Managing NPS Water Pollution in Texas*, which is submitted to EPA in accordance with the CWA.

In accordance with Sections 205(j), 208, and 303 of the CWA and 40 Code of Federal Regulations (CFR) 130.2(k), the *Texas Water Quality Management Plan (WQMP)* is required to address matters related to designated management agencies, effluent limitations for wastewater facilities, TMDLs, NPS management, dredge and fill programs, and groundwater programs. The WQMP is used to direct planning for implementation measures that control and/or prevent water quality problems. This *Texas NPS Management Program* is a required element of the State's WQMP.

Implementation of the Management Program involves partnerships among many organizations. With the extent and variety of NPS issues across Texas, cooperation across

political boundaries is essential. Many local, regional, state, and federal agencies play an integral part in managing NPS pollution, especially at the watershed level. They provide information about local concerns and infrastructure and build support for the kind of pollution controls that are necessary to prevent and reduce NPS pollution. SWCDs are vital partners in working with landowners to implement BMPs that prevent and abate agricultural and silvicultural NPS water pollution. By establishing coordinated frameworks to share information and resources, the State can more effectively focus its water quality protection efforts.

### ***Texas CWA Section 319(h) Grant Program***

Congress enacted Section 319(h) of the CWA in 1987, establishing a national program to control NPS water pollution. Through Section 319(h), federal funds are provided annually through the EPA to States for the implementation of each State’s NPS Management Program. Based on Congressional appropriations, EPA allocates 319(h) funds by formula to the States. The most recent five years of allocations to Texas are shown in Table 2.2. The Section 319(h) funding in Texas is divided equally between the TCEQ and the TSSWCB. Each agency independently administers its portion of the grant. Each agency annually solicits projects from collaborating entities across the state. Each agency identifies priority areas and activities and ranking criteria for each funding cycle based on this Management Program, the most recent IR, and the WAP process.

Table 2.2 CWA Section 319(h) NPS Grant Allocations to Texas

Federal FY	Texas Allocation
2007	\$ 9,370,100
2008	\$ 9,157,400
2009	\$ 9,157,400
2010	\$ 9,157,400
2011	\$ 7,954,000

### ***State Priorities for CWA Section 319(h) Funding***

Texas establishes priorities for its CWA Section 319(h) grant program, with highest priority given to funding those projects or activities which address water bodies not meeting water quality standards due to NPS pollution, as identified in the Texas 303(d) List. To ensure fiscal responsibility and that limited fiscal resources are adequately focused, the TCEQ and TSSWCB use the IR via the WAP process to establish priorities for 319(h) grant funding.

Generally, priorities for 319(h) funding are as follows. Texas will develop WPPs or TMDLs in impaired water bodies identified as impacted by NPS pollution in the IR. The State will develop I-Plans for TMDLs adopted to eliminate significant impacts to water quality to the extent practicable under state and federal statutes, programs, and resources. Texas will also implement WPPs and TMDL I-Plans to address NPS water quality issues to the extent practicable under state statutes, programs, and resources. The State will

continue to conduct activities to prevent the degradation of water quality. The State will also facilitate implementation of activities to restore and protect groundwater quality.

The TCEQ and TSSWCB encourage the participation of all eligible grant recipients in the CWA Section 319(h) grant program.

### ***Resource Leveraging***

The majority of the State of Texas' annual CWA Section 319 grant allocation is "passed through" to political subdivisions and Non-Governmental Organizations (NGO) by the TCEQ and TSSWCB through the execution of interagency or inter-local contracts. CWA Section 319(h) contractors are considered sub-recipients and, as such, are subject to all applicable federal regulations and statutes.

For the Management Program to be effective on both a statewide and watershed level, the TCEQ and TSSWCB must work closely with other state, regional, and local organizations to implement management measures and optimize the use of all available resources. The extent of monetary resources needed to effectively address NPS pollution and restore beneficial uses is greater than the amount of funding available from the CWA Section 319(h) grant program alone. Consequently, the Management Program encourages the use of leveraged resources when feasible.

### **Federal Match Requirement**

The CWA Section 319(h) Grant Program requires that federal funds be matched forty percent with non-federal funds. "Match" refers to funds or services used to conduct a project that are not sustained by federal funds. All project match must: (1) relate directly to the project for which the match is being applied; (2) be reasonably valued; and (3) be supported by documentation. The match does not have to originate with the grant recipient but can come from individuals, outside organizations, other local governments, or state agencies as long as the source of the matching funds is non-federal and is not being used to match another federal grant program.

Matching can be financed in several ways:

#### **Cash**

These are costs that relate directly to the project for which the match is being applied and which are paid by the grant recipient.

#### **In-Kind Services**

In-kind services are typically defined as a contribution which has a cash value associated with it but may not require a cash outlay during the grant period. In-kind contributions may consist of the donation of real property, space, and equipment. It could also refer to a donation of time or services directly benefiting the grant project and specifically identifiable with it. The use of "in-kind" donations to meet grant matching requirements

is regulated in 40 CFR 30.307, 40 CFR 31.24 (6) and (7), and is also covered in the Office of Management and Budget (OMB) Circular A.

### ***Federal Consistency Review of Other Assistance Programs***

Section 319(b)(2)(F) calls for the Management Program to contain an identification of federal financial assistance programs and federal development projects for which the state will review individual assistance applications or development projects for their effect on water quality, to determine whether such activities would be consistent with the Management Program. The Texas Review and Comment System (TRACS), coordinated through the Office of the Governor, had been utilized to fulfill this requirement in the past. Consistency review of urban, non-agricultural, non-silvicultural programs is the responsibility of the TCEQ. Consistency of agricultural and silvicultural programs was reviewed by the TSSWCB. This system was eliminated by the Office of the Governor in March of 2011. As a result grant applicants follow procedures outlined by the Office of Management and Budget at [http://www.whitehouse.gov/omb/grants\\_spoc](http://www.whitehouse.gov/omb/grants_spoc).

Appropriate programs and projects from the Catalog of Federal Domestic Assistance will be reviewed by the TCEQ or the TSSWCB for consistency with the Management Program. The TCEQ and TSSWCB are committed to reviewing and identifying federal land management programs and projects, development projects and financial assistance programs that are or may be inconsistent with the Management Program. Potential inconsistencies are often resolved by the federal agency preparing a National Environmental Policy Act document, or by the US Army Corps of Engineers in their decisions regarding the applicability of Section 404 permitting requirements. When significant inconsistencies are not resolved, the State will seek EPA assistance to help resolve issues.

### ***Texas Coastal NPS Pollution Control Program***

The federal Coastal Zone Act Reauthorization Amendments (CZARA), Section 6217 of the Coastal Zone Management Act (CZMA), requires each State with an approved coastal zone management program to develop a federally approvable program to control coastal NPS pollution. The Texas Coastal Management Program (CMP) was created to improve the management of the State's coastal resources to ensure the long-term ecological and economic productivity of the coast. The Texas General Land Office (GLO) administers the CMP. The Coastal Coordination Advisory Committee (CCAC) was established by the Texas Legislature in 2011 to advise the GLO on matters related to the CMP. In 2011, the Texas Legislature transitioned the administration of the CMP from the independent Coastal Coordination Council (CCC) directly to the GLO; member agencies of the CCC now serve in an advisory role on the CCAC.

At the federal level, the National Oceanic and Atmospheric Administration (NOAA) and the EPA jointly administer Section 6217. In Texas, the TCEQ and the TSSWCB hold primary responsibility for the implementation of the *Texas Coastal NPS Pollution*

*Control Program.* EPA's *Guidance Specifying Management Measures for Sources of Nonpoint Pollution in Coastal Waters* under Section 6217(g) (published in January 1993) calls for Coastal NPS Pollution Control Programs to address five major categories of nonpoint sources that impair or threaten coastal waters nationally: (1) agricultural runoff; (2) urban runoff (including developing and developed areas); (3) silvicultural runoff; (4) marinas and recreational boating; and (5) hydromodification (channelization and channel modification, dams, and streambank and shoreline erosion). The guidance specifies management measures or strategies which reflect the greatest degree of pollutant reduction achievable through the application of pollution control practices, technologies, processes, siting criteria, and operating methods.

Texas submitted the *Texas Coastal NPS Pollution Control Program* to EPA and NOAA in December 1998. On July 2003, NOAA and EPA conditionally approved the *Texas Coastal NPS Pollution Control Program*. The document discusses the coastal NPS management area; an overview of program implementation and coordination; presentation of specific NPS categories, the Section 6217 management measures, and the State rules and programs which address pollution sources and meet the federal requirements; information on additional management measures, technical assistance, public participation; and program monitoring and evaluation. The *Texas Coastal NPS Pollution Control Program* is incorporated by reference as part of this *Texas NPS Management Program*.

Texas continues to seek full approval by addressing the remaining conditions identified by NOAA and EPA. NOAA identified five areas the State must strengthen or correct. Texas had five years to meet the remaining conditions to gain full approval. States that fail to submit an adequate program (full approval) face penalties including loss of EPA and NOAA funds, including CWA Section 319(h) NPS grant monies. In July 2008, the State responded to the remaining conditional approval findings of NOAA and EPA. It was anticipated that this response would address the remaining conditions resulting in a fully-approved program. However, in May 2009, GLO received comments from NOAA and EPA which concluded that enough progress had been made to lift only one of the conditions. The GLO, TCEQ, and TSSWCB will continue to negotiate with EPA and NOAA for full approval.

## ***Texas Groundwater Protection Strategy***

The Texas Legislature has charged the Texas Groundwater Protection Committee with developing a comprehensive groundwater protection strategy for the state that provides guidelines for the prevention of contamination and for the conservation of groundwater and that provides for the coordination of the groundwater protection activities of the various agencies involved in groundwater issues (Texas Water Code Section 26.405(2)).

The *Texas Groundwater Protection Strategy* describes the regulatory and nonregulatory programs used by the State to protect and remediate the quality of groundwater resources and to conserve the supply of groundwater. The *Strategy*, most recently revised in

February 2003, includes components addressing NPS pollution prevention and abatement. The *Texas Groundwater Protection Strategy* is incorporated by reference as part of this *Texas NPS Management Program*.

## ***Watershed Approach***

Protecting the State's rivers, streams, lakes, bays, and aquifers from the impacts of NPS pollution is a complex process. Texas uses the Watershed Approach to focus efforts on the highest priority water quality issues of both surface and ground water. The Watershed Approach is a flexible framework for managing water quality and includes stakeholder involvement and management actions supported by sound science and appropriate technology. The approach is also beneficial because it addresses water quality in a holistic manner (i.e., a manner that addresses all beneficial uses of the water body, the criteria needed to protect the use(s), and the strategies to restore water quality). The Watershed Approach is based on the following principles:

- Geographic focus based on hydrology rather than political boundaries;
- Water quality objectives based on scientific data;
- Coordinated priorities and integrated solutions; and,
- Diverse, well-integrated partnerships.

For groundwater quality protection, the geographic focus is on aquifers rather than watersheds. Wherever interactions between surface and ground water are identified, management activities will support the quality of both resources.

The State applies the Watershed Approach to managing NPS pollution by channeling its efforts to restore and protect water quality through the development and implementation of WPPs and TMDLs in those watersheds where NPS pollution is contributing to a water quality impairment or concern.

The Watershed Approach recognizes that to achieve restoration of impaired water bodies, solutions to water quality issues must be socially accepted, economically bearable, and based on environmental goals (Figure 2.1).





Figure 2.1 Social, Economic, and Environmental Considerations to Achieve Water Quality Restoration

### ***Clean Water State Revolving Fund***

Another funding tool available in Texas is the Clean Water State Revolving Fund (CWSRF) which is administered by the TWDB. The CWSRF is a loan program authorized under the federal CWA and is capitalized by an annual grant from EPA. This program provides funding assistance in the form of 20-30 year loans at interest rates lower than the market offers. The money from the loan payments goes back into the CWSRF to supplement the annual EPA capitalization grant for new loans. Although the majority of the loans are made to publically owned wastewater treatment and collection systems, the TWDB can also provide loans for NPS pollution abatement projects through the CWSRF. Loans can be made to towns, counties, Groundwater Conservation Districts (GCD), SWCD, and other public agencies, as well as to private individuals and non-profit organizations. A water quality based priority system is used to rank potential applicants and fund projects with the greatest environmental benefits. Some of the activities that are eligible for funding include agricultural, rural, and urban runoff control, estuary improvement, NPS education, wet weather flow control including stormwater and sewer overflows that are not associated with a Texas Pollutant Discharge Elimination System (TPDES) permit.

The TWDB has increased its efforts to identify potential applicants for loan projects that would address NPS related water quality problems in the state. Staff from the TWDB, the TCEQ, and TSSWCB meet on a regular basis to coordinate efforts to identify water bodies which are impacted by NPS pollutants and to identify potential applicants for CWSRF assistance to support implementation of management practices to address the problem. The TCEQ and TSSWCB provide input on funding needs from information gathered during the development of the Integrated Water Quality Report, TMDLs, TMDL I-Plans, and WPPs. The TWDB uses this information during the development of their annual Intended Use Plan and to focus their efforts to identify potential applicants for CWSRF funding assistance. The TWDB has modified their ranking criteria to take

into account information provided by TSSWCB and TCEQ in an effort to focus their funding priorities on projects with greatest environmental benefits.

### ***Partnerships for Conducting Work***

The State uses the infrastructure of the CRP, SWCDs, river authorities, TGPC, CCAC, the University System, and other mechanisms to coordinate, develop, and implement the Management Program. These entities are each charged with certain water quality stewardship responsibilities and bring a great deal of experience related to research, assessment, laboratory analysis, and implementation and education activities. In addition, these entities conduct meetings and coordinate activities with a variety of local, regional, and state level stakeholders to pursue effective solutions to reduce or prevent NPS pollution.

### ***Goals for NPS Management***

The TCEQ and TSSWCB have established long- and short-term goals and objectives for guiding and tracking the progress of NPS management in Texas. The goals describe high-level guiding principles for all activities under the Management Program. The objectives specify the key methods that will be used to accomplish the goals. Success in achieving the goals and objectives are reported annually in the *Annual Report on Managing NPS Water Pollution in Texas*, which is submitted to EPA in accordance with CWA Section 319(h)(11).

The long-term goal will remain as long as NPS water pollution is an issue. Short-term goals will be examined every five years. The TCEQ and the TSSWCB will evaluate the Management Program, on a biennial basis, to determine a need for revision and update the document at least every five years.

The programs discussed throughout this document are responsible for NPS management and implementation of the goals and objectives. NPS management must be a coordinated effort to be successful. Therefore, the goals are over-arching for all NPS programs implemented by federal, state, regional, and local governmental entities and NGOs and citizens in Texas.

### **Long-Term Goal**

Protect and restore water quality from NPS pollution through assessment, implementation, and education.

#### **Objectives**

1. Focus NPS abatement efforts, implementation strategies, and available resources in watersheds identified as impacted by NPS pollution.

2. Support the implementation of state, regional, and local programs to prevent NPS pollution through assessment, implementation, and education.
3. Support the implementation of state, regional, and local programs to reduce NPS pollution, such as the implementation of strategies defined in TMDL I-Plans and WPPs.
4. Support the implementation of state, regional, and local programs to reduce NPS pollution to groundwater through the *Texas Groundwater Protection Strategy*, based on the potential for degradation with respect to use.
5. Support the implementation of state, regional, and local programs to reduce NPS pollution in the coastal management zone through the *Texas Coastal NPS Pollution Control Program*.
6. Develop partnerships, relationships, memoranda of agreement, and other instruments to facilitate collective, cooperative approaches to manage NPS pollution.
7. Increase overall public awareness of NPS issues and prevention activities.
8. Enhance public participation and outreach by providing forums for citizens and industry to contribute their ideas and concerns about the water quality management process.

## Short-Term Goals

### **Goal One – Data Collection and Assessment**

Coordinate with appropriate federal, state, regional, and local entities, private sector groups, and citizen groups to target water quality assessment activities in high priority, NPS-impacted watersheds, vulnerable and impacted aquifers, or areas where additional information is needed.

#### ***Objectives***

Evaluate the condition of the State's water bodies, on a biennial basis, and prepare a report containing this evaluation, as required by CWA Section 305(b) to determine: a) water bodies not meeting water quality standards due, at least in part, to NPS pollution, and; b) the cause of the impairment.

- A. Identify surface water bodies and aquifers from the *IR* and *Joint Groundwater Monitoring and Contamination Report* that need additional information to characterize non-attainment of designated uses and water quality standards.
- B. Ensure that monitoring procedures meet quality assurance requirements and are in compliance with EPA-approved TCEQ or TSSWCB Quality Management Plans.
- C. Conduct special studies to determine sources of NPS pollution and gain information to target watershed planning and BMP

implementation.

- D. Develop TMDLs, I-Plans, and WPPs to maintain and restore water quality in water bodies identified as impacted by NPS pollution.
- E. Conduct monitoring to determine effectiveness of TMDL I-Plans, WPPs, and BMP implementation.

### **Goal Two – Implementation**

Implement TMDL I-Plans and/or WPPs and other state, regional, and local plans/programs to reduce NPS pollution by targeting implementation activities to the areas identified as impacted, or potentially degraded with respect to use by NPS pollution.

#### ***Objectives***

Prevent and reduce NPS pollutant loadings in surface water bodies, groundwater aquifers, wetlands, and coastal areas, through the execution of TMDL I-Plans, WPPs, the *Texas Groundwater Protection Strategy*, the *Texas Coastal NPS Pollution Control Program*, and other state, regional, and local plans.

- A. Work with regional and local entities to determine priority areas and develop and implement strategies to address NPS pollution in those areas.
- B. Develop and implement BMPs to address constituents of concern or water bodies not meeting water quality standards in watersheds identified as impacted by NPS pollution.
- C. Develop and implement BMPs to address NPS constituents of concern or water bodies not meeting water quality standards in aquifers identified as impacted by or vulnerable to NPS pollution.
- D. Implement TMDL I-Plans, WPPs, and other state, regional, and local plans developed to restore and maintain water quality in water bodies identified as impacted by NPS pollution.

### **Goal Three – Education**

Conduct education and technology transfer activities to increase awareness of NPS pollution and prevent activities contributing to the degradation of water bodies, including aquifers, by NPS pollution.

#### ***Objectives***

Reduce the amount of NPS pollutant loading entering the water bodies of Texas through pollution prevention activities and education.

- A. Enhance existing outreach programs at the state, regional, and local levels to maximize the effectiveness of NPS education.
- B. Administer programs to educate citizens about water quality and their potential role in causing NPS pollution.
- C. Expedite development of technology transfer activities to be conducted to increase BMP implementation.

- D. Conduct outreach through the CRP, Texas AgriLife Extension Service, SWCDs, and others to enable stakeholders and the public to participate in decision-making and provide a more complete understanding of water quality issues and how they relate to each citizen.
- E. Implement outreach and education activities identified in the *Texas Groundwater Protection Strategy* to prevent NPS impacts to groundwater.
- F. Implement outreach and education activities identified in the *Texas Coastal NPS Pollution Control Program* to prevent and abate NPS impacts to coastal resources.
- G. Implement public outreach and education to maintain and restore water quality in water bodies impacted by NPS pollution.

### **Milestones (M)**

The Management Program utilizes milestones at three levels to help plan, implement, track, and report on success in achieving the goals and objectives described above. These three planning levels include: the statewide program, priority watersheds, and the project level. At the state level, milestones have been developed for program administration, the WAP process, and statewide educational programs. In priority watersheds, program initiatives may include stakeholder participation, monitoring, modeling, reporting, and the development and implementation of watershed-based plans. At the project level, schedules of deliverables are specified for individual project tasks in the approved scope-of-work. Milestones for the statewide program, specific watersheds, and the project level are further defined below.

### **Statewide Program Milestones**

Nonpoint Source Program Administration - Milestones associated with the administration of the Management Program include the Grant Reporting and Tracking System (GRTS), the preparation of the Annual Report, filing financial reports required by federal grants, conducting an End-of-Year Meeting, and filing annual grant applications. These milestones are specified more specifically in individual grant conditions from EPA to TCEQ and TSSWCB and are reported according to appropriate grant procedures.

Watershed Action Planning Process – Milestones associated with the WAP process include watershed assessments, watershed and interagency planning meetings, and updates to the Priority Watersheds Report. In general, this process occurs on an annual basis. Progress on the WAP will be reported in the NPS Annual Report.

Education Program – Milestones for the statewide educational program relate to the activities of the Watershed Stewards program, Watershed Coordinator Roundtable workshops, the Watershed Planning Short Course, Texas Stream Team, and the Urban BMP Initiative. Activities are scheduled for these programs in consultation with collaborating entities.

## **Priority Watershed Milestones**

Watershed programs are ongoing projects funded with 319(h) grants. These projects have activities scheduled in accordance with approved grant work plans. Specific program commitments are specified in these work plans and are reported according to appropriate grant procedures.

Stakeholder Participation - Employ or develop a local watershed steering committee to solicit input and encourage the participation of affected stakeholders in the decision-making process.

Water Quality Monitoring - Complete the assessment of pollutant problems by reviewing existing water quality data, conducting an inventory of point and nonpoint sources, land use data, and all known stressors influencing water quality. Complete water quality monitoring. Analyze data, assess loadings, and determine the origin and distribution of pollutants.

Modeling - Develop and apply models to determine numerical load allocations. Recommend control strategies for implementation.

Plan Development - Develop a detailed action plan (TMDL and I-Plan, or WPP) which establishes overall goals and objectives, load allocation, strategy for load allocation, timetable for implementation, and a list of expected results.

Implementation - Implement voluntary and regulatory action described in watershed plans and utilize adaptive management to adjust implementation based on follow-up verification monitoring of effectiveness.

## **Project Level Milestones**

Milestones for projects are specified in the approved work plans and are reported according to appropriate grant procedures.

## Chapter 3 Watershed Action Planning

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Texas is fortunate to have an abundance of natural resources, a large and growing population, and a robust economy. These same factors also create challenges for protecting the quality of water resources in Texas. Water quality planning programs in Texas recognize the need for keeping the state's water resources safe for drinking, swimming, fishing, aquatic life, and other beneficial uses. It is a complex effort that requires collaboration among numerous parties. The large geographic expanse of the state, increasing demands on the state's water resources, changing federal policies, new technical issues, and the high expectations of Texans require that state water quality planning programs evolve to meet new challenges.

State water quality planning programs are faced with addressing a new generation of technical issues. In addition to continuing to implement point source pollution control programs, state programs and their partners must increasingly develop and implement programs to address nonpoint sources of pollution. The variability of storm events makes NPS pollution difficult to manage and abate. The diffuse nature of NPS pollution makes its origins hard to identify.

The water quality planning activities in Texas rely on many local, state, and federal programs and participants to manage, protect, and maintain public health and the environment. However, it is recognized that these planning activities are fragmented due to multiple jurisdictional boundaries, statutory limitations, and the distinct classification of surface and ground waters as separate resources. Furthermore, driven by program-centered objectives and funding, water quality planning programs may lack the flexibility and coordination necessary to address water quality issues holistically. To address these issues, a comprehensive approach to better coordinate and prioritize water quality planning activities must be implemented.

Water quality planning programs in Texas are responding to these challenges by developing new approaches to addressing water quality issues in the state. Watershed Action Planning is an approach that emphasizes the role of partners and stakeholders, relies on sound technical information, and makes available multiple options to provide the flexibility needed to address varied conditions.

Watershed Action Planning supports the integration of state water quality planning programs by providing a framework and a mechanism for an enhanced level of coordination. For example, it is essential to develop meaningful, yet attainable water quality standards. Remedial programs such as TMDLs cannot be successful if the water quality standards on which they are designed are not attainable. Similarly, water quality monitoring plays a critical role in establishing a link between management measures on the landscape and resulting water quality in-stream. This is an important means by which progress toward meeting the state's water quality goals is demonstrated. The goal of Watershed Action Planning is to implement an effective water quality planning program that optimizes resources, has the support of stakeholders, and is accountable and

transparent to the citizens of Texas.

The Watershed Approach is a coordinated framework for environmental management that focuses public and private sector efforts to address the highest priority issues within hydrologically-defined geographic areas. Local stakeholders are encouraged to join forces to develop and implement solutions that make good sense for the particular conditions found in their community.

The ultimate goal of the Watershed Action Planning process is to achieve total restoration of designated uses in impaired water bodies. The goal is to attain socially accepted and economically bearable solutions based on environmental goals that are grounded in defensible water quality standards and supported by credible water quality data.

### ***The WAP Process***

Watershed Action Planning is a process designed to coordinate and track decision-making on applying the state's water quality programs to address water quality issues in specific water bodies. The process emphasizes coordination by partners and stakeholders at both the watershed and state levels. The WAP process involves three levels of coordination which are generally described below:

Local Watershed Prioritization – Meetings held in each basin will be used to discuss issues associated with the impairments, concerns, and special interest waters in the basin. Water bodies on the IR in Categories 4 and 5, and special interest areas will be evaluated from the local perspective to document circumstances in the watershed and suggest WAP strategies. Watershed discussions may include the review of watershed maps, land uses, and known point and nonpoint sources of pollution.

Program Integration – A workgroup of surface water quality program Partners will meet to discuss the water bodies on the IR in Categories 4 and 5 and of special interest. This workgroup will recommend updates to the WAP database based upon their consideration of input received from the Local Watershed Prioritization basin meetings.

Statewide Interagency Coordination – At the statewide level, input will be sought from state and federal agencies and state level special interest NGOs that have an interest in the watershed strategies stated in the WAP database. Entities with available funds seeking projects that satisfy their funding criteria would also be invited to participate. Entities will discuss projects needed to implement the strategies identified in the WAP database. The strategies identified in the WAP database will be the basis that each partner agency, and stakeholder will use for planning, budgeting, and implementing program activities as they relate to addressing impaired waters and other waters of interest in Texas. Those water bodies impacted by NPS pollution will be extracted from the Watershed Action Planning database and addressed by this Management Program.

## ***The Role of Stakeholders***

Stakeholder participation is an essential part of programs designed to address water quality issues. Stakeholder participation has become integrated into many state and local government programs. This section provides information to help define and identify stakeholders. It explains the importance of involving stakeholders early and sustaining their effort through a process that can sometimes take years to complete. It also touches briefly on the need to provide suitable forums for stakeholder involvement. It also describes the stakeholder participation process used in the Texas water quality planning programs and the Watershed Action Planning process.

### ***Who is a Stakeholder?***

Stakeholders are those individuals who have an interest in a particular water quality issue, or may be affected by a related decision. Specifically, stakeholders can include all individuals or organizations with an interest in a watershed that have one or more of the following attributes:

- They live in the watershed or use the water resource
- They are affected by water quality problems
- They impact water quality
- They have statutory or regulatory responsibilities closely linked to water quality
- They may be required to undertake water quality control measures
- They can help develop or implement actions to remedy water quality problems
- They are affected by project outcomes or decisions
- They have a financial interest in how the resource is managed
- They have an interest in the decision-making process

Simply knowing the types of stakeholder does not always help to identify specific stakeholders. For example, stakeholders might include water skiers at an area lake, workers at a port in the lower reaches of a watershed, or the millions of people who eat fish and seafood every day. The following list and Table 3.1 provide examples of groups or categories of stakeholders:

- Wastewater dischargers: municipal and industrial
- The public: individuals; civic and other groups representing environmental, consumer, recreational, and community interests; schools and universities; and private landowners
- Agriculture, silviculture, and aquaculture: corporate and individual farmers, ranchers, and producers; commercial harvesters of fish and shellfish; agricultural groups and organizations; wildlife management associations
- Business: commercial and industrial firms, utilities, business groups, and trade associations
- Government: people who represent citizens or are legally responsible for public resources, including federal, state, and local levels

Table 3.1 Categories of Stakeholders

<b>Stakeholder Category</b>	<b>Description</b>	<b>Examples</b>
People who live, work, or play at or near a resource.	Those whose everyday lives and well-being are directly connected to a resource or issue. This group is essentially made up of the “neighbors” of the issue, and they should be invited to participate because their everyday lives may be impacted.	Residents, resource users, businesses, community/civic organizations, interest groups and NGOs, government, Native American tribes, and the media.
People interested in the resource, its users, its use, or its non-use.	Those who assign values to a resource and are concerned about the way the resources are used. This group includes those who extract value from resources, as well as those more interested in conserving or protecting resources. This group should be invited to participate because of the sheer interest in the resource or issue.	Businesses, resource users, interest groups and NGOs, community/civic organizations, government, and Native American tribes.
People interested in the processes used to make decisions.	Those deeply interested in the legal and procedural aspects of an issue. This group includes those who want to ensure that all relevant policies and procedures are observed in reaching a decision. They should be involved because of their attention to procedural detail and their ability to derail a process or litigate final decisions.	Interest groups and NGOs, government, the media, residents, and Native American tribes.
People who pay the bills.	Those whose money is directly or indirectly used to fund resource management through taxes, fees, and other means. This group wants to ensure that money is spent wisely and should be invited to participate because the government is accountable for how it spends public dollars.	Residents, resource users, businesses, and government.
People who represent citizens or are legally responsible for public resources.	Those who have the legal authority and obligation to manage natural resources. Members of this group want to ensure the best final decision is reached and should be invited to participate because it is their duty.	Government.

Adapted from Source: Meffe, Gary K., Larry A. Nielsen, Richard L. Knight, and Dennis A. Schenborn. 2002. *Ecosystem Management: Adaptive, Community-Based Conservation*. Island Press. Washington, D.C.

### ***Stakeholder Participation in the Texas Water Quality Planning Programs***

The water quality planning programs in Texas recognize the importance of stakeholder participation in the program and are committed to working with stakeholders to devise mutually acceptable strategies for achieving the state’s water quality goals. There are a number of opportunities for stakeholder participation in the state water quality planning programs. Some examples are listed below in Table 3.2.

Table 3.2 Stakeholder Participation in the Texas Water Quality Planning Programs

<b>Water Quality Planning Program</b>	<b>Stakeholder Participation</b>
Clean Rivers Program	Basin Steering Committees
Water Quality Standards	Surface Water Quality Standards Advisory Work Group and public comment on water quality standards revisions

Surface Water Quality Monitoring Program	Advisory Work Group for Surface Water Quality Assessment Guidance and public comment on the IR
NPS Management Program	Management Program revisions; Management Program implementation at statewide and watershed levels
Total Maximum Daily Load Program	Project-specific stakeholder committees
Estuary Programs	Bay Councils

### ***WAP and Stakeholder Participation***

There is significant stakeholder participation in the individual state water quality planning programs. The WAP process provides a forum to bring these individual initiatives together. Stakeholder participation in the WAP process will provide opportunities to contribute to the coordination of the individual program resources with the objective of achieving state program goals more effectively and efficiently. Figure 1.1 illustrates the Watershed Action Planning process.

### ***Watershed Action Planning Strategies***

The federal CWA requires that a TMDL be developed for all water bodies on the state's 303(d) list. The state established the TMDL program in 1998 at the TCEQ and at partner agencies to facilitate the fulfillment of the State's obligations under the CWA. TMDL development activity was initiated in watersheds across the state as the primary strategy for addressing water quality impairments. Experience with the TMDL program since that time has shown that TMDLs may not always be the best choice to address water bodies on the State's 303(d) list. This has prompted the State to develop a new approach to addressing surface water quality impairments and other water quality issues.

The strategies identified for addressing surface water quality issues in the WAP process are listed below in Table 3.3. These strategies are implemented at a watershed scale utilizing the aforementioned Watershed Approach. The Watershed Approach provides a coordinating framework that focuses on the highest priority issues within a hydrologically defined geographic area.

Table 3.3 Watershed Action Planning Strategies

<b>Strategy</b>	<b>Strategy Description</b>
Standards Review	A water quality standards review is conducted to establish the appropriate use and criteria for the water body.
Watershed Evaluation	Collecting more data, such as water quality monitoring data or land use/land cover data, to better evaluate conditions in the watershed.

Watershed Protection Plan	WPPs are a coordinating framework for voluntary implementation of BMPs to restore and maintain water quality.
Total Maximum Daily Load	TMDLs determine the allowable loadings of pollutants to a water body and allocate these loadings to point and nonpoint sources in the watershed. I-Plans are designed to implement strategies to achieve the load reduction goal of the TMDL.
Other	Other options available to address water quality issues such as actions taken through Clean Air Act programs, or Superfund, or National Estuary Program Comprehensive Conservation and Management Plans.

The WAP process recognizes a range of circumstances that will influence the decision regarding the strategy selected to address impaired water bodies on the 303(d) List. Strategies such as Standards Review and Watershed Evaluation may result in delisting due to the increased understanding of water quality and circumstances in the watershed. WPPs are primarily developed to address issues caused by nonpoint sources. Federal regulations cite TMDLs as the basis for permitting decisions and may thus be more appropriate for issues caused by point sources.

The WAP process includes a stakeholder-led evaluation of watershed-specific circumstances and a deliberative and collective decision as to what strategy to apply to move forward with addressing the listing. This increased flexibility and stakeholder participation in the planning process is believed to result in more effective and efficient water quality planning programs.

### ***The WAP Database***

The WAP process will utilize relevant information from existing planning tools within the state water quality planning programs to produce a database that will document and track management strategies for impaired waters in the state. The WAP database is maintained by TCEQ. Information included in the database includes:

- the segment
- the impairment or priority interest
- the date it was first listed on the 303(d) List
- what will be done to address the water quality issue
- responsible agency/program area
- the timeline for completion
- the means for tracking progress

Watershed Action Planning increases the transparency of the State's water quality planning programs by presenting the list of priority waters in such a manner as to communicate activities and intentions collectively to affected stakeholders and the public at large.

### ***NPS Priority Watersheds Report***

Priority surface waters for the Management Program are given in Appendix C. This report is an outcome of the WAP process. It is prepared from the WAP database and identifies water quality issues in the state which are caused by NPS pollution. The report also provides the strategies that are proposed or being undertaken to address nonpoint sources of pollution, the lead agency, and the general timeline for the strategy. The NPS Priority Watersheds Report is critical to the CWA Section 319(h) grant program. It provides the necessary foundation for project planning and development prior to annual requests for proposals or applications. As illustrated in Figure 3.1, this report offers TCEQ applicants the basis to plan, scope, and develop projects that execute respective watershed strategies. TSSWCB follows a similar process on a different timeline. In short, the WAP process and respective NPS Priority Watersheds Report improves coordination and resource leveraging necessary to achieve the long- and short-term goals of the Management Program.

Milestones associated with implementing the Watershed Action Planning process and generating the Priority Watersheds Report includes watershed assessments, watershed and interagency planning meetings, and updates to the Priority Watersheds Report. In general, this process occurs on a recurring annual basis.

Watershed Action Planning is a dynamic priority-setting process culminating in decisions on specific strategies for water bodies as recorded in the WAP database and the NPS Priority Watersheds Report. It is the intention of the TCEQ and TSSWCB to update the NPS Priority Watersheds Report at least on a biennial basis. As this Management Program is an element of the State's WQMP, the State will use the mechanisms employed by TCEQ to update the WQMP in order to publish revisions to Appendix C of this Management Program (i.e., the NPS Priority Watersheds Report).

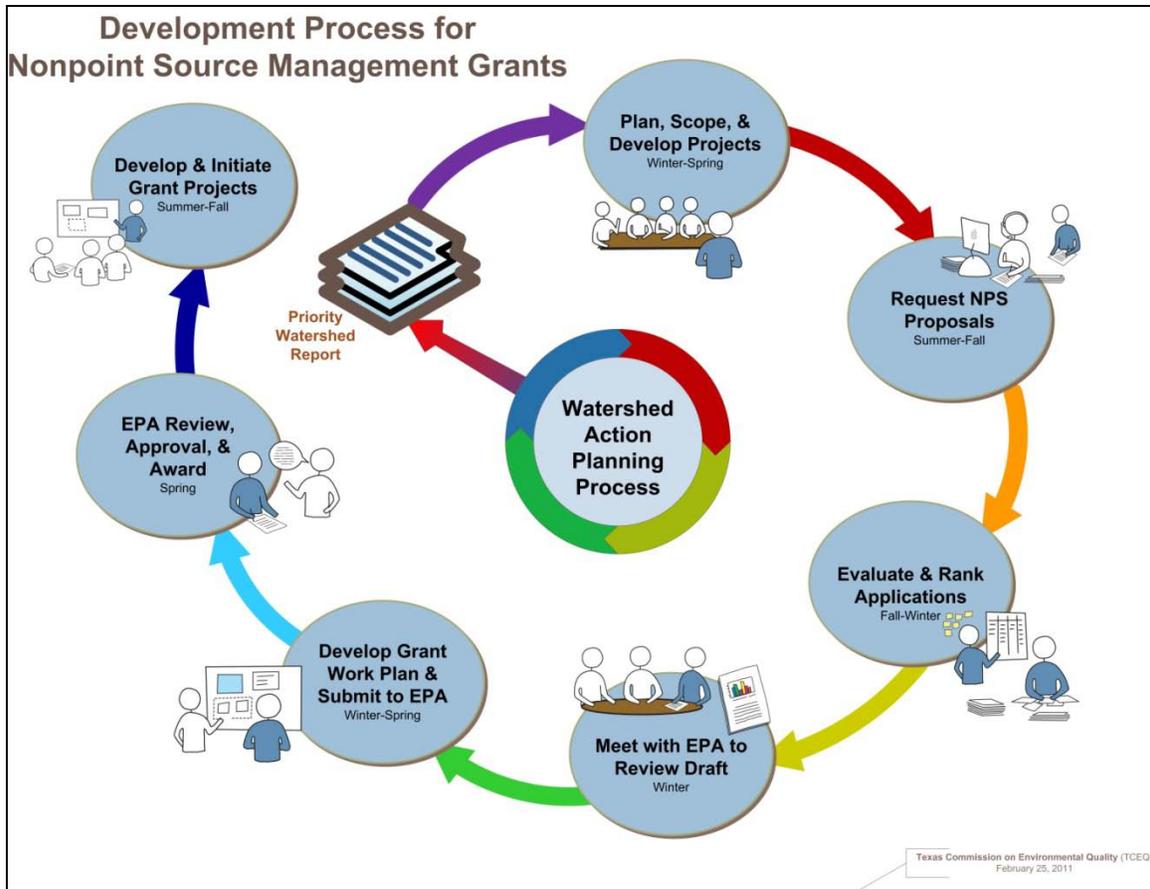


Figure 3.1 TCEQ NPS Grant Development Process

## ***Groundwater Priority Report***

The Management Program utilizes multiple methods for identifying and addressing NPS groundwater issues. The methods utilized in Texas include:

- Texas IR
- DRASTIC aquifer vulnerability ranking
- Texas Groundwater Protection Committee recommendations and reports, including:
  - *Texas Groundwater Protection Strategy*
  - *State Management Plan for the Prevention of Pesticide Contamination in Groundwater*
  - Subcommittee Recommendations
- Special programs and priorities identified by Texas Groundwater Conservation Districts.

The list of priorities presented in Appendix D is based on the 2008 TWQI groundwater monitoring data in which constituents exceed the Maximum Contamination Level for drinking water requirements, along with the vulnerability ranking for those aquifers as

determined by the DRASTIC ranking. Aquifer vulnerability rating is a mechanism used to identify groundwater bearing zones that may be susceptible to impacts from surface activities. Texas has used the DRASTIC methodology from many years. DRASTIC values have been incorporated into many of the rules of TCEQ's regulatory programs, and remain an effective tool for establishing the relative vulnerability of aquifers to contamination. The results of the DRASTIC aquifer vulnerability ranking are found in Appendix D.

A particular focus for targeting efforts is water quality protection practices in outcrop portions of aquifers where NPS pollution is a greater risk due to recharge, or surface water infiltration of the aquifers. The focus of groundwater/surface water interactions may also be addressed in other activities as stakeholders and project leaders identify these hydrology features and areas as significant concerns. Since groundwater contamination can remain latent for a lengthy period of time, and since groundwater is difficult to clean up once it has become impacted, the majority of Texas groundwater programs focus on prevention of contamination, rather than remediation.

DRAFT

## Chapter 4 Water Quality Management Cycle

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In order to protect water quality, the State must define and measure it, identify the types and sources of pollution, and implement plans to protect, maintain, and restore it. The State of Texas uses a dynamic, flexible cycle of activities to manage water quality. Implementing this cycle of activities involves coordination between many different entities and programs around the State of Texas. As illustrated in Figure 4.1, steps in the cycle are identified and discussed in this chapter. The steps in the cycle include:

- **Planning:** setting standards for surface water quality and revising or formulating monitoring plans;
- **Monitoring:** collecting data to monitor the condition of surface and ground waters;
- **Assessment:** assessing data to determine water quality status and to identify impairments and utilizing the Watershed Action Planning process to target resources;
- **Strategy Development:** utilizing the Watershed Approach for protecting, improving, or restoring water quality with pollutant source controls and practices; and
- **Implementation:** employ pollution controls for both point and nonpoint sources and outreach/education programs, and evaluate progress, which may lead back to revising those plans or formulating new ones.

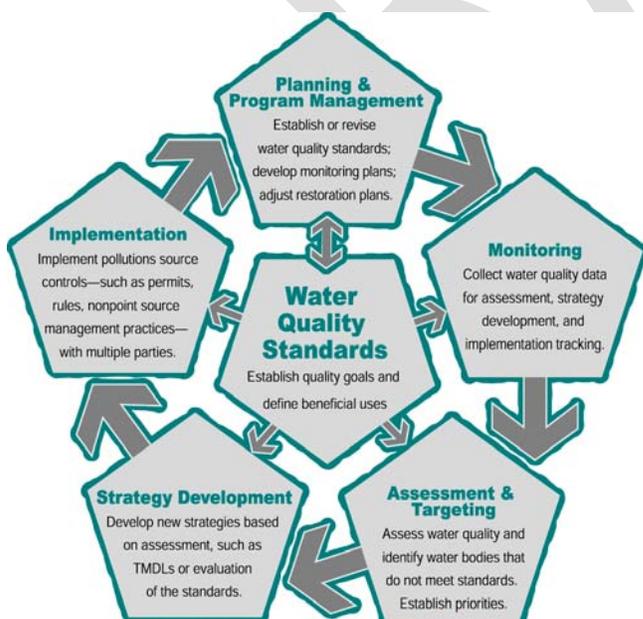


Figure 4.1 The Water Quality Management Cycle

## ***Planning***

Water quality standards are the foundation for managing surface water quality under the CWA. Standards define the water quality-related goals for a water body.

A water quality standard is the combination of:

- **Uses** – A use that can be reasonably achieved by a water body in accordance with its physical, biological, and chemical characteristics whether it is currently meeting that use or not. Typical uses that may be designated for specific water bodies include domestic water supply, categories of aquatic life use, recreational categories, and aquifer protection. Uses may be existing or designated, and attainable or presumed.
- **Water Quality Criteria** – Water quality conditions that are to be met in order to support and protect uses. The Texas Surface Water Quality Standards (TSWQS) contain both numeric and narrative criteria for a variety of parameters. Specific parameters and criteria are associated with certain uses.

The federal CWA and associated EPA rules require States to review, and, if appropriate, revise surface water quality standards at least every three years. The rulemaking process to revise the TSWQS includes public participation. State water quality standards must be approved by EPA in order for them to be used for federal permitting programs and other CWA purposes. The TSWQS are set forth in Chapter 30, Section 307 of the Texas Administrative Code (TAC). They define desired uses for surface waters in the state, and appropriate in-stream numeric and narrative criteria to protect those uses. Standards define the goals for water quality and provide the basis for permitting, assessment, and restoration targets for managing point and nonpoint source loadings in Texas surface waters. The TSWQS recognize the regional and geologic diversity of the state. The standards also define an anti-degradation policy that protects existing uses and the state's highest quality waters.

The TCEQ is the lead agency in the state responsible for establishing and revising standards to protect surface water quality in accordance with Section 303(c) of the federal CWA. Section 26.023 of the Texas Water Code provides that the Commission is the sole and exclusive authority to make rules setting water quality standards for all waters in the state. The Texas Water Code stipulates that the State may amend the standards from time to time. The TCEQ Water Quality Standards Group is responsible for establishing and revising standards to protect surface water quality.

## **Water Quality Uses**

Some standards are applied generally to many different water bodies, while some are site-specific. Typical uses that may be designated for specific water bodies include domestic water supply, categories of aquatic life use, and recreational categories. Any one water body will usually have multiple uses designated for it. For example, a lake or stream may

be designated for use as a source of drinking water, for recreation, and as a healthy environment for fish and other aquatic organisms.

The standards assign site-specific uses for most medium to large water bodies, and general uses for all water bodies. Each use defined in the standards has associated criteria that are used to evaluate whether water quality is good enough to maintain those uses.

### ***Aquatic Life Use***

This use is designed to protect aquatic or aquatic-dependent animal species that live in and around the water. This use establishes optimal conditions for the support of aquatic life and defines indicators used to measure whether these conditions are met. This use has several tiers: exceptional, high, intermediate, limited, and minimal. Some pollutants or conditions that may jeopardize this use include low levels of dissolved oxygen, toxic substances such as metals or pesticides, or excess turbidity.

### ***Recreation***

These standards are designed to ensure that water is safe for swimming and other water recreation activities that involve significant risk of ingestion of water.

### ***Domestic Water Supply***

Domestic water supply consists of three subcategories: Public Water Supply, Sole-Source Surface Drinking Water Supply, and Aquifer Protection.

#### ***Public Water Supply***

This use is intended to protect water from a lake or river that is suitable for use as a source for a public water supply system. Source water is treated before it is delivered to the tap and must meet a separate set of standards established for treated drinking water through the federal Safe Drinking Water Act. Indicators used to measure the safety or usability of surface water bodies as a source for drinking water include the presence or absence of substances such as metals or pesticides. Concentrations of salts, such as sulfate or chloride, are also measured, since treatment to remove high levels of salts from drinking water is expensive.

#### ***Sole-Source Surface Drinking Water Supply***

Water bodies that are sole-source surface drinking water supplies are listed in Appendix B of the TSWQS. Sole-source surface drinking water supplies and their protection zones are addressed in Chapter 321 of 30 TAC relating to Subchapter B: Concentrated Animal Feeding Operations (CAFOs).

#### ***Aquifer Protection***

Segments designated for aquifer protection are capable of recharging the Edwards Aquifer. The principal purpose of this use designation is to protect the quality of water infiltrating and recharging the aquifer. The designation for aquifer protection applies only to those designated portions of the segments that are on the recharge zone, transition zone, or contributing zone of the Edwards Aquifer. This use is discussed in 30 TAC 213.

### ***Oyster Waters***

This use assures that oysters or other shellfish in marine waters that may accumulate bacteria from the water are safe for commercial harvest, sale, and consumption by the public.

### **Water Quality Indicators**

Specific indicators of water quality such as bacteria, dissolved solids, and organics are also described in the standards. Specific numeric and narrative criteria are assigned to these indicators, or parameters, for the various uses. Several different parameters may be measured to determine whether a water body meets its designated uses. Some of the most common are listed here, with an explanation of why they are important to the health of a water body.

#### ***Escherichia coli. (E. coli), and Enterococci Bacteria***

These indicators measure the level of certain indicator bacteria in water. Indicator bacteria, although not generally pathogenic, are indicative of potential contamination by feces of warm blooded animals. Criteria associated with these indicators are used to assess the relative risk of swimming or other water recreational activities. These bacteria are found in the waste of warm-blooded animals. Their presence may indicate that pathogens also in these wastes may be reaching a water body from sources, such as, inadequately treated sewage, improperly managed animal waste from livestock, pets in urban areas, wildlife, or failing septic systems.

#### ***Dissolved Oxygen and Nutrients***

The concentration of dissolved oxygen is a single, easy-to-measure characteristic of water that positively correlates with the abundance and diversity of aquatic life in a water body. A water body that can support diverse, abundant aquatic life is a good indication of high water quality. However, highly variable dissolved oxygen concentrations may indicate a related problem associated with an excess of nutrients (nitrogen and phosphorus) in water. High concentrations of nutrients in water may stimulate excessive growth of vegetation which may result in very high dissolved oxygen concentrations during the day and very low dissolved oxygen concentrations at night. These conditions may have a negative impact on aquatic life use.

#### ***Dissolved Solids***

High levels of dissolved solids, such as chloride and sulfate, can cause water to be unusable, or simply too costly to treat for drinking water use. Changes in dissolved solids concentrations also adversely affect the water quality for aquatic life use.

#### ***Metals***

Concentrations of metals can pose a threat to aquatic life, drinking water supplies, and human health. Eating fish contaminated with metals can cause these toxic substances to accumulate in tissue, posing a risk to human health. Potentially dangerous levels of metals and other toxic substances are identified through chemical analysis of water, sediment, and fish tissue.

### ***Organics***

Toxic substances from pesticides and industrial chemicals, called organics, pose the same concerns as metals. Polychlorinated biphenyls (PCBs), for example, are industrial chemicals that are toxic and carcinogenic. Although banned in the United States in 1977, PCBs, like other organics, remain in the environment, and they accumulate in fish and human tissues when consumed. Potentially dangerous levels of toxic substances are identified through chemical analysis of water, sediment, and fish tissue.

### **Classified Waters**

Classified waters are designated in Appendix A of the TSWQS. Classified segments have designated uses (such as recreation, aquatic life, and water supply) and criteria associated with those uses (such as dissolved minerals, dissolved oxygen, pH, bacteria, and temperature). The designated uses and associated criteria for classified segments are also listed in Appendix A. The segment descriptions that define the geographic extent of the classified segments are listed in Appendix C of the TSWQS.

The major surface waters of Texas have been divided into classified water segments. Most of the larger perennial (always flowing) rivers in the state, major reservoirs, and estuaries with large areas, are classified. A single river may consist of several classified segments. The term segment refers to a defined, basic unit for assigning site-specific standards, and is intended to have relatively common biological, chemical, hydrological, and physical characteristics. Segments will also normally exhibit common reactions to external stresses such as discharges or pollutants. The establishment of segments facilitates planning activities, issuance of permits, and allocation of grant funds necessary to implement various sections of the federal CWA

### **Unclassified Waters**

Unclassified waters are those smaller water bodies that are not designated as segments in Appendix A of the TSWQS. Certain unclassified water bodies are listed in Appendix D of the TSWQS. These are water bodies where sufficient information has been gathered to assign an aquatic life use and associated dissolved oxygen criterion. Water bodies listed in Appendix D are not designated as classified segments. Unclassified water bodies not included in Appendix D are typically assigned presumed uses, such as a presumed aquatic life use.

### **Water Quality Standards Review**

The CWA provides a process for evaluating the water quality standards if there is reason to believe that one or more of the uses and/or criteria may be inappropriate because of local conditions that are not due to human impacts. Waters in this category (5b) are slated for a review of their standards, called a use attainability analysis (UAA), or UAA.

### **Use Attainability Analyses**

TCEQ uses a watershed-based approach to address water quality. This approach supports

integration of various state water quality programs by providing a framework and a mechanism for coordination among water quality management agencies, stakeholders, and the public. As part of this approach, it is essential to develop meaningful, yet attainable, water quality standards.

A UAA is one of the tools the TCEQ uses to implement its watershed-based approach. A UAA is a scientific assessment of the physical, chemical, biological, and economic characteristics of a water body conducted to determine existing and attainable uses. UAAs are often initiated on individual water bodies (classified or unclassified) when the existing standards appear to be inappropriate for water bodies that are listed as impaired, or that are potentially affected by permitted wastewater discharges or other permitting actions. TCEQ has developed procedures for aquatic life UAAs and recreational UAAs.

For example, to determine appropriate aquatic life uses and related dissolved oxygen criteria, a UAA may consider aspects such as regularity of flow, habitat structure, typical water chemistry, and fish and other aquatic organisms that are characteristic in the area. Some rivers and lakes naturally support an abundant and diverse aquatic community, while other water bodies—such as small streams with intermittent flow—tend to have fewer types and total numbers of aquatic organisms. In addition, some water bodies might support a diverse aquatic community and fishery even though some components of their overall water quality are not superior under natural conditions.

A UAA can result in the addition, removal, modification, or retainment of a use. Non-existing uses may be modified when it can be demonstrated, through a UAA, that attaining the current uses and/or criteria is not appropriate. Conversely, a UAA might demonstrate that the current uses and criteria are appropriate, or even that they should be more stringent. UAAs and use designations are part of the surface water quality standards and are reviewed and approved by EPA. Preliminary EPA approval of a UAA indicates that the potential standards change appears to be technically justified but final EPA approval does not occur until the UAA has been incorporated into the TSWQS after public comment.

## ***Monitoring***

Water quality data are gathered regularly to monitor the condition of the state's surface waters. For example, chemical, physical, biological, hydrologic, hydraulic, data are collected by the TCEQ, the regional agencies of the CRP, and other organizations, such as state and federal agencies, municipalities, educational institutions, volunteer monitoring groups, and private organizations under contract by the state. Monitoring plans are guided by quality assurance project plans (QAPPs) that ensure that data are collected according to generally accepted practices and are of sufficient quality to be used in making defensible scientific assessments and management decisions.

The TCEQ's Surface Water Quality Monitoring (SWQM) Program is coordinated by the SWQM Team and by staff in the TCEQ's 16 regional offices. Routine monitoring and

special studies are conducted by SWQM personnel. This program is also responsible for the maintenance of the statewide continuous monitoring network (CWQMN) which is used to evaluate water quality at locations in real-time.

Texas conducts five main types of data collection to monitor the status of water bodies:

- routine monitoring
- systematic monitoring
- targeted monitoring
- permit support monitoring
- effectiveness monitoring

Routine monitoring is designed to assess the status and trends of overall water quality throughout the state, and for each river basin. Data are collected using a monitoring network of key sites on the major water bodies in each basin on a regular basis. Monitoring sites may also include smaller water bodies to support characterization of ecoregions and/or basin-specific conditions.

Systematic monitoring focuses on evaluating subwatersheds and unclassified water bodies. The purpose of this monitoring is to investigate and detect areas of concern, and isolate issues that require further study. It also includes monitoring at sites to check the status of water bodies (identify improvements or concerns). This monitoring strategy distributes resources throughout the river basin to gather information on water bodies that would not normally be included in the routine monitoring program.

Targeted monitoring is conducted on water bodies where there is reason to believe there is a threat or a concern for water quality, to establish the extent and degree of an impairment, or to determine the best strategy for restoring water quality. Sometimes called special studies, targeted monitoring activities usually involve intensive periods of data collection at sites where routine or systematic monitoring identified impacts, concerns, or impaired uses.

Permit support monitoring is used to address specific areas where additional information is needed to support the development of permits that allow wastewater discharges. This may include studies to gather site specific information used in drafting permits.

Effectiveness monitoring is conducted to evaluate whether management practices, regulatory measures, and watershed improvement and restoration plans are producing the desired results. The data from these studies are evaluated for trends that represent improving water quality due to implementation practices.

## **Coordination**

The Texas CRP and SWQM Program play key roles in the TCEQ's yearly integration of these various monitoring needs into a coordinated monitoring schedule for the entire state. The schedule shows all surface water monitoring being conducted by the TCEQ or under its contracts or cooperative agreements for each planning year.

Planning and development of the coordinated monitoring schedule takes place from January through May preceding the state fiscal year for which the plan is developed. To support coordinated monitoring, the TCEQ has developed guidance for selecting sites and for sampling methods for routine, systematic, and targeted monitoring. The coordinated monitoring schedule is hosted by the Lower Colorado River Authority (LCRA), a CRP Planning Agency, on its Web site at <http://cms.lcra.org/>.

## **Clean Rivers Program**

The CRP is a collaboration of 15 regional water agencies with the TCEQ. It is a unique, water quality monitoring, assessment, and public outreach program that is funded by state fees assessed on the number and size of wastewater treatment plants and surface water right permittees that reside within each river basin. The CRP provides the opportunity to approach water quality issues at the local level through coordinated efforts among diverse agencies, various programs, and the public.

The CRP works to provide data so that watershed management decisions are based on scientifically valid and complete assessments of water quality conditions, and the contributing causes of impact. Water bodies are selected for priority monitoring considering the importance of the resource, risk from pollution, and input from the Steering Committees (discussed in Chapter 4). Monitoring activities include fixed monitoring, systematic monitoring, permit support monitoring, and special studies.

The TCEQ works in partnership with the CRP to set regional priorities for protecting and improving the state's surface waters. The CRP brings together state, regional, and federal agencies to:

- eliminate duplication in monitoring surface water quality and thereby leverage resources;
- support data sharing and quality assurance by creating uniformity in methods;
- establish regional stakeholder forums to involve the public in identifying, prioritizing, and managing local water quality issues;
- set priorities and schedules for monitoring; and
- identify problems and preventive or remedial measures.

To support those goals and the TCEQ's overall water quality management program, the CRP's long-term action includes nine key methods:

- Ensure efficient use of public funds.
- Enhance public participation and outreach.
- Encourage comprehensive and cooperative watershed planning.
- Maintain basin-wide water quality monitoring programs.
- Develop and maintain a river basin water quality database clearinghouse.
- Provide quality-assured data to the TCEQ for use in water quality decision-making.
- Focus on priority issues and address local initiatives.
- Identify, analyze, and report on water quality issues and potential causes of

- pollution.
- Identify and evaluate alternatives for preventing and reducing pollution.

### ***Monitoring***

The CRP plays a key role in the TCEQ's yearly integration of these various monitoring needs into a coordinated monitoring schedule for the entire state. The schedule shows all surface water monitoring being conducted by the TCEQ or under its contracts or cooperative agreements for each planning year. The development of the annual coordinated monitoring schedule is an exceptional example of stakeholder involvement. Monitoring priorities and issues are discussed among state, federal, regional, and local governmental entities as well as other interested parties and the public. The implementation of coordinated statewide monitoring is a priority of the TCEQ and the CRP to minimize duplication of effort, improve spatial coverage of monitoring sites, and improve consistency of parametric coverages (parametric coverages typically include field measurements, flow measurements, routine water chemistry, and fecal coliform analysis).

At least one meeting is held in each major river basin, hosted by the CRP planning agency, during the spring of each year. The purpose of the meeting is to develop a coordinated basin-wide monitoring schedule. All water quality monitoring groups that collect SWQM data and commit to comply with TCEQ requirements for collecting quality-assured data are invited to participate. New sites are added, existing sites may be relocated, and parametric coverages may be changed based on the discussions at the meetings.

Planning and development of the coordinated monitoring schedule takes place from January through May preceding the state fiscal year for which the plan is developed. To support coordinated monitoring, the TCEQ has developed guidance for selecting sites and for sampling methods for routine, systematic, and targeted monitoring. The preliminary basin-wide monitoring schedules developed at the coordinated monitoring meetings are reviewed by the CRP planning agencies, CRP stakeholders, and TCEQ staff to ensure that proposed revisions to monitoring locations and parametric coverages are appropriate. After review, a statewide coordinated schedule is posted on the internet developed and maintained under contract by the Lower Colorado River Authority at: <http://cms.lcra.org/>

### ***Basin Highlights and Summary Reports***

A Basin Highlights Report, is produced by each regional water quality authority, and provides an overview of water quality issues and the status of ongoing projects/tasks. A detailed and in-depth data analysis is provided for each basin in the Basin Summary Report once every five years. This report provides trend analysis, spatial analysis (correlating environmental factors to water quality), an explanation for why certain water quality issues exist, and recommendations for addressing persistent water quality problems. The CRP strives to report water quality data in a user-friendly format to inform the public. The information contained in these reports is utilized by the TCEQ in the development of the IR and 303(d) List, subsequent statewide rankings, and prioritization of management strategies.

### ***Basin Steering Committees***

Basin steering committees of the CRP provide the primary forum for coordinating stakeholder involvement at the regional level. These committees carry out educational activities within the basin, such as workshops and volunteer programs. They also produce public information products and conduct promotional campaigns through various media.

CRP Basin Steering Committees meet at least annually in each of Texas' major river basins. The purpose of these meetings is for the CRP Planning Agency to present water quality issues for the basin and request input from the local citizens and stakeholders in identifying potential sources of pollution and setting local priorities. In addition, the meeting provides a way for state agency representatives to communicate statewide NPS goals to stakeholders at the local level. The CRP Planning Agency responsible for monitoring and assessing water quality for each basin plans and conducts the meeting. Basin Status Reports prepared by the CRP Planning Agencies outline recommended actions for NPS pollution management and other water quality issues in each river basin.

### ***Clean Rivers Program Stakeholders Work Group***

Comprised of staff from the regional planning agencies of the CRP, the work group represents stakeholder interests at the state level. The CRP Stakeholders Work Group coordinates with the TCEQ and other state agencies at annual meetings. The Stakeholder Workgroup meets annually to ensure the Clean Rivers Program is functioning in a manner that considers the needs of all stakeholders. Representatives from government, industry, business, agriculture, and environmental interest groups participate in the Workgroup. Surface water quality issues are discussed, and decisions are made through a consensus-based approach.

The Stakeholder Workgroup was originally formed solely as an advisory group for the CRP. However, in recent years the Workgroup's scope and membership has been expanded to include input on the focus, goals, and functionality of the Management Program, the TMDL Program, and the SWQM Program. The group also works with the TCEQ on setting priorities for addressing water quality problems related to both point and nonpoint sources.

### **United States Geological Survey**

The United States Geological Survey (USGS) also conducts a large amount of monitoring statewide and much of the data are utilized by the TCEQ. The USGS surface water collection network in Texas is primarily established to monitor stream flow continuously at many permanent sites. Field measurements, routine water chemistry, and metals in water are also collected at many of the fixed sites. Sites are chosen to represent a mix of natural and human factors that influence water quality. Chemical variables are then related by the USGS to hydrologic conditions to interpret water-resource conditions and meet water quality management needs. Estimation of point and nonpoint source loadings, stormwater management, and chemical-contaminant controls are some of those needs.

## **Groundwater Quality Monitoring**

Groundwater supplies about 59 percent of all water used by Texans for domestic, municipal, industrial, and agricultural purposes. Approximately 36 percent of the water used for municipal supplies, and 79 percent of the water used for agricultural purposes is obtained from groundwater sources. In addition, more than 99 percent of all rural drinking water in Texas is supplied by groundwater. This groundwater is produced from aquifers, which are underground layers of rock with water stored in pore spaces, cracks, or voids. Major aquifers are defined as producing large quantities of water in a comparatively large area of the state, whereas minor aquifers produce significant quantities of water within smaller geographic areas or small quantities in large geographic areas. Minor aquifers are very important as they may constitute the only significant source of water supply in some regions of the state.

Nine major aquifers and twenty-one minor aquifers have been delineated within the state. These major and minor aquifers underlie approximately 76 percent of the state's surface area. Other undifferentiated, local aquifers may represent the only source of groundwater where major or minor aquifers are absent. These local aquifers, which provide groundwater that is used for all purposes, vary in extent from very small to several hundred square miles.

### **Measuring Groundwater Quality**

The TWDB is authorized by the Texas Water Commission to conduct studies and map the state's water resources. The TWDB has identified the state's aquifers, and delineated the boundaries of major and minor aquifers based on yields and significance of aquifer production. These maps depict the extent of each aquifer, including where it is exposed at the surface, which is commonly where recharge occurs, as well as, the portion of the aquifer underground. For most aquifers, a Total Dissolved Solids (TDS) concentration of 3,000 milligrams per liter (mg/L) is used to mark the boundary of usable quality water when mapping aquifers. The boundary of the Edwards Aquifer, for mapping purposes, is defined by a TDS concentration of 1,000 mg/L (Table 4.1).

TDS are constituents in groundwater dissolved from the surrounding rock and are the basis for the TGPC groundwater classification system.

Under this groundwater classification system, four classes are defined based on quality as determined by TDS concentration. Through classification, groundwater can be categorized, and protection or restoration decisions can be made according to the water quality present or potential use of the groundwater.

### **Data Collection**

The TWDB has the responsibility for collecting and maintaining an inventory of ambient groundwater conditions throughout the state. The TGPC relies upon ambient monitoring data from the TWDB for state groundwater quality information. The TWDB performs ambient groundwater monitoring on water wells in a particular number of Texas aquifers each year, so that all major and minor aquifers of the state are monitored approximately every five years. The TWDB maintains a database of ambient groundwater monitoring

data for the state from over 51,000 water wells and is supplemented by data from the USGS, the Bureau of Economic Geology (BEG), and the TCEQ. In addition, many of the GCDs throughout the state have well-developed monitoring programs. These programs are primarily intended to monitor the volume of water in an aquifer, but may also collect groundwater quality information in some cases. Data are maintained by the GCD, and generally reported to the TWDB for inclusion in their ambient groundwater database.

Table 4.1 TGPC Groundwater Classification System

<b>CLASS</b>	<b>QUALITY*</b>	<b>EXAMPLES OF USE</b>
Fresh	Zero to 1,000	Drinking and all other uses
Slightly Saline	More than 1,000 to 3,000	Drinking (if freshwater is unavailable), livestock watering, irrigation, industrial, mineral extraction, oil and gas production
Moderately Saline	More than 3,000 to 10,000	Potential/future drinking and limited livestock watering and irrigation (if fresh or slightly saline water is unavailable); industrial, mineral extraction, oil and gas production
Very Saline to Brine	More than 10,000	Mineral extraction, oil and gas production

\* Concentration range of TDS in mg/L per liter

### **Other Sources of Data**

Additional data from other state and federal agencies, cities, and other monitoring groups can be assessed in the evaluation of water quality if the data meet clearly defined acceptance and time line criteria established by the TCEQ. Previous contributors of data of this type include the Texas Department of State Health Services (DSHS), Texas Parks and Wildlife Department (TPWD), and Texas Stream Team.

### **Assessment**

#### **Texas Integrated Report for CWA Sections 305(b) and 303(d)**

The TCEQ evaluates the condition of the state's water bodies every two years as required by CWA Section 305(b). The results of this evaluation are contained within the state's IR which is prepared by the TCEQ's SWQM team and submitted to the EPA for approval. The assessment guidance is based on a set of methods that apply the surface water quality standards and criteria. These methods are developed by the TCEQ with the advice of a diverse group of stakeholders, and are made available to partner organizations and stakeholders every two years, prior to the biennial assessment in which they will be used.

The IR describes the status of all surface water bodies of the state that were evaluated for the defined assessment period. The TCEQ uses data collected during the most recent five to ten year period in making its assessment. The data are gathered by many different organizations that operate according to approved quality control guidelines and sample collection procedures. The quality of waters described in the IR represents a snapshot of conditions during the defined time period.

One of five categories is assigned to each parameter and area of a water body, known as an assessment unit, to provide more information to the public, EPA, and agency staff about water quality status, management plans, and management activities. The categories indicate the status of the water body, and measures the state will employ to address identified water quality problems. Higher category numbers correspond to higher levels of effort required to manage water quality. For example, water bodies in Category 5 constitute the 303(d) List, and require remedial action by the state to restore water quality. For water bodies in Category 5a, the state must develop a scientific model called a TMDL and a plan to implement it. Water bodies in Category 1 are meeting all their uses, and require routine monitoring and preventive action.

When an assessment unit has multiple parameters identified in different categories, the highest category is assigned to the assessment unit. When a water body has multiple assessment units, an overall category is assigned to the entire water body. Further, these categories must be applied to each combination of designated use and the parameter (pollutant or condition of concern) that determines support of beneficial uses. The combination of the use with the parameter is called an impairment. For example, the concentration of dissolved oxygen is one of the criteria used to determine the support of the aquatic life use within each assessment unit.

Since a water body has multiple uses, it may fall into different categories for different uses. In that case, the overall category for the water body is the one with the highest category number.

For example, a hypothetical water body does not support the contact recreation use (Category 5c) or the aquatic life use (Category 5b). It supports the public water supply and general uses (Category 1), and the fish consumption use has not been assessed (Category 3). The designation for the entire water body is Category 5, since that is the highest category associated with any one of its uses.

Table 4.2 summarizes the categorization of water bodies in Texas. Categories four and five represent the list of impaired water bodies as required by CWA Section 303(d).

Table 4.2 Categories on the Texas IR

Category 1	Attaining the water quality standard and no use is threatened.
Category 2	Attaining some of the designated uses; no use is threatened; and insufficient or no data and information are available to determine if the remaining uses are attained or threatened.
Category 3	Insufficient or no data and information to determine if any designated use is attained.
Category 4	Standard is not supported or is threatened for one or more designated uses but does not require the development of a TMDL.
Category 4a	TMDL has been completed and approved by EPA.
Category 4b	Other pollution control requirements are reasonably expected to result in the attainment of the water quality standard in the near future.
Category 4c	Nonsupport of the water quality standard is not caused by a pollutant.
Category 5	Category 5 is the 303(d) list. The water body does not meet applicable water quality standards or is threatened for one or more designated uses by one or more pollutants.
Category 5a	A TMDL is underway, scheduled, or will be scheduled.
Category 5b	A review of the water quality standards will be conducted before a TMDL is scheduled.
Category 5c	Additional data and information will be collected before a TMDL or review of the water quality standard is scheduled.

### 303(d) List

The 303(d) List (Category 5) is an important management tool produced as part of the assessment. It identifies waters which do not meet uses defined in the water quality standards. The 303(d) List is subject to review and approval by the EPA.

When a water body is identified on the 303(d) list, certain new requirements may apply for facilities that discharge wastewater into the listed water body. Importantly, the TCEQ may not allow any new or expanded discharges of a listed pollutant into a Category 5 water body if it contributes to the impairment. Other possible effects on permits that may result from a restoration plan for the water body include:

- TCEQ may initiate amendments to impose new limits, or may impose them with routine renewals or amendments.

- Permitted loading from existing facilities may be substantially reduced.
- New facilities may be required to meet more stringent effluent limits than expected.
- In some cases or areas, stormwater permits may receive new or more stringent limits.
- Dischargers may no longer be eligible for general permits.
- Additional monitoring and reporting requirements may be added.

Additional NPS management practices may also be required, such as:

- Management of runoff by such means as detention basins, filter strips, infiltration basins, porous pavement, retention ponds, and swales.
- Management of operations to decrease or eliminate pollutants in runoff, such as spill prevention and control, source controls, and education.

### ***Fish Consumption Advisories and Closures***

The DSHS conducts chemical testing of fish tissue to determine whether there is a risk to human health from consuming fish or shellfish caught in Texas streams, lakes, and bays. Fish seldom contain levels of contaminants high enough to cause an imminent threat to human health, even to someone who eats fish regularly. Risk increases for those persons who regularly consume larger fish and predatory fish from the same area of contaminated water over a long period of time. When a fish consumption advisory is issued, a person may legally take fish or shellfish from the water body under the advisory, but should limit how much fish he or she eats, and how often. When a fish consumption closure is issued, it is illegal to take fish from the water body.

### ***Targeted Monitoring and Additional Assessment***

Water bodies in Category 5c are targeted for additional monitoring and assessment. Water bodies may be placed in this category when there is insufficient information to determine the best course of action to address the impairment. The TCEQ and its monitoring partners collect the additional data and information needed to determine if a standards review is appropriate, if a TMDL or WPP should be initiated, or, more rarely, to determine the degree and geographic extent of nonsupport. Depending on the results, the water body may be moved to another subcategory or removed from Category 5.

### ***Nonpoint Source Assessment***

The CWA Section 319(a) assessment focuses only on those waters which have been identified as being degraded, at least in part, by NPS pollution. Texas' CWA Section 319(a) assessment of impaired waters is based on the Texas IR. In order to address the most current priorities for Texas and have a Management Program based on the most current information, the latest state approved Texas IR will serve as the state's 319(a) assessment. NPS-degraded surface waters appearing in the report will be targeted by the state for additional NPS monitoring and restoration activities.

With regards to CWA Section 319(h) grant funding, priority for assessment dollars are given to those water bodies that fall within categories 5a, 5b, and 5c of the Texas IR.

Assessment dollars may also be used to fund development of TMDL I-Plans and WPPs.

### **Groundwater Assessment**

In 1996, the TGPC began the groundwater quality assessment process, through a partnership of the TCEQ and the TWDB, two of its member agencies. Assessment of all thirty aquifers is conducted as a part of the IR. Tables are included that show the parameters assessed against EPA drinking water standards, developed under the Safe Drinking Water Act, as well as, summaries of the sources and types of groundwater contamination at regulated facilities. Groundwater contamination case information is compiled from data contained in the *Joint Groundwater Monitoring and Contamination Report*.

For the state's IR, ambient groundwater quality data are drawn from the TWDB database. The number of wells reporting values for constituents of concern above the MCL, or between the Minimum Detection Level (MDL) and the MCL are determined, and these values are posted in a table for each aquifer, along with the total number of wells sampled in that aquifer.

The data are augmented by the data taken from the annual *Joint Groundwater Monitoring and Contamination Report* that lists groundwater contamination cases of the regulatory programs of the TCEQ, Railroad Commission of Texas (RRC) and GCDs. TCEQ reports data for groundwater contamination related to industrial and hazardous waste sites, municipal solid waste sites, leaking underground and above ground storage tanks, public drinking water supplies, wastewater disposal facilities, and other occurrences of contamination that may not be directly linked to a specific source or program. The RRC collects and reports data regarding groundwater contamination that may be related to oil and gas well drilling and production activities, transmission (pipeline) spills, and surface mining operations. GCDs typically monitor only those groundwater contamination cases that are of specific interest to the individual district, or those that do not fall under the regulatory umbrella of other agencies.

No water quality standards have been developed for groundwater under the federal CWA, however, the state's goal of non-degradation with respect to use is an acceptable definition as an assessment standard. For the purposes of the NPS assessment, any measurements of groundwater quality taken from the aquifers listed in the IR that exceed the MCLs for drinking water, are considered to be impaired with respect to existing or potential use. Constituents of concern that are above the MDL, but below the MCL, should be watched carefully over several report cycles. An increase in the number of detections of a constituent can signal a growing problem, even though the MCL has not been exceeded. Groundwater that indicates degradation with respect to existing or potential use will be targeted by the state for additional NPS monitoring and restoration activities.

Nitrate is readily soluble and mobile in water, and is considered one of the major human

health concerns in drinking water. Coincidentally, nitrate concentration may be an indicator of NPS pollution in groundwater, because it can move readily through the soil, entering aquifers by means of percolation. Nitrate in surface water indicates the potential for groundwater contamination. Other ambient groundwater quality constituents of concern are likely naturally occurring, and not necessarily good indicators of NPS influence on the aquifers.

The ranking for priority waterbodies that appear in Appendix D are averaged and do not reflect the intrinsic vulnerability of outcrop areas and/or known areas where recharge is occurring. For this reason, spatial examination of contaminant distribution is vital to any true assessment of aquifer quality or vulnerability prediction.

Upon further examination of the data from IR, it becomes readily apparent that constituent values exceeding the MCL occur predominantly in the "outcrop" portions of any aquifer with "outcrop" (unconfined) and "downdip" (confined) areas, or in the completely unconfined aquifers like the Ogallala, Seymour, and Cenezoic Pecos Alluvium. These "outcrop" areas of aquifers are more vulnerable to NPS impacts.

Analysis undertaken in a spatial context reveals that a disproportionate number of high nitrate values occur in the Rio Grande Valley area of the aquifer. Therefore, this portion of the Gulf Coast aquifer must be labeled as impacted by NPS pollution. Sampling sites exceeding an MCL for a given constituent have also been targeted for more intensive study. These include the Lipan, Seymour, Marathon, Bone Spring-Victorio Peak, Edwards-Trinity (High Plains), Blaine, Ogallala, and Cenezoic Pecos Alluvium aquifers.

Table F-1 in Appendix D ranks the Seymour and Edwards - Balcones Fault Zone in the San Antonio area, and the Edwards - Balcones Fault Zone in the Austin area, as Major Aquifers having "high" vulnerability rankings. The northern extent of the Ogallala and the Cenezoic Pecos Alluvium Major Aquifers received "low" or "medium" rankings, and the Hueco-Mesilla Bolson Major Aquifer ranked "low" in the DRASTIC-based aquifer vulnerability ranking scheme. The Brazos River Allivum, Ellenburger-San Saba, and Marble Falls Minor Aquifers are listed as having a "high" vulnerability ranking in the DRASTIC ranking scheme. The *Joint Groundwater Monitoring and Contamination Report* documents a number of significant impacts to the usable groundwater zone of the Hueco-Mesilla Bolson Major Aquifer, and related investigations indicate a high potential for NPS impacts.

## ***Strategy Development***

Watershed Action Planning is a process to develop, coordinate, and track actions taken to address water quality issues. The process emphasizes coordination by partners and stakeholders at both the watershed and state levels. The WAP process involves three levels of coordination: local watershed prioritization, program integration, and statewide

interagency coordination. The process results in the development and implementation of strategies to address water quality issues. The strategies identified for addressing surface water quality issues in the WAP process are: watershed evaluation/monitoring, watershed protection plans, TMDLs and I-Plans, water quality standards review, and others. The WAP process recognizes a range of circumstances that will influence the decision regarding the strategy selected to address impaired water bodies on the 303(d) List. Strategies such as water quality standards review and watershed evaluation studies may result in delisting due to the increased understanding of water quality and circumstances in the watershed. WPPs are primarily developed to address issues caused by nonpoint sources. Federal regulations cite TMDLs as the basis for permitting decisions and may thus be more appropriate for issues caused by point sources.

## ***Implementation***

The implementation of pollution control measures for point and/or nonpoint sources of pollution may be required to address water quality impairments. These pollution control measures may employ both regulatory and non-regulatory mechanisms to limit pollution as needed to meet water quality standards. Regulatory mechanisms (such as wastewater discharge permits) establish legally enforceable pollution control requirements and consist of permitting, inspection, and compliance programs. Non-regulatory mechanisms are applicable to NPS. These measures encourage pollution control practices through educational, technical, and financial assistance provided by state and federal programs. Pollution control measures needed to achieve and maintain water quality standards are identified in plans developed by the WPP and TMDL processes. The development of these measures, primarily through watershed based plans, and some of the programs and strategies involved in their development are further described below.

## **State Educational Program**

The State's overall outreach and education programming is fundamental to the Management Program and the development of watershed based plans. The following are some examples of education outreach and training that help ensure watershed planning and implementation is a success.

### **Texas Watershed Planning Short Course**

Texas Watershed Planning Short Course provides the needed training and promotes sustainable proactive approaches to managing water quality throughout the state. This weeklong course provides participants with guidance on stakeholder coordination, education, and outreach; meeting the EPA's nine key elements of a watershed protection plan; data collection and analysis; and the tools available for plan development. This information is presented through lectures and case studies. Proper training of watershed coordinators and water professionals is needed to ensure that watershed protection efforts are adequately planned, coordinated, and implemented and results are properly assessed and reported. Proper training of watershed coordinators and water professionals is needed

to ensure that watershed protection efforts are adequately planned, coordinated and implemented. To provide this training, the Texas Watershed Planning Short Course was developed through a coordinated effort led by the Texas Water Resources Institute (TWRI) and funded by the EPA through the TCEQ.

The TWRI partners with the Texas AgriLife Extension Service (TAES), Texas AgriLife Research, TSSWCB, TCEQ, EPA, Texas State University-River Systems Institute (RSI) and the Texas Institute for Applied Environmental Research (TIAER) to develop and conduct this short course. The Texas Watershed Planning Short Course has evolved into a fundamental tool used by the TCEQ and TSSWCB to achieve the goals and objectives of this Management Program.

### **Texas Watershed Stewards**

To support this need for stakeholder involvement, the Texas Watershed Steward (TWS) program was initiated to provide science-based, watershed education to help citizens identify and take action to address local water quality impairments. Texas Watershed Stewards learn about the nature and function of watersheds, potential impairments, and strategies for watershed protection.

TWS is a one-day training program designed to increase citizen understanding of watershed processes and foster increased local participation in watershed management and WPP activities across the state. The program is tailored to and delivered in target watersheds undergoing TMDL or WPP development or implementation.

The program curriculum is comprised of five units including a program introduction, an overview of watershed systems, identification of watershed impairments, watershed management and regulation, and community-driven watershed protection strategies. The curriculum is compiled into a full-color handbook that also includes a comprehensive glossary of terms, and three appendices providing detailed information on federal, state, and local water quality agencies and organizations, important websites pertaining to water quality projects, management, and regulation, and a list of important activities for communities to engage in to help protect their local water resources. The program is delivered through interactive training events conducted by a team of professionals using high quality visual aids and hands-on teaching stations.

The online TWS training course materials are available on the program website and enable more flexible and widespread access to the training program.

### **Texas Watershed Coordinator Roundtable**

The Texas Watershed Coordinator Roundtable is held bi-annually, to provide a forum for establishing and maintaining dialogue between watershed coordinators, facilitate interactive solutions to common watershed issues faced throughout the state, and add to the fundamental knowledge conveyed at the short courses. The program has developed a listserv for watershed coordinators to receive information about the roundtables, training

events and other useful information. Interested coordinators may contact TWRI at [twri@tamu.edu](mailto:twri@tamu.edu) for more information or how to subscribe to the listserv.

## **Texas Stream Team**

Texas Stream Team is a statewide organization committed to improving water quality through citizen water quality data collection, stakeholder engagement, and watershed education. It is a network of trained volunteers and supportive partners working together to gather information about the natural resources of Texas and to ensure the information is available to all Texans.

Texas Stream Team was established in 1991. It is administered through a cooperative partnership between Texas State University, the TCEQ, and the EPA. Currently, over 1,400 Texas Stream Team volunteers collect water quality data on lakes, rivers, streams, wetlands, bays, bayous, and estuaries in Texas.

The Texas Stream Team citizen monitors sample streams, reservoirs, and tidal areas for *E. coli*, dissolved oxygen, specific conductivity, pH, Secchi depth, temperature, and various field observations including flow severity. Data are collected utilizing a quality assurance project plan and a four-phase training certification process. Intended data uses include problem identification, understanding background conditions, education, research, local decisions, and other uses deemed appropriate by the end user. Data summary reports and a data forum are available for viewing and download at the program website. There are over forty-three data summary reports available for water resource managers, stakeholders, and others. The new data forum provides water quality data from the last ten years from every major river basin.

The watershed outreach program focuses on teaching participants about watershed functions and how NPS pollution impacts water quality. Watershed outreach services are delivered in myriad ways including curriculum distribution, NPS watershed model demonstrations, hands-on student scenario investigations, creek-side lessons, bacteria snapshots, water quality monitoring trainings, and hosting booths at special events. Texas Stream Team continues to provide outreach to hundreds of teachers and thousands of students each year. By providing customized watershed information and new ways to engage teachers and students, participants learn about local issues, factors influencing water quality, and ways to improve watershed health. Teacher workshops take place at universities, community education centers, partner offices, and at local creeks and reservoirs.

In addition to statewide programmatic activities, the Texas Stream Team also focuses efforts in targeted watersheds. A suite of watershed services such as NPS pollution outreach, monitor trainings, outreach internships, community clean-up coordination assistance, data summary reports, and other initiatives are provided to assist in the development and implementation of watershed based plans.

## Urban BMP Initiative

The Urban BMP Initiative is an effort by the TCEQ NPS program to provide financial, technical, and educational assistance to municipalities in the state to support the implementation of urban BMPs including Low Impact Development (LID) storm water management practices. It is anticipated that this process of documenting the benefits of urban BMPs and communicating these benefits to municipal governments will lead to broader implementation of the Urban BMPS.

New developments in urban best management practices include a rapid expansion in the development and use of LID storm water management practices and the integration of these practices into an overall green infrastructure strategy in municipal areas. EPA reports that municipalities around the country are going green as they strive to achieve healthier and more sustainable communities. EPA has signed a Letter of Intent to promote the use of green infrastructure in reducing stormwater pollution and to encourage the use of green infrastructure by cities in municipal stormwater programs. EPA literature cites the benefits of green infrastructure and LID practices to include reducing the volume of storm water runoff, reducing pollutant loadings, preserving areas that provide important water quality benefits, and reducing the costs of urban development. EPA states that LID practices can be used in both new development and re-development projects

The TCEQ NPS program is taking advantage of the interest and benefits of LID practices to help meet NPS management program goals and objectives at the state level, in specific priority watersheds, and in the coastal zone. The TCEQ NPS program is implementing outreach efforts to priority municipalities (including coastal communities) to inform them of the technical and financial assistance resources available from the TCEQ to support the implementation of LID management practices. The goal of this initiative is to leverage limited state and federal resources to achieve broader and sustainable environmental benefits by helping communities incorporate LID practices into their local programs. The initiative is based on the EPA publication *Incorporating Low Impact Development into Municipal Stormwater Programs* (EPA 901-F-09-005). This publication identifies several steps municipalities can take to institutionalize the use of LID practices in their community. TCEQ NPS seeks to assist these municipalities by providing financial assistance, supporting the implementation of demonstration projects, the development of technical guidance, educating developers and designers, and quantifying the costs and benefits of LID practices.

TCEQ NPS program provides financial assistance through the administration of the Section 319 and Section 604(b) grant federal grant programs. The TCEQ NPS program will continue to solicit and provide financial assistance for LID implementation projects in future years depending upon the quality of the projects and the availability of funding. Among other criteria, LID implementation projects will be evaluated based on the degree to which they: (1) reduce pollutant loads contributing to a water quality impairment, and (2) serve to institutionalize LID practices at the state, regional or community level.

## **Watershed Protection Plans**

WPPs are locally-driven projects that serve as mechanisms for voluntarily addressing complex water quality problems that cross multiple jurisdictions. WPPs are coordinated frameworks for implementing prioritized and integrated water quality protection and restoration strategies driven by environmental objectives. Through the WPP process, TCEQ and TSSWCB encourages stakeholders to holistically address all of the sources and causes of impairments and threats to both surface and ground water resources within a watershed. WPPs are developed at the local level to address water quality issues. They are often based on special studies conducted to gather more data in certain areas where problems are known to exist but more intense monitoring is necessary to determine the source of the problem.

The TSSWCB and TCEQ apply the Watershed Approach to managing NPS pollution by supporting the development and implementation of WPPs. CWA Section 319 funds are utilized to develop and implement watershed-based plans. WPPs are developed at the local level to address water quality issues. They are often based on special studies conducted to gather more data in certain areas where problems are known to exist but more intense monitoring is necessary to determine the source of the problem.

WPP are developed by river authorities, cities, or other local government entities to determine how to best solve the water quality problems of that area and to define the implementation activities needed to attain or maintain water quality standards. Priority for CWA Section 319(h) funding is provided to develop and implement these plans.

The Management Program encourages the use of available guidance in the development of WPPs. WPP development projects funded by Section 319(h) federal grant funds in Texas are required to develop these plans in accordance with the WPP Development Guide developed by EPA. The NPS Program in Texas seeks EPA approval of WPPs and therefore develops these plans to satisfy EPA Region 6 guidance for the review of WPPs in Texas. EPA Region 6 has also developed guidance on the development and submittal of 4(b) alternatives.

The following elements will be addressed in plans implemented through the CWA Section 319(h) Grant Program as required by EPA Guidance:

- a An identification of the causes and sources or groups of similar sources that will need to be controlled to achieve the load reductions estimated in the TMDL.
- b An estimate of the load reductions expected for the management measures described in the implementation plan.
- c A description of the NPS management measures that will need to be implemented to achieve the load reductions estimated in the implementation plan, and an identification of the critical areas in which those measures will be needed to implement the plan.
- d An estimate of the amounts of technical and financial assistance needed,

- associated costs, and/or the sources and authorities that will be relied upon, to implement the plan.
- e An information/education component that will be used to enhance public understanding of the project and encourage early and continued participation in selecting, designing, and implementing the NPS management measures that will be implemented.
  - f A schedule for implementing the NPS management measures identified in the plan.
  - g A description of interim, measurable milestones for determining whether NPS management measures or other control actions are being implemented.
  - h A set of criteria that can be used to determine whether loading reductions are being achieved over time and substantial progress is being made towards attaining water quality standards and, if not, the criteria for determining whether the TMDL needs to be revised.
  - i A monitoring component to evaluate the effectiveness of the implementation efforts over time, measured against the criteria established in the plan.

The development of WPPs is supported by Section 319(h) funding to varying extents; however, a WPP that meets EPA's criteria is required to be completed in order to utilize Section 319(h) funding to implement portions of WPPs. The State's efforts to restore water quality are channeled through TMDL and WPP development and implementation.

The State has identified five general areas of activity implemented to meet the specific watershed-based goals of the program. These areas of activity are identified and generally described below.

#### ***Outreach and Partnership Development***

The watershed approach is a coordinating framework that focuses public and private efforts to address water quality problems within a watershed. The diverse nature of NPS requires a varied response, including the establishment of a diverse partnership of stakeholders to plan, guide, and implement watershed-based plans that are created for the particular conditions found within their watershed. Effective partnerships strengthen support for watershed-based environmental protection by increasing the quantity and improving the quality of available information. These partnerships foster local ownership of water quality, helping local stakeholders gain insight into the nature of water quality problems, which leads to voluntary actions toward the reduction of pollution.

To support this need for stakeholder involvement, the Management Program provides science-based, watershed education to help citizens identify and take action to address local water quality impairments. Citizens learn about the nature and function of watersheds, potential impairments, and strategies for watershed protection. Active public participation in local watershed management efforts is critical in addressing local water quality problems and concerns. The educational program is provided to all watershed residents including homeowners, business owners, agricultural producers, decision-makers, community leaders, and other citizens.

The Management Program coordinates the development and implementation of watershed management strategies with federal, state, and local stakeholders. Information derived from the state's water quality inventory identifies priority water quality issues in the state. These issues are discussed and evaluated annually with stakeholders at the watershed and state levels to identify appropriate watershed management strategies and track their implementation. The outcomes of these discussions and evaluations are incorporated into the state's Watershed Action Plan and serves as the basis for planning, budgeting, and implementing program activities.

### ***Watershed Assessment***

The Management Program supports watershed assessments needed to support watershed planning and implementation. Watershed assessments provide a basic understanding of the impairments of concern, the degree of difference between current and desired water quality and the likely sources contributing to the impairment. Characterizing the watershed and the water body segments for their associated impairments and causal sources provides necessary background information to support decisions regarding the approach used in managing water quality within the watershed. Source assessment results in an understanding of what major sources are contributing to impairment. The methods for completing a source assessment may vary but typically rely on information from state and national databases, literature reviews, and local knowledge from state, regional or local contacts.

An effective knowledge of the cause-and-effect relationship between pollutant sources and the water body response is necessary in order to guide the management of NPS pollution sources. Selecting the most appropriate approach to use for the analysis of cause and effect relationships requires a number of technical and practical factors. This analysis may be determined through either complex or simplified approaches using modeling and non-modeling methods.

Determining a pollutant load reduction that will allow a water body to support its designated uses involves applying anticipated load reductions from BMPs that will identify preferred strategies in meeting water quality standards. Factors affecting the selection of load reduction strategies include: the location and relative magnitude of sources, the pollutants of concern, the feasibility of load reduction strategies, the equitability among sources, ongoing control practices, and stakeholder priorities.

### ***Watershed Planning***

The primary mechanism for addressing NPS pollutant load reductions in Texas is through watershed-based planning. A watershed plan is a strategy and a work plan for achieving water quality goals. Watershed-based plans include information related to the watershed, watershed problems, water quality goals, solutions, partnerships, and measuring progress. The watershed plan is developed through a series of cooperative, iterative steps to characterize existing conditions, identify and prioritize problems, define management objectives, and develop and implement protection or remediation strategies as necessary. Effective watershed management processes require active participation from stakeholders as well as the analysis and quantification of the specific causes and sources of water

quality problems. This, in turn, facilitates the identification of measurable water quality goals, and implementation of specific actions needed to solve those problems. EPA has identified nine elements that are critical for developing and implementing effective watershed-based plans to improve water quality.

Reasonable efforts to obtain and analyze relevant data may result in only limited information at the planning stage. Preliminary information and estimates may need to be modified over time, accompanied by mid-course corrections in the watershed plan; and it often will require a number of years of effective implementation for a project to achieve its goals. The watershed planning process is dynamic and iterative.

### ***Implementation***

The Management Program supports the implementation of management measures needed to protect and restore water quality conditions. Financial assistance is provided through the CWA Section 319 grant program and other funding sources. Section 319 grants are made available on an annual basis to projects and programs set forth in the state's NPS Management Program. Priorities for funding under the Section 319 grant program are given to projects which produce measurable reductions in pollutant loadings from NPS in accordance with goals established in approved watershed-based plans and for projects which leverage other funding sources. The TSSWCB also provides financial assistance to agricultural producers through state and other federal financial assistance programs. Technical assistance is provided through the TSSWCB to assist agricultural producers in developing plans to limit water quality impacts from their farming operations. Municipal planners in Texas receive technical assistance on urban runoff management measures through a series of technical workshops provided by the TCEQ. Educational opportunities for public officials, business owners, and the public are provided through the TCEQ.

### ***Tracking, Evaluation, and Reporting***

The State reports annually on its progress in meeting the schedule of milestones contained in the Management Program. Information on reductions in NPS pollutant loadings and improvements in water quality resulting from program implementation is also reported. The annual report provides a summary of progress in meeting approved milestones and the short- and long-term goals and objectives identified in the Management Program. The annual report includes information on program milestones associated with the applicable project or program, the scheduled project completion date, and the percent completed. The annual report summarizes available information on the extent of reductions in NPS loadings achieved, in addition to a summary of improvements in water quality as a result of Management Program implementation. Surrogate measures of environmental progress are used where appropriate.

Post-implementation monitoring is critical to determining the success of watershed implementation efforts. Pre- and post-implementation monitoring needs are included as a regular part of the state's monitoring strategy. By comparing monitoring results at key locations against specific metrics obtained with model results, states can have a real measuring stick to guide them in assessing the success of their reduction efforts.

## **Total Maximum Daily Loads**

CWA Section 303(d) and its implementing regulations (40 CFR Section 130.7) require states to identify waters that do not or will not meet applicable water quality standards after the application of technology-based or other required controls, and to establish TMDLs for pollutants that are causing non-attainment of water quality standards. For listed waters, States must develop TMDLs allowing for seasonal variations and an appropriate margin of safety. A TMDL is a quantitative assessment of water quality problems, contributing sources, and load reductions or control actions needed to restore and protect individual water bodies.

A TMDL is a tool for achieving water quality standards that is based on the relationship between pollution sources and in-stream water quality conditions. TMDLs are developed to provide a basis for planning and implementing pollution controls, land management practices, and restoration projects needed to improve and protect water quality.

TMDLs address all significant stressors that cause use impairment, including: point sources such as sewage treatment plant discharges; nonpoint sources such as runoff from fields, streets, construction sites, or forest land; and naturally occurring sources such as runoff from undisturbed lands. TMDLs may address individual pollutants or groups of pollutants, as long as they clearly identify the links between the use impairment, the causes of the impairment, and the load reductions needed to remedy the impairment.

At the most basic level, a TMDL is the sum of the individual wasteload allocations for point sources, load allocations for nonpoint and natural background sources, and an appropriate margin of safety. This equation expresses the total amount (or load) of a single pollutant that a receiving water body can assimilate within a 24-hour period and maintain quality standards.

## **Public Participation**

Public participation is an integral part of the TMDL process, and provides many opportunities for the public to participate. A few of the ways the public can participate in the TMDL process include:

- Watershed committees established to provide local input on TMDL projects. The public is encouraged to work on these committees or attend their meetings.
- All meetings about TMDLs are open to the public, whether or not formal committees are established. Notices are provided for these meetings in local media outlets, through e-mail, and on the TCEQ's Web site. These meetings provide an opportunity for residents to make comments and get answers to their questions.
- The public is given the opportunity to review and provide comments on the development of the current CWA Section 303(d) list for the state.
- Before the state adopts a TMDL, the TCEQ publishes the document public comment period through a formal process. In addition, the TCEQ conducts a

public comment hearing to listen to residents' concerns. Responses to all comments are published.

The TCEQ's TMDL Program uses four primary avenues for informing the public of its activities:

1. its Web site, which includes program descriptions and the status of individual projects;
2. the pamphlet *Preserving and Improving Water Quality*;
3. an e-mail news list; and
4. coordination with existing statewide and regional forums.

Statewide, the TMDL program coordinates with forums like the stakeholder work groups of the CRP and the NPS Management Program. Regionally, the program coordinates its projects with the CRP Basin Steering Committees, and SWCD if agricultural or silvicultural operations may be affected by the TMDL. For some TMDL projects, the existing CRP forum serves as the advisory group for the project; for other projects, a separate advisory group may be formed. Alternatively, the state may conduct public meetings within the watershed at key points in the project development.

The amount of time it takes to address a listed segment varies greatly. In some cases, a segment may be addressed within one to three years of its listing; in other cases, several years may be needed. Several factors influence the scheduling of management activities for all three categories (5a, 5b, and 5c) of the list, such as the number of successive years a segment has been on the list, scheduled permit renewals, or administrative demands. Available funding ultimately determines how many new restoration or management projects will be initiated annually.

The TCEQ is committed to beginning development of TMDLs for all segments in Category 5a within 13 years of their initial listing (as requested in a 2007 EPA memo). In compliance with the federal regulations, the TCEQ prepares a schedule after each Water Quality Inventory is completed that identifies the TMDLs that will be initiated within the next two years. Numerous factors are considered in determining the schedule including: whether the impairment affects human health, local and regional support for TMDL development, data availability for immediate TMDL development, proximity of one impaired segment to others that have similar or related pollutants, similarity of the strategies and actions needed to address impairments, and the availability of funding. The TMDL schedule is submitted to the EPA in April of even-numbered years along with the 303(d) List.

### **Key Components of a TMDL**

The development of TMDLs begins with the review of existing data and/or the collection of additional data related to water quality, point source discharge, precipitation, stream flow, soils, geology, topography, and land use (construction, agriculture, mining, etc.). Next, analytical methods are used to calculate pollutant loads and the response of the receiving water. The appropriate method is selected based on the pollutants of concern,

the amount of data available, the type of water body, and watershed conditions. If a computer model is selected, data from the watershed may be used to calibrate the model and verify that the computed values match known conditions. The model can then be used to develop alternate scenarios, by first determining the amount of specific pollutants each source contributes, then calculating the amount each pollutant needs to be reduced, and finally specifying how the reduced pollutant load would be allocated among the different sources. In some cases, TMDLs can be based on readily available information and studies using simple analytical efforts. In other cases, more complex, data intensive computer simulations are required.

Upon completion of data collection and analyses, a TMDL report is developed, and adopted by the state after a thorough public review and comment period. The state-adopted TMDL is submitted to EPA for review and approval. The TMDL report consists of nine component parts:

- Problem Statement
- Endpoint Identification
- Source Analysis
- Linkage Between Pollutant Sources and Water Quality in the Receiving Water
- Margin of Safety
- Load Allocations
- Account for Seasonal Variation
- Ensure Public Participation
- Provide Reasonable Assurances of Implementation

### **TMDL I-Plan**

The TMDL I-Plan document provides an overview of the programs and strategies that will be used to implement the TMDL. It is used as a basis for the implementation planning process. Management activities may be non-regulatory, regulatory, or incentive-based. The plan should demonstrate that implementation of the required pollution reduction measures is both likely and within the legal authority of the implementing organizations (reasonably assured).

For example, the plan may show that point source dischargers will be required to reduce discharges of the pollutant of concern through enhanced treatment technology, and that such enhancements are reasonable and achievable. If new or amended rules are necessary to implement the TMDL, the plan may cite the laws and regulations that give it the authority to enact such rules. The plan may also identify funding sources available for implementing the TMDL, and indicate that the selected implementation activities are eligible for funding under the identified state, federal, or private grants or incentives.

Compliance with load allocations may also be assured by setting numeric targets for pollutant concentrations at individual sampling sites and regularly monitoring conditions at those sites. A commitment to periodic and repeated evaluations of the effectiveness of the chosen implementation methods is another way of providing reasonable assurance.

Continuing evaluation allows for the adaptation of implementation activities based on the environmental progress observed, giving further assurance that compliance with water quality standards is attained.

### **Monitoring for Results**

There are many different programs in place throughout the state that are responsible for conducting implementation activities. Upon implementing a BMP or other implementation activity it is necessary to determine the effectiveness of the activity. Data collected after implementation must be compared to data collected prior to implementation to determine effectiveness. These data may be historical, like that collected for a special study, or collected as part of the project tasks prior to implementation. In some cases, routine monitoring can be used to evaluate effectiveness. In other cases, it will be necessary to collect data in a specific project area to evaluate the effectiveness of the implementation activities. Certain types of BMPs or implementation activities will not show immediate results. Effectiveness and water quality improvements will be determined over time, and not immediately upon implementation. More about implementation activities will be discussed later in this document.

### **Groundwater Strategy**

The TGPC serves as the main mechanism for coordinating the protection of groundwater quality in the state. The TGPC strives to improve or identify areas where new or existing programs could be enhanced to provide additional protection for groundwater resources. The committee actively seeks to improve existing groundwater programs and promotes coordination among agencies and Groundwater Conservation Districts.

Though the membership of the TGPC is limited by statute, the primary work of the TGPC is carried out through subcommittees and task forces, which are comprised of staff from member agencies, as well as any interested party. The subcommittees include the Agricultural Chemicals Subcommittee, the Data Management Subcommittee, the Public Outreach and Education Subcommittee, the Groundwater Research Subcommittee and the NPS Task Force.

While all of the subcommittees are involved to a greater or lesser extent with NPS issues, the NPS Task Force specifically tasked to address groundwater NPS issues. The Task Force is co-chaired by the TSSWCB and the TCEQ. Additionally, the TGPC charged the Public Outreach and Education and Groundwater Research Subcommittees to meet annually with the TSSWCB and NPS teams to share information, discuss NPS projects, and facilitate NPS grant proposals by TGPC member agencies.

### ***Groundwater Protection Strategy***

There are no specific programs that routinely examine the quality of water being consumed by Texans utilizing private/domestic wells, the segment of Texas' population most likely to be impacted by NPS pollution of groundwater. Surveys of the groundwater

quality of private wells in Texas are rare; however, studies that have been conducted by various agencies have indicated that both man-made and naturally occurring contaminants - (e.g., fecal coliform, nitrate, radioactive nuclides, pesticides and pesticide degradation byproducts, arsenic, and other heavy metals) have been found in some domestic wells at levels that exceed health-based maximum contaminant levels (based upon a lifetime exposure to the constituent).

The TGPC is responsible for developing and updating the *Texas Groundwater Protection Strategy* that details actions to be taken to remedy impacts to source of drinking water, (for both private and public wells) and address other aspects of NPS pollution.

The state's groundwater protection efforts are implemented through three types of groundwater program activities: groundwater protection, groundwater remediation, and groundwater conservation.

#### ***Joint Groundwater Monitoring and Contamination Report***

The *Joint Groundwater Monitoring and Contamination Report* is a compilation of all known groundwater contamination cases in the state that are under the jurisdiction of state regulatory agencies and GCDs, and the enforcement status of those cases. In general, once groundwater contamination has been confirmed through regulatory compliance monitoring or investigation, the case will follow a generic sequence of actions until the regulatory authority concludes no further action is necessary. The sequence of actions to verify pollutant sources and develop plans based on this report generally consists of confirmation of the contamination, an investigation to study the extent, composition, and circumstances of the contamination, and the planning of corrective action measures based on the investigation. This report focuses on contamination from point sources; however, information from the report is used in NPS assessments to ascertain the potential of contaminants from nonpoint sources to impact an aquifer.

## **Chapter 5 Agency Program Descriptions Supporting NPS Management**

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The Management Program utilizes a partnership among many organizations, to protect and restore water quality. With the extent and variety of water quality issues across Texas, the need for cooperation at all levels is essential. Surface water bodies and aquifers are not limited by political boundaries and therefore environmental solutions often cross federal, state, and local levels of responsibility. By establishing a coordinated framework to share information and resources, while minimizing unnecessary duplication, the State can more effectively focus its water quality protection efforts. This chapter provides a description of the agencies and their respective programs that are used to address NPS in Texas.

### ***State Agencies***

#### **Texas State Soil and Water Conservation Board**

The TSSWCB, established in 1939, works in partnership with the State's 216 local SWCDs to encourage the wise and productive use of the State's natural resources in a manner that promotes a clean, healthy environment and strong economic growth. The TSSWCB is the lead agency in Texas responsible for:

- coordinating the programs and activities of the State's 216 local SWCDs
- planning, implementing and managing programs and practices for preventing and abating agricultural and silvicultural NPS water pollution
- administering a Water Supply Enhancement Program to increase available surface and ground water through the targeted control of noxious brush species that are detrimental to water conservation
- facilitating the Texas Invasive Species Coordinating Committee

The TSSWCB is governed by a seven-member State Board composed of two Governor-appointed Members and five Members elected from across Texas by the Directors of the State's 216 SWCDs. All Members of the State Board must be landowners actively engaged in farming or ranching. Specific agency programs, functions, and initiatives which are implemented to fulfill statutory responsibilities and that collectively represent the agency's efforts in supporting the goals and objectives of this Management Program are described below. More information about the TSSWCB is available at <http://www.tsswcb.texas.gov/>.

#### **Water Quality Management Plan Program**

With the passage of Senate Bill 503 in 1993, the 73<sup>rd</sup> Texas Legislature directed the

TSSWCB to establish a WQMP Program to abate agricultural NPS water pollution. The WQMP Program is administered by the TSSWCB through local SWCDs and provides a voluntary, incentive-based, natural resource conservation planning mechanism to agricultural producers and other rural landowners who choose to implement BMPs that prevent and abate NPS pollution. The WQMP Program includes technical assistance to participants for the development of WQMPs, as well as financial incentives to participants to assist with the installation of specific BMPs prescribed in WQMPs. The WQMP Program is the State's primary BMP implementation program for agricultural and silvicultural lands as specified in this Management Program.

Through the WQMP Program, agricultural and silvicultural producers develop and implement site-specific WQMPs in cooperation with local SWCDs. WQMPs include appropriate and essential land treatment practices, production practices, management measures, or technologies applicable to each planned land use (e.g., cropland, rangeland, pastureland). Specific BMPs included in WQMPs are based on the best available management and technology as described in the United States Department of Agriculture (USDA)-Natural Resources Conservation Service (NRCS) Field Office Technical Guide. Local SWCDs provide technical assistance to program participants to develop WQMPs through agreements with USDA-NRCS and the TSSWCB. After being approved by the local SWCD, the developed WQMP requires TSSWCB certification. Certified WQMPs ensure farming or ranching operations are carried out in a manner consistent with state water quality standards. While participation in the WQMP Program by agricultural producers is generally voluntary, the 77<sup>th</sup> Texas Legislature, in 2001, amended the Texas Water Code to require all persons who own or operate a poultry facility to implement and maintain a WQMP certified by the TSSWCB.

The Texas Legislature provides funding (state general revenue) through the TSSWCB for the implementation of WQMPs. In accordance with statute, the TSSWCB identifies priority areas across the state where water quality is being impacted, or has the potential to be impacted, by agricultural and silvicultural NPS water pollution. The TSSWCB then allocates state funding to specific SWCDs in those priority areas to serve as financial incentives for implementing WQMPs. In establishing and periodically changing these priority areas, the TSSWCB considers waterbodies identified as impaired on the *Texas 303(d) List*, threatened areas in which action is necessary to prevent NPS pollution and other concerns such as impacts to groundwater. In addition to state funds directed to these priority areas, the TSSWCB utilizes CWA Section 319(h) grant funds to assist landowners and SWCDs in developing and implementing WQMPs in watersheds with WPPs or TMDLs.

### **Nonpoint Source Grant Program**

The NPS Grant Program is administered by the TSSWCB for the purpose of providing funding as grants to cooperating entities for activities that address the goals and objectives in this Management Program. The Texas Legislature and the U.S. Congress (through the EPA) provide funding to the TSSWCB to implement the agricultural and silvicultural components of this Management Program through the TSSWCB NPS Grant

Program.

Agricultural and silvicultural NPS pollution prevention and abatement activities that can be funded through the NPS Grant Program include: implementation of WPPs and the NPS portion of TMDL I-Plans, surface water quality monitoring, demonstration of innovative BMPs, technical assistance and financial incentives for the development and implementation of TSSWCB-certified WQMPs, public outreach and education, development of WPPs, and monitoring activities to determine the effectiveness of specific pollution prevention methods.

Congress enacted Section 319(h) of the CWA in 1987, establishing a national program to control NPS water pollution. Since 1990, Congress has annually appropriated grant funds to States through the EPA under Section 319(h) for the implementation of each State's NPS Management Program. The Section 319(h) funding allocated to the State of Texas is split evenly between the TSSWCB and the TCEQ. TSSWCB directs its share of Section 319(h) funds through the agency's NPS Grant Program. Additional detail on Section 319(h) funding is provided in Chapter 2.

The 80<sup>th</sup> Texas Legislature appropriated state general revenue funds to the TSSWCB for the purpose of planning, implementing, and managing programs and practices for preventing and abating agricultural and silvicultural NPS water pollution in impaired watersheds; subsequent Legislatures have continued this appropriation. On September 17, 2009, the TSSWCB approved a revised *TSSWCB Policy on TMDLs and Watershed Planning, Assessment, and Implementation Activities* which provides guidance on directing these state appropriations through the agency's NPS Grant Program. This *Policy* is available at <http://www.tsswcb.texas.gov/managementprogram#StateGR>. The *Policy* directs the use of these state funds to activities consistent with the goals and objectives of this Management Program, including, but not limited to, watershed planning and assessment, BMP implementation, and research on the efficacy of BMPs.

### **Flood Control Program**

Nearly 2,000 floodwater retarding structures, or dams, have been built over the last 60 years within Texas. The primary purpose of the structures is to protect lives and property by reducing the velocity of floodwaters, and thereby releasing flows at a safer rate. These are earthen dams that exist on private property, were designed and constructed by USDA-NRCS, and have local governmental sponsors responsible for their operation and maintenance. SWCDs are one of the local governmental sponsors on all of the flood control dams across the state; other local sponsors include counties, cities, and water control and improvement districts. In order for these aging dams to continue to serve as critical protection for lives, private property, and the state's infrastructure, the Texas Legislature has appropriated state funds to the TSSWCB for grants to SWCDs and other local sponsors for operation and maintenance and structural repair and rehabilitation of these dams.

A secondary benefit of properly maintained and functioning flood control dams is the

reduction of NPS pollutants (e.g., sediment) in floodwater downstream, helping to accomplish the State's CWA goals. By trapping sediment and other pollutants, these dams contribute to the protection of water quality in downstream waterbodies, such as major water supply reservoirs. Studies have examined the rate at which sediment is trapped by these dams and the various pollutants (e.g., nutrients, heavy metals, pesticides) buried in sediment cores from the impoundments behind these dams (Dunbar 2009). While TSSWCB flood control grant funds are targeted to dams based on priorities associated with protecting lives and property, this agency program supports the State's water quality goals and contributes to achieving the goals and objectives of this Management Program.

### **Water Supply Enhancement Program**

In 1985, the 69<sup>th</sup> Texas Legislature created the Texas Brush Control Program and designated the TSSWCB as the agency responsible for administering the Program. The 82<sup>nd</sup> Texas Legislature made major revisions to the Program including redefining the goals and purpose and changing the name to the Water Supply Enhancement Program. The goal of the Program is to increase the availability of surface and ground water supplies through the targeted control of water-depleting brush species (e.g., mesquite, juniper, saltcedar). The Texas Legislature appropriates state funds to the TSSWCB to implement this Program through financial incentives to landowners. These funds are directed to brush control projects in selected, priority watersheds throughout the state.

The relationship between water quality and the hydrologic nature of flow is readily apparent in waterbodies in the arid regions of Texas. The loss of discharge directly results in the concentration of pollutant loadings and the loss of critical aquatic habitat, affecting the State's ability to accomplish CWA goals. Historical hydrologic data has demonstrated a relationship between loss of perennial stream flows and the encroachment of woody brush. Studies have indicated that brush control can enhance surface water flows, recharge of groundwater in aquifers, especially alluvial aquifers, and spring discharge (Saleh et al. 2009). Brush control and other water supply enhancement projects can restore aquatic habitat, improve water quality, and help achieve other beneficial uses of waterbodies and CWA goals. While TSSWCB Water Supply Enhancement Program funds are targeted to watersheds based on priorities associated with water conservation needs and projected water yields, this agency program supports the State's water quality goals and contributes to achieving the goals and objectives of this Management Program.

### **Outreach and Education**

The TSSWCB implements a robust outreach and education program targeted to the general public, youth, and agricultural producers. The TSSWCB prepares and disseminates public information relative to the agency and SWCD functions, programs, events, and accomplishments. TSSWCB staff annually participates in a variety of seminars, conferences, workshops, and agricultural trade shows. TSSWCB staff provide guidance to SWCDs on their individual education programs. The TSSWCB conducts training for newly elected SWCD directors on SWCD operations and programs to help

them better serve landowners and agricultural producers. TSSWCB collaborates with the Texas FFA organization and others to sponsor the Wildlife Alliance for Youth which affords youth the opportunity to experience soil, water and related resource conservation management techniques in the outdoors. In collaboration with the Association of Texas SWCDs, TSSWCB has a Conservation Video Library giving teachers access to over 200 conservation-related videos with no rental fees. TSSWCB staff utilizes physical watershed models in classrooms to help students understand how water supplies can be impacted by NPS pollution. In partnership with SWCDs, TSSWCB carries out an annual Texas Conservation Awards Program which includes a soil and water stewardship public speaking contest and a poster and essay contest for students. TSSWCB regularly disseminates Conservation News, a compilation of readily available current news and information regarding natural resource issues, and agency press releases to an email subscriber list. As required by statute, the TSSWCB hosts the Annual Meeting of Texas SWCD Directors, bringing SWCDs from across the state together to discuss common challenges and solutions to natural resource conservation issues. The TSSWCB's comprehensive outreach and education program supports the State's water quality goals and contributes to achieving the goals and objectives of this Management Program.

## **Texas Commission for Environmental Quality**

The TCEQ strives to protect the state's human and natural resources consistent with sustainable economic development. The TCEQ implements many sections of the TWC, federal CWA, and Safe Drinking Water Act. The TCEQ develops water quality requirements designed to protect attainable uses and to maintain the quality of waters in the state. The TCEQ has a number of programs that address various aspects of NPS pollution management through planning, the setting of standards, data collection, assessment, targeting and prioritization, and implementation.

## **TCEQ Nonpoint Source Program**

The goal of the NPS program is to protect and restore water quality from NPS pollution. This goal is achieved through assessment, implementation, and educational activities. The strategy utilized by the NPS program is to work with stakeholders to develop and implement programs and practices which minimize NPS pollution at the source, manage unavoidable NPS pollution, and which complement other state water resource goals. The objectives of the NPS program are to establish public/private partnerships, develop watershed plans, assess water quality and watershed conditions, implement cost effective management measures, and evaluate and report progress. Success of the NPS program is measured through water quality improvements, NPS pollutant load reductions, and the implementation of NPS controls and educational programs.

## ***NPS Assessment Report***

The NPS Program coordinates with state water quality monitoring and assessment programs to produce the NPS Assessment Report as required Section 319(a) of the federal CWA. The report identifies the waters within the state that are impaired by NPS pollution.

### ***NPS Management Program***

The NPS program coordinates with partners in the state to produce the NPS Management Program as required under Section 319(b) of the federal CWA. The Program outlines the comprehensive and integrated strategy used in Texas to restore waters impacted by NPS pollution. The Program identifies the practices and programs that will be undertaken to reduce loadings of NPS pollution and contains a schedule of annual milestones for the use of these programs and practices.

### ***CWA Section 319 Grant***

The NPS Program administers the provisions of Section 319 of the federal CWA to control urban and non-agricultural NPS pollution. Section 319 authorizes grant funding for states to develop projects and implement NPS management strategies. The TCEQ NPS staff manages the NPS categorical grants to implement the goals identified in the Texas NPS Management Program. The program annually applies for funding from the EPA. Annual federal funding is about 6.5 million dollars. The 319 grant provides 60 percent federal funds and requires a 40 percent non-federal match. TCEQ solicits applications through a Request for Grant Applications (RFGA) to develop projects that compile a Work Plan (20-25 applications are received annually). After applications are received, projects are reviewed, and ranked. The number of projects funded depends on the amount of each contract. Therefore this number fluctuates from year to year. Fifty percent of the money awarded from the federal government must be used to fund WPPs and TMDL I-Plans.

### ***NPS Annual Report***

The program prepares the NPS Annual Report which identifies the progress in meeting the schedule of milestones contained in the NPS Management Program.

### ***Watershed Protection Plans***

CWA Section 319 funds are utilized to develop and implement watershed-based plans. WPPs are developed at the local level to address water quality issues. WPPs are often based on special studies conducted to gather more data in certain areas where problems are known to exist but more intense monitoring is necessary to determine the source of the problem.

### ***Monitoring the Results***

There are many different programs in place throughout the state that are responsible for conducting implementation activities. Upon implementing a BMP or other implementation activity it is necessary to determine the effectiveness of the activity. Data collected after implementation must be compared to data collected prior to implementation to determine effectiveness. These data may be historical, like that collected for a special study, or collected as part of the project tasks prior to implementation. In some cases, routine monitoring can be used to evaluate effectiveness. In other cases, it will be necessary to collect data in a specific project area to evaluate the effectiveness of the implementation activities. Certain types of BMPs or implementation activities will not show immediate results. Effectiveness and water quality improvements

will be determined over time, and not immediately upon implementation. More about implementation activities will be discussed later in this document.

### ***CWA Section 604(b) Grants***

The NPS Program also administers the provisions of Section 604(b) of the federal CWA. These funds are derived from State Revolving Fund appropriations under Title VI of the CWA, using a legislatively mandated formula. Money is passed through to Council of Governments for “planning” purposes.

## **TCEQ Water Quality Standards Program**

### ***Background Information***

Water quality standards are the foundation for managing surface water quality under the CWA. Standards define the water quality-related goals for a body of water.

A water quality standard is the combination of:

- **Uses** – A use that can be reasonably achieved by a water body in accordance with its physical, biological, and chemical characteristics whether it is currently meeting that use or not. Typical uses that may be designated for specific water bodies include domestic water supply, categories of aquatic life use, recreational categories, and aquifer protection.
- **Water Quality Criteria** – Water quality conditions that are to be met in order to support and protect desired uses, i.e., existing, designated, attainable, and presumed uses. The TSWQS contain both numeric and narrative criteria.

The federal CWA and associated EPA rules require states to review and, if appropriate, revise surface water quality standards at least every three years. The rulemaking process to revise the TSWQS includes public participation. State water quality standards must be approved by EPA in order for them to be used for federal permitting programs and other CWA purposes. The TSWQS are set forth in Section 30, Chapter 307 of the TAC. They define desired uses, i.e. existing, presumed, designated, attainable, for surface waters in the state, and appropriate in stream criteria to protect those uses. Standards define the goals for water quality and provide the basis for permitting, assessment, and restoration targets.

### ***TCEQ Surface Water Quality Standards Program***

The TCEQ is the lead agency in the state responsible for establishing and revising standards to protect surface water quality in accordance with Section 303(c) of the federal Clean Water Act. Section 26.023 of the TWC provides that the commission is the sole and exclusive authority to make rules setting water quality standards for all waters in the state. The TWC stipulates that the state may amend the standards from time to time.

The TCEQ Water Quality Standards Group is responsible for establishing and revising standards to protect surface water quality. The TSWQS recognize the regional and geologic diversity of the state. Appropriate uses are established in the TSWQS for surface

waters in the state and the associated numerical and narrative criteria provide a basis for permitting, assessing water quality, and restoration targets for managing point and nonpoint source loadings in Texas surface waters.

## **TCEQ Surface Water Quality Monitoring Program**

The TCEQ's SWQM Program is coordinated by the SWQM staff in the TCEQ's central office and 16 regional offices. Routine monitoring and special studies are conducted by SWQM personnel.

Texas routinely monitors and assesses water quality under programs administered by the TCEQ. These data are collected by federal, state, regional, and local agencies and are compiled into the Texas IR for CWA Sections 305(b) and 303(d). The IR categorizes water bodies impaired by NPS pollution, according to their status, and sets forth the method by which the state will approach identified NPS problems. CWA Section 303(d)-listed water bodies are further categorized to determine the priorities for conducting water quality assessments or implementing restoration activities.

## **TCEQ Clean Rivers Program**

The CRP is a collaboration of 15 regional water agencies with the TCEQ. It is a unique, water quality monitoring, assessment, and public outreach program that is funded by state fees assessed on the number and size of wastewater treatment plants and surface water right permittees that reside within each river basin. The CRP provides the opportunity to approach water quality issues at the local level through coordinated efforts among diverse agencies, various programs, and the public.

The CRP works to provide data so that watershed management decisions are based on scientifically valid and complete assessments of water quality conditions, and the contributing causes of impact. Water bodies are selected for priority monitoring considering the importance of the resource, risk from pollution, and input from the Basin Steering Committees. Monitoring activities include fixed monitoring, systematic monitoring, permit support monitoring, and special studies.

## **TCEQ Data Management & Analysis Program**

The Monitoring and Assessment Section Data Management and Analysis Team (DM&A) is responsible for management of surface water quality data and metadata in cooperation with other TCEQ water programs and the Information Resources Division (IRD). This responsibility includes documentation and maintenance of records relating to the processes described in Data Management Reference Guide. Relationships between DM&A and other water program areas are documented in project-specific QAPPs. Data

not meeting quality requirements set forth in these QAPPs may be stored in the Surface Water Quality Monitoring Information System (SWQMIS) with appropriate qualifiers.

The purpose of the Data Management Reference Guide is to assist TCEQ CRP planning agencies, TMDL Program contractors, SWQM Program staff, Standards Group staff and contractors, NPS Program contractors, and any other TCEQ programs or external entities submitting data to the TCEQ SWQMIS database. The guide outlines the processes for requesting parameter codes, station ID numbers, submitting and collecting entity codes, tag prefixes, corrections to data in SWQMIS, and data reports. It also explains data review and data reporting (including data reporting formats) and contains reference maps, tables, and descriptions for use when submitting data to the TCEQ. Guidance is also provided for using SWQMIS tools to extract and interact with data in the database. Links are provided to internet resources that are dynamic in nature and change too frequently for TCEQ to publish in this document.

The original SWQM Program was established in 1967 with the purpose of collecting and analyzing the data necessary to describe the water quality of Texas streams, reservoirs and estuaries. Today, SWQMIS contains more than 42 years of physicochemical and biological data from up to 8,500 monitoring stations throughout Texas. This data is collected by the TCEQ, contributing river authorities, cities, and other local, state, and federal agencies.

The SWQMIS is maintained by the TCEQ. This database serves as a repository for TCEQ surface water quality data. SWQMIS also provides validation and reporting tools, a mapping interface, and modules for tracking information about analytical laboratories, quality assurance documents, and monitoring equipment.

The statewide water quality database has received data since 1967, allowing for the assessment of short and long-term trends. This data may be used by TCEQ to characterize existing conditions, evaluate spatial and temporal trends, develop water quality standards, determine water quality standards compliance, identify emerging problems, and evaluate the effectiveness of water quality control programs.

### **TCEQ Total Maximum Daily Load Program**

TMDLs are tools for achieving water quality standards and are based on the relationship between pollution sources and in-stream water quality conditions. TMDLs along with I-Plans are developed to provide a basis for implementing pollution controls, land management practices, and restoration projects needed to improve and maintain water quality. The TMDL establishes the allowable loadings or other quantifiable parameters for a water body and thereby provides the basis to establish water quality-based controls. These controls provide the pollution reduction necessary for a water body to meet water quality standards.

CWA Section 303(d) and its implementing regulations (40 CFR Section 130.7) require states to identify waters that do not or will not meet applicable water quality standards

after the application of technology-based or other required controls, and to establish TMDLs for pollutants that are causing non-attainment of water quality standards. For listed waters, States must develop TMDLs allowing for seasonal variations and an appropriate margin of safety. A TMDL is a quantitative assessment of water quality problems and contributing sources that need to be addressed to restore and protect individual water bodies.

TMDLs address all significant stressors which cause water body use impairment, including: permitted sources (e.g., sewage treatment plant discharges, permitted stormwater discharges), non-permitted sources (e.g., runoff from fields, urban areas not covered by a stormwater permit, range, or forest land), and naturally occurring sources (e.g., runoff from undisturbed lands). A TMDL is the sum of the individual wasteload allocations for permitted sources, load allocations for non-permitted sources and natural background pollutants, and an appropriate margin of safety. TMDLs may address individual pollutants or groups of pollutants, as long as they clearly identify the links between the water body use impairment, the causes of the impairment, and the load limits needed to remedy the impairment.

### **TCEQ Estuary Programs**

The National Estuary Program (NEP) was established under Section 320 of the CWA to “identify nationally significant estuaries which are threatened by pollution, development, or overuse; promote comprehensive planning for, and conservation and management plans for estuaries of national significance; and enhance the coordination of estuarine research.” There are two active estuary programs in Texas. The first was established for the Galveston Bay system and the second was established for the bays and estuaries along the Coastal Bend of South Texas. Each of these estuary programs developed a Comprehensive Conservation and Management Plan (CCMP) which recommends priority actions and implementation schedules to address impacts observed in the estuary. The CCMP development is a consensus-based process involving a partnership across federal, state, and local levels. With the completion of the CCMPs, each National Estuary Program formed a nonprofit, nonregulatory management structure to implement its plan.

### ***Galveston Bay Estuary Program***

The Galveston Bay Estuary Program (GBEP) is a continuation of the NEP established for Galveston Bay in 1989. The GBEP is a partnership of bay stakeholders currently working to implement the Galveston Bay Plan. The plan contains action plans dealing with habitat and species protection, freshwater inflows, spills and dumping, exotic species, point sources of pollution, and nonpoint sources of pollution to protect and restore the health of the estuary, while supporting economic and recreational activities. Eighty-two initiatives are outlined under these nine action plans. The GBEP takes a leading role in facilitating and coordinating the implementation of these initiatives.

NPS pollution is the number one identified water quality problem in Galveston Bay. Implementation of the Galveston Bay Plan includes the following actions to address this

problem: developing and implementing a Galveston Bay public education program aimed at reducing pollution from residential areas; compiling a Galveston Bay BMP Performance Document to inventory NPS control techniques which have been evaluated; identifying and correcting priority watershed pollutant problems by maintaining and publishing an inventory of NPS concerns in the bay watershed; adopting regional construction standards for NPS reduction and implementing toxics and nutrient control practices; encouraging sewage pump-out, storage, and provisions for treatment; and implementing stormwater programs for local municipalities.

To date, the GBEP has addressed NPS pollution by convening a forum for information sharing among Galveston Bay stakeholders involved in NPS pollution prevention/control activities, providing technical assistance to local and county governments, and educating and reaching out to children and adults. The GBEP partners with the Houston-Galveston Area Council, the Galveston County Health District, the Galveston Bay Foundation, and the Texas A&M Sea Grant Program to provide technical assistance on stormwater management to local governments; provide technical assistance to small businesses on implementation of waste minimization strategies and general best management practices; develop, maintain, and publish an inventory of NPS concerns in the bay watershed; implement a baywide public education program aimed at reduction of pollution from residential areas through illustration, presentations, and workshops; and to conduct voluntary inspections and provide information assistance to reduce bacterial pollution caused by malfunctioning septic systems.

### ***Coastal Bend Bays Estuary Program***

The TCEQ and EPA helped establish the Coastal Bend Bays & Estuaries Program (CBBEP) to develop and implement a plan to protect and restore the bays and estuaries of the Texas Coastal Bend. The CBBEP has developed a Comprehensive Conservation and Management Plan to deal with a wide array of problems ranging from public health and education, freshwater flow, and loss of natural habitats. Through implementation of the plan, the CBBEP has completed the following actions that serve to protect bays and estuaries from NPS pollution:

- Created handbook of urban NPS pollution BMPs for voluntary use by local communities and provided assistance training of appropriate BMP use to the community leadership.
- Provided compliance assistance to small business and industries in the region which are subject to stormwater National Pollutant Discharge Elimination System (NPDES) permit program or have NPS controls needs.
- Provided assistance to local governments to implement on-site sewage facility programs.
- Provided upgrades and/or replacement of failing on-site sewage systems in targeted colonias.
- Coordinated and facilitated the development of agricultural water quality management programs necessary to meet water quality standards.

## **TCEQ Wastewater Permitting Program**

A fundamental consideration for achieving CWA goals is the ability to control sources of pollutants that may be impairing or threatening the quality of navigable waters. In many jurisdictions, the discharge of pollutants from point sources is a significant factor to address when managing the condition of water bodies. Pollutant discharges from point sources are controlled through the TPDES permit program. Through the TPDES program, Texas prohibits the discharge of pollutants from a point source into a “water of the state” unless the operation has been granted authorization through a permit by rule or a TPDES individual or general permit that explicitly allows discharges by establishing:

- what and how much of a pollutant can be discharged into a receiving water;
- what monitoring and reporting on discharges are required; and
- other conditions necessary to carry out the intent of the CWA.

The state of Texas assumed the authority to administer the NPDES program in Texas on September 14, 1998. NPDES is a federal regulatory program to control discharges of pollutants to surface waters of the United States. The TCEQ’s TPDES program has federal regulatory authority over discharges of pollutants to Texas surface water, with the exception of discharges associated with oil, gas, and geothermal exploration and development activities, which are regulated by the RRC.

A TPDES permit may be written to address discharges either from an individual point source or from a number of similar dischargers.

### ***TPDES Individual Permit***

The TCEQ may issue an individual permit to a point source that includes site-specific conditions such as effluent limitations, management practices, and monitoring and reporting requirements. The more complex the point source discharge, the more likely an individual permit is required.

### ***TPDES General Permit***

The TCEQ may issue a general permit to authorize the discharge of waste into or adjacent to water in the state by category if the permitting authority finds the discharges in the category are stormwater or the dischargers in the category:

- (1) engage in the same or substantially similar types of operations;
- (2) discharge the same types of waste;
- (3) are subject to the same requirements regarding effluent limitations or operating conditions;
- (4) are subject to the same or similar monitoring requirements; and
- (5) are more appropriately regulated under a general permit than under individual permits.

The TCEQ may also issue a general permit to authorize the discharge of waste by categories of dischargers within the entire state or within a discrete geographical area identified by an appropriate division or combination of geographic or political boundaries. A facility that does not or cannot meet the requirements of the general permit must obtain authorization under an individual permit. The general permit also includes limitations for coverage for

certain facilities. After a general permit is issued, dischargers that meet the eligibility criteria in the permit can request coverage under the permit by submitting a Notice of Intent (if required by the permit) to the permitting authority.

### ***Classification of Wastewater Permits***

TPDES permits are grouped into two categories based broadly on the type of wastewater they treat. They are further classified based on ownership and the volume of flow permitted.

Wastewater that results from daily living activities is called domestic wastewater. Facilities that treat wastewater that has the characteristics of domestic wastewater are classified as municipal wastewater treatment facilities. Domestic sewage may contain wastewater from industrial processes but does not lose its classification as domestic sewage unless the characteristics of the sewage changes.

Facilities that treat wastewater from primarily industrial sources are classified as industrial wastewater treatment facilities. Industrial wastewater sources include manufacturing, food processing, chemical production, oil refining, confined animal feeding operations, and many varied commercial and industrial processes. Industrial wastewater may also contain some domestic wastewater.

Wastewater treatment facilities that are owned by a state, tribe, or municipality are classified as publically-owned treatment works (POTWs). All privately owned wastewater treatment facilities are non-POTWs. Both POTWs and non-POTWs may treat municipal wastewater, industrial wastewater, or a combination of the two.

TCEQ divides these categories further between major and minor facilities. A major discharge is one with a permitted flow equal to or greater than one million gallons per day or one that has been determined to be a major facility by the United States (U.S.) EPA based on certain high priority discharges. A minor discharge is all other discharges.

TCEQ establishes the “effluent limits” of a TPDES permit based on two separate and unique approaches established in the CWA. The limits based on these approaches are described in the next section.

### ***Technology-based effluent limits***

Limits on pollutants of concern in discharges that are sometimes established based on the limits being achievable by using available technology. Technology-based effluent limits are required as the “minimum level of control that must be imposed” in an NPDES permit. EPA establishes national technology-based standards for municipal dischargers and for various categories of industrial facilities. The standards and guidelines are based on the performance of actual treatment systems or other pollutant control technologies, such as process controls and material substitution. By not being site specific, the standards and guidance put all facilities within an identified category on an equal footing.

### ***Water quality-based effluent limit***

Further limits on discharges of pollutants may be necessary if the limits achievable using the available technology are not sufficient to prevent impacts from discharges into the receiving waters in regard to compliance with the state's water quality standards. EPA has identified the following steps to assess the need for water quality-based effluent limits (WQBELs). TCEQ must then establish the limits as necessary based on the assessment:

- Step 1. Identify applicable water quality standards.
- Step 2. Characterize the effluent and receiving water.
- Step 3. Determine the need for parameter-specific WQBELs.
- Step 4. Calculate parameter-specific WQBELs.

Following these steps enable TCEQ to implement water quality standards in TPDES permits based on:

- knowing the current water quality standards, including any changes;
- being familiar with water quality standards implementation policies;
- and using procedures adopted by the commission to establish limits that are as stringent as necessary to attain the state's water quality standards.

### ***No-Discharge Permits***

Texas Land Application Permits (TLAPs) are no discharge permits that authorize individual facilities dispose of wastewater without discharging into or adjacent to water in the state. TLAPs may authorize septic systems over 5,000 gallons per day (gpd) or may authorize the storage of wastewater in ponds, which is then evaporated or land applied via a surface or a subsurface irrigation system. Discharges from the storage ponds are prohibited except under certain conditions, such as catastrophic rainfall conditions that exceed the design criteria of the ponds. Land application rates are limited to the agronomic needs of the cover crop and the soil infiltration rates. The permittee must monitor soils in the land application areas for nutrients, metals, and salts to determine and monitor the appropriate application rates. The permittee is prohibited from land applying effluent in sensitive areas that may result in contamination of surface or groundwater.

### ***Stormwater Management***

TPDES permits regulate stormwater discharges from industrial activities, construction activities, and municipal separate storm sewer systems (MS4s) to Texas surface waters. The TCEQ issues and manages TPDES permits for stormwater discharges from these activities and systems.

The urban stormwater program administered through the TPDES program addresses medium and large municipalities under the federal Phase I stormwater rule, and addresses small municipalities under the Phase II rules. Growing urban fringe areas and other urban development are regulated under the Phase II rules if they are located within an Urbanized Area or if they are designated by TCEQ as needing coverage. If an urban area falls within the scope of the stormwater program, a TPDES permit is required in which a management plan for the reduction of the runoff impacts must be implemented locally, permit compliance must be evaluated, and maintenance or improvement of surface water quality must occur, consistent with the water quality standards. Factors that EPA require

states to consider in designating MS4s for permit coverage that our outside of Census-defined urbanized areas include discharges to sensitive waters, high growth areas or growth potential, contiguity to an existing regulated MS4, significant contribution of pollutants to surface water, and ineffective protection of water quality by other state programs.

### ***The Beneficial Use Sludge Permitting Program***

Sewage sludge, also known as biosolids, must be properly processed, transported, and used or disposed of in order to prevent adverse environmental and public health impacts. Sewage sludge is a solid, semi-solid, or liquid residue generated during the treatment of domestic sewage in a treatment works. Sewage sludge includes, but is not limited to, domestic septage, scum, or solids removed in primary, secondary, or advanced wastewater treatment processes; and material derived from sewage sludge.

Sewage sludge can also be combined with water treatment sludge, which is the material generated during the treatment of either surface water or groundwater for potable use. Water treatment sludge is not considered an industrial waste.

Because of the nutrient and soil-conditioning characteristics of most biosolids, local governments are encouraged to consider beneficial land application or composting of sludge. Land application Class B biosolids for a beneficial use must be authorized by the TCEQ. Land application of Class A biosolids (e.g. compost) for beneficial use does not require authorization by TCEQ. However, the TCEQ does require authorization to process and to market and distribute Class A biosolids. Beneficial use is defined as the land application of treated municipal sludge at or below the agronomic needs of a cover crop or the use of water treatment sludge as a soil amendment.

Because some municipal wastewater treatment facilities also receive industrial wastewater, sewage sludge may contain pesticides and chemicals along with human waste. A permit is required for most activities that involve the processing, transportation, beneficial use, or disposal of sewage sludge. If sludge is not of domestic origin, it is regulated as either a municipal solid waste or an industrial solid waste.

### ***Agricultural Permits***

Animal Feeding Operations (AFOs), such as feedlots, dairies, and poultry operations, can be a source of pollutant discharges following rainfall events. An AFO is required to apply for a wastewater permit if it confines more than a given number of animals. These CAFOs are prohibited from directly discharging into surface water except under chronic or catastrophic rainfall events or catastrophic conditions.

AFOs that are not classified as CAFO's and dry litter poultry facilities do not require written authorization. These facilities are regulated by rule. AFOs may choose to obtain a WQMP from the TSSWCB. The WQMP must meet the same technical requirements as the rule. All dry litter poultry operations must obtain a TSSWCB-certified WQMP. AFOs and CAFOs may receive technical assistance from the TSSWCB and the USDA-NRCS.

The TCEQ CAFO permitting program reviews technical designs of CAFOs for new facilities, facilities being modified or enlarged, and for facilities renewing their authorization. The designs are reviewed to ensure that the retention lagoons are appropriately sized and that sufficient land is available to apply wastewater at agronomic rates. Applications are also reviewed to ensure that best management practices will be implemented to control air emissions and odor in a manner to conform to industry standards. Waste and wastewater application rates are reviewed to ensure that land application does not exceed agronomic rates.

A Pollution Prevention Plan (PPP) must be prepared for every permitted CAFO facility in the state. The PPP must be prepared in accordance with good engineering practices and include measures necessary to limit the discharge of pollutants to waters in the state. The PPP must include:

- practices to ensure compliance with the CAFO rules;
- a site plan indicating all animal confinement areas, waste treatment and retention facilities, and waste and wastewater application areas;
- application rate calculations;
- design calculations for retention facilities;
- identification of potential pollutant sources used, stored, or disposed of at the facility;
- BMPs used to control potential pollutant sources;
- identification of recharge features with BMPs used to protect them; and
- required monitoring and inspection records, including procedures for monitoring discharges and sampling of land application areas.

### ***The Dairy Outreach Program***

Some areas of the state have been identified as having a higher potential for water quality problems and concerns from animal feeding operations. The areas involved in TCEQ's Dairy Outreach Program Area (DOPA) include Erath, Bosque, Hamilton, Comanche, Johnson, Hopkins, Wood, and Raines counties. The number of animals requiring written authorization is lower for AFOs located in the DOPA. For example, the threshold for dairies is reduced from 700 to 200 head.

Owners and operators of dairy CAFOs located in the DOPA must complete an initial eight-hour course continuing education in animal waste management and subsequent eight hours every two years. Similarly, owners and operators of a CAFO are required to train all employees responsible for work activities relating to compliance regarding the proper operation and maintenance of the facility. Employees at all levels of responsibility must be informed of the general components and goals of the PPP. Training topics include land application of waste, proper operation and maintenance, good housekeeping and material management practices, recordkeeping requirements, and spill response and cleanup.

### ***Water Quality Assessment, Standards Implementation Team***

The Standards Implementation Team of the Water Quality Division is responsible for the implementation of the Texas Surface Water Quality Standards, 30 TAC 307 through

wastewater permits. Team functions include:

- Evaluation of TPDES permit applications for determination of statewide and site-specific designated uses and criteria for the protection of human health and aquatic life in the receiving streams;
- Conduct receiving water assessments;
- Administer the whole effluent toxicity (WET) program to ensure protection of surface water from in-stream toxicity due to wastewater discharges;
- 401 State Water Quality Certifications of Federal 404 Dredge and Fill permits and other federally permitted or licensed projects;
- Perform site reviews and criteria development for the following agency programs: Leaking Petroleum Storage Tanks, Voluntary Cleanup Program, and Superfund.

#### ***Water Quality Assessment Team***

The Water Quality Assessment Team addresses technical issues related to surface water discharges through the TPDES permitting process and is responsible for reviewing geology and soil issues relative to TLAP Permits.

This team also provides support for the development of scientifically-based wastewater discharge permit limits for dissolved oxygen demanding constituents in order to protect human health and aquatic life consistent with the 30 TAC Chapter 307. The group conducts analyses and provides specific technical information and recommendations to the wastewater permitting program to use in developing wastewater permits for facilities discharging into waters in the state. The team also coordinates quarterly updates to the state's WQMP, which contains updates of permitted effluent information for amended and new permits. The WQMP also provides an avenue for updates of approved TMDLs. The group also assists the wastewater permitting section by coordinating with the TMDL Team.

#### ***Groundwater Protection (Water Quality Division)***

The primary function of the Water Quality Division's Water Quality Assessment Team (WQAT) is to conduct groundwater impact evaluations of TLAP individual and CAFO general permits to ensure that the permitted operations are protective of groundwater quality and comply with applicable rules. Groundwater protection staff also provide technical support for all permit-related activities for soil science, soil chemistry, agronomy, groundwater quality, groundwater recharge potential, vadose zone geology, and groundwater migration to the wastewater permitting section for permit reviews, rule writing, bill analysis, and inquiries from the public, other government agencies, the regulated community, and internal customers. Additionally, the WQAT reviews permit-required data to assess effectiveness of site management. If groundwater problems are detected, staff may modify permits with corrective action measures and coordinate with the Enforcement or Remediation Division staff to mitigate the release. The WQAT also reviews nutrient management plans (NMPs) and nutrient utilization plans (NUPs) required by 30 TAC Chapter 321, subchapter B and 30 TAC Chapter 312. The WQAT also assists the regulated CAFO community and the Field Operations Division in resolving issues related to misidentified, abandoned, or damaged wells in order to ensure an updated recharge feature certification and permit file. Additionally, the WQAT

provides a public service by reporting groundwater contamination issues to the Texas Groundwater Protection Committee via the annual *Joint Groundwater Monitoring and Contamination Report* and the Impact Evaluation Team.

## **TCEQ Water Supply/Water Rights Permitting Program**

### ***Protecting Stream Flows***

Water availability is an issue in Texas due to the increasing difficulty of meeting the needs of people, industry, and the environment. Across the state, naturally occurring periods of low rainfall are exacerbated by increases in human population and in activities that require water. According to the State Water Plan published by the TWDB, the total demand for water is expected to increase 27 percent from 2000 to 2060. The availability of water in rivers and streams is an issue of quality as well as quantity. Insufficient water flows in streams can affect the quality of the aquatic environment, rendering them more susceptible to temperature and dissolved oxygen fluctuations as well as inputs from point and nonpoint sources. It can also limit the flows of fresh water into downstream estuaries, which are dependent on fresh water for their ecological health and fisheries uses.

The TCEQ is involved on several fronts with the protection of state stream flows as authorized by TCEQ rules and the Texas Legislature. Under Senate Bill 2 (2001), the TCEQ cooperates with the TPWD and the TWDB in the Texas Instream Flow Program to conduct studies for determining flow conditions in the state's rivers and streams necessary to support a sound ecological environment. In a complementary fashion, Senate Bill 3 (2007) directs the TCEQ to facilitate a stakeholder driven process to derive environmental flow recommendations for major rivers and bay and estuaries for incorporation into TCEQ rules. By rule the TCEQ also conducts environmental reviews of water right applications to assess the possible impacts of granting of a water right on fish and wildlife habitat, water quality and the in-stream uses associated with the affected body of water. Possible impacts to bays and estuaries are also addressed for those permits within 200 miles of the Gulf of Mexico.

### ***Water Rights Permit Review***

Water flowing in Texas' creeks, rivers, and bays is public property; however, the State of Texas confers on individuals and organizations the right to pump water from a stream, creek, pond, or lake or to impound water in a lake or pond, under the authority of Chapter 11 of the Texas Water Code (TWC). With a few exceptions, surface waters may be used only with explicit permission of the state, granted in the form of water rights. Water rights projects have the potential to cause, amplify, or exacerbate NPS problems through flow modification, dam construction, sediment load alteration, loss of wetlands, and removal of riparian vegetation. Each application for a water right permit is reviewed for administrative and technical requirements by the TCEQ to evaluate its impact on other water rights, bays and estuaries, conservation, water availability, public welfare, etc. TCEQ assesses the effects that issuance of a water rights permit will have on existing in-stream uses including, water quality, fish and wildlife habitat, recreation, and freshwater inflows to bays and estuaries. Factors that the TCEQ evaluates when performing an assessment of a water right permit include the flow characteristics of the stream, aquatic

life use, and biological integrity of the stream, water quality issues, presence of species of concern, and recreational uses. In addition to setting streamflow restrictions, mitigation may be recommended for altered, inundated, or destroyed terrestrial or riparian wetland habitats. The results of these assessments are incorporated into limitations and/or special conditions attached to water right permits in order to protect the environmental integrity of the impacted water body.

### ***Public Drinking Water***

Many Texans get their drinking water from large scale municipal water systems that rely on surface water resources, such as rivers, lakes, and reservoirs. Others depend on private sources, such as wells and aquifers. Contamination can occur in surface or groundwater supplies from wastewater discharges, urban and agricultural runoff, leaking underground storage tanks, improperly maintained on-site sewage facilities, waste sites, abandoned wells, and deposition of airborne pollutants. The State of Texas pays special attention to protecting surface and ground water supplies that serve as a source of drinking water. Protecting drinking water at the source makes good public health, economic, and environmental sense. The aquifers, lakes, and rivers that are designated by law for use as sources of drinking water are called source waters. The TCEQ protects source waters by:

- assessing their susceptibility to pollution; and
- assisting local communities to develop source water protection programs.

Below is a discussion of the state programs that focus on the protection of drinking water sources.

### ***The Source Water Assessment and Protection Program***

The TCEQ Source Water Assessment and Protection (SWAP) program was created in 1996 by the Safe Drinking Water Act. SWAP combines source water assessment (SWA) and source water protection (SWP).

### ***Source Water Assessments***

The SWA assesses a Public Water Supply system's susceptibility to 227 potential drinking water contaminants. Specific elements scrutinized include location, intrinsic characteristics, contaminant occurrence, point and nonpoint source pollution, and construction. These elements are compared with several hundred thousand database records to produce a technically defensible assessment product. The goal of the SWA component leads to local Source Water Protection. A source water assessment report has been provided to each of 6,000 public water systems (PWS) and is intended to lead to the implementation of source water protection projects and BMP implementation. The source water assessments are used by the TCEQ SWAP program to drive the activities, and the recommended BMPs aimed at minimizing or eliminating the affects of NPS contaminants.

Under the SWAP all surface waters that contribute to public drinking water supplies are investigated for potential contamination. Investigations proceed in the following stages:

- Identification of areas that supply public drinking water
- Delineation of the boundaries of the assessment areas needed to protect the water

supplies

- Inventorying of potential sources of contamination within the assessment areas
- Informing the public of the results
- Implementation of a source water protection program

A report assessing the vulnerability of each source water, is provided to the operators of systems that supply public drinking water. The assessments consider the location of pollutant sources, intrinsic characteristics, contaminant occurrence, well construction, geology, known point sources, and land uses that occur within the capture zone of groundwater wells and within the watersheds of surface water intakes.

A source water assessment report has been provided to each of 6,000 PWS and is intended to lead to the implementation of source water protection projects and BMP implementation. The source water assessments are used by the TCEQ SWAP program to drive the prioritization and implementation of SWP activities, and the recommended BMPs aimed at minimizing or eliminating the affects of NPS contaminants.

The assessments provide the scientific basis for the implementation of source water protection projects. Water systems are encouraged to take an active role in verifying the completeness and accuracy of the data used in the assessment report. Source water protection is a program to prevent contamination of groundwater or surface water that is used as a source of public drinking water. Water suppliers implement source water protection programs by working cooperatively with community members and by educating people about issues that affect their drinking water. All public water supply systems may receive assistance in developing plans and implementation measures free of charge. Priorities for state assistance with plan development are set according to the results of the susceptibility assessments. The protection and assessment of source waters is required and authorized under Section 1453 of the federal Safe Drinking Water Act.

### ***Source Water Protection***

Source Water Protection is a voluntary, pollution prevention program implemented at the local level. All public water supply systems are eligible to participate in the program. The TCEQ provides technical assistance and guidance to local Public Water Supply systems that implement recommended BMPs. The TCEQ coordinates BMP recommendations or implementation with other agencies/organizations with expertise and/or jurisdiction. These BMPs include signs to increase public awareness, educational programs, site-specific protection plans, and local ordinances. The TCEQ recommends communities participating in the program voluntarily implement BMPs based on results of potential contaminant source inventories. Most SWP participants have implemented programs by working cooperatively with community members and through public education programs. Costs associated with implementing a SWP program are much lower than cleaning up a contaminated water source. Implementation costs are eligible for funding through the TWDB's Drinking Water State Revolving Fund loan program.

For over fifteen years, TCEQ has used funds from the NPS Program to fund source water protection activities. Additionally, information developed for the NPS Program serves as

valuable information and data about land-based contamination sources which provide valuable input into the source water assessment process. For example, BMPs funded with 319 grants for the protection of water quality in the Edwards Aquifer may also have applicability in source water protection areas.

The hallmark of Source Water Protection is to identify a PWS's water source, sensitive contributing areas, possible sources of contamination (PSOCs), and recommend BMPs to eliminate or minimize the threat of contamination. These recommendations often advocate the involvement of other agencies/organizations having relevant expertise and/or jurisdiction to provide increased public awareness, educational programs, site-specific protection plans (i.e. TMDLs, I-Plans, WPPs), and local ordinances. Most SWP participants have implemented their programs by working cooperatively with community members and providing public education. The costs for implementing a SWP program are minimal and dramatically less than remediating contaminated drinking water.

Finished drinking water data is collected by the TCEQ's Drinking Water Quality Program. Additional supporting information is provided by the Source Water Assessment and Protection Program.

### ***Groundwater Planning and Assessment***

Groundwater Planning and Assessment is responsible for implementing the Texas Groundwater Protection Strategy, administering the interagency TGPC, and developing and implementing the state's Generic State Pesticide Management Plan and Pesticide-Specific Management Plans.

Activities of the TGPC that are supported include arrangement of meetings, compilation and maintenance of meeting records, leadership on subcommittees, compilation and preparation of data for the *Joint Groundwater Monitoring and Contamination Report* and the groundwater portion of the IR.

Groundwater Planning and Assessment administers the state's Priority Groundwater Management Area Program, provides limited oversight of groundwater conservation districts relating to the adoption and implementation of management plans, processes and reviews landowner petitions for groundwater conservation district creation and provides reports and legislative support for groundwater management and groundwater conservation district activities.

Groundwater Planning and Assessment also provides leadership and support to the TGPC's Agricultural Chemicals Subcommittee, a key player in pesticide management plan development. The program initially focused on NPS contamination of agricultural pesticides in groundwater, but has since branched out into all pesticides.

Additionally, Groundwater Planning and Assessment provides technical support for all TCEQ groundwater related programs, as well as oversight and technical support for a variety of special initiatives and studies, including investigations of nitrate and arsenic occurrence in groundwater, and a recent study of the Carrizo-Wilcox Aquifer.

Groundwater Planning and Assessment compiles and maintains the Interagency Pesticide Database, which is part of an interagency effort of the TGPC to assess groundwater impacts from the label-specified use of agricultural chemicals. The database contains the results of groundwater monitoring for pesticides collected by various agencies and other entities that sample groundwater.

### ***Pesticide Management***

The TCEQ is the state lead regulatory agency for pesticide contaminated water regulations. The legislature and federal government have granted the TCEQ:

- the responsibility for the development of management plans for the prevention of water pollution by pesticides. TCEQ is to solicit advice from the TGPC in developing such plans;
- the authority to regulate chemical wastes discharged to the waters in the state (including groundwater) from tailwater or runoff from agricultural lands; and
- the authority to issue an NPDES permit.

Groundwater Planning and Assessment has been responsible for groundwater protection activities related to pesticides since 1989, including conducting the agricultural chemical monitoring programs as outlined in the *Texas State Management Plan for Prevention of Pesticide Contamination of Groundwater*. The monitoring represents ambient screening for atrazine and other constituents depending on location, funding, and specific immediate concerns.

Additional pesticide related activities include:

- delineating areas vulnerable to pesticide contamination;
- conducting cooperative ambient monitoring in vulnerable areas;
- investigating detects to determine source and extent;
- ongoing monitoring of known high detects for long-term trend analysis and BMP effectiveness;
- assessing Pesticides of Interest or Concern in the Online Pesticides Of Interest Tracking System (POINTS)

## **TCEQ Small Business and Environmental Assistance Program**

### ***Pollution Prevention***

The key to controlling NPS pollution is often prevention. Preventing contaminants from reaching water in the first place mitigates environmental risks from pollution and eliminates the need for expensive clean-up programs. Community, business, and citizen involvement are integral to successful pollution prevention. There are many simple day to day activities citizens can do to prevent pollution. Educating citizens about what those activities are and implementing prevention programs can be accomplished on a larger scale by federal, state, or local government programs. Following is a discussion of several programs that work with citizens, businesses, and industry to encourage voluntary implementation of pollution prevention activities.

### ***The Site Visit Program***

The TCEQ offers free, confidential on-site environmental compliance assessments (site visits) to small local government facilities, independently owned and operated businesses with 100 or fewer total employees and Independent School Districts. After receiving a site visit, the facility will be provided a report and a checklist from the Contractor outlining environmental compliance deficiencies and recommendations for achieving environmental compliance. Once all necessary corrections have been made the facility is eligible for a C2 certificate. Possessing a C2 certificate will exempt the facility from TCEQ scheduled inspections and other participating partner inspections for one full year. For information on eligibility requirements and participating partners visit <http://www.tceq.state.tx.us/assistance/sblga/site.html> or call 800-447-2827 to ask about participating in the program.

### ***Household Hazardous Waste Program***

The TCEQ's Household Hazardous Waste (HHW) Management program offers assistance to municipalities and citizens who are interested in the proper collection and disposal of HHW. Resources include educational and regulatory information; technical assistance in setting up a collection program; contact information for existing programs; and general information on relevant issues.

### ***The Texas Agricultural Waste Pesticide Collection Program***

The TCEQ, in cooperation with Texas AgriLife Extension Service and Texas Department of Agriculture (TDA), conducts free, one-day collections at various locations across the state annually to give agricultural producers who use pesticides in Texas an opportunity to dispose of unwanted or unused waste pesticides. The Agricultural Waste Pesticide Collection Program offers residents recycling opportunities for materials specific to rural and agricultural materials. The materials accepted in these collections include used motor oil, used oil filters, and lead-acid batteries.

### ***The Clean Texas Program***

The Clean Texas Program is a voluntary, free of charge, environmental leadership program to protect the state's air, water, and land resources. This program recognizes organizations for creative approaches in resolving environmental challenges and setting goals that exceed compliance levels under existing regulations. The Clean Texas Program is open to regulated industries such as: businesses, cities, counties, universities, military bases, nonprofit groups, and other organizations. Members at all levels set specific, measurable goals for environmental improvement and spearhead community environmental service projects. Upper level Clean Texas members make these same commitments and must also implement an environmental management system. For more information about the Clean Texas Program, including applications, visit [www.cleantexas.org](http://www.cleantexas.org).

### ***Take Care of Texas Program***

Take Care of Texas is a statewide campaign designed to involve all Texans in lifestyle and habit changes that will help improve air and water quality, conserve water, and energy, reduce waste, and save individuals a little money in the process. For more

information, visit [www.takecareoftexas.org](http://www.takecareoftexas.org). The following programs are part of the Take Care of Texas campaign:

### ***Educational Resources***

The TCEQ has published Lesson Plans for K-12 Students to promote awareness of environmental sciences through simple activities. Teachers should adapt the lessons to meet the needs of their particular students. The Take Care of Texas Web site also offers an expanded kids' page with educational information for students, and teaching resources.

### ***News You Can Use***

The TCEQ offers subscribers a free service called Take Care of Texas News You Can Use. This monthly newsletter offers current information used to educate customers, suppliers, employees, or students about why and how they can improve the environment. To subscribe, send your name and e-mail address to [educate@tceq.texas.gov](mailto:educate@tceq.texas.gov).

### ***Publications***

The TCEQ has many publications available to provide assistance and educational information on pollution prevention. The Take Care of Texas program has materials to help citizens and communities learn how all Texans can improve the environment, including practicing environmentally responsible lawn care to improve water quality and reduce water use. Each year over 30,000 books, posters, and teacher guides are ordered for school classrooms. Among the items most in demand are posters and coloring books. The agency's publications have caught the attention of educators and environmental agencies outside of Texas.

### ***Texas Waterway Cleanup Program***

The Texas Waterway Cleanup Program improves and maintains the quality of surface water by helping communities and organizations establish waterway cleanups and litter prevention activities. The program provides event planning and publicity assistance, as well as materials needed for a cleanup. The program encourages an educational aspect in conjunction with a waterway cleanup, which teaches the importance of improving water quality. The current program conducts over 120 cleanups per year.

## **TCEQ On-Site Sewage Facilities Program**

### ***Texas Guidelines for Management of On-site Sewage Facilities***

In Texas, an OSSF is defined as a wastewater system with a daily flow of less than 5,000 gallons where the wastewater is treated and disposed on the property where it is generated. In 1989, the Texas legislature passed legislation to regulate OSSF systems statewide. The law required the state to establish a minimum construction code for all newly installed OSSFs. The law also encouraged the state to delegate its regulatory power to local governments who may adopt more stringent regulations than the state minimum. Texas presently has 4-5 million residents relying upon OSSFs for wastewater disposal and with 35,000 permits issued on average per year. Approximately 98 percent of the permits issued in the state are issued by local governments.

In order to properly manage OSSFs to protect public health and the environment, Texas employs the following guidelines:

***Permits required for lots less than 10 acres***

In order to construct or operate a new OSSF, a property owner is required to obtain a permit. The permitting process encompasses site evaluation, approval of planning materials, and final inspection of OSSF construction.

***Statewide Construction Code***

The statewide construction code establishes a minimum standard for OSSF construction. The minimum code protects the public health and environment by matching the size and type of the OSSF to the soil and site characteristics.

***Inspections/monitoring***

All new construction is inspected and approved by a trained inspector. Additionally, the performance of more complex commercial OSSFs is periodically monitored by trained professionals and reported to the regulatory authority.

***Training and licensing of OSSF Professionals***

Texas has a formal licensing program for the following OSSF professionals:

Designated Representative (DR) – Trained to review OSSFs, inspect construction, and initiate corrective action for failing systems

Site Evaluator – Trained to evaluate soils and site characteristics

Installer I – Trained to install basic septic tank and drainfield systems

Installer II – Trained to install complex OSSFs

Maintenance Provider – Trained to maintain individual wastewater treatment plants used in OSSFs

All of the training of licensed individuals is conducted by third parties, with TCEQ review and approval of the trainers and course materials.

***Enforcement***

TCEQ and DRs primarily pursue enforcement for failing OSSF through local courts. Enforcement on licensees is performed through the TCEQ.

**TCEQ Edwards Aquifer Protection Program**

The State of Texas contains only one designated sole-source aquifer, the Edwards Aquifer found in the central and south central portion of the state. The Edwards Aquifer is an arcuate band of limestone and associated formations that stretch from Bell County

through Williamson, Travis, Hays, Comal, Bexar, Medina, and Uvalde counties, finally terminating in Kinney County. All of these counties, except Bell, are subject to TCEQ rules promulgated to protect the quality of groundwater within the aquifer.

The rules in 30 TAC Chapter 213 are the basis of the Edwards Aquifer Protection Program, administered by TCEQ's Border South Central Texas Area staff in the Austin and San Antonio Regional Offices. The program requires anyone who plans to improve land or build on the recharge, transition, or contributing zones of the Edwards Aquifer, to first have an application, including construction plans, approved by the TCEQ. After a plan is reviewed and approved by the regional office staff, the site is monitored for compliance.

The Edwards Aquifer rules are intended to mitigate NPS and point source impacts from regulated development over the recharge zone, transition zone and contributing zone of the aquifer, and, depending on location and type of development, may require any or all of the following:

- A water pollution abatement plan (WPAP) for any regulated activity proposed on the Edwards Aquifer recharge zone. This includes any construction-related activity on the recharge zone, such as, but not limited to, the construction of buildings, utility stations, roads, highways, railroads; clearing, excavation, or any other activities that alter or disturb the topographic, geologic, or existing recharge characteristics of a site; or any other activities which may pose a potential for contaminating the Edwards Aquifer and hydrologically connected surface streams.
- An organized sewage collection system (SCS) plan for any public or private sewerage system for the collection and conveyance of sewage to a treatment and disposal system that is regulated pursuant to rules of the commission and provisions of Chapter 26 of the TWC. A system includes lift stations, force mains, gravity lines, and all appurtenances necessary for conveying wastewater from a generating facility to a treatment plant.
- An Underground Storage Tank (UST) facility plan for the installation or replacement of underground storage tanks or piping on either the recharge or transition zones of the Edwards Aquifer. In particular, storage tank (aboveground or underground) facilities that will store 500 gallons or more of static hydrocarbons or hazardous substances are regulated.
- An Aboveground Storage Tank (AST) facility plan for the installation of permanent aboveground storage tanks at a facility that will have a total capacity of 500 gallons or more on either the recharge or transition zones of the Edwards Aquifer. In particular, ASTs that will store static hydrocarbons or hazardous substances are regulated.

## **TCEQ Border Affairs Program**

### ***Border Programs***

Urban populations are growing rapidly in the border region, exceeding growth throughout the rest of the state and much of the nation. The McAllen-Edinburg-Mission area is the

fourth-fastest growing metropolitan statistical area in the U.S. On the Mexican side of the border, population is rising even more quickly, expanding by almost 50 percent in the past ten years. With this boom have come both an increased demand for water supplies and a strain on communities' water, wastewater, and waste management infrastructure.

The region's economy depends on agriculture, ranching, oil and gas production, trade and commerce, industry, and tourism. Agriculture is particularly important in the Lower Rio Grande Valley of South Texas, where elevated levels of salinity in surface water are threatening the livelihood of farmers. Per capita income is lower in the border region than other parts of Texas as a whole. Lower income results in fewer tax dollars for local governments to meet existing needs, to keep up with rapid growth, or to plan for the future. Communities are challenged to do more with less. One of the greatest threats to water quality is the lack of sufficient water and wastewater infrastructure to keep pace with border growth. A lack of adequate service increases the likelihood that raw sewage or poorly treated water can enter the river, elevating bacteria levels and the risk of contracting water-borne diseases like hepatitis A. Raw sewage, wastewater, and agricultural activity can also increase levels of nutrients in the river. Elevated nutrient concentrations encourage algal growth and decrease dissolved oxygen. Low dissolved oxygen endangers aquatic plants and animals.

In addition to the need for adequate infrastructure, water quantity problems also affect water quality in the Rio Grande. The less water available, the more concentrated pollutants can become in the river, and the less suitable the water becomes for municipal and agricultural use. Groundwater throughout the border region is threatened by increasingly high salt content. Overuse of a groundwater resource depletes water and increases movement of brackish water that requires more extensive treatment to meet drinking water standards. Other causes of high salinity include leaching of salts left in the soil by previous irrigation and seepage of oil-field brines into the ground. Pesticide residues can also travel into an aquifer with irrigation runoff or seepage into the soil.

Border growth also impedes communities' ability to manage the disposal of solid and hazardous wastes. Limited disposal options leads to an increase in illegal dumping. Improper disposal of used tires is a major concern in the region. Hazardous waste transportation is also a concern in border port-of entry cities, where chemical spills pose a potential threat to public health and water supplies. The following is a discussion of some of the programs in place to deal with the issue of water quality in the border region.

### ***The TCEQ Border Initiative***

In 2008 the TCEQ began a comprehensive border initiative, integrating all of the agency's border programs, including stand alone programs and those undertaken cooperatively with local, state, and federal partners. Under this effort, there are various water and wastewater programs. These include: a binational watershed protection pilot program, working with U.S. and Mexican stakeholders, on the Rio Grande downstream of Falcon Dam; participating in a multi-state salinity management program in the Upper Rio Grande; and a study with other stakeholders to explore using flow-release schedules on the Rio Grande to maintain channel capacity, minimize flooding, and benefit aquatic

habitat.

### ***The Border Environment Cooperation Commission/North American Development Bank***

The Border Environment Cooperation Commission (BECC) and the North American Development Bank (NADB) were created through a U.S.-Mexico side agreement in 1993 to certify and finance water, wastewater, and solid waste projects along the entire U.S.-Mexico border. As of March 2010, the BECC had certified 47 projects in the 100 kilometer border zone in Texas, with a total value of \$847 million. The vast majority are water and sewer projects.

### ***Friends of the Rio Grande***

One of the goals of the U.S. International Boundary and Water Commission (IBWC) CRP is to promote environmental awareness through public education and outreach. TCEQ and the USIBWC CRP have teamed together to form an initiative called Friends of the Rio Grande. The goals of this initiative are to increase public outreach programs throughout the border region, implement a volunteer monitoring program in cooperation with Texas Stream Team, promote environmental clean ups in the basin, and to provide recognition of outstanding efforts in environmental activities to encourage greater participation in environmental awareness.

### **TCEQ Boat Sanitation Program**

The TCEQ implements the requirements of 30 TAC, Chapter 321, Subchapter A relating to boat sewage disposal. These rules identify which boats must have Marine Sanitation Devices (MSDs) installed, specification and certification requirements (including fees and renewals) for MSDs and boat pump-out stations, and disposal methods for contents of MSDs and boat pump-out stations. The rules also designate which waterways in Texas are designated as no discharge zones, which are bodies of water into which the disposal of sewage (treated or untreated) is completely prohibited.

### **TCEQ 401 Certification Program**

CWA Section 401 ensures that federal discharge permits are consistent with the Texas Surface Water Quality Standards. Under CWA Section 401, states are given the authority to review federally permitted or licensed activities that may result in a discharge of pollutants to waters of the U.S., such as the discharge of dredged or fill material.

Any federally authorized activity that may result in a discharge is subject to CWA Section 401 certification. The most common type of permit subject to CWA Section 401 certification is the U. S. Army Corps of Engineer's CWA Section 404 permit for discharges into jurisdictional waters of the U.S. Applicants for CWA Section 404 permits are asked to avoid impacts to waters of the U.S. where possible; to minimize impacts where avoidance is not possible; and compensatory mitigation is required for unavoidable impacts. Wetland and stream mitigation can take place at mitigation banks, through in-lieu fee programs, or through permittee-responsible mitigation. State and federal

regulations have set a goal of *no net loss* of wetland functions and values.

Before issuing a federal permit in Texas, the permitting agency must receive from TCEQ or the RRC a certification, conditional certification, or waiver stating that the discharge will not violate the Texas Surface Water Quality Standards. If the state denies certification, the federal permit is also denied. The TCEQ is responsible for certifying federal permits in Texas, except for those related to oil and gas exploration, development, and production, which are certified by the RRC. The RRC certified permit activities include dredging an access channel to conduct drilling or production operations in a critical area; construction of a drilling pad or installation of a production platform in a critical area; or construction, operation, or maintenance of a crude oil or natural gas pipeline facility in waters in the state. Examples of TCEQ 401 certification projects include roads, reservoirs, shoreline stabilization, and commercial and residential developments. Short-term and long-term best management practices for soil stabilization, erosion control, and sedimentation control are typically recommended for projects during the 401 review.

The CWA Section 401 certification program also plays a role in protecting coastal resources under the Texas CMP. The CMP is designed to accomplish the goals set by the state legislature for coastal resource protection and to meet specific requirements for an approved plan under the federal CZMA. Certain activities, such as discharges authorized by CWA Section 404 permits, must be consistent with the state CMP when they occur within the coastal zone boundary and the CMP delegates some coastal consistency reviews to the two Section 401 agencies.

### **TCEQ Industrial and Hazardous Waste Permits Program**

TCEQ permits for industrial and hazardous waste generators and management units, and municipal solid waste disposal facilities contain provisions designed to protect groundwater and surface water from the effects of small levels of contaminants that may escape from a facility. These provisions include pond linings, numerous monitoring points, filter strip areas, leak detection systems for production piping and other measures.

#### ***Remediation of Contaminated Sites***

Environmental contamination can occur in many ways. Some examples include unreported spills of hazardous materials, undetected leaks from pipes or other malfunctioning industrial equipment, improper disposal of byproducts of industrial processes, abandoned municipal solid waste landfills, and abandoned, inactive industrial sites. If not remedied, ground and surface water contamination may occur, which can pose environmental and human health problems.

### **TCEQ Superfund Program**

The state Superfund program remediates abandoned or inactive sites within the state that pose an unacceptable risk to public health and safety or the environment, but which do not qualify for action under the federal Superfund program. The state Superfund program

is administered by the TCEQ.

The TCEQ manages or provides management assistance to the U.S. EPA with regard to the Superfund remediation process, after the site is identified as being eligible for listing on either the state Superfund registry or the federal National Priorities List. The TCEQ ensures that all Superfund activities are completed in a timely and efficient manner, and in accordance with all applicable state and federal laws and rules.

### **TCEQ Brownfields Program**

In Texas, many former industrial properties lie dormant or underutilized due to liability associated with real or perceived contamination. These properties are broadly referred to as brownfields. The TCEQ, in close partnership with the EPA and other federal, state, and local agencies, facilitates cleanup, transferability, and revitalization of brownfields. This is accomplished through the development of regulatory, tax, and technical assistance tools. In addition, the TCEQ is available at no cost to local governments to provide technical advice, education, and project partnering for brownfields redevelopment projects.

### **Voluntary Cleanup Programs**

The Texas Voluntary Cleanup Program (VCP) provides administrative, technical, and legal incentives to encourage the cleanup of contaminated sites in Texas. Non-responsible parties, including future lenders and landowners, receive protection from liability to the state of Texas for cleanup of sites under the VCP. Therefore, constraints for completing real estate transactions at those sites are eliminated. Also under the VCP, site cleanups follow a streamlined approach to reduce future human and environmental risk to safe levels. As a result, many unused or under used properties may be restored and become economically productive and beneficial to the community.

### **TCEQ Corrective Action Program**

The mission of the industrial and hazardous waste corrective action program is to oversee the cleanup of sites with soil and groundwater contamination from industrial and municipal hazardous and industrial non-hazardous wastes. This program is administered by the TCEQ. The goal of this program is to assure that the public is not exposed to hazardous levels of chemicals by requiring mitigation, and the removal of contamination to levels protective of human health and the environment.

### **TCEQ Leaking Petroleum Storage Tank Program**

The TCEQ is responsible for administering the leaking petroleum storage tank (PST) program. The program mission is to oversee the cleanup of spills from regulated storage tanks by recording and evaluating all reported incidents of releases of petroleum and other hazardous substances from underground and above-ground storage tanks. The

program goal is to assure that the public is not exposed to hazardous levels of contamination by requiring the removal of contamination from PSTs to levels protective of human health and the environment.

### **TCEQ Underground Injection Control Program**

Injection wells are facilities that dispose of waste through underground excavations. All injection wells are regulated by either TCEQ or the RRC. Injection wells are classified into five different types:

- Class I wells, which are used for deep injection, are regulated by the TCEQ. (The RRC reviews and comments on these applications.)
- Class II wells, which are related to energy byproducts, are regulated by the RRC. (The TCEQ reviews and comments on these applications.)
- Class III wells, which are used to extract minerals other than oil and gas, are regulated by the TCEQ or the RRC, depending on the type of well.
- Class IV wells are generally banned, but may be authorized by the TCEQ or the EPA in certain environmental cleanup operations.
- Class V wells, which are used for many different activities, are regulated by either the TCEQ or the RRC, depending on the type of well.

A few examples of injection wells regulated by the TCEQ are:

- Wells that inject municipal, industrial, or hazardous wastes into a layer that is below the lowermost underground source of drinking water
- Wells that inject fluids to extract uranium or sulfur and to get rid of waste byproducts from the mining operation
- Wells that inject hazardous waste above an underground source of drinking water
- Any well or similar apparatus that releases a liquid or liquids into or above an underground source of drinking water

### **TCEQ Emergency Response Program**

TCEQ provides monitoring, oversight, and technical and regulatory help through its emergency-response team. TCEQ personnel provide technical and regulatory assistance in the management of wastes and other residual materials that result from spills within the agency's jurisdiction, which also includes management of industrial and municipal solid wastes and hazardous wastes. Technical assistance is provided in other related areas such as spill notifications, contingency-plan issues, cleanup levels, and in-state funded cleanups. The TCEQ and the Texas GLO jointly serve as the state's primary members of the federal Regional Response Team for the U.S. EPA's Region VI, and the TCEQ represents the state in matters related to inland spills or releases of oil, and inland or coastal releases of hazardous substances or other pollutants. The agency also responds to pollution events and the needs of local government, the regulated community, and the public associated with natural disasters. Assistance in emergencies includes:

- assisting water-supply officials in supplying drinking water and the return of systems to operation; evaluating water quality, assisting individuals in

- maintaining private water or sewer systems, and assessing damages to public drinking-water systems;
- informing and aiding the State Emergency Management Council on matters of flood-hazard areas, floodplain management, flood hydrology, engineering, dam safety, reservoir operation, water rights and uses, water quality, and management of hazardous waste;
  - obtaining, analyzing, and interpreting meteorological and climatological data, and making forecasts in emergency situations when weather is a factor;
  - making available the services of specialists (floodplain management, hydrology, meteorology, groundwater geology, water quality, dam safety, wastewater treatment, water rights and uses, management of solid waste—including hazardous and radioactive waste, and emergency response) that may be of assistance during a disaster;
  - supplying spill-response maps as well as maps relating to flood-hazard areas;
  - supplying TCEQ data, including data from neighboring states and Mexico, needed for dealing with a disaster that transcends the boundaries of Texas;
  - offering technical assistance to local governments in the physical siting of disposal facilities for debris, including municipal wastes, whenever a disaster generates or causes excessive amounts of such wastes;
  - making available equipment from TCEQ regional offices, such as boats, generators, and vehicles with radio and cellular phone support;
  - helping pay for cleanups as appropriate from funds under the TCEQ's statutory authority; and
  - making available contracting resources for cleanups.

### **TCEQ Used Oil Recycling Program**

Texas law prohibits dumping used oil on land or into sewers or waterways. This includes the use of used oil as a dust suppressant. Texas has also banned used oil filters from being placed in or accepted for disposal in a landfill. TCEQ requires all transporters, handlers, and collection centers for used oil to register with the agency and report annual quantities of used oil handled. A facility which accepts used oil from household do-it-yourselfers may be exempted from the state fee on the sale of new automotive oil.

### **TCEQ Municipal Solid Waste Permitting, Planning, and Reporting Program**

TCEQ permits municipal solid waste facilities in Texas. These permits address aspects of the facilities including:

- Location restrictions
- Lining requirements
- Leachate collection and removal systems
- Operating practices
- Groundwater monitoring requirements
- Closure and postclosure care requirements
- Corrective action provisions

- Financial assurance

The TCEQ is responsible for data assessment and planning for the management of solid wastes in Texas. To support these activities, the TCEQ collects and compiles data on the generation and disposal of municipal solid waste in Texas. Municipal solid waste is solid waste resulting from municipal, community, commercial, institutional, and recreational activities, including garbage, rubbish, ashes, street cleanings, dead animals, abandoned automobiles, and all other solid waste.

As part of its waste planning efforts, the TCEQ administers a Regional Solid Waste Grants Program. The grants program supports regional solid waste management planning by the state's 24 Regional Councils of Governments (COGs), as well as a pass-through grant program administered by the COGs to fund regional and local solid waste management projects. The COGs also use these funds to develop an Inventory of Closed Municipal Solid Waste Landfills

Owners and operators of Municipal Solid Waste (MSW) landfills and other waste management facilities submit an annual report to the TCEQ each year, detailing the amount and types of solid waste managed and the remaining capacity of each facility. The data are compiled and published in an annual summary report titled Municipal Solid Waste in Texas: A Year in Review (TCEQ publication AS-187).

### **TCEQ Illegal Disposal Abatement Program**

To successfully address illegal dumping problems, communities must develop long-term comprehensive solutions. The TCEQ has developed a model approach for use in developing solutions for illegal dumping and other municipal solid waste problems. This model approach focuses on developing and maintaining a program that includes the following four components:

- Garbage collection services. Provide residents with convenient and affordable ways to dispose of their garbage, such as citizen collection stations for rural communities.
- Public awareness campaigns. Increase public awareness on the health and safety hazards of illegal dumping and available legal options for garbage disposal.
- Cleanup of existing dumps. Clean up illegal dump sites to discourage other dumpers, who are attracted to these existing sites, and to improve the community's awareness of the problem.
- Enforcement. Increase the cost of illegal dumping through increased enforcement and more severe punishments for offenders.

The TCEQ has an extensive outreach campaign to address the issue of illegal dumping. The TCEQ also provides funding to COGs through the Regional Solid Waste Grant program. Funds for the grant program are generated by state fees on MSW disposed of at landfills. The COGs use the funds to develop an inventory of closed MSW landfills; conduct regional coordination and planning activities; provide technical assistance and informational programs pertaining to solid waste management; serve as central point of

contact for solid waste management outreach, education, and training programs; maintain a regional solid waste management plan; and administer pass-through grant programs to provide funding for regional and local MSW projects.

### **TCEQ Tire Disposal Program**

Scrap tires must be managed to prevent fires and control disease vectors (mosquitoes and rats). The toxic air pollutants from tire fires can become NPS water pollutants through atmospheric deposition. Prior to Texas' scrap tire management program, large illegal tire dumps often appeared on the beds and banks of streams, damaging riparian habitat. The TCEQ regulates the collection, processing and recycling/disposal of over 20 million tires discarded each year in Texas. Anyone who stores more than 500 scrap tires must register with the TCEQ as a scrap tire storage site. Scrap tires must be hauled by a registered transporter to either a permitted landfill or an authorized scrap tire facility. All facilities must keep manifest records showing the disposition of scrap tires.

### **Annual Enforcement Report**

The Annual Enforcement Report provides the TCEQ Commissioners with key status and performance indicators about agency enforcement activities. State law requires the TCEQ to prepare an electronic enforcement report by December 1 each year that reports on the enforcement actions for each type of regulatory program in the agency. The enforcement report contains statistical indicators and a comparative analysis for the following enforcement related activities:

- number of investigations and complaints by program and region;
- number of notices of violation issued by program and region;
- number and type of enforcement actions and lists of each action denoting the regulated entity name and location by county and region;
- amount of penalties assessed, deferred, and required to be paid to General Revenue;
- supplemental environmental project costs, offsets, and descriptions;
- number and percentage of enforcement actions issued to persons who previously have committed the same or similar violations;
- number and percentage of enforcement orders issued to entities that have been the subject of a previous enforcement order;
- classification of violations as major, moderate, or minor;
- most frequently cited rules/statutes in enforcement actions;
- emissions events; and
- other information which the Commission deems relevant, including information on the results of enforcement actions (i.e., environmental benefit, pollutant reductions, etc.).

### **Citizen Complaints**

Responding to complaints from the general public about alleged environmental violations

is an important part of TCEQ's regional office responsibilities. Each complaint is assigned a priority status to ensure that staff responds to the most environmentally serious complaints first. TCEQ has established procedures by which staff will investigate complaints once the most appropriate course of action is determined. An investigation may take the form of an on-site inspection or sampling.

Complaints are categorized as follows:

- conditions relating to air quality such as odor, dust, and smoke
- conditions that create a potential to pollute the water or land
- alleged violations of TCEQ permits or rules
- smoking vehicles
- spills
- other environmental concerns

Matters not within TCEQ jurisdiction will be referred to the appropriate state agency. The TCEQ does not have the authority to regulate, enforce, or mediate private actions between citizens.

### **Citizen Collected Evidence**

When a citizen believes someone is causing an environmental problem and possibly violating the law, the citizen can either file a complaint with the TCEQ, or submit information documenting the problem. The TCEQ executive director is authorized by statute to initiate an enforcement action based on information provided by a private individual (TWC Section 7.0025; 30 TAC Section 70.4).

It is important to note that a citizen who wants the TCEQ to use the information provided as evidence in an enforcement case cannot remain anonymous. Furthermore, the TCEQ rules do not authorize anyone to enter the property of another person for purposes of gathering information to document a violation. Finally, a citizen collecting evidence must use TCEQ protocols, procedures, or guidelines when collecting and submitting information or evidence. Protocols vary depending on the nature of the problem, for example, water quality sampling procedures are very different from nuisance odor evaluation. A sample without the proper chain of custody documentation will not be acceptable to the TCEQ.

The executive director may initiate an enforcement case based on the value and credibility of the information submitted. You may contact the appropriate regional TCEQ office at 1-888-777-3186.

### **Supplemental Environmental Projects**

Supplemental Environmental Projects (SEPs) prevent or reduce pollution, enhance the quality of the environment, and increase environmental public awareness. The SEP program, administered by the TCEQ, provides the opportunity for the respondent in an

enforcement action to negotiate an agreement to perform an SEP in return for a reduction in administrative penalties. Potential SEPs include cleanup of abandoned illegal dump sites; community household hazardous waste collections; purchase of Water Wise kits for local schools; and on-site pollution prevention projects that exceed regulatory requirements.

## **TCEQ Occupational Licensing Program**

The TCEQ Occupational Licensing section is dedicated to the protection of the environment and human health through the responsible licensing of individuals whose occupations may have an environmental impact. The section's duties include issuing new licenses, renewing licenses, training approval, and exam development. The following is a listing of licenses that the TCEQ issues:

- Backflow Prevention Assembly Tester (BPAT)
- Customer Service Inspector (CSI)
- Landscape Irrigator, Technician and Inspector
- Leaking Petroleum Storage Tank (LPST) Corrective Action Specialist and Project Manager
- MSW Operator
- OSSFs, Including Septic Tanks
- Smoke School: Visible Emissions Evaluators
- Stage II Vapor Recovery Facility Representative & Approved Training Providers
- Underground Storage Tank Contractors and On-Site Supervisors
- Wastewater Operators
- Wastewater Collection Operators
- Water Operators
- Water Treatment Specialist (WTS)

## **Texas Water Development Board**

The TWDB is the state's water planning and water project financing agency. It is responsible for collecting and disseminating water related data; assisting with regional water planning, preparing the State Water Plan and financing water and wastewater projects located throughout the state. Under the CWSRF, the TWDB provides loans that can be used for the planning, design and construction of wastewater treatment facilities, wastewater recycling and reuse facilities, collection systems, stormwater pollution control, NPS pollution control, and estuary management projects.

The TWDB conducts an active groundwater resource assessment program. TWDB personnel have identified boundaries and various characteristics for all of the state's major and minor aquifers including geologic information, water availability, and recharge. In addition, TWDB has identified the major entities using groundwater within each river basin, the aquifer(s) from which they pump, the quality of water being developed, and the quantity of water needed for a 50-year planning period. To

accomplish this, TWDB has been collecting data on the occurrence, availability, quality, and quantity of groundwater present and the current and projected demands on groundwater resources. The statewide groundwater level measurement program, groundwater quality sampling program, and groundwater studies are vital to the state's regional water planning efforts.

The purpose of the ambient groundwater quality sampling program is to collect data to: 1) monitor changes, if any, in the quality of groundwater over time and 2) establish, as accurately as possible, the baseline quality of groundwater occurring naturally in the state's aquifers. TWDB conducts the groundwater quality monitoring program in accordance with procedures established in its Field Manual for Ground Water Sampling. It also obtains data collected by other entities that follow these and similar procedures, such as groundwater conservation districts, the U.S. Geological Survey, and other state and federal agencies.

### **Clean Water State Revolving Fund**

Another Funding tool available to Texas for NPS management is the CWSRF. The TWDB can provide loans for NPS pollution abatement projects through the CWSRF at interest rates lower than the market offers. Loans can be made to towns, counties, conservation districts, and other public agencies, as well as private individuals and non-profit organizations. The CWSRF program requires that interested parties submit information about their projects to be considered for inclusion on an annual project priority list. Upon invitation, applications for NPS loans are funded on a first come, first served basis. Some of the activities that are eligible for funding include agricultural, rural, and urban runoff control, estuary improvement, NPS education and wet weather flow control including stormwater and sewer overflows that are not associated with a TPDES permit. Repayments are CWSRF loans provided from non-federal sources can be used as eligible match to CWA 319(h) grant funds. For more information, please visit the CWSRF home page at <http://www.twdb.state.tx.us/financial/programs/cwsrf.asp>

### **The Agricultural Loan Program**

The TWDB provides grants and loans for agricultural water conservation equipment and practices which promote, demonstrate, or evaluate more efficient use of irrigation in agriculture. Grants are available to political subdivisions and state agencies. Loans are also available to political subdivisions and individuals through political subdivisions or a linked deposit program. The use of more efficient practices can reduce agricultural NPS loadings in surface and groundwater.

### **The Economically Distressed Areas Program**

The Economically Distressed Areas Program (EDAP), administered by the TWDB, provides financial assistance in the form of a grant, a loan, or a combination grant/loan to bring water and wastewater services to economically distressed areas, where present water and wastewater facilities are inadequate to meet the needs of residents. To be

eligible for the program, projects must be located in economically distressed areas within affected counties and/or be located next to an international border. The EDAP will fund construction, acquisition, or improvements to water supply and wastewater collection and treatment works, including all necessary engineering work. The program also includes measures to prevent future substandard development.

## **Texas Groundwater Protection Committee**

Coordinating the state's groundwater protection efforts is the task assigned to the Texas Groundwater Protection Committee. Created by the Texas Legislature's House Bill 1458 in 1989, the TGPC bridges the gap between state groundwater programs, improves coordination between member agencies, and works to protect groundwater as a vital resource.

The committee is chaired by the TCEQ. The TWDB serves as vice-chair, with the RRC of Texas, the Texas DSHS, the Texas TDA, the TSSWCB, the Texas Alliance of Groundwater Districts (TAGD), Texas AgriLife Research, the University of Texas at Austin – Bureau of Economic Geology (UT-BEG), and the Texas Department of Licensing and Registration (TDLR) rounding out the membership roll.

The TGPC implements the State's groundwater protection policy which:

- calls for non-degradation of groundwater
- requires that pollution discharges, waste disposal, and other regulated activities not harm public health or impair current or potential groundwater use
- recognizes the variability between aquifers
- acknowledges the importance of water quality
- balances the protection of the environment and the long-term economic health of the state
- recognizes the use of the best professional judgment of the responsible state agencies to implement the policy

### ***Nonpoint Source Task Force***

The TGPC reactivated the Texas Groundwater Protection Committee Nonpoint Source Task Force in 2010. The primary goal of the NPS Task Force is “to prevent and abate NPS pollution of groundwater.” The Task Force serves as the primary mechanism for strategizing a coordinated approach for preventing and addressing NPS groundwater pollution in the state.

### ***Groundwater Research Subcommittee***

The Research Subcommittee acts as a formal mechanism for identifying interagency research needs and providing a coordinated approach for discussion with potential funding sources. The Subcommittee identifies projects where shared resources could support research to solve problems that are common to many committee members, including identifying opportunities for cooperatively applying to federal agencies for

pass-through monies. The subcommittee facilitates cooperation by identifying ways to join research forces with state or federal agencies and local governmental entities.

#### ***Public Outreach and Education Subcommittee***

The primary goals of the Subcommittee are to develop and implement educational outreach programs for landowners concerned with groundwater protection and environmental health issues and to facilitate interagency communication and coordination to provide support for landowner educational outreach projects. Activities include developing educational materials, coordination of outreach programs and special projects with a focus on the NPS related issues of abandoned well closure, OSSF maintenance, domestic drinking well sampling, and the Texas Well Owner Network which is a groundwater quality protection program.

#### ***Agricultural Chemicals Subcommittee***

State law requires the TCEQ with advice of the TGPC, to develop plans for the protection of water quality and management plans for the prevention of water pollution by agricultural chemicals. The TGPC formed the Agricultural Chemicals Subcommittee to address this statutory provision to assist in the development of the [State Management Plan for the Prevention of Pesticide Contamination in Groundwater](#). This plan, completed in 2001, is currently being implemented by multiple state agencies with the assistance of the Agricultural Chemical Subcommittee.

### **Texas Parks and Wildlife Department**

The TPWD's primary functions are to manage and conserve the natural and cultural resources of Texas and to provide hunting, fishing, and outdoor recreation opportunities.

To this end, TPWD operates and maintains a system of public lands, including state parks, historic sites, fish hatcheries and wildlife management areas; monitors, conserves, protects and enhances the state's fish and wildlife resources; regulates and enforces commercial and recreational fishing, hunting, boating and nongame laws in the state; monitors, conserves and enhances the quality and quantity of rivers, streams, lakes, coastal marshes, bays, beaches, gulf waters and other aquatic and wildlife habitat; informs and educates the public regarding laws and rules regulating fish, game/nongame wildlife and environmental habitats, boating safety, firearm safety for hunters, fish and wildlife conservation and outdoor recreation in general; and provides direct matching grants to local political subdivisions and non-profit entities for planning, acquisition or development of local parks, recreational facilities, and for recreation, conservation and education programs for underserved populations.

The 2010 Land and Water Resources Conservation and Recreation Plan guides the agency in conserving the state's natural and historic heritage and in providing public access to the outdoors. It serves as a tactical document that guides planning, operational and budget decisions.

## **Kills and Spills Team**

The TPWD has assembled a Kills And Spills Team (KAST) comprised of biologists and team members headquartered in and assigned to five regions across Texas. The KAST assumes four key responsibilities: 1) respond to fish and wildlife kills and pollution incidents, including oil and hazardous material spills; 2) minimize environmental degradation resulting from pollution incidents and fish and wildlife kills; 3) obtain compensation, repair, and restoration for environmental damage; and, 4) act as a technical resource with respect to relationships between water quality, habitat, and living organisms.

Approximately half of the incidents the KAST team responds to are fish kills. Natural causes responsible for fish kills include extreme weather temperatures, bacteria and disease, and toxic algal blooms. The actions of humans can result in fish and wildlife kills through the introduction of toxic chemicals, pesticides, fertilizers, and contaminated stormwater runoff. Low dissolved oxygen concentration is another cause of fish kills. Low dissolved oxygen concentrations may be natural or man-induced. Low dissolved oxygen can result from plant respiration depleting oxygen levels during the night. Other causes of low dissolved oxygen include excessive decay during hot, still days, dams, and dead end canals.

A fish or wildlife kill is physical evidence that something is wrong. The sooner it is reported, the sooner it can be investigated and remedied. Immediately after a kill or spill is reported, an investigation is begun to determine the source of a spill or the cause(s) of a kill. Though differences exist between investigating fish and wildlife kills and spills, the need for prompt response and accurate analysis applies in either case. Crucial details can be lost in a short amount of time. In addition, factors that may seem insignificant such as weather, vegetation, algal blooms, water chemistry, water flow, and pollution, can have serious impacts to an ecosystem when they change rapidly. Therefore, TPWD biologists must pay close attention to details, follow proper sampling procedures, and keep valid records. For large pollution events, TPWD biologists often work together with other state and local authorities.

Often in the case of a kill or spill, a responsible party is identified as having caused the incident. The responsible party may be asked to make restitution for the ecological damages. Restitution may consist of a monetary reimbursement for the value of fish or wildlife killed, or may be some project that restores value to the ecosystem.

## **Private Lands and Habitat Program**

The goal of the Private Lands and Habitat Program is to provide advice and information to land managers interested in managing natural resources on their property. This program seeks to answer landowner questions regarding the conservation and development of wildlife habitat and the proper management of the various wildlife populations which utilize that habitat, from producing quality whitetails to increasing songbird diversity. Through this effort, TPWD hopes to slow or reverse the decline in quantity of the State's wildlife habitat and improve the quality of remaining habitat.

TPWD biologists promote management practices which will maximize wildlife potential, prevent waste or depletion of the resource, provide aesthetic and economic benefits to the landowner, and offer increased opportunity for public use and enjoyment of renewable natural resources.

### **The Texas Wetlands Conservation Plan**

Ninety-seven percent of Texas' land is privately owned and managed. Management decisions on these lands are made by private landholders. Economics often dictate what these management strategies will be. The Texas Wetlands Conservation Plan focuses on providing private landowners with information to assist them in making informed, economically beneficial management decisions, which will protect wetland functions and maximize the benefits that wetlands provide. Development of the Wetlands Conservation Plan was coordinated by the TPWD and is intended as a guide for wetlands conservation efforts throughout the state.

The Texas Wetlands Conservation Plan, initiated in April 1994 and updated in 2007, focuses on non-regulatory, voluntary approaches to conserving Texas' wetlands. It has three major goals: to enhance the landowner's ability to use existing incentive programs and other land use options through outreach and technical assistance; to develop and encourage land management options that provide an economic incentive for conserving existing or restoring former wetlands; and to coordinate regional wetlands conservation efforts. Wetland issues addressed in the Plan fall into five general categories: education; economic incentives; statewide and regional conservation; assessment and evaluation; and coordination and funding. The Plan, in addition to providing general information and goals, highlights many specific recommendations to enhance wetlands conservation in Texas. To date, a shortage of funding has slowed implementation of recommendations identified in the Plan.

### **Seagrass Conservation Plan**

The Seagrass Conservation Plan was developed to address seagrass problems in Texas. The TCEQ, GLO, and TPWD endorsed conservation goals for the Seagrass Plan, which include defining seagrass research needs, addressing management concerns, and expanding environmental awareness in citizens through education.

### **Conservation Plan for State-Owned Coastal Wetlands**

The State Wetlands Conservation Plan for State-Owned Coastal Wetlands provides protection through specific actions for state-owned coastal wetlands. The TPWD and the GLO, with assistance from other agencies, are jointly developing this legislatively required plan. Eighteen specific items/actions must be included in the plan. Some of these actions include a goal of no overall net loss of state-owned wetlands, wetland mitigation policies, a requirement for freshwater inflows to estuaries, a navigational dredging and disposal plan, education and research regarding boating in wetlands, the reduction of NPS

pollution, improved coordination among federal and state agencies, and a plan to acquire coastal wetlands.

### **Local Government Wetlands Plan**

The Local Government Wetlands Plan is a demonstration project that will incorporate the tools contained in *Texas Coastal Wetlands: A Handbook for Local Governments*. The GLO will form a partnership with a local government to develop a local wetlands plan.

### **Wetlands Assistance for Landowners**

In 1995, a *Wetlands Assistance Guide for Landowners* was published which describes the programs, regulations and conservation options that affect landowners in Texas. The Landowner's Guide summarizes existing state, federal, and private programs which provide financial and technical assistance for wetlands protection. Other topics discussed include an assessment of landowner options for wetlands protection, a summary of existing state and federal regulations affecting wetlands, a list of contacts, and a description of the roles of state and federal agencies which are involved in wetlands regulation and management.

### **Coastal Habitat Restoration**

TPWD has an active program to restore wetlands along the Texas Coast. These marsh restoration projects reestablish intertidal marsh, high marsh, seagrasses, and sand flats along bay shorelines that have subsided and are suffering from severe erosion. These restored marshes buffer shorelines from erosion and remove both sediments flowing into the bays and sediments that have been re-suspended by dredging, boating activities, and storms. These wetlands also help remove nutrients from stormwater runoff. These newly created and restored marshes provide habitat for a wide variety of ecologically and economically important marine life. These restoration projects involve multiple local, state, and federal partners to leverage state and local funds. Citizens also assist by replanting the marshes. The partnerships and public involvement in these projects facilitates awareness of the habitat values and increases public stewardship of these coastal habitats.

### **The Texas Wildscapes Program**

The Texas Wildscapes Program emphasizes providing the basics for good habitat: food, water, and cover. With approximately 95 percent of Texas land use practices in the hands of private landowners, the importance of education toward a common bond is evident. The Wildscapes Program provides educational materials for the Texas urban residential landowner to promote a better-educated population which is more supportive of wildlife and conservation issues. The Texas Wildscapes Program can also be applied to community, rural, and corporate properties. The program introduces the concept of habitat, and provides information to the public regarding wildlife needs and the

importance of landscaping with native plants. The program also promotes minimizing the use of pesticides and fertilizers, xeriscaping, mulching, composting, and watering practices to conserve water.

## **Freshwater Habitat Protection and Restoration**

TPWD has recently initiated a program to restore and maintain freshwater aquatic habitats to support healthy, sustainable ecosystems throughout Texas. Aquatic habitat degradation and loss have profoundly detrimental effects on ecosystem health and resiliency. Currently, more than 40 percent of fish and mussel taxa in Texas are listed as imperiled and several species have already been lost to extirpation or extinction. These losses can be ameliorated by ensuring natural physical processes and habitat quality throughout watersheds.

We help to protect these habitats by providing technical support and review of projects associated with water development, water planning, and water quality issues. We also develop partnerships to conserve aquatic, riparian and upland habitats essential to environmentally and economically healthy watersheds that benefit the natural resources of the state. This is achieved through: 1) promoting awareness and stewardship of fish and freshwater aquatic habitats; 2) establishing and nurturing local partnerships to identify conservation priorities and leverage available resources; 3) providing technical guidance and planning assistance; and 4) organizing community involvement in local fish habitat conservation projects. Proper watershed management helps to raise public awareness of the value of our state's natural resources and provides quality recreational opportunities to citizens of Texas.

## **Texas Department of Agriculture**

The TDA is the State's lead regulatory agency for agricultural, structural, and vector pesticide regulation. Texas statutes grant TDA the authority to enforce provisions relating to the registration, distribution, and use of all agricultural, structural and health related vector pesticides. TDA is responsible for licensing all pesticide applicators and the labeling, storage, sales, usage, and disposal of all pesticides. TDA also cooperates with other state agencies that have statutory pesticide responsibilities, such as TCEQ. TDA is also responsible for the enforcement of federal pesticide laws under a cooperative agreement with the EPA. TDA continues to proactively engage state and federal agencies to review and keep current with issues involving the protection of water quality from pesticides. TDA is also working on issues involving risks from other contaminants as well as state water conservation and planning efforts.

### ***Pesticide Management***

Texas Pesticide Laws define a pesticide as a substance or mixture of substances intended to prevent, destroy, repel, or mitigate any pest, or any substance or mixture of substances intended for use as a plant regulator, defoliant, or desiccant. Pesticide contamination occurs as a result of improper use, over use, spills, improper storage, and disposal.

Pesticides may enter surface and ground water bodies through wastewater treatment plants, runoff from sites such as farms, golf courses, parks, highway right-of-ways, lawns and gardens;; and atmospheric deposition. According to a USGS study of 48 drinking water reservoirs in Texas (September 2000), pesticides most frequently detected in Texas drinking water reservoirs included atrazine, diazinon, metolachlor, and simazine. EPA has identified pesticide contamination as a nationwide problem in surface and ground water. In response, there has been a coordinated state effort to monitor pesticides and define roles and responsibilities in responding to the water quality effects of possible pesticide contamination.

In addressing pesticide contamination several major principles are taken into account. Agricultural pesticides are beneficial and important to the production of food and fiber, and are of significance to the state economy. However, the use of pesticides should not impair any use of waters of the state or cause a public health hazard. Drinking water supplies, both groundwater and surface water, should especially be protected. State and local government should be the first line of protection, their efforts being complemented by federal expertise and information. Efforts in Texas in addressing these issues include, for groundwater, the adoption of the *Groundwater Pesticide Management Plan* and, for surface water, the incorporation into this document, of a similar set of protective management measures. These surface water pesticide management measures were primarily developed with the guidance of the Texas Watershed Protection Committee.

### ***Surface Water Pesticide Management***

The goal of surface water pesticide management is to provide a mechanism for protection of surface water from pesticide contamination. This goal subscribes to unimpaired use of surface water, allowing for the normal use of pesticides without impairing surface water quality or posing a public health hazard. All used and potentially usable surface waters are subject to the same protection afforded by the antidegradation policy goal. This level of surface water protection complements the protection of groundwater influenced by surface water.

Pesticide contamination of surface water is detected through the state's assessment process. Public water supplies are regularly monitored by the Public Drinking Water Section of the TCEQ. NPS pollution resulting from pesticides is managed through prevention and response to contamination. The Texas Watershed Protection Committee (TWPC) coordinates these activities.

### ***Prevention and Mitigation***

The TWPC recommends and coordinates a five tiered approach for prevention of pesticide contamination.

- **General Education:** Current and updated information is shared statewide to raise and maintain awareness of the potential for pesticide contamination. Presentations, brochures, displays, and slide presentations are the tools used to raise awareness. These materials are created and distributed throughout the state by the cooperating agencies of the TWPC.

- Education Focused on Affected Water Bodies: Educational efforts will be expanded in areas where a surface drinking water source is identified as affected by specific pesticides. This effort will be applied even though monitoring has not shown contamination beyond the MCL. Dissemination of information will be through public presentations, articles in newsletters, and advertisement of available educational literature.
- Education and Application of BMPs in Areas with Lower Levels of Pesticides: Where monitoring has revealed contamination of surface water used as a drinking water source, but at concentrations lower than the pesticide MCL or Health Advisory Level (HAL), a voluntary BMP program will be encouraged. Furthermore, cooperating agencies may take additional action through their standard education programs.
- Education and Application of BMP's in Areas with Higher Levels of Pesticides: In a surface water body used as a drinking water source, where monitoring has revealed a NPS contamination by a pesticide at levels greater than the MCL or HAL, a voluntary education and BMP program will be initiated. If there is no evidence of sufficient improvement, use restrictions will be implemented.
- Pesticide Use Restrictions: If all previous levels of preventive measures fail, the final recourse will be use restriction of the pesticide in the water body which is contaminated. Such actions will be implemented by the TDA after consultation with the other involved agencies through the TWPC. Users will be notified of the restricted use status of the pesticide in their area.

### ***Response to Contamination***

The response to contamination of surface water by pesticides falls under the jurisdiction of several agencies. Pesticide runoff is typically treated as agricultural NPS pollution therefore, the TSSWCB and TDA plays a key role in response. The TCEQ SWAP program provides response assistance when the water body is a drinking water supply. The TDA, the lead regulatory agency for pesticides, provides expertise on pesticide regulation and education. When pesticide contamination results in a surface water body not meeting standards the response is addressed through the TMDL process. When the pesticide contamination does not result in a standards violation response occurs through the preventive actions described above and, if the local entity responsible for the affected water body chooses to participate, through the TCEQ's SWAP program described below. The TWPC coordinates all responses to pesticide contamination to ensure that the responsible agencies or programs are notified and take appropriate action.

### ***Implementation Under Source Water Assessment Program***

Under the SWAP all surface waters that contribute to public drinking water supplies are investigated for potential contamination. Investigations proceed in the following stages:

- Identification of areas that supply public drinking water
- Delineation of the boundaries of the assessment areas needed to protect the water supplies
- Inventorying of potential sources of contamination within the assessment areas
- Informing the public of the results
- Implementation of a source water protection program

### ***Pesticide Review Program***

The EPA reviews and registers pesticides to ensure they meet current scientific and regulatory standards. Through this process consideration is made for human health and ecological effects of pesticides. The EPA issues risk management decisions based on the reviews that may result in registration eligibility, risk reduction measures, or elimination of uses. Risk factors that are analyzed include risks to workers, risks associated with residential uses, and risks affecting drinking water. Measures used to address risks include requiring intensive monitoring programs, prohibition of use in specified geographic areas or watersheds, education programs to promote and ensure proper pesticide use and mitigation requirements. The State of Texas has developed programs to enforce and ensure compliance with this EPA program at the state level.

### ***Agricultural Pesticide Regulation***

The TDA is the State's lead regulatory agency for pesticide regulation. The Texas Pesticide and Herbicide Laws grant TDA the authority to enforce the provisions of the law pertaining to the registration, distribution, and use of all agricultural pesticides. TDA is responsible for licensing all agricultural pesticide applicators and labeling, storage, sales, usage, and disposal of all pesticides. TDA also cooperates with other state agencies that have statutory pesticide responsibilities, such as the TCEQ. TDA is responsible for the enforcement of federal pesticide laws under a cooperative agreement with the EPA.

The TDA cooperates with all agricultural producers and other users of pesticides to make certain that all pesticides are used safely and according to instructions. The Texas Pesticide Control Act requires that pesticides be stored in a manner that will reasonably ensure that human food, domestic and public water, pet foods, drugs, animal feeds, commercial fertilizers, seeds, or clothing will not be contaminated. The law also directs that pesticide containers be disposed of as directed on the label or by any other methods approved by the TDA. Any use of pesticides inconsistent with label directions is a violation of the law and may subject the user to penalties under federal and state law.

The TDA is also responsible for developing and implementing the State of Texas Plan for Certification of Pesticide Applicators. All application equipment used by commercial applicators must be registered, and is subject to inspection at any reasonable time. The Texas AgriLife Extension Service is responsible for training in relation to the state pesticide applicator certification program.

### ***Structural Pest Control Regulation***

The Structural Pest Control Service (SPCS), within the pesticide division of TDA licenses and regulates pest management professionals, specifically those engaged in the business of structural pest control. SPCS will provide exceptional customer service to the public and the industry, enhance the educational and professional standards of license holders and ensure the health, safety and welfare of the public. Formerly, the Structural Pest Control Board, SPCS came under the authority of the Texas Department of Agriculture Sept. 1, 2007. The bill that abolished the Board and brought the Service into TDA is House Bill 2458 of the 80<sup>th</sup> Legislature.

The SPCS is authorized by Chapter 1951 of the Occupations Code to promulgate rules and regulations governing the methods and practices pertaining to structural pest control to prevent adverse effects on human health and the environment. SPCS has established regulations, which authorize it to enforce label instructions approved by EPA and TDA regarding application, storage, and disposal of pesticides in the urban environment. Many label instructions contain information relating to proper application and disposal of pesticides to prevent surface water contamination.

In addition, the SPCS licenses businesses, certified commercial applicators, technicians, technician apprentices, certified noncommercial applicators, non-commercial technicians, and noncommercial technician apprentices in the structural pest control industry. The SPCS also has the authority to take action against any licensee for engaging in practices that could be detrimental to public health, safety, or the environment. The SPCS also has the authority to perform inspections to monitor pesticide use and investigate complaints regarding label violations.

#### ***Agricultural Waste Pesticide Collection Program***

The TCEQ, partners with Texas AgriLife Extension Service and TDA, to organize regional waste pesticide collections held statewide. The free collections provide agricultural producers and other Texans with an opportunity to dispose of pesticides and other household hazardous wastes at no expense and with no questions asked. The program is strictly voluntary. Participants are asked to answer several survey questions. The survey responses are evaluated to determine program effectiveness.

### **Texas Institute for Applied Environmental Research**

The Texas Institute for Applied Environmental Research was established as part of the Texas A&M System in 1992. The first mandate in its enabling legislation is to conduct applied research on environmental issues that have public policy implications. The legislation also calls for TIAER to provide national leadership on emerging environmental policy and to provide a setting for environmental studies on the interface between government and the private sector. Establishing interdisciplinary programs or partnerships to develop and implement new policies, technologies, strategies, and relationships is another TIAER mandate.

The TIAER goal is to impact state and national environmental policy. A principal that is fundamental to this goal is that improvements in the environment are best accomplished not by simply conducting scientific research, but by using research results to formulate policy recommendations that will actually be implemented by government and other institutions. TIAER seeks to use cutting-edge strategies and technologies to assist developers and implementers of environmental policy. Partnerships with other universities and state agencies are integral aspects of Institute work. These partnerships build on the strengths of each entity to produce an effective, efficient program.

## **Texas Water Resources Institute**

The Texas Water Resources Institute, part of Texas AgriLife Research, the Texas AgriLife Extension Service, and the College of Agriculture and Life Sciences at Texas A&M University, serves as the focal point, clearinghouse, partner and facilitator for water research and educational outreach efforts throughout Texas and beyond.

The TWRI serves as the focal point, clearinghouse, partner, and facilitator for priority water research and educational outreach programs throughout Texas and beyond. The Institute is part of Texas AgriLife Research, the Texas AgriLife Extension Service and the College of Agriculture and Life Sciences at Texas A&M University. As the designated water resources research institute for the state of Texas, TWRI is one of 54 National Institutes for Water Resources.

## **Texas Forest Service**

The Texas Forest Service (TFS), a member of the Texas A&M University System, provides statewide leadership to assure that the state's trees, forest, and related natural resources are protected and sustained for the benefit of all.

### ***Silvicultural Management***

Texas has 60 million acres of forested land, more than any other state in the continental U.S. Twenty percent of this area, roughly 12 million acres, is considered commercial timberland. Most streams that originate or flow through these timberlands are sources of water supply, prime recreation, and other high quality uses. Because of this, forest management programs have been developed to implement adequate measures to protect water quality. Below are some of the programs in place to address the potential NPS problems resulting from improperly conducted silvicultural operations.

### ***Texas Forest Service Forest Resource Development and Sustainable Forestry Division***

The TFS forest resource development and sustainable forestry division provides professional assistance to family forest owners, including services such as, development of forest management plans, assistance in implementation of reforestation and timber stand improvement practices, and control of forest insect and disease problems. It administers several state and federal cost share programs which promote reforestation and stewardship. Emphasis is placed on developing the state's timber resource in an environmentally sound manner to meet present and future needs.

### ***The Forest Stewardship Program***

The Forest Stewardship Program (FSP), a USDA Forest Service program, provides technical assistance, through State forestry agency partners, to non-industrial private forest (NIPF) owners. The program encourages and enables active long-term forest management. A primary focus of the program is the development of comprehensive, multi-resource management plans that provide landowners with the information they need to manage their forests.

### ***The Best Management Practices Program***

The Best Management Practices program works to protect, conserve, and enhance our water resources through the sustainable use of our forestlands. This voluntary program accomplishes this objective through the development of science-based, non-regulatory BMPs, an aggressive education/technical assistance/outreach campaign, and a monitoring program designed to measure the implementation and effectiveness of these practices.

### ***The Ecosystem Services Program***

The Ecosystem Services program seeks to create a marketable value for the numerous benefits forests provide, generating additional revenue for landowners that will allow them to “keep their forests in forests.” Conserving these working forest landscapes can enhance our water resources, as well as lead to many other environmental benefits.

## **Texas AgriLife Research**

Texas AgriLife Research is the state’s premier research agency in agriculture, natural resources, and the life sciences. An agency of The Texas A&M University System, AgriLife Research collaborates with the Texas A&M University College of Agriculture and Life Sciences, the Texas AgriLife Extension Service, and others to help fulfill the A&M System’s land-grant mission of teaching, research, extension, and service.

## **Texas AgriLife Extension Service**

AgriLife Extension, an agency of The Texas A&M University System, provides quality, relevant, outreach and continuing education programs and services to Texans. AgriLife Extension serves every county in Texas; its information is provided by scientists and researchers at Texas A&M and other universities, and is made practical and relevant by Extension educators or agents who work in each county. AgriLife Extension continually assesses and responds to educational needs identified by community residents, advisory committee members, volunteers, stakeholder groups, and representatives of organizations and agencies. Extension education encompasses the broad areas of agriculture and natural resources, community economic development, family and consumer sciences, and youth development programs such as 4-H.

Among other goals and priority objectives pursued by AgriLife Extension, the following relate to agriculture and natural resources:

- Consumers, homeowners, agricultural producers, communities, and irrigation districts understand and adopt BMPs to protect water quality and enhance conservation so water supplies will meet future water needs in Texas that are essential for expanding agricultural growth, jobs, and the economy in both rural and urban areas.

- Landowners, professional ecosystem managers, community planners, and other interest groups become more knowledgeable, make informed decisions, and adopt BMPs that insure the proper management of rural and urban natural ecosystem resources through stewardship education in order to support the biological, sociological, and economic sustain-ability of those resources.
- Advance the planning and management of natural resource-based recreation opportunities in Texas.

### **Lone Star Healthy Streams Program**

The goal of the Lone Star Healthy Streams (LSHS) Program is the protection of Texas waterways from bacterial contamination originating from livestock operations and feral hogs. To achieve this goal, LSHS's objective is the education of Texas farmers, ranchers, and landowners about proper grazing, feral hog management, and riparian area protection to reduce the levels of bacterial contamination in streams, rivers, and other waterbodies.

LSHS is implemented through a partnership between the Texas AgriLife Extension Service, TWRI, and the TSSWCB with CWA Section 319(h) grants from USEPA. The Program's major goal is the protection of Texas waterways from bacterial contamination originating from beef cattle, dairy cattle, horses, poultry, and feral hogs.

The framework for LSHS is five resource manuals that focus on bacterial runoff management for beef cattle, dairy cattle, horses, poultry, and feral hogs. As part of this education program, current and novel BMPs are being evaluated to provide important information regarding BMP effectiveness relative to implementation costs and pollutant load reduction. Through enhanced education regarding riparian protection and vegetation management on grazing lands, LSHS will further protect Texas waterways from sediment, nutrient, and pesticide runoff with the concomitant loss of water and topsoil. LSHS is the State's primary coordinated and comprehensive educational program to address NPS pollution and water quality impacts from livestock operations and feral hogs.

### **Texas Well Owner Network**

Over 1,000,000 private water wells in Texas provide water to citizens in rural areas and increasingly to those living in small acreages at the growing rural-urban interface. Private well owners are independently responsible for monitoring the quality of their wells and are at a greater risk for exposure to compromised water quality.

The Texas Well Owner Network (TWON) is a science-based, community-responsive education curriculum focused on educating private well owners about potential pollutant sources and what steps can be taken to protect groundwater quality and aquifer integrity. TWON complements the Texas Watershed Steward Program. TWON offers training workshops and water well screening events. Participants will have a better understanding of the relationship between actions on the land and the quality of groundwater available for drinking and irrigation.

TWON is implemented through a partnership between the Texas AgriLife Extension Service, TWRI, and the TSSWCB with CWA Section 319(h) grants from USEPA. The Program's major goal is the protection of private water wells resulting in averting transport of contaminants to surface waters, preventing contamination of underlying aquifers, and safeguarding the health of landowners and their families.

## **Texas Department of Licensing and Registration**

The TDLR is charged to protect ground water quality through the licensing of well drillers and assuring well construction standards are enforced. A Water Well Driller is defined as any individual who drills, bores, cores, or constructs a water well. A driller may include an owner, operator, contractor, or drilling supervisor. The program has a mandatory apprenticeship which requires all applicants to have at least two years of drilling experience before taking the licensing exam. TDLR has the power to suspend or revoke licenses and set administrative penalties for incompetence or violations of any section of Texas Occupation Code Chapters 1901 and 1902 or any rule.

The Texas Legislature expanded the Water Well Driller functions to include pump installers that repair wells after they have been drilled. Pump Installers install and repair well pumps and equipment, locate and survey abandoned wells, and repair existing wells. Regulation of this function provides a mechanism to ensure that surface casing is completed on wells that were drilled before the rules on surface casing existed to prevent contamination of drinking water sources by improperly sealed wells.

Numerous state and local programs have identified abandoned water wells as having a significant, or potentially significant, negative impact on groundwater quality in the state. Abandoned water wells exist in every county and impact all of the state's aquifers. It is conservatively estimated that 150,000 of the wells drilled since 1965 are abandoned or deteriorated. Abandoned water wells not only serve as conduits or channels for contamination to reach groundwater, but large diameter wells can also be a hazard to human and animal life. In addition, uncapped, non-cemented, deteriorated, or uncased wells completed in more than one water-bearing zone may allow poorer-quality water from one zone to co-mingle and impact the other(s). Abandoned municipal, industrial, irrigation wells and abandoned rig-supply, domestic or livestock wells, and unplugged test-holes also pose threats to groundwater quality.

State law requires landowners, who possess an abandoned or deteriorated well, to have the well plugged or capped under TDLR standards. The landowner is liable for any water contamination or injury due to such wells. The Abandoned Well Notification and Compliance Program, administered by the TDLR, compiles, identifies, and processes abandoned water well notification and enforcement cases. The TDLR can assess administrative and civil penalties against persons who do not comply with the provisions. Some groundwater conservation districts are implementing well-capping and plugging

programs of their own.

Additionally, the Water Well Driller/Pump Installer Program provides advisories to water well drillers for areas with contaminant plumes or undesirable water quality. These advisories help water well drillers avoid impacting usable groundwater by unknowingly drilling through contaminated zones in the areas specified. Drillers are advised to case off and pressure grout those zones to prevent contaminant migration - another form of NPS pollution.

## **Texas General Land Office**

The Texas GLO is the state agency responsible for the management of state-owned public lands not specifically purchased by or deeded to other agencies. The GLO is a proprietary state agency. The GLO is also the state's lead agency for coordinating the Coastal Management Plan designed to help preserve public beach access, protect coastal wetlands and other coastal natural resources, and respond to beach erosion along the Texas coast.

## **Coastal Oil Spill Prevention and Response**

The Oil Spill Prevention and Response Act of 1991 (OSPR) designated the GLO as the lead state agency for preventing and responding to oil spills in the marine environment. A two-cent-per-barrel fee on crude oil loaded or off-loaded in Texas supports funding for the GLO's response efforts. To ensure rapid response, field offices are located along the Texas coast. In preparation for spills, the program has pre-staged response equipment in sensitive and geographically advantageous locations. The GLO's Oil Spill Prevention and Response (OSPR) program functions include deploying state-owned response equipment, designating responsible parties, coordinating spill response strategies, investigating the spill causes, and conducting follow-ups to ensure that appropriate corrective actions are identified and implemented. The program maintains a substantial inventory of response equipment.

The OSPR program maintains an active outreach effort, visiting schools, associations, and interest groups. The outreach program emphasizes the environmental impacts of small, chronic spills. Pollution prevention methods are highlighted in every presentation. In addition, the OSPR sponsors the Clean Gulf Conference and Exhibition annually to bring experts from government and industry together to discuss the latest developments in oil spill technology and the issues facing both responders and industry.

The OSPR program has also completed construction of four bilge water reception facilities along the coast. The Oily Bilge Water Reception Facility Program deters disposal of bilge water containing oil directly into surface water by providing operators of pleasure and commercial boats with disposal facilities. In addition, the GLO has increased its presence with additional boat and harbor patrols. The OSPR program maintains a comprehensive, unannounced oil spill drill and audit program designed to

measure the readiness level of all sectors of the oil handling community: deep draft vessels, pipelines, and shore-based facilities.

The OSPR program is one of only a few state programs in the nation that funds oil spill prevention and response-related research. The Shoreline Environment Research Facility (SERF) enables oil spill researchers to conduct biological and chemical experiments in nine tanks that are capable of simulating a variety of coastal environments. The American Petroleum Institute has conducted two of the first “field conditions” dispersant experiments at the SERF facility, and works with program personnel to perfect response strategies for maritime applications.

The Texas Automated Buoy System was developed to assist in predicting the movement of oil in offshore environments. Nine offshore buoys transmit real time ocean current data, which is then fed into computer trajectory models to produce a predicted pattern of oil movement.

To increase spill preparedness and streamline the OSPR program, the On-Line Vessel database was created to enable vessel operators to register response and preparedness information electronically, rather than submit hard copy plans.

The Texas Oil Spill Planning and Response Toolkit, produced by the OSPR program, with assistance from the Coast Guard, is the most comprehensive oil spill preparedness tool available. The toolkits are comprised of sensitivity maps, local knowledge guides, forms, and Area Contingency Plans for all of Texas. The program publishes the toolkit as both a downloadable program and CD-ROM. The toolkit is updated annually and is widely distributed free of charge throughout the Gulf Coast.

### **Local Government Wetlands Plan**

The Local Government Wetlands Plan is a demonstration project that will incorporate the tools contained in Texas Coastal Wetlands: A Handbook for Local Governments. The GLO will form a partnership with a local government to develop a local wetlands plan.

### **The Texas Coastal Management Program**

The Texas CMP was created to coordinate state, local, and federal programs for the management of Texas coastal resources. The program brings in federal CZMA funds to state and local entities to implement projects and program activities for a wide variety of purposes.

On April 7, 2003, the NOAA recommended conditional approval of the Texas Coastal NPS Pollution Control Program. The document discusses the coastal NPS management area; an overview of program implementation and coordination; presentation of specific NPS categories, the Section 6217 management measures, and the state rules and programs which address pollution sources and meet the federal requirements; information

on additional management measures, technical assistance, and public participation; and program monitoring and evaluation.

### **Coastal Nonpoint Source Program**

The Texas Coastal Management Program was created to improve the management of the State's coastal resources to ensure the long-term ecological and economic productivity of the coast. The Texas General Land Office administers the CMP and the Texas Coastal NPS Program. The Coastal Coordination Advisory Committee was established by the Texas Legislature in 2011 to advise the GLO on matters related to the CMP. In 2011, the Texas Legislature transitioned the administration of the CMP from the independent Coastal Coordination Council directly to the GLO; member agencies of the CCC now serve in an advisory role on the CCAC.

### **Texas Beach Watch Program**

In October 2000, the U.S. Congress passed the Beaches Environmental Assessment and Coastal Health Act of 2000 (BEACH Act) to protect the public health at our nation's beaches. The BEACH Act requires that states, in cooperation with the EPA, develop and implement a program to monitor coastal recreation waters adjacent to beaches that are used by the public, and to notify the public if water quality standards for pathogens and pathogen indicators are exceeded.

The BEACH Act requires the state to identify all factors used to evaluate and rank beaches; identify coastal recreation waters in the state; identify bathing beaches adjacent to coastal recreational waters; develop a sampling, monitoring, and notification program; develop a method for issuing beach advisories and/or closings; and develop a method to notify the public. In July 2001, the Governor's office appointed the GLO as the lead state agency to implement the BEACH Act based upon the current Beach Watch Program.

The Texas Beach Watch Program gives Texans baseline data on the health of gulf waters, making sure that beaches are safe for swimmers, surfers, sailors, and boaters. The Beach Watch Program involves county and city governments, universities, and organizations representing beach goers. Contractors test specified sites for Enterococcus bacteria and issue public advisories if water samples exceed the criteria recommended by the EPA. Additionally, data collected through the Texas Beach Watch Program is used by TCEQ in developing the IR.

### **The Bilge Water Reclamation Program**

The GLO initiated the Bilge Water Reclamation Program as an innovative response to the large number of spills from commercial and recreational vessels along the Texas coast. Facilities operating under the program collect and process bilge water that is often contaminated by petroleum hydrocarbons from local commercial fishing vessels. The facilities provide vessels with an environmentally responsible way to dispose of bilge

water. There is no charge to use the facility, and the used oil collected is recycled by a local company. The cooperative development of the Bilge Water Reclamation Program, by the GLO and its partners, has proven to have a positive impact on water quality along the Texas coast.

## **Coastal Texas 2020**

Coastal Texas 2020 is a long-term, statewide initiative to unite local, state, and federal efforts to promote the environmental and economic health of the Texas coast. One goal of Coastal Texas 2020 is to increase the state's share of federal funding to fight rapid coastal erosion. Coastal Texas 2020 is designed to implement the vision of a comprehensive approach to coastal issues that mixes local, state, and federal funds with money from the private sector, while combining regulatory changes with market-based solutions.

## **The Adopt-A-Beach Program**

The Texas Adopt-A-Beach Program, sponsored by the GLO, is dedicated to preserving and protecting Texas beaches by raising public awareness; educating citizens about the source of debris; and generating public support for state, national, and international action to clean up coastal waters. Since the first Adopt-A-Beach Cleanup in 1986, more than 300,000 volunteers have come to the Texas coast to haul off tons of trash. At each cleanup site, volunteers record data about the trash to learn more about the cause of marine debris. This data has been instrumental in the passage of international treaties and laws aimed at reducing the amount of offshore dumping. The program's success is due to the generous efforts of dedicated volunteer county coordinators, coastal community leaders, sponsors, and citizens. Strong support from the private sector helps carry the anti-litter message to Texans all across the state.

## **Small Spill Prevention Program**

The GLO's small spill prevention program works with marinas and other interested parties to educate the public on ways to properly dispose of oil and reduce small spills. Small amounts of petroleum products may not kill fish and other marine organisms, but they can affect the vision, sense of smell, growth, and reproductive ability of marine wildlife. While small petroleum spills may impact marine wildlife, multiple small spills have the potential to impact entire water bodies. The Small Spill Prevention Program is an effective way to educate the public about ways to reduce spills and protect our marine resources.

## **Railroad Commission of Texas**

The RRC is the state agency with primary regulatory jurisdiction over the oil and natural gas industry, pipeline transporters, natural gas utilities, rail safety matters, and surface mining operations. The main functions of the RRC are to protect the environment, protect public safety, protect the correlative rights of mineral interest owners, prevent waste of

natural resources, and assure fair and equitable utility rates in those industries over which it has been granted authority.

In addition, the RRC has a Voluntary Cleanup Program, which oversees the remediation of oil and gas related pollution and provides an incentive to remediate the pollution through a release of liability to the state in exchange for a successful cleanup. Applicants to the program may not have caused or contributed to the pollution.

The RRC is responsible for plugging and cleanup of abandoned wells and sites. The RRC oversees cleanup by responsible parties of pollution associated with oil and gas activities under RRC jurisdiction. Funding for the RRC's program comes from regulatory fees, permit fees, and bond fees paid by the oil and gas industry. Cleanup and prioritization of sites is based on protection of public health, public safety, and the environment.

### ***Oil and Gas Waste Management***

The RRC regulates activities and the wastes generated as a result of activities associated with the exploration, development, or production of oil or gas or geothermal resources, including transportation of crude oil or natural gas by pipeline. These wastes are termed "oil and gas wastes," and include both hazardous and non-hazardous oil and gas wastes.

The RRC has responsibility for the prevention of pollution that might result from activities associated with exploration, development, and production of oil, gas, or geothermal resources of the State to prevent operations dangerous to life or property. The RRC uses rule-authorization and permitting to regulate the storage, transport, processing, and disposal of oil and gas wastes in Texas to prevent releases to the environment. RRC rules require that oil and gas wastes be processed and disposed of only in an authorized or permitted manner. RRC's environmental and safety programs cover drilling, operation, and plugging of wells; separation and treatment of produced fluids in the field or at natural gas processing plants; storage of crude oil before it enters the refinery; underground storage of hydrocarbons in salt caverns or natural gas depleted reservoirs; transportation of crude oil or natural gas by pipeline; drilling, operation and plugging of brine wells; and storage, hauling, reclamation, or disposal of wastes generated by these activities.

The RRC's environmental and safety regulations for oil and gas wastes are administered through the Environmental Services, the Well Plugging, the Site Remediation and Special Response, and the Compliance programs. The Environmental Services program includes permitting programs for management of wastes and protection of the public from surface storage or disposal, disposal and enhanced recovery wells, underground hydrocarbon storage and brine mining. The Environmental Services program also coordinates with other state and federal agencies on environmental and safety matters. The Compliance program coordinates the activities of nine district offices in inspecting oil and gas operations and enforcing the RRC's environmental and safety rules. The Well Plugging and the Site Remediation and Special Response programs handle special Oil Filed Cleanup Fund (OFCUF). The OFCUF is supported by the oil and gas industry through various fees, taxes, and penalties. The Site Remediation and Special Response program

also reviews operator cleanup activities and coordinates the RRC's response to large spills and other major events.

The RRC regulates discharges of waste from activities associated with the exploration, development, or production of oil, gas, or geothermal resources, including transportation of crude oil and natural gas by pipeline, and from solution brine mining activities (except solution mining activities conducted for the purpose of creating caverns in naturally-occurring salt formations for the storage of wastes regulated by the TCEQ). Discharges of waste regulated by the RRC into water in the state cannot cause a violation of the water quality standards. While water quality standards are established by the TCEQ, the RRC has the responsibility for enforcing any violations of such standards. In addition, the NPDES authority delegated to Texas by EPA does not include those discharges from activities under the RRC's jurisdiction; such a discharger must obtain authorization from both the RRC and the EPA.

#### ***Oil and Gas Waste Minimization Program***

The Oil and Gas Waste Minimization Program, administered by the RRC, offers assistance to oil and gas operators interested in minimizing wastes through source reduction and recycling of oil and gas wastes. The RRC's program includes several products and services, including a manual, workshops, technology transfer, waste minimization planning software, a newsletter, and on-site assistance.

The RRC establishes oil and gas well construction and plugging standards, and requires a letter from TCEQ that establishes the location of the base of usable quality groundwater. Wells must be constructed and plugged in such a manner that the usable quality groundwater is protected from contaminants that may migrate during the life of the well. In addition, RRC authorizations by rule and permits for storage, management and disposal of oil and gas waste, include requirements for pit liners, sampling and monitoring, and runoff control.

#### ***Oil and Gas Well Plugging Program***

The RRC has long been active in regulating the exploration, development, and production of oil and gas in Texas, which includes protecting the environment and maintaining public safety. The RRC began regulating oil and gas exploration and production operations in 1919 and over time has adopted increasingly stringent plugging standards and procedures. Statutes to prevent pollution from unplugged wells have also been modified over the years to increase RRC authority in this area.

The RRC has utilized the OFCUF to plug over 15,000 wells; however, thousands of additional abandoned wells remain. To ensure effective and efficient use of the OFCU Fund, the RRC has implemented a well plugging priority system to plug the wells that pose the greatest risk to the environment. The OFCU Fund is supported entirely by fees, penalties, and other payments collected from the oil and gas industry. The RRC has also been working with the TCEQ to utilize CWA Section 319(h) grant funding to reduce chloride and TDS in several watersheds.

## **Texas Department of Transportation**

The Texas Department of Transportation (TxDOT) is the lead state agency for construction and maintenance of state roads, which includes responsibility for the management of road and highway nonpoint sources of pollution. The goal of TxDOT as it relates to NPS pollution is to prevent the degradation of receiving waters due to stormwater runoff from highway operations. TxDOT has developed a comprehensive stormwater management program aimed at achieving this goal.

### ***Texas Department of Transportation Stormwater Management Guidelines***

Involvement in construction and urbanization makes the TxDOT a key player in the control of stormwater pollution. It is TxDOT's responsibility to be aware of the problem and to take measures to minimize and/or prevent stormwater pollution. Therefore, it is the goal of TxDOT to prevent the degradation of receiving waters due to stormwater runoff from highway operations. TxDOT is developing a comprehensive stormwater management program aimed at achieving this goal.

TxDOT has published a document entitled, *Stormwater Management Guidelines for Construction Activities*. Although other issues are mentioned such as project planning and maintenance, the focus of the document is to provide guidance on the use of stormwater management measures during highway construction.

With this document, the user can develop a stormwater management plan tailored to the needs of a particular project. In addition, the measures in this document will assist in meeting regulatory requirements where stormwater is a concern. Although runoff control measures are required by law in some instances, these measures are applicable anywhere soil is disturbed and erosion and sedimentation are potential problems. The material in this manual is derived primarily from stormwater guidance documents developed and adopted by the TCEQ.

### ***Don't Mess With Texas***

The TxDOT maintains more acres of right-of-way than any other state department of transportation in the U.S. After years of collecting an increasing amount of trash from state highways, the agency realized that a public service campaign was needed to educate Texans about litter prevention. Two of the main components in the campaign include the Adopt-a-Highway (AAH) program and the Don't Mess with Texas (DMWT) program.

The AAH program is implemented statewide to teach Texans about litter prevention by allowing citizens to pick up litter along Texas highways. The program encourages litter pick-up by establishing sections of the highway to be adopted by individuals or groups for clean-up. Upon adopting a section of the highway, a sign will be posted along the highway naming the individual or group who has adopted the section of the highway. The program concept has been adopted by 47 other states and several foreign countries.

In 1986, TxDOT secured a local, award-winning, advertising agency to develop a litter prevention campaign to encourage motorists to stop littering. Better known as DMWT,

this program was the first of its kind in the world. Research was completed to determine what groups were contributing the most litter. This group became the target of the litter prevention campaign. The target audience was men under the age of 35 who predominantly drove pickup trucks. Television and radio public service announcements featuring these targeted Texans were created. Research allows the program to reinvent itself periodically based upon changes in the target audience. The DMWT Partners program was established to allow entities to donate in-kind goods and services to the campaign.

## **Texas Department of State Health Services**

The Texas DSHS is the lead agency to protect, promote, and improve the health of the people of Texas. DSHS administers several programs that support public health and environmental programs. The Environmental Sciences Branch provides analytical chemistry laboratory support to the EPA Safe Drinking Water Program. The Division for Regulatory Services-Seafood and Aquatic Life Group protects consumers of fish and shellfish from disease or other health hazards transmissible by these products produced in or imported into Texas. The Seafood and Aquatic Life Group also protects the recreational fishers from disease or contaminants found in fish and other aquatic species caught in Texas' lakes, rivers, bays, or near shore State waters. Consumption advisories, possession bans, and shellfish harvesting areas restrictions issued by TDSHS are evaluated by TCEQ when developing the IR.

## **The Structural Pest Control Board**

The Structural Pest Control Board (SPCB) is authorized to promulgate rules and regulations governing the methods and practices pertaining to structural pest control to prevent adverse effects on human health and the environment. SPCB has established regulations which authorize it to enforce label instructions approved by EPA and TDA regarding application and disposal of pesticides in the urban environment. Many label instructions contain information relating to proper application and disposal of pesticides to prevent surface water contamination.

In addition, the SPCB licenses businesses, certified commercial applicators, certified noncommercial applicators, technicians, technician apprentices, non-commercial applicator apprentices, and management technicians in the structural pest control industry. The SPCB also has the authority to take action against any licensee for engaging in practices that could be detrimental to public health, safety, or the environment. The SPCB also has the authority to perform inspections to monitor pesticide use and investigate complaints regarding label violations.

## **Colonias Initiatives Program**

The Colonias Initiatives Program is administered by the Texas Secretary of State's

Office. One of the greatest concerns regarding the colonias is the lack of wastewater infrastructure, potable water, and the potentially serious consequences for public health and its effect on quality of life. The Colonia Incentives Program was initiated to advance efforts to get colonia residents' homes connected to water and wastewater services in a more expeditious manner.

## **River Systems Institute**

The River Systems Institute, located at Texas State University-San Marcos, supports research, education, stewardship, and service programs that ensure sustainable water resources for human needs, ecosystem health, and economic development. The Institute develops and promotes holistic approaches to the management of river systems, with those systems including the springs, streams, groundwater aquifers, and the watersheds that feed them, as well as the lakes, bays, and estuaries into which they flow

This broad approach supports the Management Program goals of data collection and assessment, implementation, and education. The Institute is uniquely positioned in working toward these goals that reduce NPS pollution and preserve a watershed's natural ability to sustain clean and abundant water supplies. From 2010 to 2015, the Institute will continue to apply cutting edge technologies specifically aimed at systematic watershed characterization that inform and refine water quality and quantity management strategies, continue to support its transboundary and bi-national watershed work, and continue its work within the San Marcos watershed and in particular the Spring Lake area where the Institute is located, to achieve its goal to develop this area into a nationally recognized watershed educational and research center.

### ***Data Collection and Assessment***

The Institute's monitoring programs support watershed research, management, and policy decisions and are conducted in collaboration with institutional partners, water resource professionals, faculty and students, and volunteers. These monitoring programs fill information gaps that have historically impeded critical components of watershed management such as assessment and modeling. In 2010 the Institute will develop and implement an observing system for Spring Lake and the Upper San Marcos River, that will collect, compile and maintain high resolution physical, chemical, and ecological data using state of the art technologies. One component of these efforts will be the testing and assessment of sampling and analysis methodologies that can be rapidly deployed throughout the state and may be incorporated into Watershed Protection Planning, TMDL, and other specialized projects seeking to refine their management strategies and optimize how funding is targeted.

The Institute also supports real-time, fixed station, ambient, and stormwater monitoring programs that produce physical and chemical data including key NPS variables such as bacteria and nutrients. Texas Stream Team, which is part of the Institute, certifies volunteers to gather dissolved oxygen, pH, conductivity, temperature, turbidity, and

bacteria data that are used to isolate suspected pollutions sources, target locations for professional monitoring, assess BMP effectiveness, and fill gaps in baseline water quality data sets.

### ***Assessment and Characterization***

The Institute recognizes that effective watershed management establishes linkages between land use and the integrity of ecosystem processes and services. It supports water resource managers in establishing these linkages in several ways by:

- assessing the prevalence and severity of pollutant loadings
- relating fluvial biodiversity with watershed function
- collecting temporal and predictive data on urban growth and historical land use patterns to be used as inputs for hydrologic and water quality impact simulation models
- addressing gaps in our understanding of the relationships between key lotic ecological dynamics, ecosystem processes, and watershed land-use patterns

The Institute develops and deploys assessment and prioritization tools, such as decision support systems that incorporate hydrologic and land use models that support management priorities and facilitate stakeholder participation in planning and implementation. These modeling efforts incorporate affects of land use change, stream flow, water quality, and nonpoint source pollution and provide temporal and predictive information on urban growth or historical land use patterns. These modeling efforts also support a wide range of assessment and management tasks such as helping stakeholders identify natural areas that have high water quality value that should be targeted for protection. The combined efforts lay the groundwork for improved watershed management including work with local governments to improve existing ordinances or practices.

### ***Watershed Planning and Implementation***

The Institute helps communities develop watershed protection plans and large scale regional planning frameworks that support sustainable use of the region's water resources. The intended outcomes of these plans include maintenance of water quality standards, alignment of water availability with demand, agricultural irrigation efficiency, improved watershed hydrologic function, sustainable growth, and incorporation of natural areas into water quality management strategies.

Watershed plans are implemented in collaboration with stakeholders as well as directly through the Institute. The implementation strategies are far-ranging and have included:

- exotic aquatic plant composting using various feed stocks, including poultry litter removed from watersheds designated as impaired on the federal 303(d) list
- restoration of Spring Lake's natural features in order to reduce NPS impacts to the Lake and to enhance the site's uniqueness as a research and educational facility.

### ***Education and Outreach***

The Institute actively engages stakeholders through education and outreach programs which support discrete, customized programs and curricula for all ages: from pre-school,

though high school, college, professional, and post retirement. These programs emphasize awareness about behaviors that cause NPS pollution and the stewardship practices that reduce it. They include information about water resources and focus on the unique conditions and management practices called for in the stakeholder's "home" watershed. The Institute assesses the effectiveness of these programs by measuring changes in knowledge, attitudes and behavior through surveys and by incorporating environmental literacy rubrics that help link knowledge and behavior changes to water quality improvement.

### ***Texas Stream Team***

The Texas Stream Team serves as a valuable resource for educating the public about water quality issues and fostering citizen participation in monitoring and protecting water quality. The Texas Stream Team is administered through a cooperative partnership between Texas State University, the TCEQ, and the EPA. The Texas Stream Team supports NPS and other environmental education and volunteer monitoring activities throughout the state. Texas Stream Team provides assistance to participating partners by promoting and maintaining environmental education activities, such as:

- statewide/regional meetings and workshops
- a centralized volunteer water quality database
- comprehensive Web site
- quarterly newsletters
- a toll free information line
- NPS and environmental education materials
- certified monitoring training protocols and materials

The Texas Stream Team, through its varied outreach activities, encourages individuals to adopt activities and behaviors which contribute to the improvement of water quality and prevention of NPS pollution. The Texas Stream Team trains and certifies students, volunteers, and other partners to collect quality assured data that can contribute to environmental decision making. Volunteers monitor a wide variety of habitats from rivers, creeks, ponds, and lakes to bays, bayous, and estuaries. In addition, Texas Stream Team forms watershed-based partnership networks to help citizens identify and address local water quality issues and concerns. The Texas Stream Team solicits public and private entities to help train, equip, manage, and offer general support to the growing number of volunteer monitors across the state. This program is establishing strong ties between citizens, industries, river authorities, councils of governments, water districts, cities, local, state, and federal agencies, students at all grade levels, and private foundations.

### **Keep Texas Beautiful**

The vision of the Keep Texas Beautiful (KTB) organization was designed to make Texas the most beautiful state in the nation. KTB seeks to achieve this goal through partnerships involving government, business, civic groups, and volunteers to address litter prevention, solid waste management, recycling, composting, beautification, and general community

improvement. KTB programs empower Texans through education to take responsibility for enhancing their community's environment.

Any Texas community can become a Keep Texas Beautiful Affiliate. Affiliates receive a variety of services to improve their effectiveness in mobilizing grassroots volunteers to beautify their communities. KTB has established an annual certification and recognition program for communities with ongoing programs for litter prevention, beautification, community improvement, and the minimization of solid waste.

KTB sponsors and coordinates many of its education and cleanup programs in cooperation with state agencies including the TxDOT and the TCEQ. KTB is currently under contract with the TCEQ to operate the River and Lakes Cleanup Program. Each year, KTB helps sponsor dozens of cleanups across the state in partnership with local governments, concerned citizens, community and nonprofit groups, schools, scout troops, businesses and companies. Volunteers pick up litter and debris along the shores and banks of Texas lakes and rivers. In return, participants receive, free of charge: trash bags, posters, T-shirts, press releases, and volunteer incentives.

KTB has also taken a leadership role on the issue of illegal dumping and litter law reinforcement by offering seminars and conferences, and forming a statewide task force to share information, discuss the issue, and develop solutions.

## **Clean Marina Initiative**

The Clean Marina Initiative is a voluntary, incentive-based program promoted by the NOAA and others that encourages marina operators and recreational boaters to protect coastal water quality by engaging in environmentally sound operating and maintenance procedures. NOAA is jointly responsible for administering the Coastal Nonpoint Control Program with EPA, and plays an important role in protecting coastal waters from polluted runoff. The Coastal Nonpoint Program establishes a consistent set of management measures for all coastal states to use in controlling NPS pollution. Management measures are designed to prevent or reduce runoff from a variety of sources, including marinas. NOAA recognizes that the Clean Marina Initiative can serve a valuable role in protecting coastal waters from NPS pollution and has promoted the program as a way for states to meet many of the marina management measure requirements under the Coastal Nonpoint Program. As a result, the Coastal Nonpoint Program has been responsible for driving the development of most of the state Clean Marina Programs existing today and developing a national interest in the initiative. NOAA continues to support the Clean Marina Initiative through targeted grant funding to states developing Clean Marina Programs.

### ***Clean Texas Marina Program***

The Clean Texas Marina Program is a partnership among the Marina Association of Texas, Texas Sea Grant College Program, TCEQ and TPWD. This program enables marinas to be recognized for their efforts in environmental responsibility. It also lets boaters identify those marinas that promote clean activities and follow best management

practices. Participation is voluntary and shows a marina's commitment to keeping Texas boating areas safe and clean.

The Clean Texas Marina Program recognizes operators of public and private marinas who voluntarily meet high standards that help keep Texas waterways clean. To be certified as a Clean Texas Marina, the operator must submit a pledge form, complete a self-assessment using a checklist, be sure the marina is complying with all applicable laws and regulations, and when ready, schedule an on-site confirmation visit with the Texas Sea Grant College Program.

### ***Clean Texas Boater Program***

As part of the Clean Texas Marina Program, the Clean Texas Boater Program recognizes individual boaters who pledge to help keep Texas waterways clean by working with certified Clean Marinas. The Clean Texas Boater Program is an important part of the Clean Texas Marina Program, which is designed to assist marina, boat yard, and yacht club operators in protecting the resources that provide their livelihood: clean water and fresh air. By adopting pollution prevention measures, boaters receive a Clean Texas Boater sticker to display on their vessels and can take satisfaction in knowing they are doing their part by keeping Texas waterways and shores clean, preserving our waterways for the future, and learning and teaching clean boating habits.

To be certified as a Clean Texas Boater, the boater must read the Clean Boating Tips card, agree to follow the tips by signing the pledge card, mail the pledge card to the Clean Texas Boater Program office, and display the Clean Texas Boater sticker on their vessel.

### **Texas Invasive Species Coordinating Committee**

The Texas Invasive Species Coordinating Committee (TISCC) was established by the 81<sup>st</sup> Texas Legislature in 2009. Statutorily-authorized members of the TISCC include TDA, TPWD, TSSWCB, the Texas AgriLife Extension Service, the TFS, and TWDB. On the request of a state agency that has an interest in controlling invasive species, the aforementioned member agencies by unanimous agreement may add the requesting agency to the TISCC. The TISCC is administratively attached to the TSSWCB whose staff serves as committee coordinator.

The TISCC serves as a catalyst for cooperation between state agencies on invasive species control. The TISCC provides a forum for developing effective and timely interagency strategies and policies for invasive species control. The TISCC facilitates governmental efforts, including efforts of local governments and special districts, to manage and prevent the spread of invasive species. The TISCC makes recommendations to the leadership of state agencies regarding research, technology transfer, and management actions related to invasive species control.

A myriad of invasive plant and animal species, both aquatic and terrestrial, plague the water resources of Texas. Water quality is impaired, water quantity is diminished, and

aquatic ecosystems are affected. For example:

- Rapidly expanding infestations of giant salvinia can overgrow and replace native aquatic plants, creating dense surface cover preventing light and oxygen from entering the water. Additionally, decomposing material from mats of giant salvinia drops to the bottom of lakes and ponds, greatly consuming dissolved oxygen needed by fish and other aquatic life.
- Feral hogs are significant contributors of pollutants to creeks and rivers across the state. As feral hogs congregate around water sources to drink and wallow, this concentration of high numbers in small riparian areas poses a threat to water quality. Fecal matter deposited directly in streams by feral hogs contributes bacteria and nutrients. In addition, extensive rooting activities of groups of feral hogs can cause extreme erosion and soil loss.
- Riparian areas infested by saltcedar impact salinity levels in waterbodies. Water quality concerns arise from saltcedar's ability to effectively transport salt from the soil profile or water table to the surface where it remains until it leaches back into the soil or is transported downstream during high flows. Saltcedar can also intensify water quality problems due to its ability to reduce groundwater supplies and streamflow through evapotranspiration.

The TISCC works to prevent, monitor, and control or eradicate invasive species and to reduce environmental, economic, and human health threats from invasive species. Efforts of the TISCC contribute to the implementation of the National Invasive Species Management Plan developed under the auspices of Executive Order 13112. Work by the TISCC supports the State's water quality goals and contributes to achieving the goals and objectives of this Management Program.

## ***Regional and Local Agencies***

### **Texas Alliance of Groundwater Districts**

The TAGD is the umbrella organization composed of groundwater conservation districts within the state. Its membership is restricted to groundwater conservation districts which have the powers and duties to manage groundwater as defined in Chapter 36 of the Water Code.

The Alliance was formed to further the purposes of groundwater conservation and protection activities. The Alliance provides a means of communication and exchange of information between individual groundwater conservation districts on issues ranging from the day-to-day operation of local groundwater management to statewide groundwater resource policy issues. Members of TAGD are part of a network in which valuable technical and operational experience is available to Alliance members and the interested public. TAGD Members also serve on various local, state, and federal agency committees and subcommittees and maintain contact with members of the private sector and various elected officials.

## **Cities**

Cities in Texas have numerous environmental responsibilities including water and wastewater services, solid waste management, and storm water management. Cities in Texas have many programs to address storm water pollution including educational materials, inspections, and land development guidelines.

## **Counties**

Counties in Texas have numerous environmental responsibilities including OSSF management, solid waste management, and storm water management. OSSF management programs are implemented in accordance with rules established by TCEQ which include site plan approval, construction inspection, and complaint response.

## **River Authorities**

River Authorities are created by the Texas Legislature as water conservation and reclamation districts. River Authorities provide stewardship for the water resources in their basins. Planning and resource development efforts are carefully coordinated within the broader consideration of regional and statewide water needs in order to fulfill responsibilities of developing, conserving and protecting the water resources. Many river authorities are CRP partners.

## **Councils of Government**

Councils of governments are voluntary associations of local governments formed under Texas law. These associations deal with the problems and planning needs that cross the boundaries of individual local governments or that require regional attention. Regional services offered by councils of governments are varied. Services are undertaken in cooperation with member governments, the private sector, and state and federal partners, and include promoting regional municipal solid waste and environmental quality planning. In addition, Texas' regional councils of governments are responsible for regional planning activities that may differ from region to region, but typically include planning for economic growth, water supply and water quality, air quality, transportation, emergency preparedness, and the coordinated delivery of various social services. Many councils of governments establish and host region-wide geographical information systems as well as databases on regional population, economic, and land-use patterns.

## **Soil and Water Conservation Districts**

Soil and Water Conservation Districts are independent political subdivisions of state government, like a county or school district. The first SWCDs in Texas were organized in 1940 in response to the widespread agricultural and ecological devastation of the Dust Bowl of the 1930s. There are currently 216 SWCDs organized across the state. Each SWCD is governed by five directors elected by landowners within the district.

As illustrated in Figure 5.1, SWCDs serve as the State's primary delivery system through which technical assistance and financial incentives for natural resource conservation programs are channeled to agricultural producers and rural landowners. SWCDs work to bring about the widespread understanding of the needs of soil and water conservation. SWCDs work to combat soil and water erosion and enhance water quality and quantity across the state by giving farmers and ranchers the opportunity to solve local conservation challenges. SWCDs instill in landowners and citizens a stewardship ethic and individual responsibility for soil and water conservation.

“The soil conservation district is the [mechanism] through which those who love the land pool their efforts and information in making land more stable and productive and our country more prosperous and a better land in which to live. The fact that landowners themselves have the responsibility for voting in a district, formulating its program, administering its business and entering into cooperative agreements with their fellow landowners, makes soil conservation districts a democracy in action.”

V.C. Marshall, Father of the Texas SWCD Program

Many of the TSSWCB's statewide programs, such as the WQMP Program, Water Supply Enhancement Program, and Flood Control Program, are administratively coordinated through the efforts of local SWCDs. Additionally, SWCDs assist federal agencies in establishing resource conservation priorities for federal Farm Bill and Clean Water Act programs based on locally-specific knowledge of natural resource concerns. SWCDs work with the USDA NRCS, USDA Farm Service Agency, USEPA, Texas AgriLife Extension Service, TFS, and others when necessary to assist landowners and agricultural producers meet natural resource conservation needs. SWCDs are actively involved in promoting outreach and education programs such as, sponsoring pesticide applicator workshops, agricultural producer field days, land and range judging contests for students, scholarships, and securing funds for the construction of outdoor classrooms. SWCDs have organized themselves into a tax-exempt, non-profit organization, the Association of Texas Soil and Water Conservation Districts.

SWCDs in Texas do not have taxing authority; therefore, various federal and state agencies and other local governmental entities provide assistance to SWCDs. As TSSWCB is charged with the responsibility of coordinating the programs and activities of the State's 216 local SWCDs, the assistance programs provided by TSSWCB make up the majority of SWCDs' operating budgets. Additionally, many SWCDs have received CWA Section 319(h) NPS grants from TSSWCB to implement specific objectives in WPPs and TMDLs. The delivery system that SWCDs present for the State is one of the most efficient and effective mechanisms for conducting natural resource conservation programs.

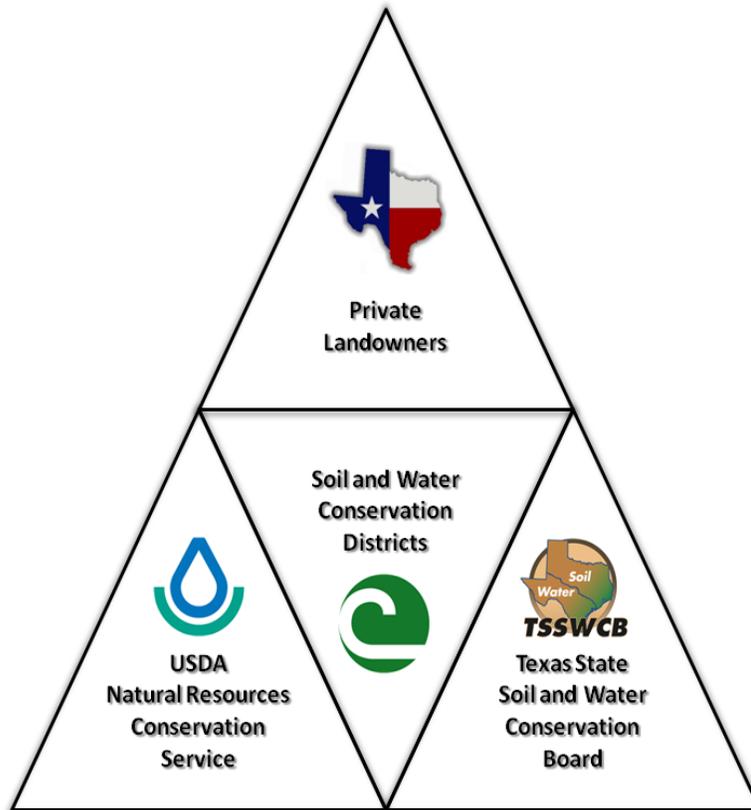


Figure 5.1 Soil and Water Conservation District Assistance

### **Groundwater Conservation Districts**

The legislature has stressed the importance and responsibility of Groundwater Conservation Districts in developing and implementing comprehensive management plans to conserve and protect groundwater resources. Wastewater reuse, desalination, well spacing regulations, brush control, drought contingency with water conservation, and other strategies are featured in the plans. While water quantity is the focus of these plans, water quality may also be addressed, and GCDs are encouraged by their enabling legislation to coordinate groundwater quality assessment and protection activities with the appropriate state regulatory agencies.

### ***Federal Agencies***

#### **United States Environmental Protection Agency**

EPA works to develop and enforce regulations that implement environmental laws enacted by Congress. EPA is responsible for researching and setting national standards

for a variety of environmental programs, and delegates to states and tribes the responsibility for issuing permits and for monitoring and enforcing compliance. While EPA protects the nation's natural resources primarily through regulation, EPA has also developed a wide variety of funding, planning, and education programs that are effective in protecting environmental quality.

## **United States Geological Survey**

The USGS has the principal responsibility within the Federal Government to provide the hydrologic information and understanding needed by others to achieve the best use and management of the Nation's water resources. Through the National Water Quality Assessment Program (NAWQA), USGS scientists collect and interpret data about water chemistry, hydrology, land use, stream habitat, and aquatic life. The NAWQA Program is a primary source for long-term, nationwide information on the quality of streams, groundwater, and aquatic ecosystems. This information supports national, regional, State, and local decision making and policy formation for water-quality management. The goals of NAWQA are to assess the status and trends of national water quality and to understand the factors that affect it.

The USGS also conducts a large amount of monitoring statewide and much of the data are utilized by the TCEQ. The USGS surface water collection network in Texas is primarily established to monitor stream flow continuously at many permanent sites. Field measurements, routine water chemistry, and metals in water are also collected at many of the fixed sites. Sites are chosen to represent a mix of natural and human factors that influence water quality. Chemical variables are then related by the USGS to hydrologic conditions to interpret water-resource conditions and meet water quality management needs. Estimation of point and nonpoint source loadings, stormwater management, and chemical-contaminant controls are some of those needs.

## **National Oceanic and Atmospheric Administration**

The NOAA, is a scientific agency within the United States Department of Commerce focused on the conditions of the oceans and the atmosphere. NOAA warns of dangerous weather, charts seas and skies, guides the use and protection of ocean and coastal resources, and conducts research to improve understanding and stewardship of the environment. Among many other responsibilities, NOAA administers the CZMA of 1972 which provides for management of the nation's coastal resources and balances economic development with environmental conservation.

The CZMA created the National Coastal Zone Management (CZM) Program, a voluntary partnership between NOAA and 34 coastal and Great Lakes states, territories and commonwealths. The partnership works to preserve, protect, develop, and where possible, restore and enhance the nation's coastal zone resources. The National CZM Program takes a comprehensive approach to coastal resource management—balancing

the often competing and occasionally conflicting demands of coastal resource use, economic development, and conservation. Some of the key elements of the National CZM Program include: protecting natural resources; managing development in high hazard areas; giving development priority to coastal-dependent uses; providing public access for recreation; and coordinating state and federal actions.

The Coastal Nonpoint Pollution Control Program was established by Congress in 1990 under Section 6217 of the CZARA and is jointly administered by NOAA and EPA. The Coastal Nonpoint Program represents a comprehensive approach to polluted runoff, recognizing that all land-use activities in coastal watersheds can have impacts on estuaries, beaches, marine resources and the ocean. The program is fundamentally about improved coordination and pollution prevention, seeking to build partnerships and networks that facilitate the implementation of appropriate methods to limit polluted runoff before problems occur.

The Coastal Nonpoint Program builds upon existing state coastal zone management and water quality programs by applying a consistent set of economically achievable management measures to prevent and mitigate polluted runoff. These measures are designed to control runoff from six main sources: forestry, agriculture, urban areas, marinas, hydromodification, and loss of wetlands and riparian areas.

### **Gulf of Mexico Community-Based Restoration Program**

The Gulf of Mexico Community-Based Restoration Program (GCRP) Partnership invites proposals for its citizen-driven habitat restoration projects. The partnership funds on-the-ground activities to restore marine, estuarine, and riparian habitats. This grant program seeks to restore and protect the health and productivity of the Gulf of Mexico in ways consistent with the economic well being of the region. Projects must be within the designated priority area, the Lower Laguna Madre, Texas Coastal Bend and Bays, and Galveston Bay.

The GCRP is a multi-year, regional partnership between the GEMS Program and the NOAA Community-Based Restoration Program. The purpose of this partnership was designed to strengthen the conservation efforts of the GEMS Program by supporting on-the-ground habitat restoration benefitting living marine resources and fostering local stewardship of ecologically significant areas across the Gulf of Mexico.

### **United States Army Corps of Engineers**

The U.S. Army Corps of Engineers is a worldwide organization that provides engineering services, environmental restoration, and construction support for a wide variety of civil and military projects. The Corps' primary civil mission is developing and managing the nation's water resources. The Corps develops projects to reduce flood damage; improves navigation channels and harbors; protects wetlands; and preserves, safeguards, and

enhances the environment.

## **United States Coast Guard**

The U.S. Coast Guard is a military, multi-mission, maritime service and one of the nation's five Armed Services. Its mission is to protect the public, the environment, and U.S. economic interests – in the nation's ports and waterways, along the coast, on international waters, or in any maritime region as required supporting national security. The Coast Guard addresses the wide ranging problems associated with preventing, responding to, and paying for pollution associated with oil spills and leaks. It does so by creating a comprehensive program that deals with prevention, response, liability, and compensation of spills from vessels and facilities in our navigable waters.

## **United States Department of Agriculture**

### **Natural Resources Conservation Service**

The NRCS is a federal agency that works hand-in-hand with the people of Texas to improve and protect their soil, water and other natural resources. For decades, private landowners have voluntarily worked with NRCS specialists to prevent erosion, improve water quality, and promote sustainable agriculture.

NRCS has a unique partnership with soil and water conservation districts. All 217 SWCDs in Texas have working mutual agreements with the USDA to provide grassroots input to USDA through NRCS.

### ***Environmental Quality Incentives Program***

Resources available to address issues related to nonpoint sources from privately owned agricultural land were significantly enhanced by the passage and implementation of the 2002 Federal Farm Bill. The Environmental Quality Incentives Program (EQIP) in the Conservation Title of the 2002 Farm Bill is a voluntary conservation program that promotes agricultural production and environmental quality as compatible goals. Through EQIP, farmers and ranchers may receive financial and technical assistance to install or implement structural and management conservation practices on eligible agricultural land. EQIP is administered by the USDA-NRCS, but the priorities for allocation and distribution of funds are established with input from a State Technical Committee that is composed of representatives from federal and state resource agencies and organizations that are associated with agriculture. The TSSWCB and TCEQ are represented on this committee. In Texas, financial assistance funds will be used to address both the local high priority practices identified by the Local Work Groups that are chaired by soil and water conservation districts and the statewide resource concerns identified by the State Technical Committee. The State Technical Committee and Local Work Groups

recommend the practices eligible for cost share and the cost share rates that will be paid. Eligible persons may select to apply in the county-based program recommended by the Local Work Group or in one of the Statewide Resource Concerns recommended by the State Technical Committee. Landowners and operators will choose the practices and evaluation systems that best fit their needs.

The availability of EQIP, active participation in the State Technical Committee, Local Work Groups, and accommodation of recommendations from the State Technical Committee by the State Conservationist have provided opportunities to focus resources on problem areas that were previously difficult or impossible to address. The voluntary nature of the program has enabled the state technical committee and the USDA-NRCS to establish state level resource concerns. By bringing this program down to the state level they are able to provide a portion of funds as incentive payments to producers that implement structural and management practices to address specific environmental problems. Before, EQIP funding assistance for individual land owners and agricultural producers was unavailable or very difficult to obtain. Through the State Technical Committee, the USDA-NRCS has actively pursued information on areas of the state where changes or adjustments in practices by individual land owners would be needed to contribute to the alleviation of identified environmental problems. This has enhanced the opportunities for regulatory agencies to use a combination of regulatory and voluntary practices to address specific problem areas impacted by nonpoint sources or a combination of point sources and nonpoint sources.

### ***Watershed Program***

The purpose of the Watershed Program, administered by the USDA-NRCS, is to assist State and local agencies, local units of government, and tribal governments (watershed sponsors) to protect and restore watersheds from damage caused by erosion, floodwater, and sediment; to conserve and develop water and land resources; and solve natural resource and related economic problems on a watershed basis. The program provides technical and financial assistance to project sponsors, builds partnerships, and requires local and/or state funding contribution.

Resource concerns addressed by the program include watershed protection; flood prevention; erosion and sediment control; water supply; water quality; opportunities for water conservation; wetland and water storage capacity; agricultural drought problems; rural development; municipal and industrial water needs; upstream flood damages; water needs for fish, wildlife, and forest-based industries; fish and wildlife habitat enhancement; wetland creation and restoration; and public recreation in watersheds of 250,000 or fewer acres.

Plans or surveys including watershed plans, river basin surveys and studies, flood hazard analyses, and flood plain management assistance are developed to identify solutions that use conservation practice and nonstructural measures to solve resource problems. If approved, technical and financial assistance is provided for installation of improvement measures specified in the plans.

### ***Conservation Technical Assistance Program***

The Conservation Technical Assistance program, administered by the USDA-NRCS, provides voluntary conservation technical assistance to land-users, communities, units of state and local government, and other Federal agencies in planning and implementing conservation practices that address natural resource issues. The program encourages and assists citizens to voluntarily conserve, improve, and sustain natural resources.

### ***NRCS-Soil Survey Program***

The National Cooperative Soil Survey Program (NCSS) is a partnership led by NRCS of Federal land management agencies, state agricultural experiment stations and state and local units of government that provide soil survey information necessary for understanding, managing, conserving and sustaining the nation's limited soil resources.

Soil surveys provide an orderly, on-the-ground, scientific inventory of soil resources that includes maps showing the locations and extent of soils, data about the physical and chemical properties of those soils, and information derived from that data about potentialities and problems of use on each kind of soil in sufficient detail to meet all reasonable needs for farmers, agricultural technicians, community planners, engineers, and scientists in planning and transferring the findings of research and experience to specific land areas. Soil surveys provide the basic information needed to manage soil sustainably. They also provide information needed to protect water quality, wetlands, and wildlife habitat. Soil surveys are the basis for predicting the behavior of a soil under alternative uses, its potential erosion hazard, potential for ground water contamination, suitability, and productivity for cultivated crops, trees, and grasses. Soil surveys are important to planners, engineers, zoning commissions, tax commissioners, homeowners, developers, as well as agricultural producers. Soil surveys also provide a basis to help predict the effect of global climate change on worldwide agricultural production and other land-dependent processes.

### ***Farm Service Agency***

The principal mission of the Farm Service Agency (FSA) includes stabilizing farm income, helping farmers conserve land and water resources, providing credit to new or disadvantaged farmers and ranchers, and helping farm operations recover from the effects of disaster. Many of the FSA operated programs are funded through the Commodity Credit Corporation, a government owned and operated corporation established in 1933.

### ***Conservation Reserve Program***

The principal mission of the FSA is designed to stabilize farm income, assist farmers with conservation of land and water resources, provide credit to new or disadvantaged farmers and ranchers, and help farm operations recover from the effects of disaster. Many

of the FSA operated programs are funded through the Commodity Credit Corporation, a government owned and operated corporation established to stabilize, support, and protect farm income and prices. The Conservation Reserve Program is a voluntary program administered by the FSA that offers annual rental payments, incentive payments, annual maintenance payments for certain activities, and cost-share assistance to establish approved cover on eligible cropland. The program encourages farmers to plant long-term resource-conserving cover to improve soil, water, and wildlife resources. The Commodity Credit Corporation makes available cost-share assistance in an amount equal to not more than 50 percent of the participant's costs in establishing approved practices. Contract duration is between 10 and 15 years. The NRCS, Cooperative State Research and Education Extension Service, state forestry agencies, and local soil and water conservation districts provide technical support for this program.

### **Agricultural Research Service**

The Agricultural Research Service (ARS) is the principal in-house research agency of the USDA. ARS conducts research to develop and transfer solutions to agricultural problems of high national priority. Two of the twenty-two ARS National Programs, Water Quality and Management and Soil Resource Management, are strongly committed to applied NPS pollution research as part of their mission to increase understanding and develop solutions to protect the Nation's soil and water resources. In Texas, ARS is conducting ongoing research on NPS related issues such as: land application of municipal and agricultural wastes; improved management of soil, water, nutrients, and chemicals in agricultural production systems; and enhanced simulation tools for water quality, hydrology, and crop growth. ARS research, conducted by laboratories throughout the state, is often carried out in cooperation with universities, state research and extension centers, and private organizations.

### **US Forest Service**

Congress established the Forest Service in 1905 to provide quality water and timber for the Nation's benefit. Main activities include (1) protection and management of natural resources on National Forest System lands, (2) research on all aspects of forestry, rangeland management, and forest resource utilization (3) community assistance and cooperation with State and local governments, forest industries, and private landowners to help protect and manage Non-Federal forest and associated range and watershed lands to improve conditions in rural areas. The Forest Service is also the largest forestry research organization in the world, and provides technical and financial assistance to state and private forestry agencies.

### **International Boundary and Water Commission, U.S. Section**

The International Boundary and Water Commission encourages and coordinates the establishment of cooperative relationships with federal, state, and local agencies, both in the U.S. and in Mexico, in carrying out activities along the border. The U.S. and the IBWC may undertake cooperative projects to implement existing treaties and other agreements between the two Governments. Projects may originate with the emergence of an environmental problem requiring the agreement and cooperation of the two Governments for a solution. Because of the international nature of the Rio Grande, the State of Texas has contracted with the U.S. Section of the IBWC to implement the Clean Rivers Program, including the Friends of the Rio Grande initiative, in its 1,254-mile international boundary section.

### **U.S. Fish and Wildlife Service**

The United States Fish and Wildlife Service is a federal government agency within the United States Department of the Interior dedicated to the management of fish, wildlife, and habitats. The mission of the agency reads as "working with others to conserve, protect, and enhance fish, wildlife, plants and their habitats for the continuing benefit of the American people." The mission of the agency is to work with others to conserve, protect, and enhance fish, wildlife and plants and their habitats for the continuing benefit of the American people. The agency assists in the development and application of an environmental stewardship ethic, based on ecological principles, scientific knowledge of fish and wildlife, and a sense of moral responsibility. The agency guides the conservation, development, and management of the Nation's fish and wildlife resources and administers a national program to provide the public opportunities to understand, appreciate, and wisely use fish and wildlife resources. The USFWS is responsible for implementing the Endangered Species Act.

## Chapter 6 Best Management Practices

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NPS management programs in Texas make use of a wide variety of BMPs. This section provides an overview of the primary BMPs in use or identified for use in Texas. This is not a complete listing of all acceptable BMPs for NPS pollution control programs and projects in Texas. Whether or not projects receive funding under CWA Section 319(h), the use and demonstration of innovative practices not listed here are acceptable and valuable, particularly where their effectiveness can be evaluated and monitored.

### ***Definition of Best Management Practices***

NPS BMPs are activities, practices, and procedures undertaken to prevent or reduce water pollution. They are sometimes categorized as: preventative measures which are action or techniques to eliminate or reduce concentrations or pollutants from the runoff. Programs that implement these BMPs are addressed in Chapter 5.

There are many NPS BMPs in use in Texas. A separate document, the BMP Finder [www.tceq.state.tx.us/compliance/monitoring/stakeholders/nps-stakeholders.html](http://www.tceq.state.tx.us/compliance/monitoring/stakeholders/nps-stakeholders.html) provides a more comprehensive description and discussion of important Texas NPS BMPs and guidance on their use. The BMP Finder is extensively cross-referenced to help in identifying and comparing BMPs which are closely related and to sort out the many different names and variations in BMPs which are currently in use. The “best” BMP to use depends on the particular needs or purposes to be addressed and the specific site characteristics.

The TSSWCB has determined that the implementation of a whole-farm water quality management plan based on the USDA-NRCS FOTG, including all practices required to minimally meet the resource quality criteria for water quality at the resource management system level, represents the best available technology for preventing and abating agricultural and silvicultural NPS pollution in order to comply with the Texas surface water quality standards (31 TAC Section 523.3(g)(2)). This means that the specific BMPs included in the USDA-NRCS FOTG are incorporated by reference as part of this *Texas NPS Management Program*.

Since most BMPs address specific management needs and site characteristics, it is helpful to identify and classify BMPs according to where they are most effective. The next section categorizes BMPs according to their use in managing the various parts of the NPS pollution pathway. The final section addresses which BMPs best address different activities and disturbances which are sources of NPS pollution.

### ***Categories of Nonpoint Source Pollution Management***

The management of NPS pollution involves a strategic combination of practices designed to prevent and intercept the entry of NPS pollutants into waters along the entire pathway. Most BMPs address one specific stage of this pathway, although they may be applied in

different situations and to different sources.

- Preventive practices: conceptual management or design practices which eliminate or reduce pollutants at the sources
- Cleanup practices: recapturing pollutants that have spilled onto or contaminated a location
- Runoff control practices: reducing the volume, velocity, and/or erosive force of stormwater runoff flow (Low Impact Development)
- Erosion control practices: protecting material at the soil surface from entering stormwater runoff
- Sediment control practices: preventing materials already suspended in water from leaving a site
- Channel protection practices: preventing erosion of channels, stream banks, and streambeds
- Habitat restoration practices: restoring natural communities that minimize erosion and remove water pollutants, especially along a waterway and its riparian zone
- In-stream remediation practices: removing NPS pollutants or restoring water quality characteristics in a waterway
- Other BMPs, such as public education, for example, may address two or more of these stages in the water pathway simultaneously.

For optimum effectiveness, NPS programs should attempt to coordinate BMPs with other governmental agencies, private sector interests, and stakeholder groups at the State and watershed level. BMPs can either complement each other – erosion control on a site typically increases the effectiveness and reduces the size and maintenance requirements of the site’s sediment controls – or undermine each other – armoring a straight stretch of channel or stream banks may increase flow velocity and channel erosion downstream. In general, controlling NPS pollutants through prevention where possible is most cost effective. Control of these pollutants generally becomes more difficult and expensive the farther they travel down the stormwater pathway.

Table 6.1 presents selected Texas BMPs in each of these categories along the stormwater pathway.

Table 6.1 Best Management Practices by Category

<b>Management Category and Description</b>	<b>Typical BMP Examples</b>
<p><b>Preventive BMPs</b> Preventive BMPs, sometimes called source controls, are management techniques or designs that prevent or reduce the exposure of substances to precipitation, stormwater, or surface waters. All policies and practices that prevent the release of materials to the open air, soil, or water are preventive BMPs. Such practices and safeguards comprise a large part of the rules, guidelines, and permit requirements for facility management and for the storage, transport, processing, and disposal of wastes and hazardous materials administered by TCEQ and other regulatory agencies.</p>	<p>Planning, policy, and regulatory activities Using alternate, less polluting materials Housekeeping to contain and cover materials and wastes, or keep them indoors Minimize the extent and duration of land disturbance activities Well plugging Recycling and composting, including rainwater harvesting Household Hazardous Waste and similar collections</p>
<p><b>Cleanup BMPs</b> Cleanup BMPs remove or remediate NPS pollutants which have contaminated a specific area. In most cases of significant contamination, the selection and implementation of these BMPs is governed specifically under agency rules. Other cleanup BMPs, such as cleanup of litter or illegally disposed materials, are more discretionary.</p>	<p>Spill response Contaminated site cleanup Trash-litter cleanup Increased-efficiency street sweeping</p>
<p><b>Run-on and Runoff Control/ LID BMPs</b> Runoff and Run-on control BMPs reduce the volume, velocity, and erosive force of stormwater through diversion, infiltration or absorption of stormwater into the surface or through physical impediments which slow the flow of stormwater.</p>	<p>Level spreaders, Permeable Pavement Bio-Retention and Bio-swales Rainwater Harvesting/Detention/Irrigation</p>
<p><b>Erosion Control BMPs</b> Erosion control BMPs maintain the integrity of the land surface to prevent material at the surface from entering stormwater or surface water.</p>	<p>Mulches and blankets Vegetation preservation and establishment Riprap on temporary traffic areas</p>
<p><b>Sediment Control BMPs</b> For material that escapes erosion control BMPs and enters stormwater runoff, the next line of defense is sediment control. Sediment control BMPs detain runoff before it leaves a site to filter out and/or precipitate suspended particles, including soluble pollutants which may be attached to solid particles.</p>	<p>Inlet protection Extended detention basins Vegetated filter strips Sediment trap/stone outlet Filter berms and silt fences Sand filter systems Constructed or restored wetlands</p>

<b>Management Category and Description</b>	<b>Typical BMP Examples</b>
<p><b>Channel, Stream Bank, and Streambed Protection BMPs</b></p> <p>These BMPs protect the integrity of stream beds and stream banks to prevent erosion and loss. Stream banks can be protected or restored either by increasing resistance of the bank to erosion or by decreasing the energy of the water at the point of contact with the bank, for example by deflecting or interrupting flows</p>	<p>Prevention of disturbance by exclusion of livestock, off-road vehicles, etc.</p> <p>Channel shaping to reduce velocity and erosive force</p> <p>Gabions or riprap lining of channels</p> <p>Reinforcing or armoring exposed surfaces</p> <p>Stream bank vegetation</p>
<p><b>Habitat Restoration BMPs</b></p> <p>These are a special subset of biological erosion control and stream protection BMPs. They establish or protect the natural communities which most effectively protect waterways and riparian areas from erosion.</p>	<p>Reestablish hydrology of wetlands and riparian areas</p> <p>Restoration of wetland native plant communities</p>
<p><b>In-Stream and Lake Remediation BMPs</b></p> <p>Once NPS pollutants have affected a water body, another set of BMPs may reduce or reverse these effects.</p>	<p>Mechanical aeration to restore dissolved oxygen</p> <p>Chemical treatments – e.g. pH adjustment</p>
<p><b>Other BMPs</b></p>	<p>Public education</p>

### ***Categories of Nonpoint Sources and Associated Pollutants***

Best Management Practices can be classified not only by management category but also by the primary nonpoint sources of pollution and the types of pollutant loadings and other impacts that each of these sources tends to cause. Many BMPs are used to address a broad range of NPS sources, particularly the erosion and sediment control BMPs.

#### **Major Sources**

- Agriculture
- Silviculture
- Urban stormwater
- Construction (including road construction)

#### **Special Sources**

- Atmospheric deposition
- Boats and marinas
- Septic and other on-site wastewater systems
- Mining and petroleum production
- Industrial sites
- Roads
- Spill containment and contaminant remediation
- Hydromodification and stream bank protection
- Habitat degradation

- Wildlife
- In-stream remediation
- Underground storage tanks

Table 6.2 Best Management Practices by Source

<b>Sources and Activities</b>	<b>Pollutants and Other Impacts</b>	<b>BMP Examples</b>
<p><b>Agriculture</b> Tilling, cultivation, harvesting, and other soil surface exposure and disturbances; chemical applications</p>	<p>Sediment from exposed soil; nutrients from fertilizers; chemicals from pesticides, streamflow and temperature increases caused by vegetation removal</p>	<p>Animal Mortality Facility, Alley Cropping, Brush Management, Closure of Waste, Impoundments, Composting Facility, Conservation Crop Rotation, Constructed Wetland, Contour Buffer Strips, Cover Crop, Cross Wind Stripcropping, Diversion Dam, Dike, Filter Strip, Firebreak, Grade Stabilization Structure, Grassed Waterway, Irrigation Land Leveling, Manure Transfer, Nutrient Management, Pest Management, Pond Sealing or Lining - Bentonite Treatment, Prescribed Grazing, Residue Management - No Till/strip till, Riparian Forest Buffer, Sediment Basin, Surface Roughening, Terrace, Use Exclusion, Waste Utilization, Water and Sediment Control Basin, Well Decommissioning</p>
<p><b>Silviculture/Forestry</b> Road construction and use, timber harvesting, mechanical equipment operation, prescribed burning, site preparation, fertilizer and pesticide application</p>	<p>Sediment; nutrients from forest fertilizer application; chemicals from pesticide application; temperature changes resulting from riparian vegetation removal and sediment additions; and streamflow increases caused by vegetation removal.</p>	<p>Broad-Based Dips; Cross-Road Drainage Culverts; Haul Roads; Log Sets, Field Chipping Sets and Portable Mill Locations; Revegetation of Disturbed Areas; Rolling Dips; Skid Trails; Stream Crossings; Streamside Management Zones (SMZ); Salvage &amp; Sanitation in SMZs; Water Bars; Wing Ditch</p>

<b>Sources and Activities</b>	<b>Pollutants and Other Impacts</b>	<b>BMP Examples</b>
<p><b>Urban and Industrial/Post-Construction</b>  Industrial, commercial, and residential activities; lawn and landscape management; pets and wildlife; pavement and other impervious covering of the soil; vehicular traffic; production and use of synthetic chemicals; improper disposal of wastes</p>	<p>Sediment from disturbed land; accelerated runoff from impervious surfaces; nutrients and pesticides from lawn and landscape management; pathogens and nutrients from pet and wildlife waste; oil and grease; petroleum hydrocarbons</p>	<p>Clean-Up; Composting; Animal Waste Collection; Curb Elimination; Debris Removal; Exposure Reduction; Landscaping And Lawn Maintenance Controls; Minimization Of Pollutants, Parking Lot/Street Cleaning Operations, Road Salt Controls, Streambank Stabilization, Bio-Retention &amp; Bio-Swales, Buffers, Easements, Solid Waste Collection Facilities, Extended Detention Basin, Infiltration Trench, Oil and Grease Trap Device, Porous Pavement, Sand Filter, Rain Garden, Rainwater Harvesting/Reuse, Vegetative Practices, Filter Strip, Grassed Swale, Wetland, Wet Retention Pond</p>

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Sources and Activities	Pollutants and Other Impacts	BMP Examples
<p><b>Construction</b> Removal of the soil's protective cover; unpaved traffic surfaces; earthmoving; open stockpiling of erodible materials;</p>	<p>Sediment from bare soil and stockpiles; nutrients from temporary and permanent vegetation establishment; streamflow increases caused by vegetation removal and impervious ground coverings; waste chemicals and debris from painting and other construction wastes;</p>	<p><u>Minimize extent &amp; duration of disturbance</u> <u>surface stabilization:</u> Mulching, Preserving Natural Vegetation, Recontouring, Permanent Seeding, Riprap, Sodding, Surface Roughening, Temporary Gravel Construction Access, Temporary Seeding, Topsoiling, Erosion Control Compost, Erosion Control Blanket, Runoff Diversion</p> <p><u>Runoff conveyance measures:</u> Grass-Lined Channel or Swale, Hardened Channel, Interceptor Swale, Temporary Slope Drain, Paved Flume, Runoff Diversion Dike</p> <p><u>Outlet protection:</u> Level Spreader, Outlet Stabilization Structure</p> <p><u>Sediment traps and barriers:</u> Block and Gravel Drop Inlet Protection, Excavated Drop Inlet Protection, Fabric Storm Drain Inlet Protection, Sediment Basin, Rock Dam, Sediment Fence/Straw Bale Barrier, Sediment Trap, Sand Filter System, Sod Drop Inlet Protection, Vegetated Filter Strip, Filter Berm (rock, sandbag, compost, mulch), Filter Sock (compost or mulch), Brush Barrier, Wetlands, Wet Basin, Extended Detention Basin</p> <p><u>Stream protection:</u> Streambank Stabilization, Streambed Stabilization, Temporary Stream Crossing</p>

<b>Sources and Activities</b>	<b>Pollutants and Other Impacts</b>	<b>BMP Examples</b>
<p><b>Atmospheric deposition</b> Metals from volcanic activity, forest fires, windblown dust, sea spray, the smelting of ores, and stack and fugitive dust emissions (dust that escapes emission controls). Nitrogen from microbial decomposition, combustion of fossil fuels, fertilizer and explosives factories, and volatilization of applied ammonia-based fertilizers</p>	<p>Windblown pollutants of greatest concern include metals, such as mercury, and nitrogen.</p>	<p>Pollution prevention and emissions control measures to reduce the exposure and release of pollutants to the air; also, erosion and sediment control BMPs reduce the entry of soil-bound pollutants, including those from atmospheric deposition, into stormwater.</p>
<p><b>Boats and marinas</b> Discharge of sewage, fish cleanings, and food waste from recreational boats; bilge from boat ballast; paints, pesticide, and wood preservatives; chemicals used to deter metal corrosion; biocidal antifouling agents; boat and marina construction; boat hull bottom painting and scrapings; boat operation and dredging activities; refueling activities and bilge or fuel discharges</p>	<p>BOD (biological oxygen demand) and SOD (sediment oxygen demand); nutrients; pathogens; metals; arsenic from paint pigment, pesticide, and wood preservatives; zinc from anodes used to deter metal corrosion; copper and tin; copper and other metals. Both copper and tin (as butyltin) have been found at toxic concentrations in marina waters nationwide, deriving from boat hull bottom paints and scrapings; turbidity; petroleum hydrocarbons; oil and grease</p>	<p>No-Wake Zones, Protected Shallow Water Habitats, Proper Storage and Handling of Materials, No-Discharge Zones, Pumpout Facilities (Fixed-Point, Portable, and Dedicated Slipside Systems), Boat Repair and Maintenance Restrictions, Solid Waste Collection Facilities, Fish Cleaning Facilities/Controls</p>
<p><b>Septic and other on-site wastewater systems</b> Discharges, seepage, or other releases from malfunctioning or improperly installed on-site wastewater treatment systems</p>	<p>Nitrogen, phosphorus, organic matter, toxic chemicals, and bacterial and viral pathogens</p>	<p>Chemical Additive Restrictions, Elimination of Garbage Disposals, Inspection and Maintenance, Phosphorus Detergent Restrictions, Denitrification Systems, Floating Aquatic Plant (Aquaculture) Systems, Upgrade or Replacement of Failing Systems, Alternating Bed System, Mound (Fill) System, Pressure Distribution (Low Pressure Pipe) System, Point-of-Sale Inspections, Inspection and Permitting of Installed Systems, Local Ordinances</p>
<p><b>Mining and petroleum production</b></p>	<p>Salt, sediment, petroleum hydrocarbons</p>	<p>Well and Testhole Inspection; Plugging Wells and Testholes</p>

<b>Sources and Activities</b>	<b>Pollutants and Other Impacts</b>	<b>BMP Examples</b>
<p><b>Spill containment and contaminant remediation</b> Spills, leaks, or other releases of chemicals and other pollutants</p>	<p>Petroleum hydrocarbons and other toxic chemicals</p>	<p>HHW and Empty Pesticide Container Collection, Storm Drain Stenciling, Spill Cleanup, Slurry Walls, Grouting, Geomembranes, Hydrodynamic Control, Surface Seals, Surface Drainage, Excavation, Soil Venting, In-Situ Treatment of Contaminants</p>
<p><b>Stream bed and stream bank protection</b> Increased stream flow and erosive force can damage and erode stream channels</p>	<p>Sediment, organic matter, nutrients</p>	<p>No-Wake Zones, Livestock Exclusion, Stream Bank Setbacks, Blankets and Mattresses, Branch Packs, Composite Revetment, Gabions, Live Fascines (Wattling Bundles), Live Staking, Tree Revetment, Vegetative Cover, Live Cribwall, Check Dam, Deflectors, Grade Stabilization Structure, Low-Head Dam (Weir)</p>
<p><b>Underground storage tanks</b> Spills, leaks, and other releases</p>	<p>Petroleum hydrocarbons and related chemicals</p>	<p>Slurry Walls, Grouting, Geomembranes, Surface Seals, Surface Drainage, Hydrodynamic Control, Pumping, Interceptor Systems, Soil Venting, Excavation, Biological Degradation, Chemical Degradation, Inspection</p>

## **Appendix A Certification of Authority**

TCEQ – General Counsel’s Certification letter

TSSWCB – Office of the Attorney General’s Certification letter

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## Appendix B CWA Section 319

[Section 319 added by PL 100-4]

(a) State Assessment Reports. --

(1) Contents. -- The Governor of each State shall, after notice and opportunity for public comment, prepare and submit to the Administrator for approval, a report which:

(A) identifies those navigable waters within the State which, without additional action to control nonpoint sources of pollution, cannot reasonably be expected to attain or maintain applicable water quality standards or the goals and requirements of this Act;

(B) identifies those categories and subcategories of nonpoint source or, where appropriate, particular nonpoint sources which add significant pollution to each portion of the navigable waters identified under subparagraph (A) in amounts which contribute to such portion not meeting such water quality standards or such goals and requirements;

(C) describes the process, including intergovernmental coordination and public participation, for identifying best management practices and measures to control each category and subcategory of nonpoint sources and, where appropriate, particular nonpoint sources identified under subparagraph (B) and to reduce, to the maximum extent practicable, the level of pollution resulting from such category, subcategory, or source; and

(D) identifies and describes State and local programs for controlling pollution added from nonpoint sources to, and improving the quality of, each such portion of the navigable waters, including but not limited to those programs which are receiving Federal assistance under subsections (h) and (I).

(2) Information Used in Preparation. -- In developing the report required by this section, the State (A) may rely upon information developed pursuant to 208, Section 303(e), Section 304(F), Section 305(B), AND Section 314, and other information as appropriate, and (B) may utilize appropriate elements of the waste treatment management plans developed pursuant to Section 208(b) AND Section 303, to the extent such elements are consistent with and fulfill the requirements of this section.

(b) State Management Programs. --

(1) In General. -- The Governor of each State, for that State or in combination with adjacent States, shall, after notice and opportunity for public comment, prepare and submit to the Administrator for approval a management program which such State proposes to implement in the first four fiscal years beginning after the date of submission of such management program for controlling pollution added from nonpoint sources to the navigable waters within the State and improving the quality of such waters.

(2) Specific Contents. -- Each management program proposed for implementation under this subsection shall include each of the following:

(A) An identification of the best management practices and measures which will be undertaken to reduce pollutant loadings resulting from each category, subcategory, or particular nonpoint source designated under paragraph (1)(B), taking into account the impact of the practice on ground water quality.

(B) An identification of programs (including, as appropriate, nonregulatory or regulatory programs for enforcement, technical assistance, financial assistance, education, training, technology transfer, and demonstration projects) to achieve implementation of the best management practices by the categories, subcategories, and particular nonpoint source designated under subparagraph (A).

(C) A schedule containing annual milestones for (i) utilization of the program implementation methods identified in subparagraph (B), and (ii) implementation of the best management practices identified in subparagraph (A) by the categories, subcategories, or particular nonpoint sources designated under paragraph (1)(B). Such schedule shall provide for utilization of the best management practices at the earliest practicable date.

(D) A certification of the attorney general of the State or States (or the chief attorney of any State water pollution control agency which has independent legal counsel) that the laws of the State or States, as the case may be, provide adequate authority to implement such management program or, if there is not such adequate authority, a list of such additional authorities as will be necessary to implement such management program. A schedule and commitment by the State or States to seek such additional authorities as expeditiously as practicable.

(E) Sources of Federal and other assistance and funding (other than assistance provided under subsections (h) and (I)) which will be available in each of such fiscal years for supporting implementation of such

practices and measures and the purposes for which such assistance will be used in each of such fiscal years.

(F) An identification of Federal financial assistance programs and Federal development projects for which the State will review individual assistance applications or development projects for their effect on water quality pursuant to the procedures set forth in Executive Order 12372 as in effect on September 17, 1983, to determine whether such assistance applications or development projects would be consistent with the program prepared under this subsection; for the purposes of this subparagraph, identification shall not be limited to the assistance programs or development projects subject to Executive Order 12372 but may include any programs listed in the most recent Catalog of Federal Domestic Assistance which may have an effect on the purposes and objectives of the State's nonpoint source pollution management program.

(3) Utilization of Local and Private Experts. -- In development developing and implementing a management program under this subsection, a State shall, to the maximum extent practicable, involve local public and private agencies and organizations which have expertise in control of nonpoint sources of pollution.

(4) Development on Watershed Basis. -- A State shall, to the maximum extent practicable, develop and implement a management program under this subsection on a watershed-by-watershed basis within such State.

(c) Administrative Provisions. --

(1) Cooperation Requirement. -- Any report required by subsection (a) and any management program and report required by subsection (b) shall be developed in cooperation with local, substate regional, and interstate entities which are actively planning for the implementation of nonpoint source pollution controls and have either been certified by the Administrator in accordance with Section 208, have worked jointly with the State on water quality management planning under Section 205(j), or have been designated by the State legislative body or Governor as water quality management planning agencies for their geographic areas.

(2) Time Period for Submission of Reports and Management Programs. -- Each report and management program shall be submitted to the Administrator during the 18-month period beginning on the date of the enactment of this section.

(d) Approval or Disapproval of Reports and Management Programs. --

(1) Deadline. -- Subject to paragraph (2), not later than 180 days after the date of submission to the Administrator of any report or management program under this section (other than subsections (h), (I), and (k)), the Administrator shall either approve or disapprove such report or management program, as the case may be.

The Administrator may approve a portion of a management program under this subsection. If the Administrator does not disapprove a report, management program, or portion of a management program in such 180-day period, such report, management program, or portion shall be deemed approved for purposes of this section.

(2) Procedure for Disapproval. -- If, after notice and opportunity for public comment and consultation with appropriate Federal and State agencies and other interested persons, the Administrator determines that --

(A) the proposed management program or any portion thereof does not meet the requirements of subsection (b)(2) of this section or is not likely to satisfy, in whole or in part, the goals and requirements of the Act;

(B) adequate authority does not exist, or adequate resources are not available, to implement such program or portion;

(C) the schedule for implementing such program or portion is not sufficiently expeditious; or

(D) the practices and measures proposed in such program or portion are not adequate to reduce the level of pollution in navigable waters in the State resulting from nonpoint sources and to improve the quality of navigable waters in the State; the Administrator shall within 6 months of receipt of the proposed program notify the State of any revisions or modifications necessary to obtain approval. The State shall thereupon have an additional 3 months to submit its revised management program and the Administrator shall approve or disapprove such revised program within three months of receipt.

(3) Failure of State to Submit Report. -- If a Governor of State does not submit the report required by subsection (a) within the period specified by subsection (c)(2), the Administrator shall, within 30 months after the date of the enactment of this section, prepare a report for such State which makes the identifications required by paragraphs (1)(A) and (1)(B) of subsection (a). Upon completion of the requirement of the preceding sentence and after notice and opportunity for comment, the Administrator shall report to Congress on his actions pursuant to this section.

(e) Local Management Programs; Technical Assistance. -- If a State fails to submit a management program under subsection (b) or the Administrator does not approve such a management program, a local public agency or organization which has expertise in, and authority to, control water pollution, resulting from nonpoint sources in any area of such State which the Administrator determines is of sufficient geographic size may, with approval of such State, request the Administrator to provide, and the Administrator shall provide, technical assistance to such agency or organization in developing for such area a

management program which is described in subsection (b) and can be approved pursuant to subsection (d). After development of such management program, such agency or organization shall submit such management program to the Administrator for approval. If the Administrator approves such management program, such agency or organization shall be eligible to receive financial assistance under subsection (h) for implementation of such management program as if such agency or organization were a State for which a report submitted under subsection (a) and a management program submitted under subsection (b) were approved under this section. Such financial assistance shall be subject to the same terms and conditions as assistance provided to a State under subsection (h).

(f) Technical Assistance for States. -- Upon request of a State, the Administrator may provide technical assistance to such State in developing a management program approved under subsection (b) for those portions of the navigable waters requested by such State.

(g) Interstate Management Conference. --

(1) Convening of Conference; Notification; Purpose. -- If any portion of the navigable waters in any State which is implementing a management program approved under this section is not meeting applicable water quality standards or the goals and requirements of the Act as a result, in whole or in part, of pollution from nonpoint sources in another State, such State may petition the Administrator to convene, and the Administrator shall convene, a management conference of all States which contribute significant pollution resulting from nonpoint sources to such portion. If, on the basis of information available, the Administrator determines that a State is not meeting applicable water quality standards or the goals and requirements of this Act as a result, in whole or in part, of significant pollution from nonpoint sources in another State, the administrator shall notify such State. The Administrator may convene a management conference under this paragraph not later than 180 days after giving such notification, whether or not the State which is not meeting such standards requests such conference. The purpose of such conference shall be to develop an agreement among such States to reduce the level of pollution in such portion resulting from nonpoint sources and to improve the water quality of such portion. Nothing in such agreement shall supersede or abrogate rights to quantities of water which have been established by interstate water compacts, Supreme Court decrees, or State water laws. This subsection shall not apply to any pollution which is subject to the Colorado River Basin Salinity control Act. The requirement that the Administrator convene a management conference shall not be subject to the provisions of Section 505 of this Act.

(2) State Management Program Requirement. -- To the extent that the States reach agreement through such conference, the management programs of the States which are parties to such agreements and which contribute significant pollution to the navigable water or portions thereof not meeting applicable water quality standards or goals and requirements of the Act will be revised to reflect such agreement. Such a management program shall be consistent with Federal and

State law.

(h) Grant Program. --

(1) Grants for Implementation of Management Programs. -- Upon application of a State for which a report submitted under subsection (a) and a management program submitted under subsection (b) is approved under this section, the Administrator shall make grants, subject to such terms and conditions as the Administrator considers appropriate, under this subsection to such State for the purpose of assisting the State in implementing such management program. Funds reserved pursuant to Section 205(j)(5) of this Act may be used to develop and implement such management program.

(2) Applications. -- An application for a grant under this subsection in any fiscal year shall be in such form and shall contain such other information as the Administrator may require, including an identification and description of the best management practices and measures which the State proposes to assist, encourage, or require in such year with the Federal assistance to be provided under the grant.

(3) Federal Share. -- The Federal share of the cost of each management program implemented with Federal assistance under this subsection in any fiscal year shall not exceed 60 percent of the cost incurred by the State in implementing such management program and shall be made on condition that the non-Federal share is provided from non-Federal sources.

(4) Limitation on Grant Amounts. -- Notwithstanding any other provision of this subsection, not more than 15 percent of the amount appropriated to carry out this subsection may be used to make grants to any one State, including any grants to any local public agency or organization with authority to control pollution from nonpoint sources in any area of such State.

(5) Priority for Effective Mechanisms. -- For each fiscal year beginning after September 30, 1987, the Administrator may give priority in making grants under this subsection, and shall give consideration in determining the Federal share of any such grant, to States which have implemented or are proposing to implement management programs which will --

(A) control particularly difficult or serious nonpoint source pollution problems, including, but not limited to, problems resulting from mining activities;

(B) implement innovative methods or practices for controlling nonpoint sources of pollution, including regulatory programs where the Administrator deems appropriate;

(C) control interstate nonpoint source pollution problems; or

(D) carry out ground water quality protection activities which the Administrator determines are part of a comprehensive nonpoint source pollution control program, including research, planning, ground water assessments, demonstration programs, enforcement, technical assistance, education, and training to protect ground water quality from nonpoint sources of pollution.

(6) Availability for Obligation. -- The funds granted to each State pursuant to this subsection in a fiscal year shall remain available for obligation by such State for the fiscal year for which appropriated. The amount of any such funds not obligated by the end of such fiscal year shall be available to the Administrator for granting to other States under this subsection in the next fiscal year.

(7) Limitation on Use of Funds. -- States may use funds from grants made pursuant to this section for financial assistance to persons only to the extent that such assistance is related to the costs of demonstration projects.

(8) Satisfactory Progress. -- No grant may be made under this subsection in any fiscal year to a State which in the preceding fiscal year received a grant under this subsection unless the Administrator determines that such State made satisfactory progress in such preceding fiscal year in meeting the schedule specified by such State under subsection (b)(2).

(9) Maintenance of Effort. -- No grant may be made to a State under this subsection in any fiscal year unless such State enters into such agreements with the Administrator as the Administrator may require to ensure that such State will maintain its aggregate expenditures from all other sources for programs for controlling pollution added to the navigable waters in such State from nonpoint sources and improving the quality of such waters at or above the average level of such expenditures in its two fiscal years preceding the date of enactment of this subsection.

(10) Request for Information. -- The Administrator may request such information, data, and reports as he considers necessary to make the determination of continuing eligibility for grants under this section.

(11) Reporting and Other Requirements. -- Each State shall report to the Administrator on an annual basis concerning (a) its progress in meeting the schedule of milestones submitted pursuant to subsection (b)(2)(c) of this section, and (B) to the extent that appropriate information is available, reductions in nonpoint source pollutant loading and improvements in water quality for those navigable waters or watersheds within the State which were identified pursuant to subsection (a)(1)(a) of this section resulting from implementation of the management program.

(12) Limitation on Administrative Costs. -- For purposes of this subsection, administrative costs in the form of salaries, overhead, or indirect costs for services provided and charged against activities and programs carried out with a grant under this subsection shall not exceed in any fiscal year 10 percent of the amount of the grant in such year, except that costs of implementing enforcement and regulatory activities, education, training, technical assistance, demonstration projects, and technology transfer programs shall not be subject to this limitation.

(i) Grants for Protecting Groundwater Quality. --

(1) Eligible Applicants and Activities. -- Upon application of a State for which a report submitted under subsection (a) and a plan submitted under subsection (b) is approved under this section, the Administrator shall make grants under this subsection to such State for the purpose of assisting such State in carrying out groundwater quality protection activities which the Administrator determines will advance the State toward implementation of a comprehensive nonpoint source pollution control program. Such activities shall include, but not be limited to, research planning, groundwater assessments, demonstration programs, enforcement, technical assistance, education and training to protect the quality of groundwater and to prevent contamination of groundwater from nonpoint sources of pollution.

(2) Applications. -- An application for a grant under this subsection shall be in such form and shall contain such information as the Administrator may require.

(3) Federal Share; Maximum Amount. -- The Federal share of the cost of assisting a State in carrying out groundwater protection activities in any fiscal year under this subsection shall be 50 percent of the costs incurred by the State in carrying out such activities, except that the maximum amount of Federal assistance which any State may receive under this subsection in any fiscal year shall not exceed \$150,000.

(4) Report. -- The Administrator shall include in each report transmitted under subsection (m) a report on the activities and programs implemented under this subsection during the preceding fiscal year.

(j) Authorization of Appropriations. -- There is authorized to be appropriated to carry out subsections (h) and (I) not to exceed \$70,000,000 for fiscal year 1988, \$100,000,000 per fiscal year for each of fiscal years 1989 and 1990, and \$130,000,000 for fiscal year 1991; except that for each of such fiscal years not to exceed \$7,500,000 may be made available to carry out subsection (I). Sums appropriated pursuant to this subsection shall remain available until expended.

(k) Consistency of Other Programs and Projects With Management Programs. -- The Administrator shall transmit to the Office of Management and Budget and the appropriate

Federal departments and agencies a list of those assistance programs and development projects identified by each State under subsection (b)(2)(F) for which individual assistance applications and projects will be reviewed pursuant to the procedures set forth in Executive Order 12372 as in effect on September 17, 1983, the concerns of the State regarding the consistency of such applications or projects with the State nonpoint source pollution management program.

(l) Collection of Information. -- The Administrator shall collect and make available, through publications and other appropriate means, information pertaining to management practices and implementation methods, including, but not limited to, (1) information concerning the costs and relative efficiencies of best management practices for reducing nonpoint source pollution; and (2) available data concerning the relationship between water quality and implementation of various management practices to control nonpoint sources of pollution.

(m) Reports of Administrator. --

(1) Annual Reports. -- Not later than January 1, 1988, and each January 1 thereafter, the Administrator shall transmit to the Committee on Public Works and Transportation of the House of Representatives and the Committee on Environment and Public Works of the Senate, a report for the preceding fiscal year on the activities and programs implemented under this section and the progress made in reducing pollution in the navigable waters resulting from nonpoint sources and improving the quality of such waters.

(2) Final Report. -- Not later than January 1, 1990, the Administrator shall transmit to Congress a final report on the activities carried out under this section. Such report, at a minimum, shall –

(A) describe the management programs being implemented by the States by types and amount of affected navigable waters, categories and subcategories of nonpoint sources, and types of best management practices being implemented;

(B) describe the experiences of the States in adhering to schedules and implementing best management practices;

(C) describe the amount and purpose of grants awarded pursuant to subsections (h) and (I) of this section;

(D) identify, to the extent that information is available, the progress made in reducing pollutant loads and improving water quality in the navigable waters;

(E) indicate what further actions need to be taken to attain and maintain in those navigable waters (i) applicable water quality standards; and (ii) the

goals and requirements of this Act;

(F) include recommendations of the Administrator concerning future programs (including enforcement programs) for controlling pollution from nonpoint sources; and

(G) identify the activities and programs of departments, agencies, and instrumentalities of the United States which are inconsistent with the management programs submitted by the States and recommend modifications so that such activities and programs are consistent with and assist the States in implementation of such management programs.

(n) Set Aside for Administrative Personnel. -- Not less than 5 percent of the funds appropriated pursuant to subsection (j) for any fiscal year shall be available to the Administrator to maintain personnel levels at the Environmental Protection Agency at levels which are adequate to carry out this section in such year.

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## **Appendix C NPS Priority Watersheds Report**

TCEQ/TSSWCB – Pending completion of the first WAP Process cycle. A hyperlink will be added to provide public reference.

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## Appendix D Groundwater Priority Constituents Report

Table F.1. Priority Constituents of Concern- Groundwater

<i>Aquifer</i>	<i>Region</i>	<i>Constituent(s) of Concern</i>
<i>Edwards (Balcones Fault Zone)</i>	<i>Central Texas</i>	<i>Vulnerability, Arsenic, Fluoride, Nitrate, Selenium, Chloride, Iron, Manganese, Sulfate, TDS, Radioactivity</i>
<i>Pecos Valley ( formerly called the Cenezoic Pecos Alluvium)</i>	<i>West Texas</i>	<i>Arsenic, Fluoride, Nitrate, Selenium, Chloride, Iron, Manganese, Sulfate, TDS</i>
<i>Edwards Trinity (Plateau)</i>	<i>Terrell, Reagan, and Crockett Counties</i>	<i>Nitrate, Arsenic, Fluoride, Selenium, Chloride, Iron, Manganese, Sulfate, TDS, Radioactivity</i>
<i>Ogallala</i>	<i>Southern High Plains, Panhandle</i>	<i>Nitrate, Arsenic, Barium, Chromium, Fluoride, Selenium, Chloride, Iron, Manganese, Sulfate, TDS, Radioactivity</i>
<i>Gulf Coast</i>	<i>Rio Grande Valley</i>	<i>Arsenic, Barium, Fluoride, Nitrate, Selenium, Chloride, Iron, Manganese, Sulfate, TDS, Radioactivity</i>
<i>Seymour</i>	<i>North Central</i>	<i>Vulnerability, Nitrate, Arsenic, Selenium, Chloride, Fluoride, Iron, Manganese, Sulfate, TDS</i>
<i>Blaine</i>	<i>North Central</i>	<i>Nitrate, Chloride, Iron, Sulfate, TDS, Arsenic, Manganese, Selenium</i>
<i>Lipan</i>	<i>Concho, Runnels, Tom Green, and Coke Counties</i>	<i>Nitrate, Selenium, Chloride, Sulfate, TDS</i>
<i>Bone Spring-Victorio Peak</i>	<i>Far West Texas</i>	<i>Nitrate, Chloride, Fluoride, Sulfate, TDS, Zinc</i>
<i>Trinity</i>	<i>Central Texas North - Outcrop Area Only</i>	<i>Nitrate, Arsenic, Fluoride, Selenium, Chloride, Iron, Manganese, Sulfate, TDS, Radioactivity</i>
<i>Dockum</i>	<i>Panhandle, West Texas - Outcrop Area Only</i>	<i>Arsenic, Nitrate, Selenium, Chloride, Fluoride, Iron, Manganese, Sulfate, TDS, Radioactivity</i>
<i>Edwards-Trinity (High Plains)</i>	<i>Southern High Plains</i>	<i>Nitrate, Arsenic, Fluoride, Chloride, Sulfate, TDS</i>

<i>Aquifer</i>	<i>Region</i>	<i>Constituent(s) of Concern</i>
<i>Capitan Reef</i>	<i>West Texas</i>	<i>Nitrate, Chloride, Fluoride, Iron, Manganese, Sulfate, Dissolved Solids</i>
<i>Hickory</i>	<i>Llano Uplift</i>	<i>Arsenic, Fluoride, Nitrate, Chloride, Iron, Manganese, Sulfate, TDS, Radioactivity</i>
<i>Hueco – Mesilla Bolson</i>	<i>Far West Texas</i>	<i>Arsenic, Fluoride, Nitrate, Chloride, Manganese, Sulfate, TDS</i>
<i>Brazos River Alluvium</i>	<i>Southeast Texas</i>	<i>Vulnerability, Nitrate, Chloride, Iron, Manganese, Sulfate, TDS</i>
<i>Rustler</i>	<i>Culberson, Reeves Counties</i>	<i>Nitrate, Chloride, Fluoride, Iron, Sulfate, TDS</i>
<i>Blossom</i>	<i>Northeast Texas</i>	<i>Nitrate, Chloride, Iron, Manganese, Sulfate, TDS</i>
<i>Carrizo-Wilcox</i>	<i>South to East Texas</i>	<i>Fluoride, Nitrate, Selenium, Chloride, Iron, Manganese, Sulfate, TDS, Radioactivity</i>
<i>Ellenburger – San Saba</i>	<i>Central Texas</i>	<i>Vulnerability, Fluoride, Nitrate, Selenium, Chloride, Iron, Manganese, Sulfate, TDS, Radioactivity</i>
<i>Igneous</i>	<i>Far West Texas</i>	<i>Arsenic, Fluoride, Nitrate, Chloride, Iron, Manganese, Sulfate, TDS, Radioactivity</i>
<i>Marathon</i>	<i>Brewster County</i>	<i>Nitrate</i>
<i>Marble Falls</i>	<i>Central Texas/Llano Uplift</i>	<i>Vulnerability</i>
<i>Nacatoch</i>	<i>Northeast Texas</i>	<i>Chloride, Fluoride, Iron, Manganese, Sulfate, TDS</i>
<i>Queen City</i>	<i>Texas Coastal Plain</i>	<i>Nitrate, Chloride, Copper, Fluoride, Iron, Manganese, Sulfate, TDS, Zinc</i>
<i>Rita Blanca Aquifer</i>	<i>Far West Texas</i>	<i>Arsenic, Nitrate, Iron, Manganese</i>
<i>Sparta</i>	<i>Texas Coastal Plain</i>	<i>Arsenic, Selenium, Chloride, Fluoride, Iron, Manganese, Sulfate, TDS</i>
<i>West Texas Bolsons</i>	<i>Far West Texas</i>	<i>Arsenic, Fluoride, Nitrate, Chloride, Iron, Manganese, Sulfate, TDS, Radioactivity</i>
<i>Woodbine</i>	<i>North Central Texas</i>	<i>Fluoride, Chloride, Iron, Manganese, Sulfate, TDS</i>
<i>Yegua Jackson</i>	<i>Texas Coastal Plain</i>	<i>Arsenic, Nitrate, Selenium, Chloride, Fluoride, Iron,</i>

<i>Aquifer</i>	<i>Region</i>	<i>Constituent(s) of Concern</i>
		<i>Manganese, Sulfate, TDS, Radioactivity</i>

**Table F.2. Aquifer Vulnerability Ranking**

<b>Major Aquifers</b>	<b>Average Drastic Index</b>	<b>Vulnerability Rank *</b>
<i>Seymour</i>	<i>144</i>	<i>High</i>
<i>Edwards (Balcones Fault Zone - San Antonio)</i>	<i>135</i>	<i>High</i>
<i>Edwards (Balcones Fault Zone - Austin)</i>	<i>126</i>	<i>High</i>
<i>Carrizo-Wilcox</i>	<i>117</i>	<i>Medium</i>
<i>Edwards-Trinity (Plateau)</i>	<i>107</i>	<i>Medium</i>
<i>Ogallala (South)</i>	<i>99</i>	<i>Medium</i>
<i>Gulf Coast</i>	<i>95</i>	<i>Medium</i>
<i>Trinity</i>	<i>95</i>	<i>Medium</i>
<i>Pecos Valley, formerly Cenozoic Pecos Alluvium</i>	<i>95</i>	<i>Medium</i>
<i>Ogallala (North)</i>	<i>87</i>	<i>Low</i>
<i>Hueco-Mesilla Bolson</i>	<i>84</i>	<i>Low</i>
<b>Minor Aquifers</b>	<b>Average Drastic Index</b>	<b>Vulnerability Rank *</b>
<i>Brazos River Alluvium</i>	<i>144</i>	<i>High</i>
<i>Ellenberger-San Saba</i>	<i>126</i>	<i>High</i>
<i>Marble Falls</i>	<i>126</i>	<i>High</i>
<i>Hickory</i>	<i>114</i>	<i>Medium</i>
<i>Nacatoch</i>	<i>111</i>	<i>Medium</i>
<i>Blossom</i>	<i>109</i>	<i>Medium</i>
<i>Queen City</i>	<i>108</i>	<i>Medium</i>
<i>Lipan</i>	<i>108</i>	<i>Medium</i>
<i>Rustler</i>	<i>106</i>	<i>Medium</i>
<i>Blaine</i>	<i>102</i>	<i>Medium</i>
<i>Bone Springs-Victorio Peak</i>	<i>100</i>	<i>Medium</i>
<i>Capitan Reef Complex</i>	<i>98</i>	<i>Medium</i>
<i>Sparta</i>	<i>98</i>	<i>Medium</i>
<i>Marathon</i>	<i>96</i>	<i>Medium</i>
<i>West Texas Bolsons</i>	<i>90</i>	<i>Low</i>
<i>Edwards-Trinity (High Plains)</i>	<i>83</i>	<i>Low</i>
<i>Rita Blanca</i>	<i>83</i>	<i>Low</i>
<i>Woodbine</i>	<i>82</i>	<i>Low</i>
<i>Igneous</i>	<i>79</i>	<i>Low</i>
<i>Dockum</i>	<i>78</i>	<i>Low</i>
<i>Yegua-Jackson</i>	<i>Not Available</i>	<i>Not Available</i>

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