

The Texas Commission on Environmental Quality (commission) proposes the repeal of Chapter 449, General Provisions, §§449.1 - 449.7, 449.21, 449.22, 449.31 - 449.35, 449.41 - 449.46, 449.71, 449.81 - 449.87, and 449.91 - 449.93.

BACKGROUND AND SUMMARY OF THE FACTUAL BASIS FOR THE PROPOSED REPEAL

Chapter 449 was initially adopted by the Texas Low-Level Radioactive Waste Disposal Authority (“Authority”) to implement provisions of the Texas Low-Level Radioactive Waste Disposal Authority Act (1989 Texas General Laws, Chapter 678, §1, 71st Legislature), codified in Texas Health and Safety Code, Chapter 402. House Bill (HB) 2954 (76th Legislature, 1999) created new Texas Health and Safety Code, §402.004 (1999 Texas General Laws, Chapter 1449, §4.01, 76th Legislature) which abolished the “Authority,” and stated that any reference in Texas Health and Safety Code, Chapter 402, or another law to the “Authority,” or board of directors of the “Authority,” meant the Texas Natural Resource Conservation Commission (later renamed as the Texas Commission on Environmental Quality). HB 2954 (1999 Texas General Laws, Chapter 1449, §4.02, 76th Legislature) also provided that all rules of the “Authority” were to be continued in effect as the rules of the commission until superseded by a rule of the commission.

Chapter 449 implemented the powers and duties assigned to the “Authority” by statute and established policies, procedures, and standards which were specifically applicable to the “Authority” (and later to the commission) relating to the management of low-level radioactive waste (LLRW) disposal. The chapter includes provisions relating to administration of the rules, rulemaking procedures, site selection hearings, private donors, above and belowground disposal, the historically underutilized business program, and training and education for employees.

HB 1567, 78th Legislature, 2003, and its amendments to Texas Health and Safety Code, Chapter 401

(also known as the Texas Radiation Control Act), provides for the licensing of an LLRW disposal facility and establishes procedures for the commission to accept and evaluate license applications from private entities to dispose of LLRW. HB 1567 also repealed Texas Health and Safety Code, Chapter 402 in its entirety, which eliminated most of the duties and responsibilities that were transferred from the “Authority” to the commission in 1999. HB 1567 retained authority with the commission for specific support and liaison responsibilities related to LLRW that were part of the duties of the abolished “Authority.” HB 1567 also repealed Texas Health and Safety Code, §401.203 (License Restricted to Public Entity), which provided that an LLRW disposal license be issued only to a public entity specifically authorized for LLRW disposal. Under a separate rulemaking action, Rule Log Number 2003-037-336-WS, the commission is amending 30 TAC Chapters 37, 39, 305, and 336 to implement HB 1567 and to receive and evaluate license applications for the disposal of LLRW by a private entity. Therefore, Chapter 449 is being repealed in its entirety because the reasons for the rules no longer exist and the rules are being superseded by other rules of the commission.

FISCAL NOTE: COSTS TO STATE AND LOCAL GOVERNMENT

Jeffrey Horvath, Analyst, Strategic Planning and Appropriations Section, determined that for the first five-year period the proposed repeals are in effect, there will not be fiscal implications for the commission or other units of state and local government as a result of the proposed repeals.

The proposed rulemaking action repeals Chapter 449 in its entirety because the rules are being superseded by other rules of the commission. Chapter 449 was initially adopted by the Texas Low-Level Radioactive Waste Disposal Authority to implement provisions of the Texas Low-Level Radioactive Waste Disposal Authority Act. The “Authority” was abolished by HB 2954 (76th Legislature, 1999) and all powers and interests of the “Authority” were transferred to the commission. HB 2954 further provided that all rules of the “Authority” were to be continued in effect as rules of the

commission until superseded by a rule of the commission. HB 1567 (78th Legislature, 2003) provides for the licensing of an LLRW disposal facility in Texas. The commission is incorporating those responsibilities identified in HB 1567 to receive and evaluate license applications for the disposal of LLRW under a separate rulemaking action. There are fiscal implications for the other rulemaking action, but not for the repeal of Chapter 449 as it is no longer necessary.

Chapter 449 implemented the powers and duties assigned to the “Authority” relating to the management of LLRW disposal. The chapter includes provisions relating to administration of the rules, rulemaking procedures, site selection hearings, private donors, above and below ground disposal, the historically underutilized business program, and training and education for employees. The commission has or will have rule provisions covering all of these aspects of the licensing of an LLRW disposal site. No fiscal implications are anticipated from the repeal of these rules for the commission or other units of state or local government.

PUBLIC BENEFITS AND COSTS

Mr. Horvath also determined that for each year of the first five years the proposed repeals are in effect, the anticipated public benefit will be clear rules for the commission to regulate and license an LLRW disposal site to ensure protection of public health, public safety, and the environment. No fiscal implications are anticipated for businesses or individuals resulting from the repeal of Chapter 449. Chapter 449 implemented the powers and duties assigned to the “Authority” relating to the management of LLRW disposal. The commission is implementing rules in accordance with HB 1567, which provides requirements for the licensing of an LLRW disposal site in Texas and establishes procedures for the commission to accept and evaluate license applications from private entities to dispose of LLRW. Therefore, Chapter 449 is no longer necessary.

SMALL BUSINESS AND MICRO-BUSINESS ASSESSMENT

No adverse economic effects are anticipated to any small or micro-businesses as a result of the proposed repeals because there are no known small or micro-businesses that own or operate, or are likely to own or operate, an LLRW disposal site.

LOCAL EMPLOYMENT IMPACT STATEMENT

The commission reviewed this proposed rulemaking action and determined that a local employment impact statement is not required because the proposed repeals do not adversely affect a local economy in a material way for the first five years that the proposed repeals are in effect.

DRAFT REGULATORY IMPACT ANALYSIS DETERMINATION

The commission reviewed the proposed rulemaking action in light of the regulatory analysis requirements of Texas Government Code, §2001.0225, and determined that the action is not subject to §2001.0225 because it does not meet the definition of a "major environmental rule" as defined in the statute. "Major environmental rule" means a rule, the specific intent of which, is to protect the environment or reduce risks to human health from environmental exposure and that may adversely affect in a material way the economy, a sector of the economy, productivity, competition, jobs, the environment, or the public health and safety of the state or a sector of the state. The proposal does not meet the definition of "major environmental rule" because the rulemaking action is not specifically intended to protect the environment or reduce risks to human health from environmental exposure. Instead, the rulemaking action is intended to repeal Chapter 449, which consists of obsolete and unused rules which are superseded by other rules of the commission.

TAKINGS IMPACT ASSESSMENT

The commission evaluated this rulemaking action and performed a preliminary assessment of whether Texas Government Code, Chapter 2007 is applicable. The proposed action implements legislative requirements in HB 1567, which repealed Texas Health and Safety Code, Chapter 402. The proposed repeal of 30 TAC Chapter 449 implements the repeal of Texas Health and Safety Code, Chapter 402.

The repeal of these rules would be neither a statutory nor a constitutional taking of private real property. The subject proposed repeals do not affect a landowner's rights in private real property because this rulemaking action does not burden (constitutionally), nor restrict or limit, the owner's right to property and reduce its value by 25% or more beyond which would otherwise exist in the absence of the regulations.

CONSISTENCY WITH THE COASTAL MANAGEMENT PROGRAM

The commission reviewed this proposed rulemaking action and determined that the rules are neither identified in, nor will their repeal affect, any action/authorization identified in Coastal Coordination Act Implementation Rules in 31 TAC §505.11, relating to Actions and Rules Subject to the Coastal Management Program. Therefore, the proposed rulemaking action is not subject to the Texas Coastal Management Program.

SUBMITTAL OF COMMENTS

Comments may be submitted to Patricia Durón, Office of Environmental Policy, Analysis and Assessment, MC 205, P.O. Box 13087, Austin, Texas 78711-3087 or faxed to (512) 239-4808. All comments should reference Rule Log Number 2003-015-449-WS. Comments must be received by 5:00 p.m., October 10, 2003. For further information or questions concerning this proposal, please contact Alan J. Henderson, Policy and Regulations Division, at (512) 239-1510.

SUBCHAPTER A: ADMINISTRATIVE

§§449.1 - 449.7

STATUTORY AUTHORITY

The repeals are proposed under Texas Water Code, §5.102, concerning General Powers, which provides the commission with the general powers to carry out its duties under the Texas Water Code; and §5.103, concerning Rules, which provides the commission with the authority to adopt any rules necessary to carry out its powers and duties under the provisions of the Texas Water Code and other laws of this state.

The proposed repeals implement HB 1567, 78th Legislature, 2003.

§449.1. Purpose of Rules.

§449.2. Business Offices and Mailing Address of the Authority.

§449.3. Board Meetings.

§449.4. Seal of Authority.

§449.5. Minutes of Board Meetings.

§449.6. Liaison with Secretary of State.

§449.7. Official Records.

SUBCHAPTER B: RULEMAKING PROCEDURES

§449.21, §449.22

STATUTORY AUTHORITY

The repeals are proposed under Texas Water Code, §5.102, concerning General Powers, which provides the commission with the general powers to carry out its duties under the Texas Water Code; and §5.103, concerning Rules, which provides the commission with the authority to adopt any rules necessary to carry out its powers and duties under the provisions of the Texas Water Code and other laws of this state.

The proposed repeals implement HB 1567, 78th Legislature, 2003.

§449.21. Adoption of Rules.

§449.22. Petition for Adoption of Rules; Submission and Disposition.

SUBCHAPTER C: SITE SELECTION HEARINGS

§§449.31 - 449.35

STATUTORY AUTHORITY

The repeals are proposed under Texas Water Code, §5.102, concerning General Powers, which provides the commission with the general powers to carry out its duties under the Texas Water Code; and §5.103, concerning Rules, which provides the commission with the authority to adopt any rules necessary to carry out its powers and duties under the provisions of the Texas Water Code and other laws of this state.

The proposed repeals implement HB 1567, 78th Legislature, 2003.

§449.31. Purpose of Rules.

§449.32. Notice.

§449.33. Content of Notice.

§449.34. Conduct of Hearing.

§449.35. Post-hearing Actions.

SUBCHAPTER D: PRIVATE DONORS

§§449.41 - 449.46

STATUTORY AUTHORITY

The repeals are proposed under Texas Water Code, §5.102, concerning General Powers, which provides the commission with the general powers to carry out its duties under the Texas Water Code; and §5.103, concerning Rules, which provides the commission with the authority to adopt any rules necessary to carry out its powers and duties under the provisions of the Texas Water Code and other laws of this state.

The proposed repeals implement HB 1567, 78th Legislature, 2003.

§449.41. Purpose of Rule.

§449.42. Definition.

§449.43. Acceptance and Administration of Funds.

§449.44. Use of Authority Property and Employees.

§449.45. Monetary Enrichment.

§449.46. Yearly Report.

SUBCHAPTER F: ABOVE AND BELOWGROUND DISPOSAL

§449.71

STATUTORY AUTHORITY

The repeal is proposed under Texas Water Code, §5.102, concerning General Powers, which provides the commission with the general powers to carry out its duties under the Texas Water Code; and §5.103, concerning Rules, which provides the commission with the authority to adopt any rules necessary to carry out its powers and duties under the provisions of the Texas Water Code and other laws of this state.

The proposed repeal implements HB 1567, 78th Legislature, 2003.

§449.71. Above and Belowground Disposal.

SUBCHAPTER G: HISTORICALLY UNDERUTILIZED BUSINESSES PROGRAM

§§449.81 - 449.87

STATUTORY AUTHORITY

The repeals are proposed under Texas Water Code, §5.102, concerning General Powers, which provides the commission with the general powers to carry out its duties under the Texas Water Code; and §5.103, concerning Rules, which provides the commission with the authority to adopt any rules necessary to carry out its powers and duties under the provisions of the Texas Water Code and other laws of this state.

The proposed repeals implement HB 1567, 78th Legislature, 2003.

§449.81. Policy and Goal.

§449.82. Definitions.

§449.83. Annual Procurement Utilization Goals.

§449.84. Subcontracts.

§449.85. Agency Planning Responsibilities.

§449.86. Reporting Requirements.

§449.87. Use of the Directory.

SUBCHAPTER H: TRAINING AND EDUCATION FOR EMPLOYEES

§§449.91 - 449.93

STATUTORY AUTHORITY

The repeals are proposed under Texas Water Code, §5.102, concerning General Powers, which provides the commission with the general powers to carry out its duties under the Texas Water Code; and §5.103, concerning Rules, which provides the commission with the authority to adopt any rules necessary to carry out its powers and duties under the provisions of the Texas Water Code and other laws of this state.

The proposed repeals implement HB 1567, 78th Legislature, 2003.

§449.91. Training and Education.

§449.92. Eligibility.

§449.93. Employee Obligation.