TEXAS COMMISSION ON ENVIRONMENTAL QUALITY



IN THE MATTER OF AN	§	BEFORE THE
ENFORCEMENT ACTION	§	
CONCERNING	§	TEXAS COMMISSION ON
CITY OF JACKSONVILLE	§	
RN101613180	§	ENVIRONMENTAL QUALITY

AGREED ORDER DOCKET NO. 2019-1569-MWD-E

On	, the Texas Commission on Environmental Quality ("the
Commission" or "TCI	EQ") considered this agreement of the parties, resolving an enforcement
action regarding the	City of Jacksonville (the "Respondent") under the authority of Tex. WATER
CODE chs. 7 and 26.	The Executive Director of the TCEQ, through the Enforcement Division, and
the Respondent pres	ented this Order to the Commission.

The Respondent understands that it has certain procedural rights at certain points in the enforcement process, including the right to formal notice of violations, notice of an evidentiary hearing, the right to an evidentiary hearing, and a right to appeal. By entering into this Order, the Respondent agrees to waive all notice and procedural rights.

It is further understood and agreed that this Order represents the complete and fully-integrated agreement of the parties. The provisions of this Order are deemed severable and, if a court of competent jurisdiction or other appropriate authority deems any provision of this Order unenforceable, the remaining provisions shall be valid and enforceable. The duties and responsibilities imposed by this Order are binding upon the Respondent.

The Commission makes the following Findings of Fact and Conclusions of Law:

I. FINDINGS OF FACT

- 1. The Respondent owns and operates a wastewater treatment facility located at 232 County Road 1411 in Cherokee County, Texas with an associated wastewater collection system (the "Facility"). The Facility is near or adjacent to water in the state as defined in Tex. Water Code § 26.001(5).
- 2. During an investigation conducted on May 17, 2019 through May 30, 2019, an investigator documented that the Respondent:
 - a. Did not prevent unauthorized discharges of untreated wastewater into or adjacent to any water in the state, as shown in the unauthorized discharge table below:

Date	Amount Discharged (gallons)	Description	Corrective Action
May 10, 2019	>100,000	Inflow and Infiltration caused an overflow from a manhole located on South Boulton Street.	Hired a professional engineering firm to evaluate the collection system. The affected area was cleaned and disinfected with high test hypochlorite ("HTH").
May 17, 2019	100,000	Inflow and Infiltration caused an overflow from two manholes on Medi Vac Road.	The affected area was disinfected with HTH.
May 17, 2019	100,000	Inflow and Infiltration caused an overflow from a manhole on the southeast corner of Fuller Street at South Bolton.	The affected area was disinfected with HTH.
May 17, 2019	50,000	Inflow and Infiltration caused an overflow from two service line cleanouts located at the Creekside Village Apartments onto a driveway then onto South Bolton Street.	The affected area was disinfected with HTH.
May 19, 2019	>100,000	Inflow and Infiltration caused an overflow at the Lake Shore Lift Station and into an adjacent creek.	Sampling was conducted along the creek near Sunnydale and in Lake Jacksonville and the affected area was disinfected with HTH.
May 19, 2019	>100,000	Inflow and Infiltration caused an overflow from the collection system located on East Rusk Street.	Bolted the manhole lid and the affected area was disinfected with HTH.
May 30, 2019	100,000	Inflow and Infiltration caused an overflow from a manhole adjacent to Ragsdale Creek.	Bolted the manhole lid and the affected area was disinfected with HTH.

b. Did not report four unauthorized discharges from the collection system to the Tyler Regional Office and the notification for the unauthorized discharge that occurred on May 10, 2019 was not submitted timely.

- 3. During an investigation conducted on October 18, 2019 through October 31, 2019, an investigator documented that on October 13, 2019, approximately 100,000 gallons of untreated wastewater discharged from a manhole located approximately 1.6 miles southeast of the intersection of Texas State Highway 204 and Texas State Highway Loop 456 and discharged into an impoundment located on an unnamed tributary of Ragsdale Creek, killing approximately 500 fish.
- 4. The Executive Director recognizes that the Respondent:
 - a. Ceased, cleaned, and disinfected the unauthorized discharges that occurred on May 10, 2019, May 17, 2019, May 19, 2019, and May 30, 2019;
 - b. On May 18, 2019, submitted a written notification for the unauthorized discharge that occurred on May 10, 2019;
 - c. On May 19, 2020 and May 30, 2019, the manhole lids located on East Rusk Street and adjacent to Ragsdale Creek were bolted; and
 - d. By December 6, 2019, ceased the unauthorized discharge of untreated wastewater that occurred at an impoundment located on an unnamed tributary of Ragsdale Creek, which resulted in a fish kill, removed a blockage from an 18-inch sewer main line, contained the discharge in the impoundment by pumping contaminated water back into the collection system to reduce the water level below the impoundment's overflow structure and capping drain lines, removed and properly disposed of the dead fish, disinfected the affected areas, installed water cannons to recirculate the water and provide aeration to the impoundment, monitored the water quality, and provided public notice.

II. CONCLUSIONS OF LAW

- 1. As evidenced by Finding of Fact No. 1, the Respondent is subject to the jurisdiction of the TCEQ pursuant to Tex. Water Code ch. 26 and the rules of the TCEQ.
- 2. As evidenced by Finding of Fact Nos. 2.a and 3, the Respondent failed to prevent unauthorized discharges of untreated wastewater into or adjacent to any water in the state, in violation of 30 Tex. Admin. Code § 305.125(1) and (4), Tex. Water Code § 26.121(a)(1), and Texas Pollutant Discharge Elimination System ("TPDES") Permit No. WO0010693003, Permit Conditions No. 2.g.
- 3. As evidenced by Finding of Fact No. 2.b, the Respondent failed to report unauthorized discharges orally to the Regional Office within 24 hours of becoming aware of the noncompliance, and in writing to the Regional Office and the Enforcement Division within five working days of becoming aware of the noncompliance, in violation of 30 Tex. Admin. Code § 305.125(1) and (9)(A), and TPDES Permit No. WQ0010693003, Monitoring and Reporting Requirements No. 7.b.i.
- 4. Pursuant to Tex. Water Code § 7.051, the TCEQ has the authority to assess an administrative penalty against the Respondent for violations of state statutes within the

City of Jacksonville DOCKET NO. 2019-1569-MWD-E Page 4

TCEQ's jurisdiction, for violations of rules adopted under such statutes, or for violations of orders or permits issued under such statutes.

5. An administrative penalty in the amount of \$56,575 is justified by the facts recited in this Order, and considered in light of the factors set forth in Tex. Water Code § 7.053. Pursuant to Tex. Water Code § 7.067, \$56,575 of the penalty shall be conditionally offset by the Respondent's timely and satisfactory completion of a Supplemental Environmental Project ("SEP") as defined in the attached SEP Agreement ("Attachment A" - incorporated herein by reference). The Respondent's obligation to pay the conditionally offset portion of the penalty shall be discharged upon full compliance with all the terms and conditions of this Order, which includes the timely and satisfactory completion of all provisions of the SEP Agreement, as determined by the Executive Director.

III. ORDERING PROVISIONS

NOW, THEREFORE, THE TEXAS COMMISSION ON ENVIRONMENTAL QUALITY ORDERS that:

1. The Respondent is assessed a penalty as set forth in Conclusion of Law No. 5 for violations of state statutes and rules of the TCEQ. The payment of this penalty and the Respondent's compliance with all the requirements set forth in this Order resolve only the matters set forth by this Order in this action. The Commission shall not be constrained in any manner from requiring corrective actions or penalties for violations that are not raised here. Penalty payments shall be made payable to "TCEQ" and shall be sent with the notation "Re: City of Jacksonville, Docket No. 2019-1569-MWD-E" to:

Financial Administration Division, Revenue Operations Section Attention: Cashier's Office, MC 214 Texas Commission on Environmental Quality P.O. Box 13088 Austin, Texas 78711-3088

- 2. The Respondent shall implement and complete an SEP as set forth in Conclusion of Law No. 5. The amount of \$56,575 of the assessed penalty is conditionally offset based on the Respondent's implementation and completion of the SEP pursuant to the terms of the SEP Agreement, as defined in Attachment A. Penalty payments for any portion of the SEP deemed by the Executive Director as not complete shall be paid within 30 days after the date the Executive Director demands payment.
- 3. The Respondent shall undertake the following technical requirements:
 - a. Within 30 days after the effective date of this Order:
 - Develop and implement procedures and conduct employee training to report any unauthorized discharge to the Regional Office within 24 hours of becoming aware, and in writing to the TCEQ within five working days of becoming aware; and

- ii. Submit noncompliance notifications to the TCEQ of the unauthorized discharges that occurred on May 17, 2019 and May 30, 2019.
- b. Within 45 days after the effective date of this Order, submit written certification of compliance with Ordering Provision Nos. 3.a.i and 3.a.ii, in accordance with Ordering Provision No. 3.d below.
- c. Within 60 days after the effective date of this Order, conduct an engineering evaluation of the collection system to determine the cause of and necessary corrective actions designed to prevent or minimize the unauthorized discharge of untreated wastewater from the collection system. The evaluation shall be prepared by a Texas registered professional engineer and shall include a plan and schedule for the completion of necessary corrective actions within 270 days after the effective date of this Order.
- d. Within 285 days after the effective date of this Order, submit written certification, and include detailed supporting documentation including photographs, receipts, and/or other records to demonstrate compliance with Ordering Provision No. 3.c. The certification shall be signed by the Respondent and shall include the following certification language:

"I certify under penalty of law that I have personally examined and am familiar with the information submitted and all attached documents, and that based on my inquiry of those individuals immediately responsible for obtaining the information, I believe that the submitted information is true, accurate and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fines and imprisonment for knowing violations."

The certification shall be submitted to:

Enforcement Division, MC 149A Texas Commission on Environmental Quality P.O. Box 13087 Austin, Texas 78711-3087

with a copy to:

Water Section Manager Tyler Regional Office Texas Commission on Environmental Quality 2916 Teague Drive Tyler, Texas 75701-3734

4. All relief not expressly granted in this Order is denied.

- 5. The duties and provisions imposed by this Order shall apply to and be binding upon the Respondent. The Respondent is ordered to give notice of this Order to personnel who maintain day-to-day control over the Facility operations referenced in this Order.
- 6. If the Respondent fails to comply with any of the Ordering Provisions in this Order within the prescribed schedules, and that failure is caused solely by an act of God, war, strike, riot, or other catastrophe, the Respondent's failure to comply is not a violation of this Order. The Respondent shall have the burden of establishing to the Executive Director's satisfaction that such an event has occurred. The Respondent shall notify the Executive Director within seven days after the Respondent becomes aware of a delaying event and shall take all reasonable measures to mitigate and minimize any delay.
- 7. The Executive Director may grant an extension of any deadline in this Order or in any plan, report, or other document submitted pursuant to this Order, upon a written and substantiated showing of good cause. All requests for extensions by the Respondent shall be made in writing to the Executive Director. Extensions are not effective until the Respondent receives written approval from the Executive Director. The determination of what constitutes good cause rests solely with the Executive Director. Extension requests shall be sent to the Enforcement Division at the address listed above.
- 8. The Executive Director may, without further notice or hearing, refer this matter to the Office of the Attorney General of the State of Texas ("OAG") for further enforcement proceedings if the Executive Director determines that the Respondent has not complied with one or more of the terms in this Order.
- 9. This Order shall terminate five years from its effective date or upon compliance with all the terms and conditions set forth in this Order, whichever is later.
- 10. This Order, issued by the Commission, shall not be admissible against the Respondent in a civil proceeding, unless the proceeding is brought by the OAG to: (1) enforce the terms of this Order; or (2) pursue violations of a statute within the Commission's jurisdiction, or of a rule adopted or an order or permit issued by the Commission under such a statute.
- 11. This Order may be executed in separate and multiple counterparts, which together shall constitute a single instrument. Any page of this Order may be copied, scanned, digitized, converted to electronic portable document format ("pdf"), or otherwise reproduced and may be transmitted by digital or electronic transmission, including but not limited to facsimile transmission and electronic mail. Any signature affixed to this Order shall constitute an original signature for all purposes and may be used, filed, substituted, or issued for any purpose for which an original signature could be used. The term "signature" shall include manual signatures and true and accurate reproductions of manual signatures created, executed, endorsed, adopted, or authorized by the person or persons to whom the signatures are attributable. Signatures may be copied or reproduced digitally, electronically, by photocopying, engraying, imprinting, lithographing, electronic mail, facsimile transmission, stamping, or any other means or process which the Executive Director deems acceptable. In this paragraph exclusively, the terms: electronic transmission, owner, person, writing, and written, shall have the meanings assigned to them under Tex. Bus. Org. Code § 1.002.

City of Jacksonville DOCKET NO. 2019-1569-MWD-E Page 7

12. The effective date of this Order is the date it is signed by the Commission. A copy of this fully executed Order shall be provided to each of the parties.

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SIGNATURE PAGE

TEXAS COMMISSION ON ENVIRONMENTAL QUALITY

For the Commission	Date
Cunt	3/10/2023
For the Executive Director	Date
I, the undersigned, have read and understand t the attached Order, and I do agree to the terms acknowledge that the TCEQ, in accepting payin on such representation.	he attached Order. I am authorized to agree to and conditions specified therein. I further ent for the penalty amount, is materially relying
I also understand that failure to comply with the and/or failure to timely pay the penalty amoun	ne Ordering Provisions, if any, in this Order t, may result in:
 A negative impact on compliance history; Greater scrutiny of any permit application Referral of this case to the OAG for content and/or attorney fees, or to a collection ago Increased penalties in any future enforced Automatic referral to the OAG of any of an TCEQ seeking other relief as authorized by 	ns submitted; mpt, injunctive relief, additional penalties, ency; nent actions; ny future enforcement actions; and
In addition, any falsification of any compliance	documents may result in criminal prosecution.
SIIM	9 JAN 2023
Sygnature	Date
James Hubbard	City Manager
Name (Printed or typed)	Title
Authorized Representative of	

☐ If mailing address has changed, please check this box and provide the new address below:

Attachment A

Docket Number: 2019-1569-MWD-E

SUPPLEMENTAL ENVIRONMENTAL PROJECT

Respondent:	City of Jacksonville
Penalty Amount:	Fifty-Six Thousand Five Hundred Seventy-Five Dollars (\$56,575)
SEP Offset Amount:	Fifty-Six Thousand Five Hundred Seventy-Five Dollars (\$56,575)
Type of SEP:	Compliance
Project Name:	Lift Station Installation
Location of SEP:	Cherokee County

The Texas Commission on Environmental Quality ("TCEQ") agrees to offset the administrative Penalty Amount assessed in this Agreed Order for Respondent to perform a Supplemental Environmental Project ("SEP"). The SEP Offset Amount is set forth above and such offset is conditioned upon completion of the project in accordance with the terms of this Attachment A.

Respondent is a Local Government that qualifies under Texas Water Code § 7.067 to apply the SEP Offset Amount set forth above to correct violations at its wastewater treatment facility (the "Facility") which are described in this Agreed Order. This Agreed Order cites violations at Respondent's Facility.

1. Project Description

A. Proiect

Respondent shall hire a contractor to purchase and install a new wastewater lift station located along Sunnydale Street east of South Bolton Street in Jacksonville. The lift station will primarily provide sewer service to an apartment complex and a local commercial customer. Due to the overloaded conditions occurring in the City's sewer collection system during periods of heavy rainfall, the apartment complex experiences backups in its sewer system. Installation of the lift station will reduce unauthorized discharges from the Facility. The lift station installation will consist of a wet well, wastewater pumps, associated piping, electrical controls, and installation of a manual transfer switch for backup power capabilities during periods of power outages. An automatic telephone dialer will also be installed to alert City staff that a power outage or a pump problem has occurred. The contractor will also install an all-weather access driveway to the lift station and install intruder resistant fencing around the lift station. Specifically, the SEP Offset Amount shall be used for materials, supplies, and equipment for lift station installation, access driveway, and fencing (the "Project"). Respondent shall solicit bids from qualified contractors to perform the Project. Any advertisement, including publication, related to the SEP must include the enforcement statement as stated in Section 6, Publicity. The SEP will be performed in accordance with all federal, state, and local environmental laws and regulations. including permits that may be required prior to commencement of the SEP.

Respondent shall use the SEP Offset Amount only for the direct cost of implementing the Project, including supplies, materials, and equipment rentals, as listed in Subsection C. Minimum Expenditure, Estimated Cost Schedule, below. No portion of the SEP Offset Amount shall be spent on administrative costs, including but not limited to operating costs, reporting expenses, handling of expenses, project coordination, liability, or equipment breakdowns.

City of Jacksonville Docket No. 2019-1569-MWD-E Attachment A

Respondent's signature affixed to the attached Agreed Order certifies that Respondent has no prior commitment to perform this Project and that the SEP is being performed solely as part of the terms of settlement in this enforcement action.

B. Environmental Benefit

This SEP will provide a discernible environmental benefit by preventing wastewater discharges being released into the environment during the collection process.

Wastewater discharges can carry bacteria, viruses, protozoa (parasitic organisms), helminths (intestinal worms), and bioaerosols (inhalable molds and fungi). The diseases they may cause range in severity from mild gastroenteritis to life-threatening ailments such as cholera, dysentery, infectious hepatitis, and severe gastroenteritis. Additional risks include occurrences of low dissolved oxygen, fish kills, algal bloom, and bacterial contamination in waterways.

C. Minimum Expenditure

Respondent shall spend at least the SEP Offset Amount to complete the project described in Section 1, above, and comply with all other provisions of this SEP. Respondent understands that it may cost more than the SEP Offset Amount to complete the Project.

Item	Quantity	Cost	Units	Total
Wet Well and Pumps	1	\$50,000	Lump Sum	\$50,000
Electrical Wiring/Control Equipment	1	\$10,000	Lump Sum	\$10,000
Piping and Valves	1	\$10,000	Lump Sum	\$10,000
Site Improvements-Access Driveway and Fencing at Lift Station	1	\$5,000	Lump Sum	\$5,000
Total				\$75,000

Estimated Cost Schedule

2. Performance Schedule

Within 30 days after the effective date of this Agreed Order, Respondent shall begin implementation of the SEP. Respondent shall have completed the SEP in its entirety within 285 days after the effective date of this Agreed Order.

3. Records and Reporting

A. Progress Report

Within 30 days after the effective date of this Agreed Order, Respondent shall submit a Notice of Commencement to the TCEQ describing actions performed to date to implement the Project. Within 90 days after the effective date of this Agreed Order, Respondent shall submit a report detailing the progress made and all actions completed on the Project during the previous 60-day period and setting forth a schedule for achieving completion of the Project within the 285-day timeframe set forth in Section 2, Performance Schedule, above. Thereafter, Respondent shall submit progress reports to the TCEQ containing detailed information on all actions completed on the Project to date as set forth in the Reporting Schedule table below:

Reporting Schedule

Days from Effective Order Date	Information Required
30	Notice of Commencement describing actions taken to begin project
90	Actions completed during previous 60-day period
180	Actions completed during previous 90-day period
285	Notice of SEP completion

B. Final Report

Within 285 days after the effective date of the Agreed Order, or within 30 days after completion of the SEP, whichever is earlier, Respondent shall submit a Final Report to the TCEQ, which shall include the following:

- 1. Itemized list of expenditures and total cost of the Project;
- 2. Copies of invoices or receipts corresponding to the itemized list in paragraph 3.B.1., above;
- 3. Copies of cleared checks or payment records corresponding to the itemized list in paragraph 3.B.1., above;
- 4. Copies of proof of advertisement of invitation for bids, if applicable;
- 5. A certified statement of SEP completion and document authentication;
- 6. Detailed map showing specific location of the project site(s);
- 7. Copies of all engineering plans related to work performed pursuant to the Project, if applicable;
- 8. Equipment logs showing the hours the equipment was utilized on the project, if applicable;
- 9. Dated photographs of the purchased materials and supplies; before and after work being performed during the Project; and of the completed Project; and
- 10. Any additional information Respondent believes will, or that is requested by TCEO to demonstrate compliance with this Attachment A.

C. Address

Respondent shall submit all SEP reports and any additional information as requested to the following address:

Texas Commission on Environmental Quality

City of Jacksonville Docket No. 2019-1569-MWD-E Attachment A

> Litigation Division Attention: SEP Coordinator, MC 175 P.O. Box 13087 Austin, Texas 78711-3087

4. Additional Information and Access

Respondent shall provide additional information as requested by TCEQ staff and shall allow access to all records related to the SEP Offset Amount. Respondent shall also allow representatives of the TCEQ access to the site of any work being financed in whole or in part by the SEP Offset Amount. This provision shall survive the termination of this Agreed Order.

5. Failure to Fully Perform

If Respondent does not perform its obligations under this Attachment A, including full expenditure of the SEP Offset Amount and submittal of the required reporting described in Sections 2 through 4 above, the Executive Director ("ED") may require immediate payment of all or part of the SEP Offset Amount as set forth in the attached Agreed Order.

In the event the ED determines that Respondent failed to fully implement and complete the Project, Respondent shall remit payment for all or a portion of the SEP Offset Amount, as determined by the ED, and as set forth in the attached Agreed Order. After receiving notice of failure to complete the SEP, Respondent shall include the docket number of the attached Agreed Order and a note that the enclosed payment is for reimbursement of a SEP, shall make the check payable to "Texas Commission on Environmental Quality," and shall mail it to:

Texas Commission on Environmental Quality Litigation Division Attention: SEP Coordinator, MC 175 P.O. Box 13087 Austin, Texas 78711-3087

6. Publicity

Any public statements concerning this Project made by or on behalf of Respondent must include a clear statement that **the Project was performed as part of the settlement of an enforcement action brought by the TCEQ**. Such statements include advertising, public relations, and press releases.

7. Recognition

Respondent may not seek recognition for this project in any other state or federal regulatory program.

8. Other SEPs by TCEQ or Other Agencies

The SEP Offset Amount identified in this Attachment A and in the attached Agreed Order has not been, and shall not be, included as a SEP for Respondent under any other Agreed Order negotiated with the TCEQ or any other agency of the state or federal government.

Executive Summary – Enforcement Matter – Case No. 58116 City of Jacksonville RN101613180 Docket No. 2019-1569-MWD-E

Order Type:

Findings Agreed Order

Findings Order Justification:

People or environmental receptors have been exposed to pollutants which exceed levels that are protective.

Media: MWD

Small Business:

No

Location(s) Where Violation(s) Occurred:

City of Jacksonville Double Creek Plant, 232 County Road 1411, Cherokee County

Type of Operation:

Wastewater treatment facility

Other Significant Matters:

Additional Pending Enforcement Actions: No

Past-Due Penalties: No

Other: N/A

Interested Third-Parties: The complainant has expressed an interest in this

matter but does not wish to speak at Agenda. **Texas Register Publication Date:** February 10, 2023

Comments Received: No

Penalty Information

Total Penalty Assessed: \$56,575 Total Paid to General Revenue: \$0 Total Due to General Revenue: \$0

Payment Plan: N/A

Supplemental Environmental Project ("SEP") Conditional Offset: \$56,575

Name of SEP: Lift Station Installation (Compliance)

Compliance History Classifications:

Person/CN - Satisfactory Site/RN - Satisfactory

Major Source: No

Statutory Limit Adjustment: N/A Applicable Penalty Policy: April 2014

Investigation Information

Complaint Date(s): May 22, 2019

Complaint Information: Alleged an unauthorized discharge.

Date(s) of Investigation: May 30, 2019

Date(s) of NOE(s): July 26, 2019

Executive Summary – Enforcement Matter – Case No. 58116 City of Jacksonville RN101613180 Docket No. 2019-1569-MWD-E

Violation Information

- 1. Failed to prevent unauthorized discharges of untreated wastewater into or adjacent to any water in the state [30 Tex. Admin. Code § 305.125(1) and (4), Tex. Water Code § 26.121(a)(1), and Texas Pollutant Discharge Elimination System ("TPDES") Permit No. WQ0010693003, Permit Conditions No. 2.g].
- 2. Failed to report unauthorized discharges orally to the Regional Office within 24 hours of becoming aware of the noncompliance, and in writing to the Regional Office and the Enforcement Division within five working days of becoming aware of the noncompliance [30 Tex. ADMIN. CODE § 305.125(1) and (9)(A), and TPDES Permit No. WQ0010693003, Monitoring and Reporting Requirements No. 7.b.i].

Corrective Actions/Technical Requirements

Corrective Action(s) Completed:

The Respondent implemented the following corrective measures:

- a. Ceased, cleaned, and disinfected the unauthorized discharges that occurred on May 10, 2019, May 17, 2019, May 19, 2019, and May 30, 2019;
- b. On May 18, 2019, submitted a written notification for the unauthorized discharge that occurred on May 10, 2019;
- c. On May 19, 2020 and May 30, 2019, the manhole lids located on East Rusk Street and adjacent to Ragsdale Creek were bolted; and
- d. By December 6, 2019, ceased the unauthorized discharge of untreated wastewater that occurred at an impoundment located on an unnamed tributary of Ragsdale Creek, which resulted in a fish kill, removed a blockage from an 18-inch sewer main line, contained the discharge in the impoundment by pumping contaminated water back into the collection system to reduce the water level below the impoundment's overflow structure and capping drain lines, removed and properly disposed of the dead fish, disinfected the affected areas, installed water cannons to recirculate the water and provide aeration to the impoundment, monitored the water quality, and provided public notice.

Technical Requirements:

- 1. The Order will require the Respondent to implement and complete a SEP (see SEP Attachment A).
- 2. The Order will also require the Respondent to:

Executive Summary – Enforcement Matter – Case No. 58116 City of Jacksonville RN101613180 Docket No. 2019-1569-MWD-E

a. Within 30 days:

- i. Develop and implement procedures and conduct employee training to report any unauthorized discharge to the Regional Office within 24 hours of becoming aware, and in writing to the TCEQ within five working days of becoming aware; and
- ii. Submit noncompliance notifications to the TCEQ of the unauthorized discharges that occurred on May 17, 2019 and May 30, 2019.
- b. Within 45 days, submit written certification of compliance with a.
- c. Within 60 days, conduct an engineering evaluation of the collection system to determine the cause of and necessary corrective actions designed to prevent or minimize the unauthorized discharge of untreated wastewater from the collection system. The evaluation shall be prepared by a Texas registered professional engineer and shall include a plan and schedule for the completion of necessary corrective actions within 270 days; and
- d. Within 285 days, submit written certification to demonstrate compliance with c.

Contact Information

TCEO Attorney: N/A

TCEQ Enforcement Coordinator: Mark Gamble, Enforcement Division, Enforcement Team 1, MC 219, (512) 239-2587; Michael Parrish, Enforcement Division, MC 219, (512) 239-2548

TCEQ SEP Coordinator: Betty Sanders, SEP Coordinator, Litigation Division, MC 175, (512) 239-3992

Respondent: The Honorable Randy Gorham, Mayor, City of Jacksonville, 315 South Ragsdale Street, Jacksonville, Texas 75766-4917

James Hubbard, City Manager, City of Jacksonville, 315 South Ragsdale Street, Jacksonville, Texas 75766-4917

Respondent's Attorney: N/A

Penalty Calculation Worksheet (PCW)

Policy Revision 4 (April 2014)

PAYABLE PENALTY

PCW Revision March 26, 2014

\$41,275

TCEQ								
DATES	Assigned	29-Jul-2019					_	
	PCW	26-Oct-2020	Screening	8-Aug-2019	EPA Due			
RESPO		TY INFORMATI						
_		City of Jacksonv	ille					
	g. Ent. Ref. No.				Maior /	Minor Source	Minor	
Facili	ty/Site Region	5-Tyler			мајог/ г	Minor Source	MILLOL	
CASE I	NFORMATION							
	f./Case ID No.	58116			No	of Violations	2	
		2019-1569-MWD)-F		1101	Order Type		
Med	lia Program(s)		, _		Governmen	t/Non-Profit		
	Multi-Media	Trace County				Coordinator		
						EC's Team	Enforcement Te	eam 1
Adr	nin. Penalty \$ I	imit Minimum	\$0	Maximum	\$25,000			
			Penal	ty Calcula	tion Secti	on		
TOTAI	L BASE PENA	LTY (Sum of		•		.	Subtotal 1	\$32,500
		·		•	•		_	
ADJUS	STMENTS (+	/-) TO SUBTO	OTAL 1					
		tained by multiplying	the Total Base				4-1-2 2 9 7	#0 77F
	Compliance Hi			27.0%	Adjustment		tals 2, 3, & 7	\$8,775
	Notes	Enhancement fo		s of self-reporte th dissimilar vio		tions and one		
	Culpability	No		0.0%	Enhancement		Subtotal 4	\$0
	Notes	The Re	spondent do	es not meet the	culpability crit	eria.		
	Good Faith Effe	ort to Comply T	otal Adiustr	ments			Subtotal 5	\$0
								1-
							_	
	Economic Bene	_			Enhancement*		Subtotal 6	\$0
	Estimated	Total EB Amounts Cost of Compliance	\$10,126 \$191,125	*Capped	d at the Total EB \$	Amount		
SUM (OF SUBTOTAL	LS 1-7				F	inal Subtotal	\$41,275
OTHE	D EACTORS A	AS JUSTICE M	IAV DEOII	TDF	0.0%		Adjustment	\$0
		Subtotal by the indic			0.0%		Aujustment	40
			, , , , , , , , , , , , , , , , , , , ,				1	
	Notes							
						Final Per	nalty Amount	\$41,275
STATI	ITORY I IMIT	ADJUSTMEN	ЛТ			Final Asse	ssed Penalty	\$41,275
			= =					Ŧ ,
DEFER	RRAL				0.0%	Reduction	Adjustment	\$0
		nalty by the indicated	d percentage.					
	Notes	No. o	deferral is rec	commended for	Findings Order	S.		
	Notes	140 (acreman is rec	John Heriaca 101	airiga order			

Screening Date 8-Aug-2019 Respondent City of Jacksonville

Case ID No. 58116

Reg. Ent. Reference No. RN101613180

Media Water Quality

Enf. Coordinator Mark Gamble

S. Camplianas III	Compliance History Worksheet		
Component	story <i>Site</i> Enhancement (Subtotal 2) Number of	Number	Adjust.
NOVs	Written notices of violation ("NOVs") with same or similar violations as those in the current enforcement action (number of NOVs meeting criteria)	5	25%
	Other written NOVs	1	2%
	Any agreed final enforcement orders containing a denial of liability (number of orders meeting criteria)	0	0%
Orders	Any adjudicated final enforcement orders, agreed final enforcement orders without a denial of liability, or default orders of this state or the federal government, or any final prohibitory emergency orders issued by the commission	0	0%
Judgments and Consen	consent decrees meeting enterial	0	0%
Decrees	Any adjudicated final court judgments and default judgments, or non-adjudicated final court judgments or consent decrees without a denial of liability, of this state or the federal government	0	0%
Convictions	Any criminal convictions of this state or the federal government (number of counts)	0	0%
Emissions	Chronic excessive emissions events (number of events)	0	0%
Audits	Letters notifying the executive director of an intended audit conducted under the Texas Environmental, Health, and Safety Audit Privilege Act, 74th Legislature, 1995 (number of audits for which notices were submitted)	0	0%
Addits	Disclosures of violations under the Texas Environmental, Health, and Safety Audit Privilege Act, 74th Legislature, 1995 (number of audits for which violations were disclosed)	0	0%
	Environmental management systems in place for one year or more	No	0%
Other	Voluntary on-site compliance assessments conducted by the executive director under a special assistance program	No	0%
	Participation in a voluntary pollution reduction program	No	0%
	Early compliance with, or offer of a product that meets future state or federal government environmental requirements	No	0%
	Adjustment Per	centage (Sub	total 2) 27%
>> Repeat Violato	r (Subtotal 3)		
ľ	Adjustment Per	centage (Sub	total 3) 0%
>> Compliance Hi	story Person Classification (Subtotal 7)		
Satisfactor	y Performer Adjustment Per	centage (Sub	total 7) 0%
>> Compliance Hi	story Summary		
Complianc History Notes	Enhancement for five months of self-reported effluent violations and one NOV w violations.	ith dissimilar	
>> Final Compliance	Total Compliance History Adjustment Percentage (See History Adjustment	Subtotals 2,	3, & 7) 27%
I mai compilant	Final Adjustment Percenta	age *capped	at 100% 27%

		ening Date		Docket No	0. 2019-1569-MWD-E		PCW
		•	City of Jacksonville			Policy Revis	ion 4 (April 2014)
_		ase ID No.				PCW Revisio	n March 26, 2014
Reg.	Ent. Ref		RN101613180				
	Enf C	media Coordinator	Water Quality				
		ation Number					
	*101			5 125(1) and (4) Toy	Water Code § 26.121(a)(1)	and	
		Rule Cite(s)	=		tem ("TPDES") Permit No.	, and	
				0693003, Permit Condi			
				<u> </u>			
			Failed to prevent unauthori	zed discharges of untre	eated wastewater into or ad	iacent	
	Violatio	n Description			ed unauthorized discharge t		
					Base Pe	nalty	\$25,000
>> Env	/ironme	ntal. Proper	ty and Human Healt	h Matrix			
		_	Harm				
		Release	Major Moderate	Minor			
OR		Actual			B		
		Potential			Percent 15.0%		
>>Proc	gramma	tic Matrix					
,,,,,,	gramma	Falsification	Major Moderate	Minor			
					Percent 0.0%		
	Matrix	Human hea	Ith or the environment has I	neen exposed to signific	cant amounts of pollutants a	is a	
	Notes	Trainan nea		alt of the violation.	carre arribarres or politicarres e	.5 d	
					Adjustment \$2	1,250	
				•	tujuotinent	1,230	
							\$3,750
Violatio	on Event	te .					
Violatio	on Even						
		Number of \	/iolation Events 7	7	Number of violation days	;	
			daily				
			weekly monthly				
			quarterly		Violation Base Pe	nalty	\$26,250
			semiannual				, , , , ,
			annual				
			single event X				
		S	even single events are reco	mmanded for each disc	harge that occurred		
		3	even single events are reco	ininenaca for caeri alse	marge that occurred.		
Good F	aith Effo	orts to Com				uction	\$0
			Before NOE/NOV	/ NOE/NOV to EDPRP/Settl	ement Offer		
			Ordinary				
			N/A <u>X</u>	_			
			Notes The Respon	dent does not meet the			
				this violation			
			Į L				
					Violation Sub	ototal	\$26,250
Econon	nic Bene	fit (EB) for	this violation		Statutory Limit Te	st	
		Estimate	ed EB Amount	\$10,090	Violation Final Penalty	Total	\$33,338
			This vio	olation Final Assessed	d Penalty (adjusted for li	mits)	\$33,338

	E	conomic	Benefit	Wo	rksheet		
Respondent		nville					
Case ID No.							
Reg. Ent. Reference No. Media Violation No.	Water Quality					Percent Interest	Years of Depreciation
Violation No.	_					5.0	
	Item Cost	Date Required	Final Date	Yrs	Interest Saved	Costs Saved	EB Amount
Item Description	200 0050	Dute Required	· mai bate		2	costs surcu	25 Amount
210 2000pulo							
Delayed Costs							
Equipment				0.00	\$0	\$0	\$0
Buildings				0.00	\$0	\$0	\$0
Other (as needed)	* F0.000	10 M 2010	15 5-1- 2022	0.00	\$0	\$0	\$0
Engineering/Construction Land	\$50,000	10-May-2019	15-Feb-2022	2.77 0.00	\$462 \$0	\$9,242 n/a	\$9,704 \$0
Record Keeping System				0.00	\$0	n/a	\$0
Training/Sampling				0.00	\$0	n/a	\$0
Remediation/Disposal	\$140,750	10-May-2019	30-May-2019	0.05	\$386	n/a	\$386
Permit Costs				0.00	\$0	n/a	\$0
Other (as needed)				0.00	\$0	n/a	\$0
Notes for DELAYED costs	determine the dischard Remediation/I occurred on I located on Ea	Estimated engineering/construction cost to conduct an engineering evaluation of the collection system to determine the cause of and necessary corrective actions designed to prevent or minimize the unauthorized discharge of untreated wastewater from the collection system. Date required is the first day of noncompliance. Final date is the estimated date of compliance. Remediation/Disposal cost is the actual cost to cease, clean, and disinfect the unauthorized discharges that occurred on May 10, 2019, May 17, 2019, May 19, 2019, and May 30, 2019, and to bolt the manhole lids located on East Rusk Street and the other manhole adjacent to Ragsdale Creek. Date required is the first date of noncompliance. Final date is the date of compliance.					
Avoided Costs	ANNUA	ALIZE avoided c	osts before en	tering	item (except for	r one-time avoide	d costs)
Disposal -				0.00	\$0	\$0	\$0
Personnel				0.00	\$0	\$0	\$0
Inspection/Reporting/Sampling Supplies/Equipment				0.00	\$0 \$0	\$0 \$0	\$0 \$0
Financial Assurance				0.00	\$0 \$0	\$0 \$0	\$0 \$0
ONE-TIME avoided costs				0.00	\$0	\$0	\$0
Other (as needed)				0.00	\$0	\$0	\$0
Notes for AVOIDED costs		1					
Approx. Cost of Compliance		\$190,750			TOTAL		\$10,090

	July Dute	8-Aug-2019	Docket No. 2019-1569-MWI	D-E	PCW
		City of Jacksonville	2	Policy	Revision 4 (April 2014)
D 1	Case ID No.			PCW R	evision March 26, 2014
Reg.	Ent. Reference No.	Water Quality			
	Enf. Coordinator				
	Violation Number				
	Rule Cite(s)				
			min. Code § 305.125(1) and (9)(A), and TPDES Peri		
		WQUUIU	593003, Monitoring and Reporting Requirements No.	7.D.I	
		Failed to report un	authorized discharges orally to the Regional Office w	ithin 24 hours	
			re of the noncompliance, and in writing to the Region		
			ent Division within five working days of becoming aw		
	Violation Description	· ·	 Specifically, the Respondent did not report four un om the collection system to the Tyler Regional Office 		
			e unauthorized discharge that occurred on May 10, 2		
			submitted timely.		
					+25.000
				Base Penalty	\$25,000
>> Env	ironmental, Prope	rty and Human			
	Release	Major M	Harm Moderate Minor		
OR	Actual		THIOT THIOT		
	Potential		Percent 0.	0%	
>>Prog	rammatic Matrix Falsification	Major M	Moderate Minor		
	Taisincation	X		0%	
		<u> </u>			
	Matrix Notes	More than	70% of the rule requirements were not met.		
			Adjustment	\$23,750	
				Г	\$1,250
Violatio	n Events				
	Number of '	Violation Events	5 83 Number of violal	tion days	
	Number of '	Violation Events	5 Number of violat	tion days	
	Number of '	daily	5 Number of violate	tion days	
	Number of ¹	daily weekly	5 83 Number of violat	tion days	
	Number of '	daily weekly monthly		· _	\$6.250
	Number of '	daily weekly		tion days Base Penalty	\$6,250
	Number of '	daily weekly monthly quarterly		· _	\$6,250
	Number of '	daily weekly monthly quarterly semiannual		· _	\$6,250
	Number of '	daily weekly monthly quarterly semiannual annual	Violation	· _	\$6,250
	Number of	daily weekly monthly quarterly semiannual annual single event	Violation	· _	\$6,250
Good Fa		daily weekly monthly quarterly semiannual annual single event	Violation	· _	\$6,250 \$6,250
Good Fa	Number of Y	daily weekly monthly quarterly semiannual annual single event Fix	Violation X ve single events are recommended.	Base Penalty	
Good Fa		daily weekly monthly quarterly semiannual annual single event Fix ply Befor Extraordinary	Violation X ve single events are recommended. 0.0%	Base Penalty	
Good Fa		daily weekly monthly quarterly semiannual annual single event Fix ply Extraordinary Ordinary	Violation X ve single events are recommended. 0.0% The NOE/NOV NOE/NOV to EDPRP/Settlement Offer	Base Penalty	
Good Fa		daily weekly monthly quarterly semiannual annual single event Fix Ply Befor Extraordinary Ordinary N/A	ve single events are recommended. 0.0% The NOE/NOV NOE/NOV to EDPRP/Settlement Offer X	Reduction	
Good Fa		daily weekly monthly quarterly semiannual annual single event Fix Ply Befor Extraordinary Ordinary N/A	ve single events are recommended. O.0% The NOE/NOV NOE/NOV to EDPRP/Settlement Offer X The Respondent does not meet the good faith criteria	Reduction	
Good Fa		daily weekly monthly quarterly semiannual annual single event Fix ply Extraordinary Ordinary N/A	ve single events are recommended. 0.0% The NOE/NOV NOE/NOV to EDPRP/Settlement Offer X	Reduction	
Good Fa		daily weekly monthly quarterly semiannual annual single event Fix ply Extraordinary Ordinary N/A	Violation Violation Ve single events are recommended. O.0% The NOE/NOV NOE/NOV to EDPRP/Settlement Offer X The Respondent does not meet the good faith criteria this violation.	Reduction	
		daily weekly monthly quarterly semiannual annual single event	Violation Violation Ve single events are recommended. O.0% The NOE/NOV NOE/NOV to EDPRP/Settlement Offer X The Respondent does not meet the good faith criteria this violation.	Reduction for tion Subtotal	\$0
	aith Efforts to Com	daily weekly monthly quarterly semiannual annual single event	ve single events are recommended. O.0% The NOE/NOV NOE/NOV to EDPRP/Settlement Offer X The Respondent does not meet the good faith criteria this violation. Viola	Reduction for tion Subtotal mit Test	\$0
	aith Efforts to Com	daily weekly monthly quarterly semiannual annual single event Fix Ply Extraordinary Ordinary N/A Notes Th	Violation Violation Ve single events are recommended. O.0% NOE/NOV to EDPRP/Settlement Offer X Re Respondent does not meet the good faith criteria this violation. Viola Statutory Li	Reduction for tion Subtotal mit Test Penalty Total	\$0 \$6,250

	E	conomic	Benefit	Wo	rksheet		
Respondent	City of Jackson	nville					
Case ID No.							
Reg. Ent. Reference No.							Very of
Media Violation No.	Water Quality					Percent Interest	Years of Depreciation
Violation No.	2					5.0	15
	Itom Cost	Date Required	Final Date	Vrc	Interest Saved	Costs Saved	EB Amount
Item Description	Item Cost	Date Required	rillai Date	115	Interest Saveu	Costs Saveu	EB Allioulit
Item Description							
Delayed Costs							
Equipment				0.00	\$0	\$0	\$0
Buildings				0.00	\$0	\$0	\$0
Other (as needed)				0.00	\$0	\$0	\$0
Engineering/Construction				0.00	\$0	\$0	\$0
Land				0.00	\$0	n/a	\$0
Record Keeping System	\$250	17-May-2019	20-Jun-2021	0.00 2.10	\$0 \$26	n/a	\$0
Training/Sampling Remediation/Disposal	\$250	17-May-2019	20-Jun-2021	0.00	\$26	n/a n/a	\$26 \$0
Permit Costs	\$25	14-May-2019	18-May-2019	0.00	\$0	n/a	\$0
Other (as needed)	\$100	24-May-2019		2.08	\$10	n/a	\$10
		<u> </u>					
			•		•	and conduct emplo	
	report an una	uthorized dischar	ge to the Region	nal Offi	ce within 24 hours	of becoming aware,	and in writing
	to the TCEQ	within five worki	ng days of beco	ming a	ware. Date Require	ed is the investigation	on date. Final
			Date is the est	imated	I date of compliand	e.	
Notes for DELAYED costs					_	that occurred on M	
Notes for DELATED Costs	(\$25). Da	ate Required is the	e date the nonc	ompliar	nce notification was	s due. Final Date is t	the date of
				compli	ance.		
		•	-		-	that occurred on Ma	•
	May 30, 2019	• •	-	•	•	date the noncomplia	nce notification
		was d	ue. Final Date is	the es	timated date of co	mpliance.	
Avoided Costs	ANNU	ALIZE avoided c	osts before en			one-time avoide	
Disposal				0.00	\$0	\$0	\$0
Personnel				0.00	\$0	\$0	\$0
Inspection/Reporting/Sampling Supplies/Equipment				0.00	\$0 \$0	\$0 \$0	\$0 \$0
Financial Assurance				0.00	\$0	\$0 \$0	\$0
ONE-TIME avoided costs				0.00	\$0	\$0	\$0
Other (as needed)				0.00	\$0	\$0	\$0
						 	-
Notes for AVOIDED costs							
		<u> </u>	<u> </u>				
Approx. Cost of Compliance		\$375			TOTAL		\$36

Penalty Calculation Worksheet (PCW)

Policy Revision 4 (April 2014)

PAYABLE PENALTY

PCW Revision March 26, 2014

\$15,300

TCEQ								
DATES	1.00.9				_		,	
	PCW	23-Oct-2020	Screening 16-3	Jan-2020	EPA Due			
DECDO	NIDENT /EACTLT	TV INCODMATE	ON					
RESPU		City of Jacksonvi						
Red	g. Ent. Ref. No.	RN101613180	ille					
Facili	ty/Site Region	5-Tyler			Maior/I	linor Source	Minor	
	-,,	,						
	NFORMATION							
En	f./Case ID No.				No.	of Violations		
		2019-1569-MWD	D-E		_	Order Type		
мес	dia Program(s)					t/Non-Profit		
	Multi-Media				Ent.		Mark Gamble Enforcement T	eam 1
Δdı	min. Penalty \$ I	imit Minimum	\$0 Max	imum	\$25,000	LC 5 Team	Lillorcement 1	caiii I
714	Charty &		φο		Ψ25,000			
			Penalty C	`alcula t	tion Secti	on		
			,			OH	Г	
TOTA	L BASE PENA	LTY (Sum of	violation base	e penalt	ies)		Subtotal 1	\$15,000
ADIII	STMENTS / ±	/-) TO SUBTO	OTAL 1					
ADJU	Subtotals 2-7 are of	otained by multiplying	THE I the Total Base Penalty	(Subtotal 1)	by the indicated i	percentage.		
	Compliance Hi	story		27.0%	Adjustment	Subto	tals 2, 3, & 7	\$4,050
		Enhancement fo	or five months of se	elf-reported	d effluent viola	tions and one		
	Notes		NOV with dis					
							_	
	Culpability	No		0.0%	Enhancement		Subtotal 4	\$0
							•	
	Notes	The Re	spondent does not	meet the	culpability crit	eria.		
	Good Faith Eff	ort to Comply T	otal Adjustments	2			Subtotal 5	-\$3,750
	Good Faith En	ore to comply i	otal Aujustilients				Subtotal 5	Ψ3,730
							_	
	Economic Ben	_			Enhancement*		Subtotal 6	\$0
	Estimated	Total EB Amounts I Cost of Compliance	\$595 \$80,390	*Cappea	l at the Total EB \$	Amount		
			400,330					
SUM (OF SUBTOTAL	LS 1-7				F	inal Subtotal	\$15,300
							-	
			1AY REQUIRE		0.0%		Adjustment	\$0
Reduces	or enhances the Final	Subtotal by the indic	cated percentage.				7	
	Nahaa							
	Notes							
						Final Per	nalty Amount	\$15,300
						i iliai i Ci	iaity Amount [Ψ13,300
STAT	UTORY LIMIT	T ADJUSTMEN	NT			Final Asse	ssed Penalty	\$15,300
								, -,
DEFE	RRAL				0.0%	Reduction	Adjustment	\$0
		nalty by the indicated	d percentage.		-		1	
	Notes	No c	deferral is recomm	ended for I	Findings Order	S.		

Screening Date 16-Jan-2020 **Respondent** City of Jacksonville

Case ID No. 58116

Reg. Ent. Reference No. RN101613180

Media Water Quality

Enf. Coordinator Mark Gamble

NOVs Written notices of violation ("NOVs") with same or similar violations as those in the current enforcement action (number of NOVs meeting criteria) 5 25%	ompliance Hist	Compliance History Worksheet ory Site Enhancement (Subtotal 2)		
the current enforcement action (number of NOVs meeting criteria) Other written NOVs Any agreed final enforcement orders containing a denial of liability (number of orders meeting criteria) Orders Any adjudicated final enforcement orders, agreed final enforcement orders without a denial of liability, or default orders of this state or the federal government, or any final prohibitory emergency orders issued by the commission of liability of this state or the federal government or consent decrees containing a denial of liability of this state or the federal government (number of judgments or consent decrees meeting criteria) Any adjudicated final court judgments or consent decrees containing a denial of liability of this state or the federal government (number of judgments or consent decrees meeting criteria) Any adjudicated final court judgments and default judgments, or non-adjudicated final court judgments or consent decrees without a denial of liability, of this state or the federal government (number of or the federal government (number of counts) Emissions Chronic excessive emissions events (number of events) Letters notifying the executive director of an intended audit conducted under the Texas Environmental, Health, and Safety Audit Privilege Act, 74th Legislature, 1995 (number of audits for which notices were submitted) Disclosures of violations under the Texas Environmental, Health, and Safety Audit Privilege Act, 74th Legislature, 1995 (number of audits for which violations were disclosed) Environmental management systems in place for one year or more No 0% Other Privilege Act, 74th Legislature, 1995 (number of audits for which violations were No 0% Voluntary on-site compliance assessments conducted by the executive director under a special assistance program Participation in a voluntary pollution reduction program P			Number	Adjust.
Any agreed final enforcement orders containing a denial of liability (number of orders meeting criteria) Orders Any adjudicated final enforcement orders, agreed final enforcement orders without a denial of liability, or default orders of this state or the federal government, or any final prohibitory emergency orders issued by the commission Any non-adjudicated final court judgments or consent decrees containing a denial of liability of this state or the federal government (number of judgments or consent decrees meeting criteria) Any adjudicated final court judgments or consent decrees containing a denial of liability of this state or the federal government (number of judgments or consent decrees without a denial of liability, of this state or the federal government (number of consent decrees meeting criteria) Any adjudicated final court judgments and default judgments, or non-adjudicated final court judgments or consent decrees without a denial of liability, of this state or the federal government (number of consent decrees without a denial of liability, of this state or the federal government (number of consent decrees without a denial of liability, of this state or the federal government (number of consent decrees without a denial of liability, of this state or the federal government (number of consent decrees with state or the federal government (number of consent decrees with state or the federal government (number of consent decrees with state or the federal government (number of consent decrees with state or the federal government (number of consent decrees with state or the federal government (number of consent decrees with state or the federal government (number of consent decrees with state or the federal government (number of consent decrees with decrees with state or federal government environmental mentagement systems in place for one year or more Other Political Political State or the federal government (number of consent decrees with or which violations were on the place for one year or more	NOVs		5	25%
Orders Orders meeting criteria) Any adjudicated final enforcement orders, agreed final enforcement orders without a denial of liability, or default orders of this state or the federal government, or any final prohibitory emergency orders issued by the commission Any non-adjudicated final court judgments or consent decrees containing a denial of liability of this state or the federal government (number of judgments or 0 0% consent decrees meeting criteria) Any adjudicated final court judgments and default judgments, or non-adjudicated final court judgments or consent decrees without a denial of liability, of this state or the federal government (number of judgments or consent decrees without a denial of liability, of this state or the federal government (number of counts) Emissions Chronic excessive emissions events (number of events) Letters notifying the executive director of an intended audit conducted under the Texas Environmental, Health, and Safety Audit Privilege Act, 74th Legislature, 1995 (number of audits for which orioics were submitted) Disclosures of violations under the Texas Environmental, Health, and Safety Audit Privilege Act, 74th Legislature, 1995 (number of audits for which orioics were submitted) Disclosures of violations under the Texas Environmental, Health, and Safety Audit Privilege Act, 74th Legislature, 1995 (number of audits for which orioics were submitted) Disclosures of violations under the Texas Environmental, Health, and Safety Audit Privilege Act, 74th Legislature, 1995 (number of audits for which orioics were submitted) Disclosures of violations under the Texas Environmental, Health, and Safety Audit Privilege Act, 74th Legislature, 1995 (number of audits for which orioics were submitted) Disclosures of violations under the Texas Environmental, Health, and Safety Audit Privilege Act, 74th Legislature, 1995 (number of audits for which orioics were submitted) Other Other Other Other Other Environmental management systems in place for one year or more Voluntary o		Other written NOVs	1	2%
without a denial of liability, or default orders of this state or the federal government, or any final prohibitory emergency orders issued by the commission Any non-adjudicated final court judgments or consent decrees containing a denial of liability of this state or the federal government (number of judgments or consent decrees containing a denial of liability of this state or the federal government (number of judgments or consent decrees without a denial of liability, of this state or the federal government Convictions Any adjudicated final court judgments and default judgments, or non-adjudicated final court judgments or consent decrees without a denial of liability, of this state or the federal government (number of consent decrees) Emissions Chronic excessive emissions events (number of events) Other Letters notifying the executive director of an intended audit conducted under the Texas Environmental, Health, and Safety Audit Privilege Act, 74th Legislature, 1995 (number of audits for which notices were submitted) Disclosures of violations under the Texas Environmental, Health, and Safety Audit Privilege Act, 74th Legislature, 1995 (number of audits for which violations were disclosed) Environmental management systems in place for one year or more Voluntary on-site compliance assessments conducted by the executive director under a special assistance program Participation in a voluntary pollution reduction program Early compliance with, or offer of a product that meets future state or federal No Adjustment Percentage (Subtotal 2) Epeeat Violator (Subtotal 3) No Adjustment Percentage (Subtotal 7) Satisfactory Performer Adjustment Percentage (Subtotal 7) Satisfactory Performer Enhancement for five months of self-reported effluent violations and one NOV with dissimilar violations. Fortal Compliance History Adjustment Percentage (Subtotals 2, 3, & 7)		, , , , , , , , , , , , , , , , , , , ,	0	0%
Judgments and Consent Decrees I liability of this state or the federal government (number of judgments or consent decrees meeting criteria) Any adjudicated final court judgments and default judgments, or non-adjudicated final court judgments or consent decrees without a denial of liability, of this state or the federal government (number of or the federal government) Convictions Any criminal convictions of this state or the federal government (number of counts) Emissions Chronic excessive emissions events (number of events) Letters notifying the executive director of an intended audit conducted under the Texas Environmental, Health, and Safety Audit Privilege Act, 74th Legislature, 1995 (number of audits for which notices were submitted) Disclosures of violations under the Texas Environmental, Health, and Safety Audit Privilege Act, 74th Legislature, 1995 (number of audits for which violations were disclosed) Environmental management systems in place for one year or more No Owholduntary on-site compliance assessments conducted by the executive director under a special assistance program Participation in a voluntary pollution reduction program Adjustment Percentage (Subtotal 2) Expect Violator (Subtotal 3) No Adjustment Percentage (Subtotal 3) Adjustment Percentage (Subtotal 7) Satisfactory Performer Adjustment Percentage (Subtotal 7) Satisfactory Performer Adjustment Percentage (Subtotal 7) Enhancement for five months of self-reported effluent violations and one NOV with dissimilar violations.	Orders	without a denial of liability, or default orders of this state or the federal		0%
Decrees Any adjudicated final court judgments and default judgments, or non-adjudicated final court judgments or consent decrees without a denial of liability, of this state or the federal government Convictions Any criminal convictions of this state or the federal government (number of counts) Emissions Chronic excessive emissions events (number of events) Letters notifying the executive director of an intended audit conducted under the Texas Environmental, Health, and Safety Audit Privilege Act, 74th Legislature, 1995 (number of audits for which notices were submitted) Disclosures of violations under the Texas Environmental, Health, and Safety Audit Privilege Act, 74th Legislature, 1995 (number of audits for which violations were of disclosed) Environmental management systems in place for one year or more No 0% Voluntary on-site compliance assessments conducted by the executive director under a special assistance program Participation in a voluntary pollution reduction program No 0% Early compliance with, or offer of a product that meets future state or federal government environmental requirements Adjustment Percentage (Subtotal 2) Environmental Substation (Subtotal 3) No Adjustment Percentage (Subtotal 3) Satisfactory Performer Adjustment Percentage (Subtotal 7) Satisfactory Performer Compliance History Summary Enhancement for five months of self-reported effluent violations and one NOV with dissimilar violations.		of liability of this state or the federal government (number of judgments or	0	0%
Convictions Counts Counts Counts Counts Chronic excessive emissions events (number of events)		final court judgments or consent decrees without a denial of liability, of this state		0%
Letters notifying the executive director of an intended audit conducted under the Texas Environmental, Health, and Safety Audit Privilege Act, 74th Legislature, 1995 (number of audits for which notices were submitted) Disclosures of violations under the Texas Environmental, Health, and Safety Audit Privilege Act, 74th Legislature, 1995 (number of audits for which violations were of disclosed) Disclosures of violations under the Texas Environmental, Health, and Safety Audit Privilege Act, 74th Legislature, 1995 (number of audits for which violations were of disclosed) Environmental management systems in place for one year or more	Convictions	· · · · · · · · · · · · · · · · · · ·	0	0%
Texas Environmental, Health, and Safety Audit Privilege Act, 74th Legislature, 1995 (number of audits for which notices were submitted) Disclosures of violations under the Texas Environmental, Health, and Safety Audit Privilege Act, 74th Legislature, 1995 (number of audits for which violations were 0 0% disclosed) Environmental management systems in place for one year or more No 0% Ownurder a special assistance program No 0% Ownurder a special assistance program No 0% Participation in a voluntary pollution reduction program No 0% Rearly compliance with, or offer of a product that meets future state or federal government environmental requirements Adjustment Percentage (Subtotal 2) Pepeat Violator (Subtotal 3) No Adjustment Percentage (Subtotal 3) Satisfactory Performer Adjustment Percentage (Subtotal 7) Satisfactory Performer Enhancement for five months of self-reported effluent violations and one NOV with dissimilar violations. Total Compliance History Adjustment Percentage (Subtotals 2, 3, & 7)	Emissions	Chronic excessive emissions events (number of events)	0	0%
Disclosures of violations under the Texas Environmental, Health, and Safety Audit Privilege Act, 74th Legislature, 1995 (number of audits for which violations were disclosed) Disclosures of violations under the Texas Environmental, Health, and Safety Audit Privilege Act, 74th Legislature, 1995 (number of audits for which violations were disclosed) Disclosures of violature, 1995 (number of audits for which violations were disclosed) Disclosures of violature, 1995 (number of audits for which violations were disclosed) Disclosures of violations were disclosed on the private of audits for which violations were disclosed on the private of audits for which violations were disclosed on the private of audits for which violations were disclosed on the private of audits for which violations were disclosed on the private of audits for which violations were disclosed on the private of audits for which violations were disclosed on the private of audits for which violations were disclosed on the private of audits for which violations were disclosed on the private of audits for which violations were disclosed on the private of the executive director and the private disclosed of the executive director and the private disclosed of the executive director and the executive director and the private disclosed of the executive director and the private disclosed of the executive director and the executive director an	Audite	Texas Environmental, Health, and Safety Audit Privilege Act, 74th Legislature,	0	0%
Voluntary on-site compliance assessments conducted by the executive director under a special assistance program Participation in a voluntary pollution reduction program Participation in a voluntary pollution reduction program Participation in a voluntary pollution reduction program Participation in a voluntary pollution reduction program Participation in a voluntary pollution reduction program No 0% Adjustment Percentage (Subtotal 2) Pepeat Violator (Subtotal 3) No Adjustment Percentage (Subtotal 3) Satisfactory Person Classification (Subtotal 7) Satisfactory Performer Adjustment Percentage (Subtotal 7) Compliance History Summary Compliance History Notes Enhancement for five months of self-reported effluent violations and one NOV with dissimilar violations. Total Compliance History Adjustment Percentage (Subtotals 2, 3, & 7)	E P	Privilege Act, 74th Legislature, 1995 (number of audits for which violations were		0%
Other Under a special assistance program		Environmental management systems in place for one year or more	No	0%
Participation in a voluntary pollution reduction program Early compliance with, or offer of a product that meets future state or federal government environmental requirements Adjustment Percentage (Subtotal 2) epeat Violator (Subtotal 3) No Adjustment Percentage (Subtotal 3) Ompliance History Person Classification (Subtotal 7) Satisfactory Performer Adjustment Percentage (Subtotal 7) Satisfactory Summary Compliance History Summary Enhancement for five months of self-reported effluent violations and one NOV with dissimilar violations. Total Compliance History Adjustment Percentage (Subtotals 2, 3, & 7)	Othor	· · · · · · · · · · · · · · · · · · ·	No	0%
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Adjustment Percentage (Subtotal 3) No			No	0%
No Adjustment Percentage (Subtotal 3) Compliance History Person Classification (Subtotal 7) Satisfactory Performer Adjustment Percentage (Subtotal 7) Compliance History Summary Compliance History Enhancement for five months of self-reported effluent violations and one NOV with dissimilar violations. Total Compliance History Adjustment Percentage (Subtotals 2, 3, & 7)		Adjustment Per	centage (Sub	total 2)
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Notes Total Compliance History Adjustment Percentage (Subtotals 2, 3, & 7)	ompliance Hist	ory Summary		
	History	•	ith dissimilar	
al Compliance History Adjustment			Subtotals 2,	3, & 7)
Final Adjustment Percentage *capped at 100%	al Compliance	· ·	200 *cannod	at 100%

	E	conomic	Benefit	Wo	rksheet		
Respondent		rville					
Case ID No.							
Reg. Ent. Reference No.							-
	Water Quality					Percent Interest	Years of Depreciation
Violation No.	1						
						5.0	
		Date Required	Final Date	Yrs	Interest Saved	Costs Saved	EB Amount
Item Description							
Delayed Costs		1			1		
Equipment				0.00	\$0	\$0	\$0
Buildings				0.00	\$0 \$0	\$0 \$0	\$0
Other (as needed)					L - L -		\$0 #0
Engineering/Construction				0.00	\$0 \$0	\$0 n/a	\$0 \$0
Land Record Keeping System				0.00	\$0	n/a n/a	\$0
Training/Sampling				0.00	\$0	n/a	\$0
Remediation/Disposal	\$80,390	13-Oct-2019	6 Doc 2010	0.00	\$595	n/a	\$595
Permit Costs	\$00,390	13-001-2019	0-Dec-2019	0.00	\$0	n/a	\$0
Other (as needed)				0.00	\$0	n/a	\$0
Notes for DELAYED costs	that occurred at an impoundment located on an unnamed tributary of Ragsdale Creek, which resulted in a fish kill, removing a blockage from an 18-inch sewer main line, containing the discharge in the impoundment by pumping contaminated water back into the collection system to reduce the water level below the impoundment's overflow structure and capping drain lines, remove and properly dispose of the dead fish, disinfect the affected areas, install water cannons to recirculate the water and provide aeration to the impoundment, monitor the water quality, and provide public notice. Date required is the date of the discharge. Final date is the date of compliance.				ge in the ne water level dispose of the ovide aeration		
Avoided Costs	ANNUA	ALIZE avoided c	osts before er	tering	item (except for	r one-time avoide	d costs)
Disposal				0.00	\$0	\$0	\$0
Personnel				0.00	\$0	\$0	\$0
Inspection/Reporting/Sampling				0.00	\$0	\$0	\$0
Supplies/Equipment				0.00	\$0	\$0	\$0
Financial Assurance				0.00	\$0	\$0	\$0
ONE-TIME avoided costs				0.00	\$0	\$0	\$0
Other (as needed)				0.00	\$0	\$0	\$0
Notes for AVOIDED costs							
Approx. Cost of Compliance		\$80,390			TOTAL		\$595

City of Jacksonville TPDES Permit No. WQ0010693003 Docket No. 2019-1569-MWD-E

Unauthorized Discharge Table				
Date	Amount Discharged (gallons)	Description	Corrective Action	
May 10, 2019	>100,000	Inflow and Infiltration caused an overflow from a manhole located on South Boulton Street.	Hired a professional engineering firm to evaluate the collection system. The affected area was cleaned and disinfected with High Test Hypochlorite ("HTH").	
May 17, 2019	100,000	Inflow and Infiltration caused an overflow from two manholes on Medi Vac Road.	The affected area was disinfected with HTH.	
May 17, 2019	100,000	Inflow and Infiltration caused an overflow from a manhole on the southeast corner of Fuller Street at South Bolton.	The affected area was disinfected with HTH.	
May 17, 2019	50,000	Inflow and Infiltration caused an overflow from two service line cleanouts located at the Creekside Village Apartments onto a driveway then onto South Bolton Street.	The affected area was disinfected with HTH.	
May 19, 2019	>100,000	Inflow and Infiltration caused an overflow at the Lake Shore Lift Station and into an adjacent creek.	Sampling was conducted along the creek near Sunnydale and in Lake Jacksonville and the affected area was disinfected with HTH.	
May 19, 2019	> 100,000	Inflow and Infiltration caused an overflow from the collection system located on East Rusk Street.	Bolted the manhole lid and the affected area was disinfected with HTH.	
May 30, 2019	100,000	Inflow and Infiltration caused an overflow from a manhole adjacent to Ragsdale Creek.	Bolted the manhole lid and the affected area was disinfected with HTH.	

To request a more accessible version of this report, please contact the TCEQ Help Desk at (512) 239-4357.



Compliance History Report

Compliance History Report for CN600613608, RN101613180, Rating Year 2020 which includes Compliance History (CH) components from September 1, 2015, through August 31, 2020.

Classification: SATISFACTORY

Rating: 1.16

Rating: 3.00

Customer, Respondent, CN600613608, City of Jacksonville Classification: SATISFACTORY

or Owner/Operator:

Regulated Entity: RN101613180, City of Jacksonville

Double Creek Plant

Complexity Points: 7 Repeat Violator: NO

CH Group: 08 - Sewage Treatment Facilities

Location: 232 County Road 1411, in Cherokee County, Texas

TCEQ Region: REGION 05 - TYLER

ID Number(s): WASTEWATER PERMIT WQ0010693003 WASTEWATER EPA ID TX0100587

Compliance History Period: September 01, 2015 to August 31, 2020 Rating Year: 2020 Rating Date: 09/01/2020

Date Compliance History Report Prepared: October 15, 2020

Agency Decision Requiring Compliance History: Enforcement

Component Period Selected: October 15, 2015 to October 15, 2020

TCEQ Staff Member to Contact for Additional Information Regarding This Compliance History.

Name: Mark Gamble **Phone:** (512) 239-2587

Site and Owner/Operator History:

1) Has the site been in existence and/or operation for the full five year compliance period?

2) Has there been a (known) change in ownership/operator of the site during the compliance period? NO

Components (Multimedia) for the Site Are Listed in Sections A - J

A. Final Orders, court judgments, and consent decrees:

N/A

B. Criminal convictions:

N/A

C. Chronic excessive emissions events:

N/A

D. The approval dates of investigations (CCEDS Inv. Track. No.):

Item 1	October 22, 2015	(129/88/)	Item 17	December 20, 2016	(1391961)
Item 2	November 30, 2015	(1303337)	Item 18	February 17, 2017	(1405474)
Item 3	February 17, 2016	(1326443)	Item 19	March 16, 2017	(1412553)
Item 4	February 26, 2016	(1326444)	Item 20	April 17, 2017	(1419052)
Item 5	April 20, 2016	(1340343)	Item 21	May 12, 2017	(1426702)
Item 6	May 13, 2016	(1347158)	Item 22	June 14, 2017	(1432698)
Item 7	June 14, 2016	(1353573)	Item 23	July 14, 2017	(1441259)
Item 8	June 17, 2016	(1336612)	Item 24	August 23, 2017	(1444938)
Item 9	July 21, 2016	(1360551)	Item 25	September 18, 2017	(1451521)
Item 11	August 18, 2016	(1366992)	Item 26	October 18, 2017	(1457400)
Item 13	September 20, 2016	(1373718)	Item 27	November 14, 2017	(1462841)
Item 14	October 18, 2016	(1379862)	Item 28	December 14, 2017	(1469260)
Item 15	October 27, 2016	(1398568)	Item 29	January 08, 2018	(1475954)
Item 16	November 22, 2016	(1385804)	Item 30	February 16, 2018	(1488142)

Item 31	March 15, 2018	(1491809)	Item 40	December 12, 2018	(1546605)
Item 32	April 16, 2018	(1495098)	Item 42	February 17, 2020	(1642049)
Item 33	May 16, 2018	(1502019)	Item 43	March 18, 2020	(1648563)
Item 34	June 07, 2018	(1509134)	Item 44	April 15, 2020	(1674954)
Item 35	August 23, 2018	(1521496)	Item 47	June 01, 2020	(1646708)
Item 37	September 14, 2018	(1528683)	Item 48	June 16, 2020	(1668008)
Item 38	October 17, 2018	(1535009)	Item 49	July 07, 2020	(1644998)
Item 39	November 15, 2018	(1542863)	Item 50	September 11, 2020	(1681724)

E. Written notices of violations (NOV) (CCEDS Inv. Track. No.):

A notice of violation represents a written allegation of a violation of a specific regulatory requirement from the commission to a regulated entity. A notice of violation is not a final enforcement action, nor proof that a violation has actually occurred.

1 Date: 10/31/2019 (1620454)

Self Report? YES Classification: Moderate

Citation: 2D TWC Chapter 26, SubChapter A 26.121(a)

30 TAC Chapter 305, SubChapter F 305.125(1)

Description: Failure to meet the limit for one or more permit parameter

2 Date: 11/30/2019 (1627805)

Self Report? YES Classification: Moderate

Citation: 2D TWC Chapter 26, SubChapter A 26.121(a)

30 TAC Chapter 305, SubChapter F 305.125(1)

Description: Failure to meet the limit for one or more permit parameter

3 Date: 12/31/2019 (1635432)

Self Report? YES Classification: Moderate

Citation: 2D TWC Chapter 26, SubChapter A 26.121(a) 30 TAC Chapter 305, SubChapter F 305.125(1)

Description: Failure to meet the limit for one or more permit parameter

4 Date: 03/31/2020 (1654914)

Self Report? YES Classification: Moderate

Citation: 2D TWC Chapter 26, SubChapter A 26.121(a) 30 TAC Chapter 305, SubChapter F 305.125(1)

Description: Failure to meet the limit for one or more permit parameter

5 Date: 04/30/2020 (1661477)

Self Report? YES Classification: Moderate

Citation: 2D TWC Chapter 26, SubChapter A 26.121(a) 30 TAC Chapter 305, SubChapter F 305.125(1)

Description: Failure to meet the limit for one or more permit parameter

6 Date: 07/29/2020 (1672029)

Self Report? NO Classification: Moderate

Citation: 40 CFR Chapter 403, SubChapter N, PT 403 403.8(f)(2)(viii)

40 CFR Chapter 403, SubChapter N, PT 403 403.8(f)(2)(viii)(A) 40 CFR Chapter 403, SubChapter N, PT 403 403.8(f)(2)(viii)(B)

40 CFR Chapter 403, SubChapter N, PT 403 403.8(f)(2)(viii)(C)

40 CFR Chapter 403, SubChapter N, PT 403 403.8(f)(2)(viii)(D) 40 CFR Chapter 403, SubChapter N, PT 403 403.8(f)(2)(viii)(E)

40 CFR Chapter 403, SubChapter N, PT 403 403.8(f)(2)(viii)(F) 40 CFR Chapter 403, SubChapter N, PT 403 403.8(f)(2)(viii)(G) 40 CFR Chapter 403, SubChapter N, PT 403 403.8(f)(2)(viii)(H)

Description: The Control Authority failed to document that all of the significant noncompliance criteria were evaluated on a rolling quarter basis for the 2018-2019 pretreatment

year. This was partially resolved on August 18, 2020. The Control Authority

submitted SNC evaluation sheets for each of the permitted SIUs.

Self Report? NO Classification: Moderate

Citation: 40 CFR Chapter 403, SubChapter N, PT 403 403.12(g)(2) 40 CFR Chapter 403, SubChapter N, PT 403 403.12(l) 40 CFR Chapter 403, SubChapter N, PT 403 403.8(f)(2)(iv) 40 CFR Chapter 403, SubChapter N, PT 403 403.8(f)(5)(ii)

Description: The Control Authority failed to follow its Enforcement Response Plan.
Self Report? NO Classification: Moderate

Citation: 40 CFR Chapter 403, SubChapter N, PT 403 403.8(f)(2)(v)

Description: The Control Authority failed to sample and inspect significant industrial users at

least once during the 2018-2019 pretreatment year.

G.	Type of environmental management systems (EMSs): $\ensuremath{N/A}$
н.	Voluntary on-site compliance assessment dates: $\ensuremath{N/A}$
I.	Participation in a voluntary pollution reduction program: $\ensuremath{N/A}$
J.	Early compliance: N/A
	es Outside of Texas:

F. Environmental audits:

N/A

TEXAS COMMISSION ON ENVIRONMENTAL QUALITY



IN THE MATTER OF AN	§	BEFORE THE
ENFORCEMENT ACTION	§	
CONCERNING	§	TEXAS COMMISSION ON
CITY OF JACKSONVILLE	§	
RN101613180	§	ENVIRONMENTAL QUALITY

AGREED ORDER DOCKET NO. 2019-1569-MWD-E

On	, the Texas Commission on Environmental Quality ("the
Commission" or "TCI	EQ") considered this agreement of the parties, resolving an enforcement
action regarding the	City of Jacksonville (the "Respondent") under the authority of Tex. WATER
CODE chs. 7 and 26.	The Executive Director of the TCEQ, through the Enforcement Division, and
the Respondent pres	ented this Order to the Commission.

The Respondent understands that it has certain procedural rights at certain points in the enforcement process, including the right to formal notice of violations, notice of an evidentiary hearing, the right to an evidentiary hearing, and a right to appeal. By entering into this Order, the Respondent agrees to waive all notice and procedural rights.

It is further understood and agreed that this Order represents the complete and fully-integrated agreement of the parties. The provisions of this Order are deemed severable and, if a court of competent jurisdiction or other appropriate authority deems any provision of this Order unenforceable, the remaining provisions shall be valid and enforceable. The duties and responsibilities imposed by this Order are binding upon the Respondent.

The Commission makes the following Findings of Fact and Conclusions of Law:

I. FINDINGS OF FACT

- 1. The Respondent owns and operates a wastewater treatment facility located at 232 County Road 1411 in Cherokee County, Texas with an associated wastewater collection system (the "Facility"). The Facility is near or adjacent to water in the state as defined in Tex. Water Code § 26.001(5).
- 2. During an investigation conducted on May 17, 2019 through May 30, 2019, an investigator documented that the Respondent:
 - a. Did not prevent unauthorized discharges of untreated wastewater into or adjacent to any water in the state, as shown in the unauthorized discharge table below:

Date	Amount Discharged (gallons)	Description	Corrective Action
May 10, 2019	>100,000	Inflow and Infiltration caused an overflow from a manhole located on South Boulton Street.	Hired a professional engineering firm to evaluate the collection system. The affected area was cleaned and disinfected with high test hypochlorite ("HTH").
May 17, 2019	100,000	Inflow and Infiltration caused an overflow from two manholes on Medi Vac Road.	The affected area was disinfected with HTH.
May 17, 2019	100,000	Inflow and Infiltration caused an overflow from a manhole on the southeast corner of Fuller Street at South Bolton.	The affected area was disinfected with HTH.
May 17, 2019	50,000	Inflow and Infiltration caused an overflow from two service line cleanouts located at the Creekside Village Apartments onto a driveway then onto South Bolton Street.	The affected area was disinfected with HTH.
May 19, 2019	100,000	Inflow and Infiltration caused an overflow at the Lake Shore Lift Station and into an adjacent creek.	Sampling was conducted along the creek near Sunnydale and in Lake Jacksonville and the affected area was disinfected with HTH.
May 19, 2019	>100,000	Inflow and Infiltration caused an overflow from the collection system located on East Rusk Street.	Bolted the manhole lid and the affected area was disinfected with HTH.
May 30, 2019	>100,000	Inflow and Infiltration caused an overflow from a manhole adjacent to Ragsdale Creek.	Bolted the manhole lid and the affected area was disinfected with HTH.

b. Did not report four unauthorized discharges from the collection system to the Tyler Regional Office and the notification for the unauthorized discharge that occurred on May 10, 2019 was not submitted timely.

- 3. During an investigation conducted on October 18, 2019 through October 31, 2019, an investigator documented that on October 13, 2019, approximately 100,000 gallons of untreated wastewater discharged from a manhole located approximately 1.6 miles southeast of the intersection of Texas State Highway 204 and Texas State Highway Loop 456 and discharged into an impoundment located on an unnamed tributary of Ragsdale Creek, killing approximately 500 fish.
- 4. The Executive Director recognizes that the Respondent:
 - a. Ceased, cleaned, and disinfected the unauthorized discharges that occurred on May 10, 2019, May 17, 2019, May 19, 2019, and May 30, 2019;
 - b. On May 18, 2019, submitted a written notification for the unauthorized discharge that occurred on May 10, 2019;
 - c. On May 19, 2020 and May 30, 2019, the manhole lids located on East Rusk Street and adjacent to Ragsdale Creek were bolted; and
 - d. By December 6, 2019, ceased the unauthorized discharge of untreated wastewater that occurred at an impoundment located on an unnamed tributary of Ragsdale Creek, which resulted in a fish kill, removed a blockage from an 18-inch sewer main line, contained the discharge in the impoundment by pumping contaminated water back into the collection system to reduce the water level below the impoundment's overflow structure and capping drain lines, removed and properly disposed of the dead fish, disinfected the affected areas, installed water cannons to recirculate the water and provide aeration to the impoundment, monitored the water quality, and provided public notice.

II. CONCLUSIONS OF LAW

- 1. As evidenced by Finding of Fact No. 1, the Respondent is subject to the jurisdiction of the TCEQ pursuant to Tex. Water Code ch. 26 and the rules of the TCEQ.
- 2. As evidenced by Finding of Fact Nos. 2.a and 3, the Respondent failed to prevent unauthorized discharges of untreated wastewater into or adjacent to any water in the state, in violation of 30 Tex. Admin. Code § 305.125(1) and (4), Tex. Water Code § 26.121(a)(1), and Texas Pollutant Discharge Elimination System ("TPDES") Permit No. WO0010693003, Permit Conditions No. 2.g.
- 3. As evidenced by Finding of Fact No. 2.b, the Respondent failed to report unauthorized discharges orally to the Regional Office within 24 hours of becoming aware of the noncompliance, and in writing to the Regional Office and the Enforcement Division within five working days of becoming aware of the noncompliance, in violation of 30 Tex. Admin. Code § 305.125(1) and (9)(A), and TPDES Permit No. WQ0010693003, Monitoring and Reporting Requirements No. 7.b.i.
- 4. Pursuant to Tex. Water Code § 7.051, the TCEQ has the authority to assess an administrative penalty against the Respondent for violations of state statutes within the

City of Jacksonville DOCKET NO. 2019-1569-MWD-E Page 4

TCEQ's jurisdiction, for violations of rules adopted under such statutes, or for violations of orders or permits issued under such statutes.

5. An administrative penalty in the amount of \$56,575 is justified by the facts recited in this Order, and considered in light of the factors set forth in Tex. Water Code § 7.053. Pursuant to Tex. Water Code § 7.067, \$56,575 of the penalty shall be conditionally offset by the Respondent's timely and satisfactory completion of a Supplemental Environmental Project ("SEP") as defined in the attached SEP Agreement ("Attachment A" - incorporated herein by reference). The Respondent's obligation to pay the conditionally offset portion of the penalty shall be discharged upon full compliance with all the terms and conditions of this Order, which includes the timely and satisfactory completion of all provisions of the SEP Agreement, as determined by the Executive Director.

III. ORDERING PROVISIONS

NOW, THEREFORE, THE TEXAS COMMISSION ON ENVIRONMENTAL QUALITY ORDERS that:

1. The Respondent is assessed a penalty as set forth in Conclusion of Law No. 5 for violations of state statutes and rules of the TCEQ. The payment of this penalty and the Respondent's compliance with all the requirements set forth in this Order resolve only the matters set forth by this Order in this action. The Commission shall not be constrained in any manner from requiring corrective actions or penalties for violations that are not raised here. Penalty payments shall be made payable to "TCEQ" and shall be sent with the notation "Re: City of Jacksonville, Docket No. 2019-1569-MWD-E" to:

Financial Administration Division, Revenue Operations Section Attention: Cashier's Office, MC 214 Texas Commission on Environmental Quality P.O. Box 13088 Austin, Texas 78711-3088

- 2. The Respondent shall implement and complete an SEP as set forth in Conclusion of Law No. 5. The amount of \$56,575 of the assessed penalty is conditionally offset based on the Respondent's implementation and completion of the SEP pursuant to the terms of the SEP Agreement, as defined in Attachment A. Penalty payments for any portion of the SEP deemed by the Executive Director as not complete shall be paid within 30 days after the date the Executive Director demands payment.
- 3. The Respondent shall undertake the following technical requirements:
 - a. Within 30 days after the effective date of this Order:
 - Develop and implement procedures and conduct employee training to report any unauthorized discharge to the Regional Office within 24 hours of becoming aware, and in writing to the TCEQ within five working days of becoming aware; and

- ii. Submit noncompliance notifications to the TCEQ of the unauthorized discharges that occurred on May 17, 2019 and May 30, 2019.
- b. Within 45 days after the effective date of this Order, submit written certification of compliance with Ordering Provision Nos. 3.a.i and 3.a.ii, in accordance with Ordering Provision No. 3.d below.
- c. Within 60 days after the effective date of this Order, conduct an engineering evaluation of the collection system to determine the cause of and necessary corrective actions designed to prevent or minimize the unauthorized discharge of untreated wastewater from the collection system. The evaluation shall be prepared by a Texas registered professional engineer and shall include a plan and schedule for the completion of necessary corrective actions within 270 days after the effective date of this Order.
- d. Within 285 days after the effective date of this Order, submit written certification, and include detailed supporting documentation including photographs, receipts, and/or other records to demonstrate compliance with Ordering Provision No. 3.c. The certification shall be signed by the Respondent and shall include the following certification language:

"I certify under penalty of law that I have personally examined and am familiar with the information submitted and all attached documents, and that based on my inquiry of those individuals immediately responsible for obtaining the information, I believe that the submitted information is true, accurate and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fines and imprisonment for knowing violations."

The certification shall be submitted to:

Enforcement Division, MC 149A Texas Commission on Environmental Quality P.O. Box 13087 Austin, Texas 78711-3087

with a copy to:

Water Section Manager Tyler Regional Office Texas Commission on Environmental Quality 2916 Teague Drive Tyler, Texas 75701-3734

4. All relief not expressly granted in this Order is denied.

- 5. The duties and provisions imposed by this Order shall apply to and be binding upon the Respondent. The Respondent is ordered to give notice of this Order to personnel who maintain day-to-day control over the Facility operations referenced in this Order.
- 6. If the Respondent fails to comply with any of the Ordering Provisions in this Order within the prescribed schedules, and that failure is caused solely by an act of God, war, strike, riot, or other catastrophe, the Respondent's failure to comply is not a violation of this Order. The Respondent shall have the burden of establishing to the Executive Director's satisfaction that such an event has occurred. The Respondent shall notify the Executive Director within seven days after the Respondent becomes aware of a delaying event and shall take all reasonable measures to mitigate and minimize any delay.
- 7. The Executive Director may grant an extension of any deadline in this Order or in any plan, report, or other document submitted pursuant to this Order, upon a written and substantiated showing of good cause. All requests for extensions by the Respondent shall be made in writing to the Executive Director. Extensions are not effective until the Respondent receives written approval from the Executive Director. The determination of what constitutes good cause rests solely with the Executive Director. Extension requests shall be sent to the Enforcement Division at the address listed above.
- 8. The Executive Director may, without further notice or hearing, refer this matter to the Office of the Attorney General of the State of Texas ("OAG") for further enforcement proceedings if the Executive Director determines that the Respondent has not complied with one or more of the terms in this Order.
- 9. This Order shall terminate five years from its effective date or upon compliance with all the terms and conditions set forth in this Order, whichever is later.
- 10. This Order, issued by the Commission, shall not be admissible against the Respondent in a civil proceeding, unless the proceeding is brought by the OAG to: (1) enforce the terms of this Order; or (2) pursue violations of a statute within the Commission's jurisdiction, or of a rule adopted or an order or permit issued by the Commission under such a statute.
- 11. This Order may be executed in separate and multiple counterparts, which together shall constitute a single instrument. Any page of this Order may be copied, scanned, digitized, converted to electronic portable document format ("pdf"), or otherwise reproduced and may be transmitted by digital or electronic transmission, including but not limited to facsimile transmission and electronic mail. Any signature affixed to this Order shall constitute an original signature for all purposes and may be used, filed, substituted, or issued for any purpose for which an original signature could be used. The term "signature" shall include manual signatures and true and accurate reproductions of manual signatures created, executed, endorsed, adopted, or authorized by the person or persons to whom the signatures are attributable. Signatures may be copied or reproduced digitally, electronically, by photocopying, engraying, imprinting, lithographing, electronic mail, facsimile transmission, stamping, or any other means or process which the Executive Director deems acceptable. In this paragraph exclusively, the terms: electronic transmission, owner, person, writing, and written, shall have the meanings assigned to them under Tex. Bus. Org. Code § 1.002.

City of Jacksonville DOCKET NO. 2019-1569-MWD-E Page 7

12. The effective date of this Order is the date it is signed by the Commission. A copy of this fully executed Order shall be provided to each of the parties.

City of Jacksonville DOCKET NO. 2019-1569-MWD-E Page 8

SIGNATURE PAGE

TEXAS COMMISSION ON ENVIRONMENTAL QUALITY

For the Commission	Date
Cunt	3/10/2023
For the Executive Director	Date
I, the undersigned, have read and understand t the attached Order, and I do agree to the terms acknowledge that the TCEQ, in accepting payin on such representation.	he attached Order. I am authorized to agree to and conditions specified therein. I further ent for the penalty amount, is materially relying
I also understand that failure to comply with the and/or failure to timely pay the penalty amoun	ne Ordering Provisions, if any, in this Order t, may result in:
 A negative impact on compliance history; Greater scrutiny of any permit application Referral of this case to the OAG for content and/or attorney fees, or to a collection ago Increased penalties in any future enforced Automatic referral to the OAG of any of an TCEQ seeking other relief as authorized by 	ns submitted; mpt, injunctive relief, additional penalties, ency; nent actions; ny future enforcement actions; and
In addition, any falsification of any compliance	documents may result in criminal prosecution.
SIIM	9 JAN 2023
Sygnature	Date
James Hubbard	City Manager
Name (Printed or typed)	Title
Authorized Representative of	

☐ If mailing address has changed, please check this box and provide the new address below:

Attachment A

Docket Number: 2019-1569-MWD-E

SUPPLEMENTAL ENVIRONMENTAL PROJECT

Respondent:	City of Jacksonville
Penalty Amount:	Fifty-Six Thousand Five Hundred Seventy-Five Dollars (\$56,575)
SEP Offset Amount:	Fifty-Six Thousand Five Hundred Seventy-Five Dollars (\$56,575)
Type of SEP:	Compliance
Project Name:	Lift Station Installation
Location of SEP:	Cherokee County

The Texas Commission on Environmental Quality ("TCEQ") agrees to offset the administrative Penalty Amount assessed in this Agreed Order for Respondent to perform a Supplemental Environmental Project ("SEP"). The SEP Offset Amount is set forth above and such offset is conditioned upon completion of the project in accordance with the terms of this Attachment A.

Respondent is a Local Government that qualifies under Texas Water Code § 7.067 to apply the SEP Offset Amount set forth above to correct violations at its wastewater treatment facility (the "Facility") which are described in this Agreed Order. This Agreed Order cites violations at Respondent's Facility.

1. Project Description

A. Proiect

Respondent shall hire a contractor to purchase and install a new wastewater lift station located along Sunnydale Street east of South Bolton Street in Jacksonville. The lift station will primarily provide sewer service to an apartment complex and a local commercial customer. Due to the overloaded conditions occurring in the City's sewer collection system during periods of heavy rainfall, the apartment complex experiences backups in its sewer system. Installation of the lift station will reduce unauthorized discharges from the Facility. The lift station installation will consist of a wet well, wastewater pumps, associated piping, electrical controls, and installation of a manual transfer switch for backup power capabilities during periods of power outages. An automatic telephone dialer will also be installed to alert City staff that a power outage or a pump problem has occurred. The contractor will also install an all-weather access driveway to the lift station and install intruder resistant fencing around the lift station. Specifically, the SEP Offset Amount shall be used for materials, supplies, and equipment for lift station installation, access driveway, and fencing (the "Project"). Respondent shall solicit bids from qualified contractors to perform the Project. Any advertisement, including publication, related to the SEP must include the enforcement statement as stated in Section 6, Publicity. The SEP will be performed in accordance with all federal, state, and local environmental laws and regulations. including permits that may be required prior to commencement of the SEP.

Respondent shall use the SEP Offset Amount only for the direct cost of implementing the Project, including supplies, materials, and equipment rentals, as listed in Subsection C. Minimum Expenditure, Estimated Cost Schedule, below. No portion of the SEP Offset Amount shall be spent on administrative costs, including but not limited to operating costs, reporting expenses, handling of expenses, project coordination, liability, or equipment breakdowns.

City of Jacksonville Docket No. 2019-1569-MWD-E Attachment A

Respondent's signature affixed to the attached Agreed Order certifies that Respondent has no prior commitment to perform this Project and that the SEP is being performed solely as part of the terms of settlement in this enforcement action.

B. Environmental Benefit

This SEP will provide a discernible environmental benefit by preventing wastewater discharges being released into the environment during the collection process.

Wastewater discharges can carry bacteria, viruses, protozoa (parasitic organisms), helminths (intestinal worms), and bioaerosols (inhalable molds and fungi). The diseases they may cause range in severity from mild gastroenteritis to life-threatening ailments such as cholera, dysentery, infectious hepatitis, and severe gastroenteritis. Additional risks include occurrences of low dissolved oxygen, fish kills, algal bloom, and bacterial contamination in waterways.

C. Minimum Expenditure

Respondent shall spend at least the SEP Offset Amount to complete the project described in Section 1, above, and comply with all other provisions of this SEP. Respondent understands that it may cost more than the SEP Offset Amount to complete the Project.

Item	Quantity	Cost	Units	Total
Wet Well and Pumps	1	\$50,000	Lump Sum	\$50,000
Electrical Wiring/Control Equipment	1	\$10,000	Lump Sum	\$10,000
Piping and Valves	1	\$10,000	Lump Sum	\$10,000
Site Improvements-Access Driveway and Fencing at Lift Station	1	\$5,000	Lump Sum	\$5,000
Total				\$75,000

Estimated Cost Schedule

2. Performance Schedule

Within 30 days after the effective date of this Agreed Order, Respondent shall begin implementation of the SEP. Respondent shall have completed the SEP in its entirety within 285 days after the effective date of this Agreed Order.

3. Records and Reporting

A. Progress Report

Within 30 days after the effective date of this Agreed Order, Respondent shall submit a Notice of Commencement to the TCEQ describing actions performed to date to implement the Project. Within 90 days after the effective date of this Agreed Order, Respondent shall submit a report detailing the progress made and all actions completed on the Project during the previous 60-day period and setting forth a schedule for achieving completion of the Project within the 285-day timeframe set forth in Section 2, Performance Schedule, above. Thereafter, Respondent shall submit progress reports to the TCEQ containing detailed information on all actions completed on the Project to date as set forth in the Reporting Schedule table below:

Reporting Schedule

Days from Effective Order Date	Information Required
30	Notice of Commencement describing actions taken to begin project
90	Actions completed during previous 60-day period
180	Actions completed during previous 90-day period
285	Notice of SEP completion

B. Final Report

Within 285 days after the effective date of the Agreed Order, or within 30 days after completion of the SEP, whichever is earlier, Respondent shall submit a Final Report to the TCEQ, which shall include the following:

- 1. Itemized list of expenditures and total cost of the Project;
- 2. Copies of invoices or receipts corresponding to the itemized list in paragraph 3.B.1., above;
- 3. Copies of cleared checks or payment records corresponding to the itemized list in paragraph 3.B.1., above;
- 4. Copies of proof of advertisement of invitation for bids, if applicable;
- 5. A certified statement of SEP completion and document authentication;
- 6. Detailed map showing specific location of the project site(s);
- 7. Copies of all engineering plans related to work performed pursuant to the Project, if applicable;
- 8. Equipment logs showing the hours the equipment was utilized on the project, if applicable;
- 9. Dated photographs of the purchased materials and supplies; before and after work being performed during the Project; and of the completed Project; and
- 10. Any additional information Respondent believes will, or that is requested by TCEO to demonstrate compliance with this Attachment A.

C. Address

Respondent shall submit all SEP reports and any additional information as requested to the following address:

Texas Commission on Environmental Quality

City of Jacksonville Docket No. 2019-1569-MWD-E Attachment A

> Litigation Division Attention: SEP Coordinator, MC 175 P.O. Box 13087 Austin, Texas 78711-3087

4. Additional Information and Access

Respondent shall provide additional information as requested by TCEQ staff and shall allow access to all records related to the SEP Offset Amount. Respondent shall also allow representatives of the TCEQ access to the site of any work being financed in whole or in part by the SEP Offset Amount. This provision shall survive the termination of this Agreed Order.

5. Failure to Fully Perform

If Respondent does not perform its obligations under this Attachment A, including full expenditure of the SEP Offset Amount and submittal of the required reporting described in Sections 2 through 4 above, the Executive Director ("ED") may require immediate payment of all or part of the SEP Offset Amount as set forth in the attached Agreed Order.

In the event the ED determines that Respondent failed to fully implement and complete the Project, Respondent shall remit payment for all or a portion of the SEP Offset Amount, as determined by the ED, and as set forth in the attached Agreed Order. After receiving notice of failure to complete the SEP, Respondent shall include the docket number of the attached Agreed Order and a note that the enclosed payment is for reimbursement of a SEP, shall make the check payable to "Texas Commission on Environmental Quality," and shall mail it to:

Texas Commission on Environmental Quality Litigation Division Attention: SEP Coordinator, MC 175 P.O. Box 13087 Austin, Texas 78711-3087

6. Publicity

Any public statements concerning this Project made by or on behalf of Respondent must include a clear statement that **the Project was performed as part of the settlement of an enforcement action brought by the TCEQ**. Such statements include advertising, public relations, and press releases.

7. Recognition

Respondent may not seek recognition for this project in any other state or federal regulatory program.

8. Other SEPs by TCEQ or Other Agencies

The SEP Offset Amount identified in this Attachment A and in the attached Agreed Order has not been, and shall not be, included as a SEP for Respondent under any other Agreed Order negotiated with the TCEQ or any other agency of the state or federal government.