#### EXECUTIVE SUMMARY – ENFORCEMENT MATTER – CASE NO. 62236 David Holy RN110001765 Docket No. 2022-0447-WQ-E

Order Type:

Default Order

Media:

WQ and APO

**Small Business:** 

Yes

**Location Where Violation Occurred:** 

1.3 miles west of Farm-to-Market Road 933 on Highway Contract Route 2203, Aquilla, Hill County

Type of Operation:

aggregate production operation

Other Significant Matters:

Additional Pending Enforcement Actions: None Past-Due Penalties: None Past-Due Fees: None Other: None Interested Third Parties: None

**Texas Register Publication Date:** July 11, 2025

Comments Received: None

**Penalty Information** 

**Total Penalty Assessed:** \$2,500

Total Paid to General Revenue: \$0

Total Due to General Revenue: \$2,500

**Compliance History Classifications:** 

Person/CN - High Site/RN - High

Major Source: No Statutory Limit Adjustment: None

**Applicable Penalty Policy:** January 28, 2021

**Investigation Information** 

Complaint Date: N/A

**Date of Investigation:** April 5, 2022

Date of NOV: N/A

Date of NOE: April 15, 2022

#### EXECUTIVE SUMMARY – ENFORCEMENT MATTER – CASE No. 62236 David Holy RN110001765 Docket No. 2022-0447-WQ-E

#### **Violation Information**

Failed to obtain authorization to discharge stormwater associated with industrial activities [Tex. Water Code § 26.121, 30 Tex. Admin. Code § 281.25(a)(4), and 40 C.F.R. § 122.26(c)].

### **Corrective Actions/Technical Requirements**

#### **Corrective Action Completed:**

None

#### **Technical Requirements:**

- 1. Within 30 days:
  - a. Develop and implement a stormwater pollution prevention plan to comply with the requirements of Texas Pollutant Discharge Elimination System General Permit No. TXR050000; and
  - b. Submit a Notice of Intent through the State of Texas Environmental Electronic Reporting System to obtain authorization to discharge stormwater.
- 2. Within 45 days submit written certification to demonstrate compliance with Technical Requirement Nos. 1.a and 1.b.

## **Litigation Information**

Date Petition Filed:June 28, 2024Dates of Service:July 1, 2024

Date Answer Filed: N/A

#### **Contact Information**

TCEQ Attorneys: William Hogan, Litigation Division, (512) 239-3400

Sheldon Wayne, Public Interest Counsel, (512) 239-6363

TCEQ Litigation Agenda Coordinator: Katherine McKenzie, Litigation Division, (512) 239-2575

TCEQ Enforcement Coordinator: Harley Hobson, Enforcement Division, 512-239-1337

**TCEQ Regional Contact:** Richard Monreal, Waco Regional Office, 254-751-0335 **Respondent Contact:** David Holy, 712 East Panther Way, Hewitt, Texas 76643

Respondent's Attorney: N/A



# Penalty Calculation Worksheet (PCW)

Policy Revision 5 (January 28, 2021) PCW Revision February 11, 2021

DATES Assigned 18-Apr-2022 | PCW 19-Apr-2022 | Screening 19-Apr-2022 | EPA Due |

RESPONDENT/FACILITY INFORMATION

Respondent David Holy

Reg. Ent. Ref. No. RN110001765

Facility/Site Region 9-Waco Major/Minor Source Minor

CASE INFORMATION

Enf./Case ID No. 62236
Docket No. Media Program(s) Water Quality
Multi-Media

Admin. Penalty \$ Limit Minimum \$0 Maximum \$25,000

Penalty Calculation Section **TOTAL BASE PENALTY (Sum of violation base penalties)** Subtotal 1 \$2,500 ADJUSTMENTS (+/-) TO SUBTOTAL 1 Subtotals 2-7 are obtained by multiplying the Total Base Penalty (Subtotal 1) by the indicated percentage. **Compliance History** -10.0% Adjustment Subtotals 2, 3, & 7 -\$250 Notes Reduction for High Performer Classification. Culpability Subtotal 4 \$0 No 0.0% Enhancement Notes The Respondent does not meet the culpability criteria. **Good Faith Effort to Comply Total Adjustments** Subtotal 5 \$0 \$0 0.0% Enhancement\* Subtotal 6 **Economic Benefit** Total EB Amounts \*Capped at the Total EB \$ Amount \$118 Estimated Cost of Compliance **SUM OF SUBTOTALS 1-7** Final Subtotal \$2,250 OTHER FACTORS AS JUSTICE MAY REQUIRE 11.1% Adiustment \$250 Reduces or enhances the Final Subtotal by the indicated percentage. Recommended enhancement to offset the High Performer reduction Notes (\$250).Final Penalty Amount \$2,500 STATUTORY LIMIT ADJUSTMENT Final Assessed Penalty \$2,500 0.0% \$0 DEFERRAL Reduction Adjustment Reduces the Final Assessed Penalty by the indicated percentage. Notes Deferral not offered for non-expedited settlement. **PAYABLE PENALTY** \$2,500 Screening Date 19-Apr-2022
Respondent David Holy

Case ID No. 62236 Reg. Ent. Reference No. RN110001765

Media Water Quality

Enf. Coordinator Harley Hobson

Compliance History Worksheet >> Compliance History Site Enhancement (Subtotal 2)									
		Component	Number of	Number	Adjust.				
		NOVs	Written notices of violation ("NOVs") with same or similar violations as those in the current enforcement action (number of NOVs meeting criteria)	0	0%				
			Other written NOVs	0	0%				
			Any agreed final enforcement orders containing a denial of liability ( <i>number of orders meeting criteria</i> )	0	0%				
		Orders	Any adjudicated final enforcement orders, agreed final enforcement orders without a denial of liability, or default orders of this state or the federal government, or any final prohibitory emergency orders issued by the commission	0	0%				
		Judgments	Any non-adjudicated final court judgments or consent decrees containing a denial of liability of this state or the federal government (number of judgments or consent decrees meeting criteria)	0	0%				
		and Consent Decrees	Any adjudicated final court judgments and default judgments, or non-adjudicated final court judgments or consent decrees without a denial of liability, of this state or the federal government	0	0%				
		Convictions	Any criminal convictions of this state or the federal government (number of counts)	0	0%				
		Emissions	Chronic excessive emissions events (number of events)	0	0%				
		Audits	Letters notifying the executive director of an intended audit conducted under the Texas Environmental, Health, and Safety Audit Privilege Act, 74th Legislature, 1995 (number of audits for which notices were submitted)	0	0%				
		Addits	Disclosures of violations under the Texas Environmental, Health, and Safety Audit Privilege Act, 74th Legislature, 1995 (number of audits for which violations were disclosed)	0	0%				
			Environmental management systems in place for one year or more	No	0%				
		Other	Voluntary on-site compliance assessments conducted by the executive director under a special assistance program	No	0%				
		<b>5</b> t. 1 5.	Participation in a voluntary pollution reduction program	No	0%				
			Early compliance with, or offer of a product that meets future state or federal government environmental requirements	No	0%				
			Adjustment Per	centage (Sub	ototal 2) 0%				
>>	Re	peat Violator	(Subtotal 3)						
		No	Adjustment Per	centage (Sub	ototal 3) 0%				
>>	Co	mpliance Hist	ory Person Classification (Subtotal 7)						
	High Performer Adjustment Percentage (Subtotal 7)								
>>	>> Compliance History Summary								
		Compliance History Notes	Reduction for High Performer Classification.						
Total Compliance History Adjustment Percentage (Subtotals 2, 3, & 7) -10% >> Final Compliance History Adjustment									
Final Adjustment Percentage *capped at 100% -10%									

		ening Date			Dock	<b>et No.</b> 2022-0447-WQ-E	PC	CW
		espondent					Policy Revision 5 (January 28	8, 2021)
		ase ID No.					PCW Revision February 1.	11, 2021
Reg.	Ent. Ref	erence No.	RN110001765					
			Water Quality					
			Harley Hobson	_				
	Viola	tion Number	1					
		Rule Cite(s)	30 Tex. Admir	n. Code § 281	.25(a)(4), Tex.	Water Code § 26.121, and 40	Code of	
		( )			leral Regulation			
					-			
			Failed to obta	in authorization	on to discharge	stormwater associated with in-	dustrial	
	Violation	Description				s performing sand and gravel a		
		coop	prior to obt			exas Pollutant Discharge Elimin	ation	
				System	i Generai Perm	it No. TXR050000.		
						Base	Penalty \$2	25,000
_	_							
>> En	vironmer	ital, Prope	rty and Hum		Matrix			
		Release	Major	<b>Harm</b> Moderate	Minor			
OR		Actual	- , -	rioderate	1 111101			
0.1		Potential				Percent 0.0%		
						0.00%		
>>Pro	gramma	tic Matrix						
	Ĭ.,	Falsification	Major	Moderate	Minor			
			Х			Percent 10.0%		
	Matrix			0. 6.1				
	Notes		100	% of the rule	requirements	were not met.		
						Adjustment	\$22,500	
						rajastinent	<del>4</del> 22/000	
							4	\$2,500
Violati	on Event	S						
		Number of V	/iolation Events	1	1	14 Number of violation d	2)/C	
		Number of V	Moiation Events	1		Number of violation d	ays	
			daily					
			weekly					
			monthly	х				
			quarterly			Violation Base	Penalty	\$2,500
			semiannual					
			annual					
			single event					
	ı							
		One monthl	y event is recon	nmended from	the April 5, 20	022 investigation date to the Ap	oril 19,	
					screening date			
	L							
Good F	aith Effo	rts to Com	vla	0.0%		R	eduction	\$0
				Before NOE/NOV	NOE/NOV to EDP	RP/Settlement Offer		
			Extraordinary					
			Ordinary					
			N/A	X				
				TI D	d d	and the second Callibration is		
			Notes	The Respon		meet the good faith criteria violation.		
					ior this	violation.		
						Violation S	Gubtotal	\$2,500
Econo	mic Bono	fit (EB) for	this violation	on		Statutory Limit	Tost	
LCOHOL	me bene	iic (LB) lul	cins violation	UII		Statutory Limit	i est	
1		Estimate	ed EB Amount		\$118	Violation Final Bonal	ty Total	\$2,500
					ψ11 <b>0</b>	Violation Final Penal	cy rotai	Ψ2/300
						sessed Penalty (adjusted fo		\$2,500

Economic Benefit Worksheet							
Respondent	David Holy						
Case ID No.	62236						
Reg. Ent. Reference No.	RN110001765						
	Water Quality					B T	Years of
Violation No.	1					Percent Interest	Depreciation
						5.0	15
	Item Cost	<b>Date Required</b>	Final Date	Yrs	<b>Interest Saved</b>	Costs Saved	EB Amount
Item Description							
Delayed Costs				_			
Équipment				0.00	\$0	\$0	\$0
Buildings				0.00	\$0	\$0	\$0
Other (as needed)				0.00	\$0	\$0	\$0
Engineering/Construction				0.00	\$0	\$0	\$0
Land				0.00	\$0	n/a	\$0
Record Keeping System				0.00	\$0	n/a	\$0
Training/Sampling				0.00	\$0	n/a	\$0
Remediation/Disposal				0.00	\$0 \$0	n/a	\$0 \$0
Permit Costs Other (as needed)	\$2,500	5-Apr-2022	15-Mar-2023	0.00	\$0 \$118	n/a n/a	\$118
Notes for DELAYED costs	and submit	a copy of the site	notice to the re	eceiving	municipal separate	prevention plan, pose estorm sewer syste mated date of comp	m. The Date
Avoided Costs	ANNU	ALIZE avoided c	osts before ei	ntering	item (except for	one-time avoided	l costs)
Disposal				0.00	\$0	\$0	\$0
Personnel				0.00	\$0	\$0	\$0
Inspection/Reporting/Sampling				0.00	\$0	\$0	\$0
Supplies/Equipment				0.00	\$0	\$0	\$0
Financial Assurance				0.00	\$0	\$0	\$0
ONE-TIME avoided costs				0.00	\$0	\$0	\$0
Other (as needed)  Notes for AVOIDED costs		<u>                                     </u>		0.00	\$0	\$0	\$0
Approx. Cost of Compliance		\$2,500			TOTAL		\$118

To request a more accessible version of this report, please contact the TCEQ Help Desk at (512) 239-4357.



# Compliance History Report

Compliance History Report for CN604892125, RN110001765, Rating Year 2021 which includes Compliance History (CH) components from September 1, 2016, through August 31, 2021.

Customer, Respondent, CN604892125, David Holy Classification: HIGH Rating: 0.00

or Owner/Operator:

Regulated Entity: RN110001765, DAVID HOLY AQUILLA Classification: HIGH Rating: 0.00

Complexity Points: 0 Repeat Violator: NO

CH Group: 14 - Other

Location: 1.3 miles west of Farm-to-Market Road 933 on Highway Contract Route 2203 in Aquilla, Hill County, Texas

TCEQ Region: REGION 09 - WACO

ID Number(s):

WATER QUALITY NON-PERMITTED ID NUMBER

R0911001765

Compliance History Period: September 01, 2016 to August 31, 2021 Rating Year: 2021 Rating Date: 09/01/2021

**Date Compliance History Report Prepared:** April 18, 2022

Agency Decision Requiring Compliance History: Enforcement

Component Period Selected: April 18, 2017 to April 18, 2022

TCEQ Staff Member to Contact for Additional Information Regarding This Compliance History.

Name: Alyssa Loveday Phone: (512) 239-5504

#### Site and Owner/Operator History:

1) Has the site been in existence and/or operation for the full five-year compliance period?

2) Has there been a (known) change in ownership/operator of the site during the compliance period? NO

#### Components (Multimedia) for the Site Are Listed in Sections A - J

A. Final Orders, court judgments, and consent decrees:

NI/A

**B.** Criminal convictions:

N/A

C. Chronic excessive emissions events:

N/A

D. The approval dates of investigations (CCEDS Inv. Track. No.):

N/Δ

E. Written notices of violations (NOV) (CCEDS Inv. Track. No.):

A notice of violation represents a written allegation of a violation of a specific regulatory requirement from the commission to a regulated entity. A notice of violation is not a final enforcement action, nor proof that a violation has actually occurred.

N/A

F. Environmental audits:

N/A

G. Type of environmental management systems (EMSs):

N/A

H. Voluntary on-site compliance assessment dates:

N/A

I. Participation in a voluntary pollution reduction program:

N/A

J. Early compliance:

N/A

**Sites Outside of Texas:** 

N/A

#### **Component Appendices**

#### Appendix A

All NOVs Issued During Component Period 4/18/2017 and 4/18/2022

1 Date: 11/01/2017 (1447327)

Self Report? NO Classification: Moderate

Citation:

30 TAC Chapter 281, SubChapter A 281.25(a)(4)

Description: Failure to obtain authorization to discharge storm water in association with an

industrial activity.

#### Appendix B

All Investigations Conducted During Component Period April 18, 2017 and April 18, 2022

Item 1 December 07, 2017\*\* (1455032)

<sup>\*</sup> NOVs applicable for the Compliance History rating period 9/1/2016 to 8/31/2021

<sup>\*</sup> No violations documented during this investigation

<sup>\*\*</sup>Investigation applicable for the Compliance History Rating period between 09/01/2016 and 08/31/2021.

# TEXAS COMMISSION ON ENVIRONMENTAL QUALITY



IN THE MATTER OF AN	§	BEFORE THE
ENFORCEMENT ACTION	§	
CONCERNING	§	TEXAS COMMISSION ON
DAVID HOLY;	§	
RN110001765	§	<b>ENVIRONMENTAL QUALITY</b>

#### DEFAULT ORDER DOCKET NO. 2022-0447-WQ-E

On	, the Texas Commission on Environmental Quality ("Commission" or
"TCEQ") co	nsidered the Executive Director's First Amended Report and Petition, filed pursuant to
TEX. WATER	CODE chs. 7 and 26 and the rules of the TCEQ, which requests appropriate relief,
including tl	ne imposition of an administrative penalty and corrective action of the respondent.
The respon	dent made the subject of this Order is David Holy ("Respondent").

The Commission makes the following Findings of Fact and Conclusions of Law:

#### FINDINGS OF FACT

- 1. Respondent owns and operates an aggregate production operation located 1.3 miles west of FM 933 on HCR 2203 in Aquilla, Hill County, Texas (the "Facility"). The Facility is near or adjacent to water in the state as defined in Tex. WATER CODE § 26.001.
- 2. During an investigation conducted on and around April 5, 2022, an investigator documented that Respondent failed to obtain authorization to discharge stormwater associated with industrial activities. Specifically, Respondent was performing sand and gravel activities prior to obtaining authorization under Texas Pollutant Discharge Elimination System ("TPDES") General Permit No. TXR050000.
- 3. The Executive Director filed the "Executive Director's First Amended Report and Petition Recommending that the Texas Commission on Environmental Quality Enter an Enforcement Order Assessing an Administrative Penalty Against and Requiring Certain Actions of David Holy" (the "EDFARP") in the TCEQ Chief Clerk's office on June 28, 2024.
- 4. By letter dated June 28, 2024, sent to Respondent's last known address via certified mail, return receipt requested, postage prepaid, the Executive Director served Respondent with notice of the EDFARP. According to the return receipt "green card," Respondent received notice of the EDFARP on July 1, 2024, as evidenced by the signature on the card.
- 5. More than 20 days have elapsed since Respondent received notice of the EDFARP. Respondent failed to file an answer and failed to request a hearing.

#### **CONCLUSIONS OF LAW**

- 1. As evidenced by Finding of Fact No. 1, Respondent is subject to the jurisdiction of the TCEQ pursuant to Tex. Water Code ch. 26 and the rules of the TCEQ.
- 2. As evidenced by Finding of Fact No. 2, Respondent failed to obtain authorization to discharge stormwater associated with industrial activities, in violation of Tex. Water Code § 26.121, 30 Tex. Admin. Code § 281.25(a)(4), and 40 C.F.R. § 122.26(c).
- 3. As evidenced by Findings of Fact Nos. 3 and 4, the Executive Director timely served Respondent with proper notice of the EDFARP, as required by Tex. Water Code § 7.055 and 30 Tex. Admin. Code § 70.104(b)(1).

- 4. As evidenced by Finding of Fact No. 5, Respondent failed to file a timely answer as required by Tex. Water Code § 7.056 and 30 Tex. Admin. Code § 70.105. Pursuant to Tex. Water Code § 7.057 and 30 Tex. Admin. Code § 70.106, the Commission may enter a Default Order against Respondent and assess the penalty recommended by the Executive Director.
- 5. Pursuant to Tex. Water Code § 7.051, the Commission has the authority to assess an administrative penalty against Respondent for violations of state statutes within TCEQ's jurisdiction, for violations of rules adopted under such statutes, or for violations of orders or permits issued under such statutes.
- 6. An administrative penalty in the amount of \$2,500 is justified by the facts recited in this Order, and considered in light of the factors set forth in Tex. WATER CODE § 7.053.
- 7. Tex. Water Code §§ 5.102 and 7.002 authorize the Commission to issue orders and make determinations necessary to effectuate the purposes of the statutes within its jurisdiction.

#### **ORDERING PROVISIONS**

## NOW, THEREFORE, THE TEXAS COMMISSION ON ENVIRONMENTAL QUALITY ORDERS that:

- 1. Respondent is assessed an administrative penalty in the amount of \$2,500 for violations of state statutes and rules of the TCEQ. The payment of this penalty and Respondent's compliance with all the requirements set forth in this Order resolve only the matters set forth by this Order in this action. The Commission shall not be constrained in any manner from requiring corrective actions or penalties for violations which are not raised here.
- 2. The penalty assessed by this Order shall be paid within 30 days after the effective date of this Order. All checks submitted to pay the penalty imposed by this Order shall be made out to TCEQ and shall be sent with the notation "Re: David Holy; Docket No. 2022-0447-WQ-E" to:

Financial Administration Division Revenue Operations Section Texas Commission on Environmental Quality Attention: Cashier's Office, MC 214 P.O. Box 13088 Austin, Texas 78711-3088

- 3. Respondent shall undertake the following technical requirements:
  - a. Within 30 days after the effective date of this order:
    - i. Develop and implement a stormwater pollution prevention plan to comply with the requirements of TPDES General Permit No. TXR050000; and
    - ii. Submit a Notice of Intent through the State of Texas Environmental Electronic Reporting System to obtain authorization to discharge stormwater.
  - b. Within 45 days after the effective date of this Order, submit written certification to demonstrate compliance with Ordering Provision Nos. 3.a.i. and 3.a.ii.
     The certification shall be accompanied by detailed supporting documentation, including photographs, receipts, and/or other records, shall be signed by Respondent, and shall include the following certification language:

"I certify under penalty of law that I have personally examined and am familiar with the information submitted and all attached documents, and based on my inquiry of those individuals immediately responsible for obtaining the information, I believe the submitted information is true, accurate and complete. I am aware there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations."

The written certification and supporting documentation necessary to demonstrate compliance with these Ordering Provisions shall be sent to:

Enforcement Division, MC 149A Texas Commission on Environmental Quality P.O. Box 13087 Austin, Texas 78711-3087

and:

Water Section Manager Waco Regional Office Texas Commission on Environmental Quality 6801 Sanger Avenue, Suite 2500 Waco, Texas 76710-7826

- 4. All relief not expressly granted in this Order is denied.
- 5. The provisions of this Order shall apply to and be binding upon Respondent. Respondent is ordered to give notice of this Order to personnel who maintain day-to-day control over the Facility operations referenced in this Order.
- 6. The Executive Director may grant an extension of any deadline in this Order or in any plan, report, or other document submitted pursuant to this Order, upon a written and substantiated showing of good cause. All requests for extensions by Respondent shall be made in writing to the Executive Director. Extensions are not effective until Respondent receives written approval from the Executive Director. The determination of what constitutes good cause rests solely with the Executive Director. Extension requests shall be sent to the Enforcement Division at the address listed above.
- 7. If Respondent fails to comply with any of the Ordering Provisions in this Order within the prescribed schedules, and that failure is caused solely by an act of God, war, strike, riot, or other catastrophe, Respondent's failure to comply is not a violation of this Order. Respondent shall have the burden of establishing to the Executive Director's satisfaction that such an event has occurred. Respondent shall notify the Executive Director within seven days after Respondent becomes aware of a delaying event and shall take all reasonable measures to mitigate and minimize any delay.
- 8. The Executive Director may refer this matter to the Office of the Attorney General of the State of Texas ("OAG") for further enforcement proceedings without notice to Respondent if the Executive Director determines that Respondent has not complied with one or more of the terms or conditions in this Order.
- 9. The provisions of this Order are deemed severable, and, if a court of competent jurisdiction or other appropriate authority deems any provision of this Order unenforceable, the remaining provisions shall be valid and enforceable.
- 10. This Order shall terminate five years from its effective date or upon compliance with all the terms and conditions set forth in this Order, whichever is later.
- 11. The Chief Clerk shall provide a copy of this fully executed Order to each of the parties. By law, the effective date of this Order shall be the date the Order is final, as provided by 30 Tex. Admin. Code § 70.106(d) and Tex. Gov't Code § 2001.144.

# SIGNATURE PAGE

TEXAS COMMISSION ON ENVIRONMENTA	AL QUALITY	
For the Commission	Date	

# TEXAS COMMISSION ON ENVIRONMENTAL QUALITY



#### UNSWORN DECLARATION OF WILLIAM HOGAN

"On behalf of the Executive Director of the Texas Commission on Environmental Quality, the 'Executive Director's First Amended Report and Petition Recommending that the Texas Commission on Environmental Quality Enter an Enforcement Order Assessing an Administrative Penalty Against and Requiring Certain Actions of David Holy (the "EDFARP") was filed in the TCEQ Chief Clerk's office on June 28, 2024.

The EDFARP was mailed to Respondent's last known address on June 28, 2024, via certified mail, return receipt requested, postage prepaid. According to the return receipt "green card," Respondent received notice of the EDFARP on July 1, 2024, as evidenced by the signature on the card.

More than 20 days have elapsed since Respondent received notice of the EDFARP. Respondent failed to file an answer and failed to request a hearing."

"My name is William Hogan, and I am an employee of the following governmental agency: Texas Commission on Environmental Quality. I am executing this declaration as part of my assigned duties and responsibilities. I declare under penalty of perjury that the foregoing is true and correct."

Executed in Travis County, State of Texas, on the 2nd day of October, 2024

William Hogan

Declarant