

TCEQ DOCKET NO. 2022-0533-DIS

APPLICATION FOR THE CREATION OF COLLIN COUNTY MUNICIPAL UTILITY DISTRICT NO. 7	§ § §	BEFORE THE TEXAS COMMISSION ON ENVIRONMENTAL QUALITY
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APPLICANTS' RESPONSE TO HEARING REQUESTS

TO THE COMMISSIONERS OF THE TEXAS COMMISSION ON ENVIRONMENTAL QUALITY:

Harrington/Turner Enterprises, LP, Applicant for the Creation of Collin County Municipal Utility District No. 7 ("Applicant") files its Response to Hearing Requests and shows as follows:

I. Introduction and Procedural History

The proposed Collin County Municipal Utility District No. 7 (the "District") contains 101.829 acres located in Collin County. The proposed District is located within extra territorial jurisdiction of the City of Parker.

Applicant filed its Petition for creation of the District on April 11, 2021. The Petition was deemed administratively complete on April 27, 2021. Applicant published the Notice of District Petition in The Wylie News on January 19, 2022 and January 26, 2022, a newspaper generally circulated in Collin County. On January 18, 2022, notice of the Petition was posted in the Collin County Courthouse. Subsequently, the Texas Commission on Environmental Quality (the "Commission") received a number of requests for a contested case hearing.

The Office of the Chief Clerk sent notice of the agenda setting for the Commission's consideration of the hearing requests and setting the hearing on the requests for July 20, 2022.

As more fully set forth below, a contested case hearing is not warranted in this matter and Applicant's Petition should be granted.

II. Applicable Law

A municipal utility district (“MUD” or “district”) may be created under and subject to the authority, of Article XVI, Section 59, of the Texas Constitution and Chapters 49 and 54 of the Texas Water Code, and the Commission’s administrative. A district may be created for the following purposes:

- (1) the control, storage, preservation, and distribution of its storm water and floodwater, the water of its rivers and streams for irrigation, power, and all other useful purposes;
- (2) the reclamation and irrigation of its arid, semiarid, and other land needing irrigation;
- (3) the reclamation and drainage of its overflowed land and other land needing drainage;
- (4) the conservation and development of its forests, water, and hydroelectric power;
- (5) the navigation of its inland and coastal water;
- (6) the control, abatement, and change of any shortage or harmful excess of water;
- (7) the protection, preservation, and restoration of the purity and sanitary condition of water within the state; and
- (8) the preservation of all natural resources of the state.

TEX. WATER CODE § 54.012.

To create a MUD, a petition requesting creation shall be filed with the Commission. *See* TEX. WATER CODE § 54.014. The petition shall be signed by a majority in value of the holders of title of the land within the proposed district, as indicated by the tax rolls of the central appraisal district. *See id.* The petition shall: (1) describe the boundaries of the proposed district by metes and bounds or by lot and block number; (2) state the general nature of the work proposed to be done, the necessity for the work, and the cost of the project as then estimated by those filing the petition; and (3) include a name of the district which shall be generally descriptive of the locale of the district. *See* TEX. WATER CODE § 54.015, 30 TEX. ADMIN. CODE § 293.11(a) and (d).

If all of the district is proposed to be located outside corporate limits of a municipality, the commissioners court of the county in which the district is to be located may review the petition for creation and other evidence and information relating to the proposed district that the commissioners consider necessary. *See* TEX. WATER CODE § 54.0161(a). If the commissioners court votes to make a recommendation to the Commission, the commissioners court shall submit to the Commission, at least 10 days before the date set for the hearing on the petition, a written opinion stating whether or not the county would recommend the creation of the proposed district and stating any findings, conclusions, and other information that the commissioners court thinks would assist the Commission in making a final determination on the petition. *See id.* at § 54.0161(b). The Commission shall consider the written opinion submitted by the county commissioners. *See id.* at § 54.0161(c).

The Commission shall grant the petition if it conforms to the requirements of section 54.015 and the project is feasible, practicable, necessary, and further, would be a benefit to the land to be included in the district. *See* TEX. WATER CODE § 54.021(a). In determining if the project is feasible, practicable, necessary, and beneficial to the land included in the district, the Commission shall consider:

- (1) the availability of comparable service from other systems, including but not limited to water districts, municipalities, and regional authorities;
- (2) the reasonableness of projected construction costs, tax rates, and water and sewer rates; and
- (3) whether or not the district and its system and subsequent development within the district will have an unreasonable effect on the following:
 - (A) land elevation;
 - (B) subsidence;
 - (C) groundwater level within the region;
 - (D) recharge capability of a groundwater source;
 - (E) natural run-off rates and drainage;
 - (F) water quality; and
 - (G) total tax assessments on all land located within a district.

TEX. WATER CODE § 54.021(b).

The applicant must publish notice of the petition to create a district once a week for two consecutive weeks in a newspaper regularly published or circulated in the county where the district is proposed to be located not later than the 30th day before the date of the Commission's decision on the application. *See* TEX. WATER CODE §§ 49.011(b), 54.018. Additionally, the applicant must post notice of the petition on the bulletin board used for posting legal notices in each county in which all or part of the proposed district is to be located. *See* 30 TEX. ADMIN. CODE § 293.12(b)(2). The Commission shall hold a public hearing if requested by the Commission, Executive Director, or an "affected person" under the factors in 30 Texas Administrative Code, Chapter 55 and Texas Water Code section 49.011(c).

A hearing requestor must make the request in writing within the time period specified in the notice and identify the requestor's personal justiciable interest affected by the application, specifically explaining the "requestor's location and distance relative to the activity that is the subject of the application and how and why the requestor believes he or she will be affected by the activity in a manner not common to members of the general public." 30 TEX. ADMIN. CODE § 55.251(b)— (d).

An affected person is "one who has a personal justiciable interest related to a legal right, duty, privilege, power, or economic interest affected by the application. An interest common to members of the general public does not qualify as a personal justiciable interest." 30 TEX. ADMIN. CODE § 55.256(a). Governmental entities with authority under state law over issues contemplated by the application may be considered affected persons. *See* 30 TEX. ADMIN. CODE § 55.256(b). Relevant factors to be considered in determining whether a person is affected include, but are not limited to:

- (1) whether the interest claimed is one protected by the law under which the application will be considered;
- (2) distance restrictions or other limitations imposed by law on the affected interest;
- (3) whether a reasonable relationship exists between the interest claimed and the activity regulated;
- (4) likely impact of the regulated activity on the health, safety, and use of property of the person;
- (5) likely impact of the regulated activity on use of the impacted natural resource by the person; and
- (6) for governmental entities, their statutory authority over or interest in the issues relevant to the application.

30 TEX. ADMIN. CODE § 55.256(c).

The Commission shall grant a request for a contested case hearing if: (1) the request is made by the applicant or the ED; or (2) the request is made by an affected person, complies with the requirements of section 55.251, is timely filed with the chief clerk, and is made pursuant to a right to hearing authorized by law. *See* 30 TEX. ADMIN. CODE § 55.255(b).

III. Analysis of the Hearing Requests

A. Public Official Requests

1. Representative Candy Noble's Hearing Request Should be Denied.

Representative Candy Noble has requested a contested case hearing on the basis that she represents the area where the proposed District would be located in the Texas House of Representatives. Representative Noble failed to raise any issue within the scope of what the Commission may consider when reviewing the Petition. *See* TEX. WATER CODE § 54.021(b). In addition, she failed to articulate any way that she would be affected by the proposed District in a manner not common to members of the general public. *See* 30 TEX. ADMIN. CODE § 55.251 § (c)(2). As such, Representative Noble's hearing request does not demonstrate how he meets the definition of an affected person.

B. Requests for Contested Cases Hearing

Over 128 proposed parties have requested a contested case hearing on various bases. None of the requests for contested case hearing meet the legal requirements of an affected person. None of the requests for contested case hearing identify any personal justiciable interest as required under the Texas Administrative Code. Specifically, the requests have not shown that any person would be affected by the proposed District in a manner not common to members of the general public or have statutory authority over or an interest in the issues relevant to the Application. Therefore, the requests do not meet the definition of an “affected person” and all of the hearing requests should be denied.

C. Governmental Entity Requests

1. The City of Murphy’s Request Should be Denied.

Despite the proposed District not lying within the corporate limits of The City of Murphy, Texas (“Murphy”), it requested a contested case hearing on February 17, 2022. Murphy asserts that it has an interest in water, wastewater, drainage, and roadway activities. If this is the case, Murphy has failed to demonstrate any nexus between these items and the proposed District. Governmental entities may be an “affected person” if they have statutory authority over or an interest in the issues relevant to the applications. What Murphy describes as its interest pertains to development in an area adjacent to its corporate limits; not an interest that pertains to the application itself. Moreover, Murphy has *no* authority to regulate development in the proposed district, which is not in Murphy’s jurisdiction. The district itself would provide water, sewer, drainage and roads to the district.

Murphy failed to raise any issue within the scope of what the Commission may consider when reviewing the Petition. *See* TEX. WATER CODE § 54.021(b). In addition, it failed to

articulate any way that it would be affected by the proposed District in a manner not common to members of the general public have statutory authority over or an interest in the issues relevant to the applications. *See* 30 TEX. ADMIN. CODE § 55.251 § (c)(6). As such, Murphy’s hearing request does not demonstrate how it meets the definition of an affected person.

2. The City of Parker’s Request Should be Denied.

Despite the proposed District not lying within the corporate limits of The City of Parker, Texas (“Parker”), it requested a contested case hearing on February 2, 2022. Parker asserts that it has an interest in water and wastewater. If this is the case, Parker has failed to demonstrate any nexus between these items and the proposed District. Governmental entities may be an “affected person” if they have statutory authority over or an interest in the issues relevant to the applications. What Parker describes as its interest pertains to development in its extraterritorial jurisdiction (“ETJ”); not an interest that pertains to the application itself. Moreover, Parker has very little authority to regulate development in its ETJ. Its limited authority does not extend to water, sewer, and drainage, which the Districts would provide. Additionally, Parker cites to the fact that there is a regional sewer provider that can be utilized for wastewater treatment. Again, this might be relevant to development within the ETJ but not to the District’s application.

Parker failed to raise any issue within the scope of what the Commission may consider when reviewing the Petition. *See* TEX. WATER CODE § 54.021(b). In addition, it failed to articulate any way that it would be affected by the proposed District in a manner not common to members of the general public have statutory authority over or an interest in the issues relevant to the applications. *See* 30 TEX. ADMIN. CODE § 55.251 § (c)(6). As such, Parker’s hearing request does not demonstrate how it meets the definition of an affected person.

IV. Conclusion

None of the requests for contested case hearing identify any personal justiciable interest as required under the Texas Administrative Code. Specifically, the requests have not shown that any person would be affected by the proposed District in a manner not common to members of the general public or have statutory authority over or an interest in the issues relevant to the applications. Therefore, the requests do not meet the definition of an “affected person” and the hearing requests should be denied.

WHEREFORE, Applicant requests that both hearing requests be denied and that the Petition be granted.

Respectfully submitted,

COATS | ROSE

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CERTIFICATE OF SERVICE

I hereby certify that on June 23rd, 2022, the original of Applicant's Response to Hearing Requests was filed with the Chief Clerk of the TECQ and a copy was served on all person listed on the attached mailing list either via hand delivery, facsimile transmission, electronic mail, and/or by deposit in the U.S. Mail.



Natalie B. Scott

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DOCKET NO. 2022-0533-DIS; INTERNAL CONTROL NO. D-04122021-017

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