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May 1, 2023

Laurie Gharis
Texas Commission on Environmental Quality
Office of the Chief Clerk
Attn: Agenda Docket Clerk, MC-105
TCEQ P.O. Box 13087
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via electronic filing and regular mail

RE: USA Waste of Texas Landfills, Inc.; TCEQ Docket No. 2023-0265-MSW; MSW Permit
NO. 2185A

Dear Ms. Gharis,

Enclosed for filing is Hope, Healing, and Hooves, Inc.'s Reply to the Applicant's, Executive Director's, and Office of Public Interest's Responses to Requests for Hearing and Requests for Reconsideration.

Very truly yours,



Ana E. Kadala
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CC: Mailing List

DOCKET NO. 2023-0265-MSW

APPLICATION BY USA	§	BEFORE THE
WASTE OF TEXAS	§	
LANDFILLS, INC.	§	TEXAS COMMISSION ON
FOR MUNICIPAL SOLID	§	
WASTE PERMIT NO. 2185A	§	ENVIRONMENTAL QUALITY

**HOPE, HEALING, AND HOOVES INC.'S REPLY TO THE APPLICANT'S,
EXECUTIVE DIRECTOR'S, AND THE OFFICE OF PUBLIC INTEREST COUNSEL'S
RESPONSE TO REQUESTS FOR HEARING AND REQUESTS FOR
RECONSIDERATION**

To the Members of the Texas Commission on Environmental Quality:

Hope, Healing, and Hooves, Inc. ("Hope, Healing and Hooves") files this Reply to the Responses to Requests for Hearing and Requests for Reconsideration ("Reply") in the above-captioned matter and respectfully submits the following.

I. INTRODUCTION

Hope, Healing and Hooves respectfully submits that major amendment application by USA Waste of Texas Landfills, Inc. ("Applicant") for Municipal Solid Waste Permit MSW-2185- A to (a) vertically and laterally expand the Hawthorn Park Landfill ("Landfill"); and (b) authorize the operation of a Type IV municipal solid waste landfill facility at 10550 Tanner Road, Houston, Harris County, Texas 77041 should be denied.

On February 23, 2023, Hope, Healing and Hooves requested a contested case hearing. Additionally, Hope, Healing and Hooves filed comments in this matter on June 28, 2022. The allegations and evidence included in those filings are hereby incorporated by reference into this Reply.

II. HOPE, HEALING AND HOOVES IS AN AFFECTED PERSON

Both the Executive Director ("ED") and the Office of Public Interest Counsel ("OPIC") recommend that the Texas Commission on Environmental Quality ("TCEQ" or "Commission") (1) find Hope, Healing and Hooves to be an affected person with a personal justiciable interest in the application that is not common to members of the general public and with the requisite standing necessary to obtain a contested case hearing; and (2) grant Hope, Healing and Hooves' hearing request. Hope, Healing and Hooves agrees that it qualifies as an affected person with a concrete and particularized stake in the outcome of this matter and has the requisite standing necessary to obtain a contested case hearing and that Hope, Healing and Hooves' request for a contested case hearing should be granted.

Applicant disputes Hope, Healing and Hooves' qualification as an "affected person," but under the applicable statutes and regulations, Hope, Healing and Hooves has properly plead the facts sufficient to establish it as an "affected person" for purposes of this application.

More specifically, Applicant complains that Hope, Healing and Hooves has not established itself as an affected person under the Texas Administrative Code and relies upon the Save Our Springs and the Develo-cepts cases to support its argument that Hope, Healing and Hooves has no personal justiciable interest in this proceeding. However, neither of those cases concerns status as an "affected person" relevant to TCEQ contested case hearings.

The TCEQ defines an "affected person" as one "who has a personal justiciable interest related to a legal right, duty, privilege, power, or economic interest affected by the application." 30 Tex. Admin. Code §§ 55.103, 55.203(a). "An interest common to members of the general public does not qualify as a personal justiciable interest." Id.

TCEQ rules provide a wide range of non-exhaustive factors to be considered but also require consideration of all factors presented that relate to Hope, Healing and Hooves' personal justiciable interest, including, but not limited to the list provided by 30 Tex. Admin. Code § 55.203(c).

Beyond this list of factors and the requirement that a person demonstrate a "personal justiciable interest ... not common to members of the general public," neither the Water Code nor any Commission rules specify any particular procedure by which the Commission or an ALJ must make the "affected person" determination regarding whether to admit a person as a party when the Commission directly refers a permit application to SOAH for a contested-case hearing on the merits.

Tex. Comm'n on Env'tl. Quality v. City of Aledo, No. 03-13-00113-CV, 2015 WL 4196408, at *4 (Tex. App.—Austin July 8, 2015, no pet.).

To require further evidence of "standing" as Applicant would have here, the TCEQ would exceed its statutory authority:

The Commission clearly derived its rule on associational standing from the standard Texas courts apply in analogous circumstances. *See Texas Ass'n of Business v. Texas Air Control Bd.*, 852 S.W.2d 440, 447 (Tex.1993) (setting forth standard for associational standing in court proceedings; standard matches Commission rule almost verbatim). **This standard does not require parties to show they will ultimately prevail in their lawsuits; it requires them to show only that they will potentially suffer harm or have a "justiciable interest" related to the proceedings.** *See* Tex. Water Code Ann. § 5.115(a); *see also Texas Rivers Protection Ass'n v. Texas Natural Resource Conservation Comm'n*, 910 S.W.2d 147, 151, 152 n. 2 (Tex.App.—Austin 1995, writ denied). The Commission's substitute findings suggest that the Commission imposed a much greater burden. In fact, the Commission's findings suggest that the Coalition would have had to prove the merits of its case against HEAT just to have *standing* to prove them again in a hearing on the merits. Based on the evidence and law detailed above, we conclude that the Commission unreasonably determined that the Coalition failed to meet the first element of associational standing. The findings the Commission substituted for the ALJ's are not supported by substantial evidence. Furthermore, the conclusions that the Commission reached based upon those findings are

erroneous. Accordingly, we overrule HEAT's second and third points of error and the Commission's only point of error.

Heat Energy Advanced Tech., Inc. v. W. Dallas Coal. for Env'tl. Justice, 962 S.W.2d 288, 295 (Tex. App.—Austin 1998, pet. denied) (bold emphasis added).

Hope, Healing and Hooves provides an equestrian program for children that provides access to horses, equine-related education, and nature and encourages the exploration and enjoyment of respectful and positive relationships with others and the environment. Hope, Healing and Hooves' program has proven effective in: (1) improving the quality of life of the participating children, (2) fostering respect for, and relationships with, the horses they ride, (3) encouraging the children to build positive relationships at home and in school, (4) increasing confidence/self-confidence of children, (5) improving behavioral issues, and (6) improving grades and attendance.

To serve more children and also serve children with disabilities and life-threatening diseases, Hope, Healing and Hooves secured the rights to a 12 acre site at 5610 Crawford Road (the "Property"), which is less than half a mile directly south of the Landfill. Hope, Healing and Hooves' planned expansion includes more horses, stables, a larger riding arena and increased access and exposure to nature for all program participants. Approval of MSW-2185-A could compromise or halt Hope, Healing and Hooves' plans for expanding its programs to the Property.

Hope, Healing and Hooves has a reasonable relationship with Applicant's Permit MSW-2185-A and a concrete and particularized stake in the outcome of this matter. More specifically, Hope, Healing and Hooves will be affected by the proposed vertical and lateral expansion of the Landfill in a manner not common to members of the general public because use and enjoyment of the Property for recreational and business purposes will be specifically and negatively impacted by the resulting degradation in environmental and aesthetic qualities and heightening of safety and health concerns. The Property is less than half a mile from the proposed Landfill expansion – an

expansion that substantially increases the risk of having (1) unsafe emissions; (2) air, water and ground contamination; (3) foul odors; (4) noise pollution; (5) traffic-related issues; (6) windblown debris; and (7) dust, all of which potentially, and likely, will have deleterious effects on Hope, Healing and Hooves' ability to provide its services to its intended constituents, children.

The likely impact of the Landfill expansion, if permitted and carried out in accordance with the draft permit, is that Hope, Healing and Hooves' (1) use and enjoyment of the Property for many activities that rely on high-quality air, water and ground cover and quietude, including recreation, observation of wildlife habitat, artistic endeavors, educational endeavors, restorative measures, and mental health endeavors, will be restricted if not abrogated; (2) water supply and air and ground cover quality will be compromised; and (3) growth opportunities will be stymied. Additionally, the health and safety of Hope, Healing and Hooves' students, trainers, instructors, stable hands, and horses could be adversely impacted.

Contrary to Applicant's arguments in its Response, Hope, Healing and Hooves is not required to prove a legal or vested interest in the real property at issue. Nor is Hope, Healing and Hooves required to prove that it will definitely be negatively impacted. Hope, Healing and Hooves presented the facts that show its unique, personal justiciable interest in the application and is properly an affected person.

III. ISSUES

Applicant asserted various arguments in its Response apparently complaining of the specificity and scope of the issues that the Commission will be considering. However, Applicant's arguments are not clear, nor does Applicant complain about any specific recommendation of either the ED or the OPIC. Accordingly, Hope, Healing and Hooves is unable to rebut any particular complaint raised by Applicant.

To the extent that Applicant is offering the proposed list of issues set forth in Section D of its Response, Hope, Healing and Hooves suggests that the six issues raised by Hope, Healing and Hooves which have been recommended for hearing by the ED and OPIC fall within Applicant's proposed Section D list. To the extent that the Commission is considering excluding any of Hope, Healing and Hooves' six recommended issues, Hope, Healing and Hooves requests that it be permitted an opportunity to address the Commission's concerns given that Applicant fails to specifically identify any such concerns.

Respectfully submitted,
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CERTIFICATE OF SERVICE

I hereby certify that on this 1st day of May, 2023, the foregoing document was electronically filed with the Chief Clerk of the TCEQ and a copy was served to all persons listed on the attached mailing list via electronic filing, electronic mail, or by deposit in the U.S. Mail.

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HOUSTON TX 77041-6427

LONERGAN, GWYNETH
PERALES ALLMON & ICE PC
1206 SAN ANTONIO ST
AUSTIN TX 78701-1834

LONG, MS ALICE
10250 TANGIERS RD
HOUSTON TX 77041-7434

LOPEZ, MRS CELIA
10126 MOROCCO RD
HOUSTON TX 77041-7534

MACKEY, DALINDA ROCHELLE
10135 GROVER LN
HOUSTON TX 77041-6113

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10101 MOROCCO RD
HOUSTON TX 77041-7533

MARTINEZ, LUIS IVAN
10234 BAMBOO RD
HOUSTON TX 77041-7426

MARTINEZ, MARIANA
11010 MELBA LN
HOUSTON TX 77041-5423

MARTINEZ, RUBEN
10234 BAMBOO RD
HOUSTON TX 77041-7426

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MCHENRY, BEVERLY ANN
HARRIS
19107 MILL FERRY LN
KATY TX 77449-5244

MONCADA, RODOLFO
10226 BAMBOO RD
HOUSTON TX 77041-7426

MONCADA, RODOLFO
10211 BAMBOO RD
HOUSTON TX 77041-7425

MONCADA, SARAH
10211 BAMBOO RD
HOUSTON TX 77041-7425

MONOLA, ANA N
9906 TANGIERS RD
HOUSTON TX 77041-7544

MONOLA, GONZALO S
9906 TANGIERS RD
HOUSTON TX 77041-7544

MONTENEGRO, LUIS
5437 CLARA RD
HOUSTON TX 77041-7201

MOORE, CORINE
5910 FORT SUMTER LN
HOUSTON TX 77084-7107

MORALES, ANGEL
10227 BAMBOO RD
HOUSTON TX 77041-7425

MORALES, LORENA
10227 BAMBOO RD
HOUSTON TX 77041-7425

MORALES, MARCO ANTONIO
10227 BAMBOO RD
HOUSTON TX 77041-7425

MORENO, LEON
10251 BAMBOO RD
HOUSTON TX 77041-7425

MORSE, ELEANOR
UNIT B
6215 WESTCOTT ST
HOUSTON TX 77007-2087

MURRELL, YVONNE
10115 HARDISON LN
HOUSTON TX 77041-6136

NGUYEN, THU-MAI
7115 LACY HILL DR
HOUSTON TX 77036-5239

OLSON, KATHRYN
10302 IVY OAKS LN
HOUSTON TX 77041-7831

PARK, CHOM S
5002 RAINDROP HOLLOW DR
HOUSTON TX 77041-5489

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1801 RED BUD LN
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10610 IVY OAKS LN
HOUSTON TX 77041-8601

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10043 HARDISON LN
HOUSTON TX 77041-6135

PORTER, TIMOTHY L
10043 HARDISON LN
HOUSTON TX 77041-6135

POWELL, MRS SYREETA
5546 TEAGUE RD
HOUSTON TX 77041-7568

RAMBO, D A
4403 LANGTRY LN
HOUSTON TX 77041-9201

RAY, ALLEN & CAROLYN
18510 GLEN BRIAR LN
HOUSTON TX 77084-3848

RICHARDS, BEVERLY
9935 PORTO RICO RD
HOUSTON TX 77041-7535

RIGDON, ROBERT
4403 LANGTRY LN
HOUSTON TX 77041-9201

RIOS, CARLOS
10231 BAMBOO RD
HOUSTON TX 77041-7425

RIVAS, SANDRA
5543 GESSNER RD
HOUSTON TX 77041-7411

ROBERSON, ALFRED G
10238 PORTO RICO RD
HOUSTON TX 77041-7432

ROBERSON, MR DAVID W
10238 PORTO RICO RD
HOUSTON TX 77041-7432

ROBERSON, JACKIE & SMITH,
REVEREND CALVIN
10122 PORTO RICO RD
HOUSTON TX 77041-7540

ROBERSON, JACKIE & SMITH,
REVEREND CALVIN
12102 DOVER MDW
HOUSTON TX 77070-5241

ROBERSON, JACQUELINE
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ROBERSON, PAMELA
10267 MOROCCO RD
HOUSTON TX 77041-7429

ROBERSON, PAUL
10107 BAMBOO RD
HOUSTON TX 77041-7522

ROBERTS, LOIS JEAN
10230 PORTO RICO RD
HOUSTON TX 77041-7432

ROBERTS, LOIS JEAN
5546 TEAGUE RD
HOUSTON TX 77041-7568

ROBERTS-FOWLER, SHERRON
10230 PORTO RICO RD
HOUSTON TX 77041-7432

ROBERTS-FOWLER, SHERRON
5546 TEAGUE RD
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10267 TANNER RD
HOUSTON TX 77041-7435

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10135 TALLEY LN
HOUSTON TX 77041-6129

ROMAN, JOEL
10232 BAMBOO RD
HOUSTON TX 77041-7426

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10235 BAMBOO RD
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10103 PORTO RICO RD
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10222 PORTO RICO RD
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4918 TALINA WAY
HOUSTON TX 77041-893 7

STEIN, PAUL L
10126 ALGIERS RD
HOUSTON TX 77041-7518

SWINNEN, VEERLE
5627 IVORY MIST LN
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1515 WOODVINE DR
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