Jon Niermann, *Chairman*Bobby Janecka, *Commissioner*Catarina R. Gonzales, *Commissioner*Kelly Keel, *Executive Director* 



#### TEXAS COMMISSION ON ENVIRONMENTAL QUALITY

Protecting Texas by Reducing and Preventing Pollution

August 2, 2024

TO: All interested persons.

RE: East Williamson County MUD 1 TPDES Permit No. WQ0016351001

#### **Decision of the Executive Director.**

The executive director has made a decision that the above-referenced permit application meets the requirements of applicable law. **This decision does not authorize construction or operation of any proposed facilities.** This decision will be considered by the commissioners at a regularly scheduled public meeting before any action is taken on this application unless all requests for contested case hearing or reconsideration have been withdrawn before that meeting.

Enclosed with this letter are instructions to view the Executive Director's Response to Public Comment (RTC) on the Internet. Individuals who would prefer a mailed copy of the RTC or are having trouble accessing the RTC on the website, should contact the Office of the Chief Clerk, by phone at (512) 239-3300 or by email at <a href="mailto:chiefclk@tceq.texas.gov">chiefclk@tceq.texas.gov</a>. A complete copy of the RTC (including the mailing list), complete application, draft permit and related documents, including public comments, are available for review at the TCEQ Central Office. Additionally, a copy of the complete application, the draft permit, and executive director's preliminary decision are available for viewing and copying at Georgetown Public Library, 402 West 8th Street, Georgetown, Texas.

If you disagree with the executive director's decision, and you believe you are an "affected person" as defined below, you may request a contested case hearing. In addition, anyone may request reconsideration of the executive director's decision. The procedures for the commission's evaluation of hearing requests/requests for reconsideration are located in 30 Texas Administrative Code Chapter 55, Subchapter F. A brief description of the procedures for these two requests follows.

#### How to Request a Contested Case Hearing.

It is important that your request include all the information that supports your right to a contested case hearing. Your hearing request must demonstrate that you meet the applicable legal requirements to have your hearing request granted. The commission's consideration of your request will be based on the information you provide.

The request must include the following:

(1) Your name, address, daytime telephone number, and, if possible, a fax number.

- (2) The name of the applicant, the permit number and other numbers listed above so that your request may be processed properly.
- (3) A statement clearly expressing that you are requesting a contested case hearing. For example, the following statement would be sufficient: "I request a contested case hearing."
- (4) If the request is made by a group or association, the request must identify:
  - (A) one person by name, address, daytime telephone number, and, if possible, the fax number, of the person who will be responsible for receiving all communications and documents for the group;
  - (B) the comments on the application submitted by the group that are the basis of the hearing request; and
  - (C) by name and physical address one or more members of the group that would otherwise have standing to request a hearing in their own right. The interests the group seeks to protect must relate to the organization's purpose. Neither the claim asserted nor the relief requested must require the participation of the individual members in the case.

Additionally, your request must demonstrate that you are an "affected person." An affected person is one who has a personal justiciable interest related to a legal right, duty, privilege, power, or economic interest affected by the application. Your request must describe how and why you would be adversely affected by the proposed facility or activity in a manner not common to the general public. For example, to the extent your request is based on these concerns, you should describe the likely impact on your health, safety, or uses of your property which may be adversely affected by the proposed facility or activities. To demonstrate that you have a personal justiciable interest, you must state, as specifically as you are able, your location and the distance between your location and the proposed facility or activities.

Your request must raise disputed issues of fact that are relevant and material to the commission's decision on this application that were raised **by you** during the public comment period. The request cannot be based solely on issues raised in comments that you have withdrawn.

To facilitate the commission's determination of the number and scope of issues to be referred to hearing, you should: 1) specify any of the executive director's responses to **your** comments that you dispute; 2) the factual basis of the dispute; and 3) list any disputed issues of law.

#### How to Request Reconsideration of the Executive Director's Decision.

Unlike a request for a contested case hearing, anyone may request reconsideration of the executive director's decision. A request for reconsideration should contain your name, address, daytime phone number, and, if possible, your fax number. The request must state that you are requesting reconsideration of the executive director's decision, and must explain why you believe the decision should be reconsidered.

#### **Deadline for Submitting Requests.**

A request for a contested case hearing or reconsideration of the executive director's decision must be **received by** the Chief Clerk's office no later than **30 calendar days** after the date

of this letter. You may submit your request electronically at <a href="https://www.tceq.texas.gov/agency/decisions/cc/comments.html">www.tceq.texas.gov/agency/decisions/cc/comments.html</a> or by mail to the following address:

Laurie Gharis, Chief Clerk TCEQ, MC-105 P.O. Box 13087 Austin, Texas 78711-3087

#### **Processing of Requests.**

Timely requests for a contested case hearing or for reconsideration of the executive director's decision will be referred to the TCEQ's Alternative Dispute Resolution Program and set on the agenda of one of the commission's regularly scheduled meetings. Additional instructions explaining these procedures will be sent to the attached mailing list when this meeting has been scheduled.

#### How to Obtain Additional Information.

Laurie Gharis

If you have any questions or need additional information about the procedures described in this letter, please call the Public Education Program, toll free, at 1-800-687-4040.

Sincerely,

Laurie Gharis Chief Clerk

LG/mb

Enclosure

## EXECUTIVE DIRECTOR'S RESPONSE TO PUBLIC COMMENT for Williamson County MUD 1 TPDES Permit No. WQ0016351001

The Executive Director has made the Response to Public Comment (RTC) for the application by Williamson County MUD 1 for TPDES Permit No. WQ0016351001 available for viewing on the Internet. You may view and print the document by visiting the TCEQ Commissioners' Integrated Database at the following link:

https://www.tceq.texas.gov/goto/cid

In order to view the RTC at the link above, enter the TCEQ ID Number for this application (WQ0016351001) and click the "Search" button. The search results will display a link to the RTC.

Individuals who would prefer a mailed copy of the RTC or are having trouble accessing the RTC on the website, should contact the Office of the Chief Clerk, by phone at (512) 239-3300 or by email at <a href="mailto:chiefclk@tceq.texas.gov">chiefclk@tceq.texas.gov</a>.

#### **Additional Information**

For more information on the public participation process, you may contact the Office of the Public Interest Counsel at (512) 239-6363 or call the Public Education Program, toll free, at (800) 687-4040.

A complete copy of the RTC (including the mailing list), the complete application, the draft permit, and related documents, including comments, are available for review at the TCEQ Central Office in Austin, Texas. Additionally, a copy of the complete application, the draft permit, and executive director's preliminary decision are available for viewing and copying at Georgetown Public Library, 402 West 8th Street, Georgetown, Texas.

Jon Niermann, *Presidente*Bobby Janecka, *Comisario*Catarina R. Gonzales, *Comisionada*Kelly Keel, *Director Ejecutivo* 



#### COMISIÓN DE CALIDAD AMBIENTAL DE TEXAS

Protegiendo a Texas reduciendo y previniendo la contaminación

2 de agosto de 2024

TO: Todas las personas interesadas.

RE: East Williamson County MUD 1

TPDES Permiso No. WQ0016351001

#### Decisión del Director Ejecutivo.

El director ejecutivo ha tomado la decisión de que la solicitud de permiso mencionada anteriormente cumple con los requisitos de la ley aplicable. **Esta decisión no autoriza la construcción u operación de ninguna instalación propuesta.** Esta decisión será considerada por los comisionados en una reunión pública programada regularmente antes de que se tome cualquier medida sobre esta solicitud, a menos que todas las solicitudes de audiencia o reconsideración de casos impugnados hayan sido retiradas antes de esa reunión.

Se adjuntan a esta carta las instrucciones para ver en Internet la Respuesta del Director Ejecutivo al Comentario Público (RTC). Las personas que prefieran una copia por correo del RTC o que tengan problemas para acceder al RTC en el sitio web, deben comunicarse con la Oficina del Secretario Oficial, por teléfono al (512) 239-3300 o por correo electrónico a chiefclk@tceq.texas.gov. Una copia completa del RTC (incluida la lista de correo), la solicitud completa, el borrador del permiso y los documentos relacionados, incluidos los comentarios públicos, están disponibles para su revisión en la Oficina Central de TCEQ. Además, una copia de la solicitud completa, el borrador del permiso y la decisión preliminar del director ejecutivo están disponibles para ver y copiar en Biblioteca Publica de Georgetown, 402 West 8th Street, Georgetown, Texas.

Si no está de acuerdo con la decisión del director ejecutivo y cree que es una "persona afectada" como se define a continuación, puede solicitar una audiencia de caso impugnado. Además, cualquier persona puede solicitar la reconsideración de la decisión del director ejecutivo. Los procedimientos para la evaluación de la comisión de las solicitudes de audiencia/solicitudes de reconsideración se encuentran en 30 Código Administrativo de Texas, Capítulo 55, Subcapítulo F. A continuación, se presenta una breve descripción de los procedimientos para estas dos solicitudes.

#### Cómo solicitar una audiencia de caso impugnado.

Es importante que su solicitud incluya toda la información que respalde su derecho a una audiencia de caso impugnado. Su solicitud de audiencia debe demostrar que cumple con los requisitos legales aplicables para que se le conceda su solicitud de audiencia. La consideración de la comisión de su solicitud se basará en la información que usted proporcione.

La solicitud debe incluir lo siguiente:

- (1) Su nombre, dirección, número de teléfono durante el día y, si es posible, un número de fax.
- (2) El nombre del solicitante, el número de permiso y otros números enumerados anteriormente para que su solicitud pueda procesarse adecuadamente.
- (3) Una declaración que exprese claramente que está solicitando una audiencia de caso impugnado. Por ejemplo, la siguiente declaración sería suficiente: "Solicito una audiencia de caso impugnado".
- (4) Si la solicitud es realizada por un grupo o asociación, la solicitud debe identificar:
  - (A) una persona por nombre, dirección, número de teléfono durante el día y, si es posible, el número de fax, de la persona que será responsable de recibir todas las comunicaciones y documentos para el grupo.;
  - (B) los comentarios sobre la solicitud presentada por el grupo que constituyen la base de la solicitud de audiencia; y
  - (C) por nombre y dirección física, uno o más miembros del grupo que de otro modo tendrían derecho a solicitar una audiencia por derecho propio. Los intereses que el grupo busca proteger deben estar relacionados con el propósito de la organización. Ni la reclamación alegada ni la reparación solicitada deben requerir la participación de los miembros individuales en el caso.

Además, su solicitud debe demostrar que usted es una "persona afectada". Una persona afectada es aquella que tiene un interés justiciable personal relacionado con un derecho, deber, privilegio, poder o interés económico legal afectado por la solicitud. Su solicitud debe describir cómo y por qué se vería afectado negativamente por la instalación o actividad propuesta de una manera que no sea común al público en general. Por ejemplo, en la medida en que su solicitud se base en estas preocupaciones, debe describir el impacto probable en su salud, seguridad o usos de su propiedad que puedan verse afectados negativamente por la instalación o las actividades propuestas. Para demostrar que tiene un interés personal justiciable, debe indicar, tan específicamente como pueda, su ubicación y la distancia entre su ubicación y la instalación o actividades propuestas.

Su solicitud debe plantear cuestiones de hecho controvertidas que sean relevantes y materiales para la decisión de la comisión sobre esta solicitud que fueron planteadas **por usted** durante el período de comentarios públicos. La solicitud no puede basarse únicamente en cuestiones planteadas en los comentarios que haya retirado.

Para facilitar la determinación por parte de la comisión del número y alcance de los asuntos que se remitirán a la audiencia, usted debe: 1) especificar cualquiera de las respuestas del director ejecutivo a **sus** comentarios que usted disputa; 2) la base fáctica de la disputa; y 3) enumerar cualquier cuestión de derecho en disputa.

#### Cómo solicitar la reconsideración de la decisión del Director Ejecutivo.

A diferencia de una solicitud de audiencia de caso impugnado, cualquier persona puede solicitar la reconsideración de la decisión del director ejecutivo. Una solicitud de reconsideración debe contener su nombre, dirección, número de teléfono durante el día y, si

es posible, su número de fax. La solicitud debe indicar que está solicitando la reconsideración de la decisión del director ejecutivo, y debe explicar por qué cree que la decisión debe ser reconsiderada.

#### Fecha límite para la presentación de solicitudes.

La oficina del Secretario Oficial debe **recibir** una solicitud de audiencia de caso impugnado o reconsideración de la decisión del director ejecutivo a más tardar **30 días calendario** después de la fecha de esta carta. Puede enviar su solicitud electrónicamente a <a href="https://www.tceq.texas.gov/agency/decisions/cc/comments.html">www.tceq.texas.gov/agency/decisions/cc/comments.html</a> o por correo a la siguiente dirección:

Laurie Gharis, Chief Clerk TCEQ, MC-105 P.O. Box 13087 Austin, Texas 78711-3087

#### Procesamiento de solicitudes.

Las solicitudes oportunas para una audiencia de caso impugnado o para la reconsideración de la decisión del director ejecutivo se remitirán al Programa de Resolución Alternativa de Disputas de TCEQ y se incluirán en la agenda de una de las reuniones programadas regularmente de la comisión. Las instrucciones adicionales que explican estos procedimientos se enviarán a la lista de correo adjunta cuando se haya programado esta reunión.

#### Cómo obtener información adicional.

Laurie Gharis

Si tiene alguna pregunta o necesita información adicional sobre los procedimientos descritos en esta carta, llame al Programa de Educación Pública, al número gratuito, 1-800-687-4040.

Atentamente,

Laurie Gharis Secretaria Oficial

LG/mb

Recinto

### RESPUESTA DEL DIRECTOR EJECUTIVO AL COMENTARIO DEL PÚBLICO para

#### East Williamson County MUD 1 TPDES Permiso No. WQ0016351001

El Director Ejecutivo ha puesto a disposición de Internet la respuesta al comentario público (RTC) para la solicitud de East Williamson County MUD 1 del permiso de TPDES Permiso No. WQ0016351001. Puede ver e imprimir el documento visitando la Base de Datos Integrada de los Comisionados de TCEQ en el siguiente enlace:

https://www.tceq.texas.gov/goto/cid

Para ver el RTC en el enlace anterior, ingrese el número de identificación TCEQ para esta solicitud (WQ0016351001) y haga clic en el botón "Buscar". Los resultados de la búsqueda mostrarán un enlace al RTC.

Las personas que prefieran una copia por correo del RTC o que tengan problemas para acceder al RTC en el sitio web, deben comunicarse con la Oficina del Secretario Oficial, por teléfono al (512) 239-3300 o por correo electrónico a chiefclk@tceq.texas.gov.

#### Información adicional

Para obtener más información sobre el proceso de participación pública, puede comunicarse con la Oficina del Asesor de Interés Público al (512) 239-6363 o llamar al Programa de Educación Pública, al número gratuito, (800) 687-4040.

Una copia completa del RTC (incluida la lista de correo), la solicitud completa, el borrador del permiso y los documentos relacionados, incluidos los comentarios, están disponibles para su revisión en la Oficina Central de TCEQ en Austin, Texas. Además, una copia de la solicitud completa, el borrador del permiso y la decisión preliminar del director ejecutivo están disponibles para ver y copiar en Biblioteca Publica de Georgetown, 402 West 8<sup>th</sup> Street, Georgetown, Texas.

## MAILING LIST / LISTA DE CORREO East Williamson County MUD 1 TPDES Permit No. WQ0016351001 / TPDES Permiso No. WQ0016351001

### FOR THE APPLICANT / PARA EL SOLICITANTE:

Michael Wilson, Vice President East Williamson County MUD 1 % SKLaw 1980 Post Oak Boulevard, Suite 1380 Houston, Texas 77056

Steve Ihnen, P.E., District Engineer Bleyl Engineering 7701 San Felip Boulevard, Suite 200 Austin, Texas 78729

Mark Adam, P.E., District Engineer Bleyl Engineering 10515 Rodgers Road Houston, Texas 77070

### <u>INTERESTED PERSONS /</u> <u>PERSONAS INTERESADAS:</u>

Tiffany Malzahn Brazos River Authority 4600 Cobbs Drive Waco, Texas 76710

Tiffany Malzahn Brazos River Authority P.O. Box 7555 Waco, Texas 76714

Michael L. Parsons The Carlton Law Firm, PLLC 4301 Westbank Drive, Suite B130 Austin, Texas 78746

## FOR THE EXECUTIVE DIRECTOR / PARA EL DIRECTOR EJECUTIVO via electronic mail / por correo electrónico:

Ryan Vise, Deputy Director Texas Commission on Environmental Quality External Relations Division Public Education Program MC-108 P.O. Box 13087 Austin, Texas 78711-3087

Allie Soileau, Staff Attorney Texas Commission on Environmental Quality Environmental Law Division MC-173 P.O. Box 13087 Austin, Texas 78711-3087

Sujata Sinha, Technical Staff Texas Commission on Environmental Quality Water Quality Division MC-148 P.O. Box 13087 Austin, Texas 78711-3087

# FOR PUBLIC INTEREST COUNSEL / PARA ABOGADOS DE INTERÉS PÚBLICO via electronic mail / por correo electrónico:

Garrett T. Arthur, Attorney Texas Commission on Environmental Quality Public Interest Counsel MC-103 P.O. Box 13087 Austin, Texas 78711-3087

FOR THE CHIEF CLERK / PARA EL SECRETARIO OFICIAL via electronic mail / por correo electrónico:

Laurie Gharis, Chief Clerk Texas Commission on Environmental Quality Office of Chief Clerk MC-105 P.O. Box 13087 Austin, Texas 78711-3087

#### **TPDES Permit No. WO0016351001**

APPLICATION BY	§	BEFORE THE
EAST WILLIAMSON COUNTY	§	TEXAS COMMISSION
MUNICIPAL UTILITY DISTRICT 1	§	ON ENVIRONMENTAL
FOR TPDES Permit No.	§	ON ENVIRONMENTAL
WQ0016351001	§	QUALITY

#### EXECUTIVE DIRECTOR'S RESPONSE TO PUBLIC COMMENT

The Executive Director of the Texas Commission on Environmental Quality (the Commission or TCEQ) files this Response to Public Comment (Response) on the application by East Williamson County Municipal Utility District 1 (Applicant) for a new Texas Pollutant Discharge Elimination System (TPDES) permit No. WQ0016351001 and the Executive Director's preliminary decision on the application. As required by Title 30 of the Texas Administrative Code (30 TAC) Section (§) 55.156, before a permit is issued, the Executive Director prepares a response to all timely, significant or relevant and material comments. The Office of the Chief Clerk received timely comments from Michael L Parsons on behalf of Jonah Water Special Utility District (JWSUD) which is a political subdivision of the State of Texas, operating under Texas Water Code (TWC) Chapter 65, and is the holder of Certificates of Convenience and Necessity (CCN) for water and sewer, numbers 10970 and 21053, in Williamson County, Texas. Tiffany Malzahn provided comments on behalf of Brazos River Authority. This response addresses all timely public comments received, whether or not withdrawn.

This application is subject to the requirements in Senate Bill (SB) 709, effective September 1, 2015. SB 709 amended the requirements for comments and contested case hearings. One of the changes required by SB 709 is that the Commission may not find that a "hearing requestor is an affected person unless the hearing requestor timely submitted comments on the permit application." Texas Water Code (TWC) § 5.115(a-1)(2)(B).

If you need more information about this permit application or the wastewater permitting process, please call the TCEQ Public Education Program at 1-800-687-4040. General information about the TCEQ can be found at the following website: <a href="https://www.tceq.texas.gov">www.tceq.texas.gov</a>

#### I. BACKGROUND

#### **A.** Description Of Facility

The East Williamson County Municipal Utility District (MUD) 1 submitted an application to TCEQ for a new permit, TPDES Permit No. WQ0016351001 to authorize the discharge of treated domestic wastewater at a daily average volume not to exceed 600,000 gallons per day. The applicant proposes to operate the East Williamson County MUD 1 wastewater treatment plant, an activated sludge process plant operated in the complete mix mode.

Treatment units in the Interim I phase will include a manual bar screen, two aeration basins, a secondary clarifier, an aerobic sludge digester, and a chlorine contact chamber. Treatment units in the Interim II phase will include four aeration basins, two secondary clarifiers, two aerobic sludge digesters, and one chlorine contact chamber. Treatment units in the Final phase will include six aeration basins, three secondary clarifiers, three aerobic sludge digesters, and one chlorine contact chamber. The facility has not been constructed.

If the draft permit is issued, the treated effluent will be discharged to a channel, thence to an unnamed tributary, thence to the San Gabriel/North Fork San Gabriel River in Segment No. 1248 of the Brazos River Basin. The designated uses for Segment No. 1248 are primary contact recreation, public water supply, aquifer protection, and high aquatic life use. The effluent limits in the draft permit will maintain and protect the existing instream uses. All determinations are preliminary and subject to additional review and revisions.

Geographic coordinates of the outfall location in decimal degrees is provided in Table 1. If this permit is issued, the facility will be located approximately 1.3 miles southwest of the intersection of County Road 121 and County Road 126, in Williamson County, Texas 78626.

Table 1. Outfall Coordinate Location

Outfall Number	Latitude	Longitude
001	30.654900 N	97.573200 W

The draft permit includes the following proposed effluent limitations and monitoring requirements. All flows are expressed in million gallons per day (MGD). All pH values are expressed in standard units (SU). Concentration values are expressed in

milligrams per liter (mg/L). Mass-based values are expressed as pounds per day (lbs/day). Bacteria values are expressed in colony forming units (CFU) or most probable number (MPN) per 100 milliliters (CFU or MPN/100 mL).

Table 2. Interim Phase I Effluent Limitations: Outfall 001

Parameter/Pollutant	Daily Average		7-day Average	Daily Maximum	Single Grab
	lbs/day	mg/L	mg/L	mg/L	mg/L
Flow (MGD)	0.20		N/A	Report	N/A
Carbonaceous Biochemical Oxygen Demand, 5-day (CBOD <sub>5</sub> )	8.3	5	10	20	30
Total Suspended Solids (TSS)	8.3	5	10	20	30
Ammonia Nitrogen (NH3-N)	3.3	2	5	10	15
Total Phosphorus (TP)	0.83	0.5	1	2	3
E. coli (CFU or MPN/100 mL)	126		N/A	N/A	399
рН	Between 6.0 and 9.0				

Table 3. Interim Phase II Effluent Limitations: Outfall 001

Parameter/Pollutant	Daily Average		7-day Average	Daily Maximum	Single Grab
	lbs/day	mg/L	mg/L	mg/L	mg/L
Flow (MGD)	0.40		N/A	Report	N/A
Carbonaceous Biochemical Oxygen Demand, 5-day (CBOD₅)	17	5	10	20	30
Total Suspended Solids (TSS)	17	5	10	20	30
Ammonia Nitrogen (NH3-N)	6.7	2	5	10	15
Total Phosphorus (TP)	1.7	0.5	1	2	3
E. coli (CFU or MPN/100 mL)	126		N/A	399	N/A
рН	Between 6.0 and 9.0				

Table 4. Final Phase Effluent Limitations: Outfall 001

Parameter/Pollutant	Daily Average		7-day Average	Daily Maximum	Single Grab
	lbs/day	mg/L	mg/L	mg/L	mg/L
Flow (MGD)	0.60		N/A	Report	N/A
Carbonaceous Biochemical Oxygen Demand, 5-day (CBOD₅)	25	5	10	20	30
Total Suspended Solids (TSS)	25	5	10	20	30
Ammonia Nitrogen (NH3-N)	10	2	5	10	15
Total Phosphorus (TP)	2.5	0.5	1	2	3
E. coli (CFU or MPN/100 mL)	126		N/A	399	N/A
рН	Between 6.0 and 9.0				

#### **B.** Procedural Background

The permit application was received on June 5, 2023, and declared administratively complete on August 14, 2023. The Notice of Receipt and Intent to Obtain a Water Quality Permit (NORI) was published on August 23, 2023, in the *Williamson County Sun*. The alternative language NORI was published in Spanish on August 24, 2023, in *El Mundo*. The Combined Notice of Application and Preliminary Decision (NAPD) and the alternative language NAPD were published on May 1, 2024, in the *Williamson County Sun*.

The public comment period ended on May 31, 2024. This application was filed on or after September 1, 2015; therefore, this application is subject to the procedural requirements adopted pursuant to House Bill (HB) 801, 76th Legislature (1999), and Senate Bill (SB) 709, 84th Legislature (2015), both implemented by the Commission in its rules in 30 TAC Chapters 39, 50, and 55. The Texas Legislature enacted SB 709, effective September 1, 2015, amending the requirements for comments and contested case hearings. This application is subject to those changes in the law.

#### C. Access to Rules, Laws, and Records

Please consult the following websites to access the rules and regulations applicable to this permit:

- Secretary of State website: www.sos.state.tx.us;
- TCEQ rules in 30 TAC: <u>www.sos.state.tx.us/tac;</u>
- Texas statutes: www.statutes.legis.state.tx.us;
- TCEQ downloadable rules: <a href="https://www.tceq.texas.gov/rules/indxpdf.html">www.tceq.texas.gov/rules/indxpdf.html</a>;
- Federal rules in Title 40 of the Code of Federal Regulations: <a href="www.ecfr.gov">www.ecfr.gov</a>; and
- Federal environmental laws: <u>www.epa.gov/lawsregs</u>.

Commission records for this application are available for viewing and copying and are located at TCEQ's main office in Austin, 12100 Park 35 Circle, Building F, 1st Floor (Office of Chief Clerk). The permit application, Executive Director's preliminary decision, and draft permit are available for viewing and copying at the following location: Georgetown Public Library, 402 West 8th Street, Georgetown, Texas.

#### II. COMMENTS AND RESPONSES

#### **COMMENT 1:**

JWSUD expressed concerns about the negative impacts on water quality.

#### **RESPONSE 1:**

TCEQ is responsible for the protection of water quality with federal regulatory authority over discharges of pollutants to Texas surface water, with specific exceptions for oil and gas exploration and development activities. The TCEQ has a legislative responsibility to protect water quality in the State of Texas and to authorize wastewater discharge TPDES permits under Texas Water Code (TWC) Chapter 26, and 30 TAC Chapters 305, 307 and 309, including specific statues regarding wastewater treatment systems under 30 TAC Chapters 217 and 309.

The proposed draft permit was developed in accordance with the Texas Surface Water Quality Standards to be protective of water quality, provided that the Applicant operates and maintains the proposed facility according to TCEQ rules and the proposed permit's requirements. The methodology outlined in the *Procedures to Implement the Texas Surface Water Quality Standards* (IPs; June 2010) is designed to ensure compliance with the TSWQS (30 TAC Chapter 307).

Specifically, the methodology is designed to ensure that no source will be allowed to discharge any wastewater that: 1) results in instream aquatic toxicity; 2) causes a violation of an applicable narrative or numerical state water quality standard; 3) results in the endangerment of a drinking water supply; or 4) results in aquatic bioaccumulation that threatens human health.

As part of the application process, TCEQ staff determined the uses of the receiving waters and set effluent limits that are protective of those uses. In order to achieve the goal of maintaining a level of water quality sufficient to protect existing water body uses, the proposed permit contains several water quality specific parameter requirements that limit the potential impact of the discharge on the receiving waters.

In accordance with 30 TAC § 307.5 and the IPs, an antidegradation review of the receiving waters was performed. A Tier 1 antidegradation review has preliminarily determined that existing water quality uses will not be impaired by this permit action.

Numerical and narrative criteria to protect existing uses will be maintained. A Tier 2 review has preliminarily determined that no significant degradation of water quality is expected in the San Gabriel/North Fork San Gabriel River, which has been identified as having high aquatic life uses. Existing uses will be maintained and protected. The preliminary determination can be reexamined and may be modified if new information is received.

Effluent limitations in the draft permit for the conventional effluent parameters (i.e. CBOD<sub>5</sub>, Ammonia-Nitrogen, and minimum DO) are based on stream standards and waste load allocations for water quality-limited streams as established in the TSWQS and the State of Texas Water Quality Management Plan (WQMP).

#### **COMMENT 2:**

JWSUD expressed concerns about wells in the vicinity of the proposed facility and along the discharge route of the proposed facility.

#### **RESPONSE 2:**

The legislature has determined that "the goal of groundwater policy in this state is that the existing quality of groundwater is not degraded. This goal of non-degradation does not mean zero-contaminant discharge." Chapter 26 of the Texas Water Code further states, "discharges of pollutants, disposal of wastes, or other activities subject to regulation by state agencies be conducted in a manner that will maintain present uses and not impair potential uses of groundwater or pose a public health hazard."

The Executive Director has determined that the draft permit's effluent limitations are consistent with the Texas Surface Water Quality Standards and are therefore protective of surface water quality, human health, and the environment. The permit limits given in the draft permit intend to maintain the existing uses of the surface waters and preclude degradation that will also protect groundwater.

30 TAC § 309.13(c) states that a wastewater treatment plant unit may not be located closer than 500 feet (0.095 miles) from a public water well nor 250 feet (0.047

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<sup>&</sup>lt;sup>1</sup> Texas Water Code § 26.401(c)(2)

miles) from a private water well. The Executive Director determined that the applicant has complied with the buffer zone requirements.

#### **COMMENT 3:**

JWSUD and Brazos River Authority expressed concerns regarding the proposed facilities impact to Lake Granger, a public water supply source.

#### **RESPONSE 3:**

The Texas Surface Water Quality Standards (TSWQS) provide "Water in the state must be maintained to preclude adverse toxic effects on human health resulting from contact recreation, consumption of aquatic organisms, consumption of drinking water or any combination of the three." 30 TAC § 307.6(b)(3) The draft permit was developed in accordance with the TSWQS to be protective of water quality in the receiving waters including waters located downstream of the permitted outfall, provided that the East Williamson County MUD No. 1 operates and maintains the proposed facility according to TCEQ rules and the proposed permit's requirements. To ensure compliance with the TSWQS (30 TAC Chapter 307), the Executive Director follows the methodology outlined in the Procedures to Implement the Texas Surface Water Quality Standards (IPs; June 2010).

Specifically, the methodology is designed to ensure that no facility will be allowed to discharge wastewater that: 1) results in instream aquatic toxicity; 2) causes a violation of an applicable narrative or numerical state water quality standard; 3) results in the endangerment of a drinking water supply; or 4) results in aquatic bioaccumulation that threatens human health. Compliance with the TSWQS ensures protection of the existing uses of the receiving waters, including public water supply.

#### **COMMENT 4:**

JWSUD expressed concerns that the proposed facility poses an additional risk of contributing to flooding along the discharge route.

#### **RESPONSE 4:**

According to section 26.401(b) of the Texas Water Code, the Texas Legislature has determined that "it is the goal of groundwater policy in this state that the existing quality of groundwater not be degraded." Under subsection (c)(1), it is the State of

Texas's policy that "discharges of pollutants, disposal of wastes, or other activities subject to regulation by state agencies be conducted in a manner that will maintain present uses and not impair potential uses of groundwater or pose a public health hazard." The Executive Director determined that if surface water quality will be protected, groundwater quality in the vicinity will also be protected. The applicant will be required to meet all water quality requirements in the draft permit, even during flood events.

#### **COMMENT 5:**

JWSUD commented that the Applicant failed to demonstrate need for the permit.

#### **RESPONSE 5:**

The preliminary engineering report from East Williamson County Municipal Utility District 1 provided justification for the requested flows. As part of the application, the applicant sufficiently demonstrated the need for the requested flow. (Domestic Wastewater Permit Application Technical Report 1.1, Section 1. Justification for Permit, A. Justification of permit need, Page 19)

#### **COMMENT 6:**

JWSUD commented regarding failure to secure consent to serve within a special district and failure to comply with regionalization requirements.

#### **RESPONSE 6:**

Texas Water Code § 26.081 enumerates the state's regionalization policy. Section 26.081 states that the policy should "encourage and promote the development and use of regional and area-wide waste collection, treatment, and disposal systems to serve the waste disposal needs of the citizens of the state and to prevent pollution and maintain and enhance the quality of the water in the state." In furtherance of that policy TWC § 26.0282 authorizes TCEQ, when considering the issuance of a permit to discharge waste, to deny or alter the terms and conditions of a proposed permit based on need and the availability of existing or proposed area-wide or regional waste collection, treatment, and disposal systems.

Domestic Technical Report 1.1 of the application requires information concerning regionalization of wastewater treatment plants. Applicants requesting a new permit or certain major amendments are required to review the area within the three-mile radius of the proposed facility site location to determine if there is a wastewater treatment plant or sewer collection lines within the area that the permittee can utilize. The Applicant contacted the owners of wastewater treatment plant and the sewer collection lines within the area, and provided copies of TPDES Permit Application WQ0016351001 but did not receive any response. Based on the information the Applicant provided in its application, the Executive Director has determined that East Williamson County Municipal Utility District 1 has complied with the regionalization policy and has demonstrated a need for the proposed WWTF.

#### **COMMENT 7:**

JWSUD and Brazos River Authority expressed concerns about the elevated nutrient levels resulting in excessive algal growth and blooms affecting both aquatic life and general aesthetics. Brazos River Authority requests that TCEQ consider inclusion of nutrient, chloride, and TDS monitoring requirements in the permit.

#### **RESPONSE 7:**

Phosphorus is a key nutrient necessary for algae growth and is often in limited supply in freshwater systems. By restricting the amount of phosphorus in the treated wastewater, the likelihood of the discharge stimulating excessive growth of algae or other aquatic vegetation is reduced significantly. To ensure the effluent from the East Williamson County Municipal Utility District 1 WWTF will not cause an excessive accumulation of algae, the Executive Director performed a nutrient screening which indicated that because of the high clarity of the water column, lack of canopy cover, and relatively shallow water, a total phosphorus limit is needed in the draft permit. The Executive Director included a total phosphorus limit of 0.5 mg/l in all three phases of the facility in the permit to preclude the excessive accumulation of algae.

The *Procedures for the Implementation of the Texas Surface Water Quality Standards* (IPs; June 2010) require that concentrations and relative ratios of dissolved minerals such as chloride and sulfate that compose total dissolved solids (TDS) be maintained to protect existing and attainable uses. For a minor facility the TDS screening procedures are only required for discharges that have an average permitted

flow of more than 1.0 MGD. However, Segment 1248 is listed on the 2022 Clean Water Act Section 303 (d) list of Impaired Waterbodies for chloride. To address chloride, a preliminary dissolved solids screening was conducted. Results of the screening indicate that effluent levels of chloride up to 230 mg/L will meet segment criteria in the receiving waters. Because this is a smaller wastewater facility that is not expected to have inputs from industrial sources, it is not expected that chloride in effluent will exceed 230 mg/L. To be sure, the applicant must submit their NOC from the effective date of the permit until plant startup or discharge from the facility described by the permit, whichever occurs first; and then their DMR account will be activated when additional screenings may be performed.

#### **COMMENT 8:**

JWSUD requested a contested case hearing on this application.

#### **RESPONSE 8:**

The ED acknowledges the request for a contested case hearing. The ED has considered all timely comments and prepared this response to all relevant, material, or significant public comment. This RTC will be mailed to everyone who submitted public comments and to those persons who are on the mailing list for this application. The mailing also provides instructions for requesting a contested case hearing or reconsideration of the ED's decision. Following the close of all applicable comment and request periods, the ED will forward the application and any requests for reconsideration or for a contested case hearing to the TCEQ Commissioners for their consideration at a scheduled Commission meeting. The Commission may only grant a request for a contested case hearing on issues the requestor submitted in their timely comments that were not subsequently withdrawn. If a hearing is granted, the subject of a hearing will be limited to disputed issues of fact or mixed questions of fact and law relating to relevant material water quality concerns submitted during the comment period. If the application does go to hearing, the final decision regarding this application will be made by the TCEQ's Commissioners.

#### III. CHANGES MADE TO THE DRAFT PERMIT IN RESPONSE TO COMMENTS:

In response to Public Comments, the Executive Director has not made changes to the draft permit.

Respectfully submitted,

Texas Commission on Environmental Quality

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