

Houston-Galveston-Brazoria (HGB) Technical Information Meeting Section 185 Fee

July 28, 2022

Section 185 Fee Requirements

- The federal Clean Air Act (FCAA) fee is a penalty imposed if an area fails to meet its severe or extreme attainment date.
- The fee applies to major sources of nitrogen oxides (NO_X) and volatile organic compounds (VOC) in the ozone nonattainment area.
- The fee is required each year after the missed attainment date until the area is redesignated as attainment by the United States Environmental Protection Agency (EPA).
- If the state does not impose the fee, the EPA will impose the fee with interest. The revenue is not returned to the state.



Section 185 Fee Requirements (cont.)

 The baseline amount is the lower of actual ozone precursor emissions (NO_X and/or VOC) or permit allowable in the scheduled attainment year.

 The fee rate is \$5,000 per ton of NO_X and VOC over a baseline amount and is adjusted by inflation, using the Consumer Price Index.

• For calendar year (CY) 2021, the <u>EPA-published fee rate</u> was \$10,663.33 per ton.



FCAA Section 185 Fee Rule Does Not Address Important Issues

- Baseline amounts for the following:
 - New major sources after the attainment date
 - Minor sources that existed on the attainment date but later became major
 - Equipment sold or transferred between companies
 - Aggregation of NO_X and VOC in a baseline determination
- Period between the state submitting a redesignation request and maintenance (RDM) state implementation plan (SIP) revision and the EPA formally redesignating the area to attainment.
- Revoked standards



HGB Section 185 Fee History: One-Hour Ozone National Ambient Air Quality Standard (NAAQS)

- HGB failed to attain the one-hour ozone NAAQS by November 15, 2007.
- The TCEQ has attained the one-hour ozone NAAQS since 2013.
- The TCEQ adopted the Section 185 fee rule in 2013 (Chapter 101, Subchapter B).
 - Per TCEQ rules, the Section 185 fee was required for 2012-2015.
- In 2020, the EPA determined that the HGB area was attaining the one-hour ozone NAAQS and met FCAA criteria for redesignation.
- The EPA also approved the TCEQ Section 185 fee rule in 2020.



HGB Section 185 Fee History: One-Hour Ozone NAAQS

- The TCEQ Section 185 fee rule provided flexibilities in fee assessment:
 - Use of site and pollutant aggregation in the baseline amount
 - Mobile source funding credit
 - Texas Emissions Reduction Program (TERP) and the Low-Income Vehicle Repair Assistance, Retrofit, and Accelerated Vehicle Repair Program (LIRAP)
 - Since the one-hour ozone NAAQS has been revoked, the EPA approved these flexibilities as an "equivalent alternative program" allowed under FCAA Section 172(e)
- The TCEQ assessed the Section 185 fee and meets the fee obligation based on HGB-area TERP and other revenue.



HGB Section 185 Fee: 2008 Eight-Hour Ozone NAAQS Dates

2020: Serious Nonattainment Year

- HGB did not attain by the end of 2020 to meet the July 20, 2021 serious attainment date.
- The area qualified for a 1-year attainment date extension based on monitoring data.

April 13, 2022: EPA Proposed Severe Reclassification

 The EPA proposed to reclassify HGB to severe for the 2008 eight-hour ozone NAAQS and deny the request for a 1-year extension.

Date To Be Determined: 185 Fee Due Date to the EPA

 The EPA is proposing 18 months from the effective date of the reclassification to submit the Section 185 fee program and severe SIP revisions.



HGB Section 185 Fee: 2008 Eight-Hour Ozone NAAQS Dates

2026 Severe Attainment Year

- Attainment would be required by the end of 2026 to meet the July 20, 2027 severe attainment date.
- The design value will be based on 2024, 2025, and 2026 monitoring data.

2028: Fee Potentially Imposed

- If HGB does not meet the severe attainment date, Section 185 fees could be imposed as soon as 2028.
- The fee is collected until the EPA redesignates the area as attainment.
 - First, clean data determination must be certified for 3 years of monitoring data.
 - Next, the TCEQ must propose and adopt RDM SIP revision.
 - Then, the EPA must propose and approve both the RDM SIP revision and redesignating the area to attainment.



HGB Section 185 Fee: 2008 Eight-Hour Ozone NAAQS

- The EPA has indicated alternative program flexibilities afforded under the revoked one-hour ozone NAAQS will potentially not be allowed for the 2008 eight-hour ozone NAAQS:
 - Site aggregation
 - Pollutant aggregation
 - Mobile source funding credit (TERP)
- The estimated Section 185 fee obligation for HGB based on the conventional fee could be as much as \$154 million per year for 2028.
- We will be asking for stakeholder input.

