

T E X A S
GROUNDWATER
PROTECTION
C O M M I T T E E

Report to the 89th Legislature



MEMBER AGENCIES

Texas Commission on Environmental Quality
Texas Water Development Board
Railroad Commission of Texas
Texas Department of State Health Services
Texas Department of Agriculture
Texas State Soil and Water Conservation Board
Texas Alliance of Groundwater Districts
Texas A&M AgriLife Research
Bureau of Economic Geology of
The University of Texas at Austin
Texas Department of Licensing and Regulation

Activities and Recommendations of the Texas Groundwater Protection Committee

Report to the 89th Legislature

Prepared by
Texas Groundwater Protection Committee

SFR-47/24
January 2025

www.tceq.texas.gov/publications



Jon Niermann, *Chairman*
Catarina R. Gonzales, *Commissioner*
Bobby Janecka, *Commissioner*

Kelly Keel, *Executive Director*

This report is published as required by Texas Water Code, Section 26.405.

We authorize you to use or reproduce any original material contained in this publication—that is, any material we did not obtain from other sources. Please acknowledge TCEQ as your source.

Copies of this publication are available for public use through the Texas State Library, other state depository libraries, and the TCEQ Library, in compliance with state depository law. For more information on TCEQ publications visit our website at:

www.tceq.texas.gov/publications

Published and distributed by the
Texas Commission on Environmental Quality
P.O. Box 13087
Austin TX 78711-3087

TCEQ is an equal opportunity employer. The agency does not allow discrimination on the basis of race, color, religion, national origin, sex, disability, age, sexual orientation or veteran status. In compliance with the Americans with Disabilities Act, this document may be requested in alternate formats by contacting TCEQ at 512-239-0010 or 1-800-RELAY-TX (TDD), or by writing P.O. Box 13087, Austin, TX 78711-3087.

How is our customer service? www.tceq.texas.gov/customersurvey

Contents

- Abbreviations** vi
- Executive Summary** 1
- Introduction** 3
 - Texas Groundwater Protection Policy 3
 - TGPC Creation and Membership 3
 - TGPC Statutory Charges 4
- Recommendations to the 89th Texas Legislature** 6
 - Review of Statute 6
 - Section 26.401, Legislative Findings* 6
 - Section 26.403, Creation and Membership of TGPC* 6
 - Section 26.405, Powers and Duties of Committee* 7
 - Section 26.406, Groundwater Contamination Information and Reports; Rules* 8
 - Section 26.407, Protection and Enhancement Plans* 9
 - Section 26.408, Notice of Groundwater Contamination* 9
 - Abandoned Water Well Plugging and Education 10
 - Groundwater Issues Subcommittee White Papers 12
 - Abandoned Water Wells and the Challenges They Pose* 12
 - Earlier TGPC White Papers* 13
 - Support of Agency Programs 14
- Activities in 2023 and 2024** 15
 - Groundwater Protection Coordination 15
 - Texas Groundwater Protection Strategy 16
 - Groundwater Classification System* 16
 - Groundwater Monitoring Strategy* 18
 - Public Outreach and Education 18
 - Joint Groundwater Monitoring and Contamination Reports 19
 - Groundwater Monitoring* 20
 - Groundwater Contamination* 21
 - Notification of Groundwater Contamination 24
 - Prevention of Pollution from Agricultural Chemicals 24
- Appendices** 26
 - Appendix 1. Texas Groundwater Protection Committee Membership 27
 - Appendix 2. Selected TGPC Publications 30
 - Drinking Water Problems Fact Sheets* 30
 - On-site Wastewater Treatment Systems Fact Sheets* 31
 - Water Wells Fact Sheets* 31
 - Pesticides Best Management Practices Trifold Brochure* 31

Tables

Table 1. Groundwater Classification System for Texas Groundwater Protection Committee	17
Table 2. Groundwater Contamination Cases by Jurisdictional Agency, 2022-2023	22

Abbreviations

ACTF	Agricultural Chemicals Task Force
AgriLife Extension	Texas A&M AgriLife Extension Service
AgriLife Research	Texas A&M AgriLife Research
ASR	Aquifer Storage and Recovery
AWRS	Abandoned Well Reporting System
BEG	Bureau of Economic Geology of The University of Texas at Austin
BMP	Best Management Practice
CA	Corrective Action Program
DCRP	Dry Cleaner Remediation Program
DSHS	Texas Department of State Health Services
EPA	Environmental Protection Agency
ET	Evapotranspiration
FAQs	Frequently Asked Questions
GCD	Groundwater Conservation District
GWI	Groundwater Issues Subcommittee
IOP	Innocent Operator / Owner Program
IPD	Interagency Pesticide Database
<i>Joint Report</i>	<i>Joint Groundwater Monitoring and Contamination Report</i>
LBB	Legislative Budget Board
LPST	Leaking Petroleum Storage Tank
MSW	Municipal Solid Waste
OSSF	On-site Sewage Facility
PASI	Preliminary Assessment and Site Inspection Program
PDW	Public Drinking Water
PFAS	Per- and Polyfluoroalkyl Substances
PMP	Pesticide Management Plan
POE	Public Outreach and Education Subcommittee
PST	Petroleum Storage Tank Program
PWS	Public Water System
REM	Remediation Program
RML	Radioactive Materials Licensing
RRC	Railroad Commission of Texas

SMP	State Management Plan
SSDAP	Superfund Site Discovery and Assessment Program
<i>Strategy</i>	<i>Texas Groundwater Protection Strategy</i>
TAGD	Texas Alliance of Groundwater Districts
TCEQ	Texas Commission on Environmental Quality
TDA	Texas Department of Agriculture
TDLR	Texas Department of Licensing and Regulation
TGPC or committee	Texas Groundwater Protection Committee
TSSWCB	Texas State Soil and Water Conservation Board
TWC	Texas Water Code
TWDB	Texas Water Development Board
TWON	Texas Well Owner Network
USGS	United States Geological Survey
VCP	Voluntary Cleanup Program
WCAC	Water Conservation Advisory Council

Executive Summary

This report describes the Texas Groundwater Protection Committee (TGPC) activities during 2023 and 2024, discusses selected groundwater protection issues, and provides recommendations to improve groundwater protection for the 89th Texas Legislature's consideration. The Texas Commission on Environmental Quality (TCEQ) prepared the report for TGPC. The report fulfills the requirements of Texas Water Code (TWC), Section 26.405.

TGPC has reviewed its statutory guidance and recommends that the legislature reconsider TGPC's membership and review its present powers and duties. The recommendations include the following:

- Add the Texas Parks and Wildlife Department as a TGPC member.
- Amend language to move the annual TGPC *Joint Groundwater Monitoring and Contamination Report (Joint Report)* due date from April to June.
- Amend language about pesticide management plans.
- Amend language about groundwater contamination notices.
- Establish a statewide fund to plug abandoned water wells.
- Amend the statute to require sellers to disclose all known water wells during the real estate disclosure process.
- Support agency programs and initiatives on groundwater.

The state agency members of TGPC also recommend favorable consideration of their appropriation requests that would provide the necessary funds to conduct their existing groundwater protection programs.

As part of the [Texas Groundwater Protection Strategy \(AS-188\)](#),¹ the Groundwater Issues (GWI) Subcommittee continued to develop white papers on the groundwater issues listed in their biennial activity plan. During the last biennium, two GWI Subcommittee white papers with recommendations were approved, bringing the total number to nine. White paper topics include priority groundwater management areas, on-site sewage facilities (OSSFs), per- and polyfluoroalkyl substances (PFAS), transboundary aquifers, wellhead impacts from flooding, evapotranspiration (ET) networks, aquifer storage and recovery (ASR), abandoned water wells, and prioritizing new drinking water infrastructure funding in Texas.

The Public Outreach and Education (POE) Subcommittee has developed 46 frequently asked questions (FAQs). FAQs are the most cost-effective means of outreach and are posted on the [TGPC website](#),² along with nine links to member agency FAQs. The POE Subcommittee continues to support statewide water well screening events and provides the public with groundwater information through exhibit booths at conferences statewide.

¹ www.tgpc.texas.gov/strategy/AS-188_Nov2018.pdf

² tgpc.texas.gov/frequently-asked-questions-faqs/

During the last biennium, TGPC produced and published two annual *Joint Reports* covering the previous calendar years, 2022 and 2023. For 2022 and 2023, about 45,000 regulatory wells were monitored for groundwater quality across the state. The reports document a relatively stable number of groundwater contamination cases during the biennium, with 2,943 cases in 2022 and 2,870 in 2023.

The most common contaminants originated from leaking petroleum storage tanks (LPSTs). For calendar years 2022 and 2023, about 81% of the cases were under TCEQ jurisdiction and 19% were under Railroad Commission of Texas (RRC) jurisdiction. This percentage for each agency has remained consistent for several years.

During fiscal years 2023 and 2024, TCEQ mailed 497 notices to well owners for 46 cases of groundwater contamination that might affect private drinking water wells.

The Agricultural Chemicals Task Force, as part of the GWI Subcommittee, continued its support of statewide protection of groundwater from pesticide contamination. The GWI Subcommittee reviewed and approved the annual groundwater pesticide monitoring plans which includes cooperative monitoring between TCEQ and the Texas Water Development Board (TWDB). Exhibit booths at several conferences provided pesticide-related groundwater information to the public.

One previously identified recommendation from TGPC's report to the [88th Texas Legislature](#)³ has been addressed. The recommendation to establish an ET network that provides timely and accurate crop and plant ET values to agricultural and urban irrigators was addressed by House Bill (HB) 2759 by providing authority to TWDB to establish the TexMesonet Hydrometeorology Network, though the legislature did not provide associated funding for operations and maintenance of an ET network.

TGPC's report to the 88th Texas Legislature also included a recommendation to plug leaking water wells that were formerly used as oil or gas wells. HB 4256 established the Leaking Water Wells Program and associated funds, which is applicable for districts within certain counties. TGPC's previous recommendation was partially addressed by this legislation, and TGPC is not making further recommendations for these type wells while this new program is implemented.

³ www.tceq.texas.gov/downloads/groundwater/publications/sfr-47-22-tgpc-report-88th-legislature.pdf

Introduction

This report was prepared for the 89th Texas Legislature by TGPC, as required by TWC, Section 26.405. The purpose of this report is to describe TGPC activities conducted in 2023 and 2024, and to provide recommendations to improve groundwater protection for the 89th Legislature to consider. This is the 18th TGPC biennial report provided to the Texas Legislature. A summary of the Texas Groundwater Protection policy, TGPC creation and membership, and TGPC statutory charges follows.

Texas Groundwater Protection Policy

The 71st Legislature established the policy of non-degradation of the state's groundwater resources as the goal for all state programs. The state's groundwater protection policy recognizes:

- The variability of the state's aquifers in their potential for beneficial use and susceptibility to contamination.
- The value of protecting and maintaining present and potentially usable groundwater supplies.
- The need for keeping present and potential groundwater supplies reasonably free of contaminants for the protection of the environment and public health and welfare.
- The importance of existing and potential uses of groundwater supplies to the economic health of the state.

The state's groundwater protection policy provides that discharges of pollutants, disposal of wastes, and other regulated activities be conducted in a manner which will maintain current uses and not impair potential future uses of groundwater or pose a public health hazard. The use of best professional judgment by the responsible state agencies in attaining the goal and policy is also recognized.

TGPC Creation and Membership

The Texas Legislature created TGPC and established its membership in 1989 and amended the membership in 1993 and 1999. TGPC includes members from 10 state agencies and organizations. State law designates TCEQ as the lead agency, and TCEQ's executive director as TGPC's chair.

The executive administrator of the TWDB is designated as TGPC's vice chair. The other members of TGPC are:

- Executive director of RRC.
- Commissioner of Health of the Texas Department of State Health Services (DSHS).
- Deputy commissioner of the Texas Department of Agriculture (TDA).

- Executive director of the Texas State Soil and Water Conservation Board (TSSWCB).
- Representative selected by the Texas Alliance of Groundwater Districts (TAGD).
- Director of Texas A&M AgriLife Research (AgriLife Research).
- Director of the Bureau of Economic Geology (BEG) of The University of Texas at Austin.
- Representative of the Water Well Drillers and Pump Installers Program at the Texas Department of Licensing and Regulation (TDLR).

Members serve on TGPC in addition to their normal agency duties, and each agency provides additional staff as necessary for TGPC to fulfill its responsibilities. All members may designate a representative to TGPC, but they remain responsible for that representative's acts and decisions. Appendix 1 lists the current members and their designated representatives. Detailed groundwater protection program descriptions for all the member agencies and organizations are developed on an annual basis by TGPC and included in the annual [Joint Report](#).⁴ Figure 1 shows an image of the [TGPC homepage](#).

TGPC Statutory Charges

TGPC implements the state's groundwater protection policy by identifying opportunities to improve existing groundwater quality programs and promoting inter-agency coordination. In addition to developing its biennial report to the Texas Legislature, TGPC's major responsibilities are to:

- Coordinate groundwater protection activities of the member agencies and organizations.
- Develop and update a comprehensive state groundwater protection strategy to coordinate groundwater protection activities, prevent contamination, and conserve groundwater resources.
- Publish an annual groundwater monitoring and contamination report that describes the current monitoring programs of each member agency, and the status of groundwater contamination cases documented or under enforcement during the calendar year.
- Prescribe by rule the form and content of notices of groundwater contamination for TCEQ to provide to the owners of private drinking water wells.
- Advise TCEQ on the development of plans for the protection and enhancement of groundwater quality pursuant to federal statute, regulation, or policy, including management plans for the prevention of water pollution by agricultural chemicals and agents.

Most of the powers and duties of TGPC outlined in the Texas Water Code have not changed since enacted in 1989. TGPC duties related to the annual groundwater

⁴ www.tceq.texas.gov/groundwater/groundwater-planning-assessment/sfr-056-joint-groundwater-monitoring-contamination-report

monitoring and contamination report were amended in 1995, and responsibilities related to notices of groundwater contamination were added in 2003.

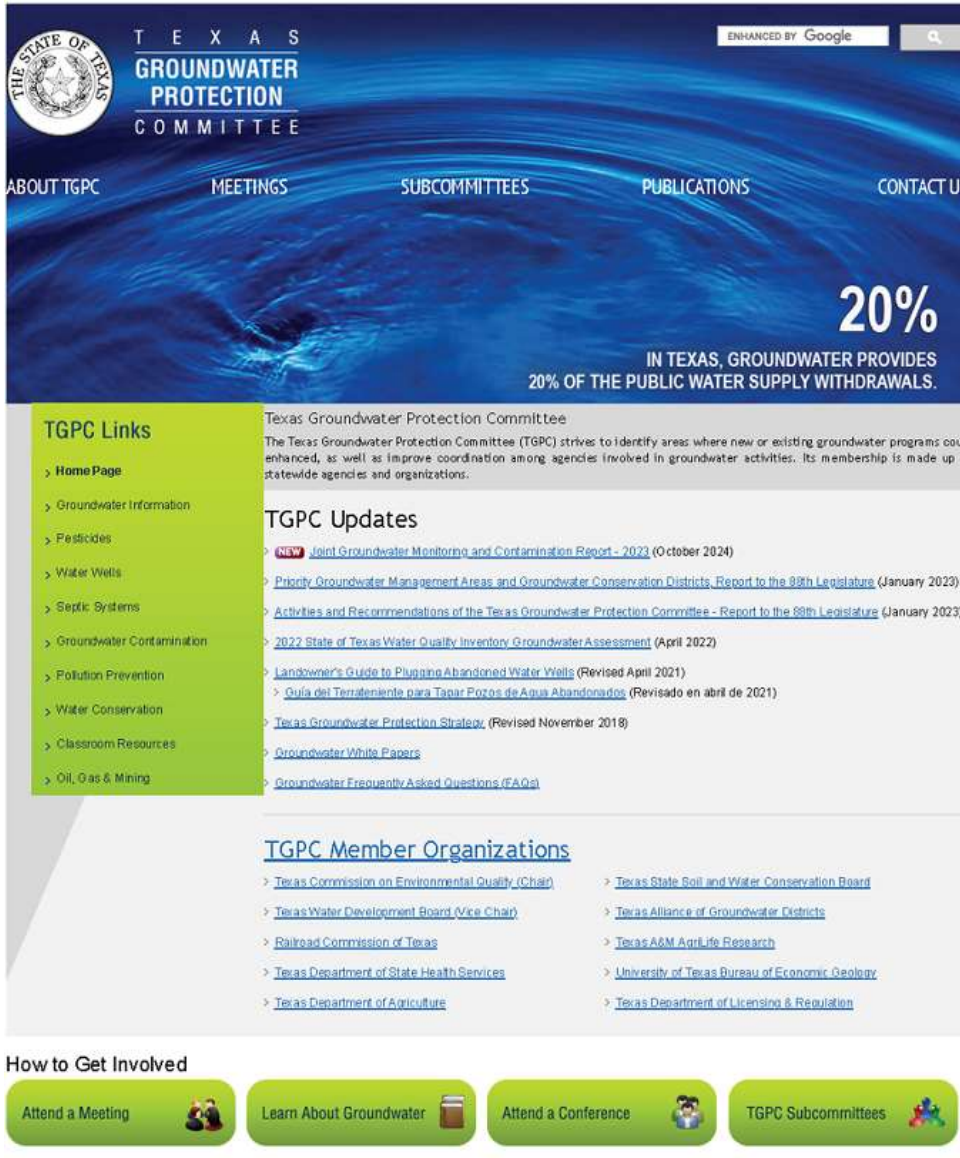


Figure 1. Texas Groundwater Protection Committee home page

Recommendations to the 89th Texas Legislature

High-quality groundwater resources are of vital importance to the state's economy and the public health and welfare. TGPC submits the following groundwater protection recommendations for legislative consideration. Although TGPC's recommendations represent the majority opinion of the membership, they do not necessarily reflect the views and policies of each participating organization. These recommendations are broadly organized into the following four sections.

Review of Statute

In preparing this report, TGPC reviewed TWC, Sections 26.401-26.408. Based on this review of the statute, TGPC offers the following observations and recommendations.

Section 26.401, Legislative Findings

The state's groundwater protection goal and policy have stood without change since enacted in 1989. TGPC affirms these findings are still valid and notes an emphasis on groundwater quality protection. The legislative findings are silent on groundwater quantity and groundwater conservation issues; however, a requirement to include guidelines for groundwater conservation in the state's groundwater protection strategy appears in TWC, Section 26.405. This requirement is discussed in the following review of that section. TGPC believes a statement from the legislature clarifying the committee's intended role in groundwater conservation and quantity management, if any, would be appropriate.

Section 26.403, Creation and Membership of TGPC

The Texas Legislature created TGPC in response to environmental protection regulations that became federal law in the 1970s and 1980s. The legislature spread state responsibilities to implement the federal programs among many state agencies. In 1989, the legislature tasked TGPC with coordinating the state's groundwater protection activities. At its inception, TGPC was composed of the chief executives of the Texas Water Commission (TCEQ's predecessor), TWDB, RRC, TSSWCB, Texas Department of Health (now DSHS), deputy commissioner of the TDA, and a representative of the Texas Groundwater Conservation Districts Association (now TAGD). The state agencies are subject to the legislative sunset review process and have undergone multiple reviews since 1989.

In 1993, the Texas Legislature consolidated most of the state's environmental protection activities and programs into the Texas Natural Resource Conservation Commission (TCEQ's immediate predecessor). During the same year, the legislature added research organization members from the BEG and AgriLife Research to TGPC. The legislature added TDLR, which includes the Water Well Drillers and Pump Installers Program, to TGPC in 1999.

TGPC has determined that once again, additions to committee membership may be warranted. Legislative findings in TWC, Section 26.401(b), include: “the legislature determines that, consistent with the protection of the public health and welfare, the propagation and protection of terrestrial and aquatic life, [...] it is the goal of groundwater policy in this state that the existing quality of groundwater not be degraded.”

The Texas Parks and Wildlife Department has responsibilities and expertise for the propagation and protection of terrestrial and aquatic life and may evaluate waterbodies, including springs. Based on their activities and interest, TGPC recommends that the legislature consider expanding committee membership to include this agency.

Section 26.405, Powers and Duties of Committee

Most of the powers and duties of TGPC outlined in the Texas Water code have not changed since enacted in 1989. TWC, Section 26.405(2), includes a provision for developing and updating a comprehensive groundwater protection strategy for the state but does not provide a timetable for its development and maintenance.

In 2018, TGPC updated the [Texas Groundwater Protection Strategy](#). This updated *Strategy* is a dynamic document modeled around the topics being discussed in the TGPC GWI Subcommittee. This procedural document outlines how groundwater issues are identified and evaluated, as well as the processes by which information is exchanged and recommendations are made to protect the groundwater resources in the state.

Section 26.405(2) also includes a provision for the *Strategy* to contain guidelines “for the conservation of groundwater.” This provision is outside of the findings in Section 26.401, and outside of the realm of groundwater quality protection.

Recognizing the importance of conservation to meet future demand, the 80th Regular Session of the Texas Legislature (2007) via the passage of Senate Bill 3 and House Bill 4, created the Water Conservation Advisory Council (WCAC). The legislature created the WCAC to provide the governor, lieutenant governor, speaker of the house of representatives, legislature, TWDB, TCEQ, political subdivisions, and the public with the resource of a select council with expertise in water conservation. The WCAC includes most TGPC member agencies.

As the WCAC’s focus extends well beyond groundwater conservation, TGPC coordinates with the WCAC on matters related to groundwater conservation and endorses the following WCAC legislative recommendations:

- Replenish funding in the Agricultural Water Conservation Fund sufficient to support TWDB’s grant and loan program for the next ten years, including continued grant funding. These funds allow access to cost-effective funding to support the adoption of new irrigation technology and practices throughout the state.

- Provide TWDB with the financial resources necessary to sufficiently incorporate a statewide ET network into the existing TexMesonet program. Current agency resources for this effort are limited.

Section 26.406, Groundwater Contamination Information and Reports; Rules

The statute requires TGPC to “publish, not later than April 1 of each year, a joint groundwater monitoring and contamination report covering the activities and findings of the committee made during the previous calendar year.” The report requires agency programs to close out calendar year activities and gather and analyze significant volumes of data. TGPC must then combine all agency program data and conduct further analysis. Quality assurance and control are important components of the process. TGPC is requesting a change to a June 1 deadline to ensure agency programs and TGPC have adequate time to produce a quality report.

TGPC continues to contemplate establishing an electronic database, administered by TCEQ, and shared by member agencies, to track groundwater contamination case information.

TGPC recommends amending the statute as follows:

“Sec. 26.406. GROUNDWATER CONTAMINATION INFORMATION AND REPORTS; RULES. (a) Each state agency having responsibilities related to the protection of groundwater shall maintain a public file of all documented cases of groundwater contamination that are reasonably suspected of having been caused by activities regulated by the agency.

(b) For purposes of this section, the agencies identified as having responsibilities related to protection of groundwater include the commission, the Department of Agriculture, the Railroad Commission of Texas, and the State Soil and Water Conservation Board.

(c) In conjunction with the commission, the committee shall publish not later than ~~April~~ June 1 of each year a joint groundwater monitoring and contamination report covering the activities and findings of the committee made during the previous calendar year. The report must:

(1) describe the current status of groundwater monitoring programs conducted by or required by each agency at regulated facilities or in connection with regulated activities;

(2) contain a description of each case of groundwater contamination documented during the previous calendar year and of each case of groundwater contamination documented during previous periods for which enforcement action was incomplete at the time of issuance of the preceding report; ~~and~~

(3) indicate the status of enforcement action for each case of groundwater contamination that is included in the report; and

(4) be published on the committee’s website.

(d) The committee shall adopt rules defining the conditions that constitute groundwater contamination for purposes of inclusion of cases in the public files and the joint report required by this section.”

Section 26.407, Protection and Enhancement Plans

This statute was intended to address the plans for dealing with impacts to groundwater from pesticides, i.e., the state management plan (SMP) for prevention of pesticide contamination of groundwater, currently known as the state pesticide management plan (PMP). TGPC developed the SMP, but the final federal rules for the plan never fully materialized. Although TGPC and TCEQ maintain the plans that were developed and continue a monitoring program for pesticides in groundwater, there is no federal or state “driver” behind this mandate. Changing the language to ‘may’ will allow TCEQ to have the flexibility in developing and maintaining the plans since there is no federal mandate.

TGPC recommends amending the statute as follows:

“Sec. 26.407. PROTECTION AND ENHANCEMENT PLANS. (a) The commission, with the advice of the committee, [~~shall~~] may develop plans, except for those plans required by Section 201.026, Agriculture Code, for the protection and enhancement of water quality pursuant to federal statute, regulation, or policy, including management plans for the prevention of water pollution by agricultural chemicals and agents.”

Section 26.408, Notice of Groundwater Contamination

This statute requires TCEQ make every effort to provide notice, via first class mail, to each owner of a private drinking water well that may be affected by contamination once TCEQ receives notice of groundwater contamination from another agency or independently documents a case of groundwater contamination. The notice must be provided within 30 days of TCEQ confirming groundwater contamination under this statute. Additionally, notice must also be provided to any applicable groundwater conservation district (GCD).

TGPC recognizes the importance of this statute in protecting Texas citizens; however, more flexibility on the notification process would be helpful to expedite the process and better fulfill the spirit of the law. There is no comprehensive list of private water well owners in the state, and TCEQ staff must go to significant lengths to find mailing addresses for them. In the case of rental properties with private wells, some of which are owned by large, out-of-state corporations, notifying the owner may not mean notifying the persons using the water. Other direct means such as a door hangtag or personal delivery methods are effective ways of notifying private water well owners.

The Legislative Budget Board (LBB) *Staff Report 4830, Improve State and Public Groundwater Quality Information, April 2019 (2019 LBB Staff Report)*⁵ suggested amending this statute 'to remove the requirement that notification of potential contamination must be sent to well owners via postal mail. Other direct means such as email, a door hangtag, or other delivery methods may be more effective and expeditious ways of notifying private water well owners.' The report noted that no significant fiscal impact is anticipated because of this statutory change.

TGPC recommends that the statute be amended as follows:

"Sec. 26.408. NOTICE OF GROUNDWATER CONTAMINATION. (b) Not later than the 30th day after the date the commission receives notice under Subsection (a) or obtains independent knowledge of groundwater contamination, the commission shall make every effort to give notice of the contamination by first class mail or other direct means to each owner of a private drinking water well that may be affected by the contamination and to each applicable groundwater conservation district."

Abandoned Water Well Plugging and Education

TGPC has long recognized abandoned domestic, municipal, industrial, irrigation, and livestock water wells as one of the most significant threats to Texas groundwater quality. Abandoned wells function as surface contaminant conduits to groundwater. Large diameter abandoned wells are also hazardous to humans and animals.

The *2019 LBB Staff Report* suggested establishing a statewide abandoned water well plugging program and fund, held outside of the General Revenue Fund but retained within the state treasury. This program would be administered by GCDs within their territories and by TDLR in areas of the state that are not served by a GCD.

The report assumed that TDLR would require two additional full-time equivalent positions for a Hydrologist II and an Administrative Assistant III costing approximately \$135,987 per fiscal year. It assumed that the agency would contract the plugging of abandoned wells to licensed water well drillers or pump installers.

An estimated one-time cost to adjust the Texas Well Report Submission and Retrieval System and set up a payment portal through Texas.gov would be \$19,920. TDLR's related administrative and contract functions would be paid from revenue deposited to the new fund. The report assumed that the number of abandoned wells addressed for the first two years would be 50 per year, increasing to 150 per year in subsequent years.

GCD involvement in administering this program may also affect the number of abandoned wells to be addressed per year, the impact of which cannot be determined. One method to fund a statewide program would require a fee to be collected for the construction of new wells, to be remitted to the state and proportionally distributed by TDLR to GCDs. This fee could be based on the number

⁵ www.lbb.texas.gov/Documents/Publications/Staff_Report/2019/4753_Groundwater_Quality_Info.pdf

of abandoned wells identified in the GCD. The fee would offset the cost of administering the program to make it revenue-neutral for the state.

The *2019 LBB Staff Report* suggested an additional method to fund a statewide program that would use existing state revenue sources, which could be derived from General Revenue Funds or from repurposing an alternate revenue source, such as amending statute to expand the allowable use of the General Revenue–Dedicated Account No. 655.

Program funds should be disbursed contingent upon the prioritization of potential groundwater quality impacts, hazards, and the landowner’s assets. The plugging fund program should be administered by TDLR, the agency currently responsible for the oversight of water well drillers, well drilling, and well plugging. TDLR should work cooperatively with local GCDs to disburse monies for the plugging of abandoned or deteriorated water wells within the GCD’s jurisdiction. Also, the funds could be disbursed on a regional geographic model based on the areas of selection for member appointment to the Water Well Driller Advisory Council.

TGPC recommends that the legislature provide positive incentives for landowner-initiated closure of abandoned or deteriorated water wells through the establishment of a statewide abandoned water well plugging fund.

To support the abandoned water well plugging program, TGPC further recommends continued legislative support for the Texas Well Owner Network (TWON) outreach program that is currently conducted by AgriLife Extension in coordination with the Texas Water Resources Institute. The TWON program should continue to provide educational publications and other resources that can be used by the public, county extension agents, and other local and regional agencies to educate water well owners on how to protect their drinking water and facilitate the proper plugging and management of abandoned water wells.

Another opportunity to increase awareness of the dangers and landowner obligations is during the real estate transaction process. With the continued rapid growth in many parts of Texas, these transactions provide a unique chance to educate potential purchasers about any abandoned water wells, including converted oil and gas wells, which may be on the property.

In addition, the *2019 LBB Staff Report* suggested amending statute to increase information about abandoned water wells that is reported to buyers and to the state during the real estate disclosure process, and to require that TDLR be notified if an abandoned water well is identified. If one is found and disclosed, the seller would be required to convey to the buyer the legal consequences before the final sale, and TDLR would need to be notified immediately of this condition. This notification could be communicated online through TDLR’s Abandoned Well Reporting System (AWRS). Any individual who finds an abandoned or deteriorated water well can report it through the AWRS. The report assumed this effort can be absorbed within existing resources, and no significant fiscal impact is anticipated.

TGPC recommends that the legislature amend the statute to require sellers to disclose all known water wells, whether active or abandoned, during the real

estate disclosure process and to require that TDLR be notified if an abandoned water well is identified.

Groundwater Issues Subcommittee White Papers

Over the past two years, the GWI Subcommittee has been actively working on drafting white papers addressing the groundwater concerns outlined in their [Fiscal Year 2024-2025 Activity Plan](#).⁶

During this time, the GWI Subcommittee successfully completed and received TGPC approval for two white papers, each accompanied by a set of continuing research needs and recommendations. As per the [Texas Groundwater Protection Strategy](#), pertinent white paper recommendations may be included in this report. Note that some white paper recommendations listed in previous reports have not yet been addressed and are still applicable.

Abandoned Water Wells and the Challenges They Pose⁷

Texans rely on groundwater access from a variety of water well types, including domestic, irrigation, industrial, and public water supply wells. In some areas of Texas, water wells provide the only source of fresh water. TDLR and local GCDs regulate water well installations. About 1.5 million water wells have been installed in Texas and approximately 30,000 new wells are installed each year. Water wells become abandoned when they stop working, become deteriorated, or are no longer in use. Once abandoned, they can pose a serious risk to groundwater quality. In this white paper, TGPC discusses why abandoned water wells pose a threat to groundwater and the challenges in locating and plugging abandoned wells.

The abandoned water wells white paper identifies two continuing research needs:

- Conducting an updated comprehensive statewide survey of abandoned and deteriorated water wells to determine the current scope and scale of the problem.
- Conducting studies related to the data collection and reporting of groundwater quality impacts from abandoned and deteriorated water wells.

TGPC requests the legislature consider the following recommendation, which is directly from the abandoned water wells white paper:

- **Require county health and environmental departments and on-site sewage facility (OSSF) licensed professionals to notify TDLR when an abandoned or deteriorated water well is found during septic inspections.**

⁶ tGPC.texas.gov/gwissues/activity_plans/TGPC_GWI_FY2024_2025_ActivityPlan_12Jul2023.pdf

⁷ tGPC.texas.gov/gwissues/white_papers/AbandonedWellswhitepaper19Apr2023.pdf

Earlier TGPC White Papers

Several TGPC white papers completed prior to this biennium included recommendations that are still applicable. TGPC recommends the legislature consider the following recommendations from those white papers:

1. *On-Site Sewage Facilities*

- Provide funding to develop a statewide system to collect location, permitting, and design data for all on-site sewage facilities in Texas.

2. *Protecting Groundwater Resources*

- Provide research funding for groundwater monitoring of private water wells for fecal indicator bacteria, long-term quality parameters, and water well disinfection best management practices (BMPs).
- Provide financial assistance funding to private water well owners for laboratory analysis of groundwater on a periodic basis and if their wellheads were submerged in a flood.
- Provide financial assistance to private well owners, GCDs, and licensed water well drillers to retrofit older water wells so they are protective of groundwater.

3. *Aquifer Storage and Recovery*

- Provide funding for demonstration testing of hydrogeology, water quality, and operations to acquire new data and advance the implementation of ASR projects in Texas.
- Require an evaluation of the geochemical interactions between the source water and the receiving aquifer water in ASR projects, including metals mobilization studies and the compatibility of injected and recovered waters with existing water treatment regulations and distribution systems.
- Require the use of monitoring wells to help evaluate the subsurface effects of ASR stored water placement on injection zone water quality and on other nearby water wells.
- Require ASR projects associated with public water systems (PWS) to coordinate with the TCEQ Water Supply Division during the ASR project design and permit application process.

Support of Agency Programs

State agency members of TGPC have submitted their appropriation requests to the legislature that would provide the funds necessary to conduct existing groundwater protection programs. State funding may allow an agency to leverage the monies with additional federal funding from the U.S. Geological Survey (USGS), U.S. Environmental Protection Agency (EPA), or other federal agencies to implement these activities.

TGPC recommends that the legislature continue to support, through legislative appropriations and expanded program authority, as appropriate, the many programs which enable TGPC member agencies to protect groundwater quality. This support provides for groundwater protection activities through technology transfer, educational programming, research, quantification monitoring, and regulatory protection.

Activities in 2023 and 2024

TGPC performs numerous administrative duties required by state law, such as developing this biennial report for the Texas Legislature, holding required quarterly meetings, and ensuring that documents are maintained in a manner that makes them easily accessible to the public. TGPC and its subcommittees are subject to the state's open meeting laws. Periodically, state laws are enacted that require TGPC to undertake rulemaking. Much of TGPC's work is performed in quarterly meetings and through the efforts of its subcommittees.

Groundwater Protection Coordination

TGPC met quarterly during the biennium, as required by TWC, Section 26.404. Meetings were conducted in a hybrid (in-person and virtual) format, with one 100% in-person meeting in October 2024. Regularly scheduled items on TGPC agenda include subcommittee reports, groundwater-related presentations, roundtable discussions, business items, information exchanges, announcements, and public comments. In addition, agencies share and discuss current and ongoing rule development relating to the protection of groundwater. Meeting presentation topics during 2023 and 2024 included:

- A summary of TWDB's ASR and Aquifer Recharge program.
- An assessment of nitrate in groundwater and PWSs in Texas.
- A demonstration of TAGD's online interactive GCD Index database.
- An overview of RRC's Drilling Insight and Casing Estimator webpage and uses.

With a membership that includes 10 statewide agencies and organizations, TGPC bridges the gap between groundwater programs across the state and works to protect groundwater. Over its 35-year history, TGPC has produced and delivered 17 reports (plus this one) to the legislature with recommendations; produced and delivered 35 *Joint Reports*; tracked 22,829 cases of groundwater contamination; produced numerous brochures, factsheets, FAQs, and white papers on groundwater-related subjects; participated in the preparation of three PMPs; and produced three groundwater protection strategies for the state.

TGPC oversees the GWI, POE, and Legislative Report Subcommittees. Selected task forces meet as directed by TGPC or its subcommittees to address specific issues. TGPC considers subcommittee findings, recommendations, and materials at its quarterly meetings. During 2023 and 2024, the GWI and POE Subcommittees were the most active.

TGPC rules define the environmental conditions that constitute groundwater contamination for the purpose of including cases in the public files of state agencies with groundwater protection responsibilities. The rules describe the contents of TGPC's *Joint Report* and specify the form and content of notices of groundwater contamination. TGPC is required to develop and implement a rules-review plan for the periodic review and re-adoption of its rules per Government

Code, Section 2001.039. TGPC adopted its most recent rules review in April 2022. The next quadrennial rules review will be in 2026.

State law requires TCEQ to be TGPC's administrative agent, and like other state agencies, TGPC is subject to the state's open meeting laws. TCEQ maintains a mailing list of TGPC members (designated and alternate members), subcommittee members, and agency staff for correspondence. TCEQ also notifies TGPC members, agency staff, and interested parties of upcoming meetings by e-mail. TCEQ provides meeting information through the *Texas Register* for public notifications, maintains digital recordings of TGPC meetings, prepares meeting records, and keeps meeting and correspondence files for TGPC and its subcommittees. In addition, TGPC publishes documents that are available through TCEQ's External Relations Division. See Appendix 2 for a list of selected TGPC publications.

Unlike other state agencies, TGPC is not subject to sunset review since it does not receive direct state appropriations.

Texas Groundwater Protection Strategy

The Texas Legislature charged TGPC with developing a comprehensive [Strategy](#) for the state that includes guidelines for the prevention of groundwater contamination and the conservation of groundwater, and provides for the coordination of the groundwater protection activities of all the entities represented on TGPC. Simply put, the focus of the *Strategy* is documenting what needs to be done to protect groundwater in the state of Texas. The most recent edition of the *Strategy* is TCEQ publication AS-188, published in 2018.

As required by statute, each year TGPC publishes the [Joint Report](#), TCEQ publication SFR-056. It explains the status of groundwater protection and monitoring activities that are conducted or required by each member agency to assure regulatory compliance with groundwater protection, assess ambient groundwater quality, and conduct research activities.

The plan for preserving and conserving groundwater in the state starts with the existing regulatory and non-regulatory groundwater protection, remediation, and conservation programs listed in the *Joint Report*. The most recent edition of the *Strategy* summarizes how information is exchanged, and recommendations are made within and between TGPC, its subcommittees, and the public to further protect groundwater resources in Texas. The comprehensive *Strategy* for protecting groundwater includes both TGPC members' internal programs and TGPC's internal processes outlined in the updated *Strategy*.

Groundwater Classification System

TGPC recognizes that groundwater classification is an important tool in the implementation of the state's groundwater protection policy. Through classification, the groundwater in the state can be categorized, and protection or restoration measures can then be specified by member agencies according to the quality and present or potential use of the groundwater.

TGPC developed a groundwater classification system (Table 1) for use by state agencies. Four groundwater classes are defined based on quality as determined by total dissolved solids content. TGPC believes that this method of classification remains valid and has made no changes to the system during this biennium.

Table 1. Groundwater Classification System for Texas Groundwater Protection Committee

CLASS	QUALITY ^s (mg/L)	EXAMPLES OF USE	AGENCY RESPONSE
Fresh	0 to 1,000	Drinking and all other uses.	Level I: Protection or restoration measures based on current use as a human drinking water supply.
Slightly Saline	>1,000 to 3,000	Drinking if fresh water is unavailable, livestock watering, irrigation, industrial, mineral extraction, oil and gas production.	Level I: Protection or restoration measures based on current use as a human drinking water supply.
Moderately Saline	>3,000 to 10,000	Potential/future drinking and limited livestock watering and irrigation if fresh or slightly saline water is unavailable; industrial, mineral extraction, oil and gas production.	Level I: Protection or restoration measures based on current use as a human drinking water supply.
Very Saline to Brine	>10,000	Mineral extraction, oil and gas production.	Level II: Protection or restoration measures based on indirect exposure or no human consumption.

^s "Quality" refers to the ranges of total dissolved solids concentration in milligrams per liter (mg/L)

Groundwater Monitoring Strategy

The need for enhanced groundwater data is clear. There have been high-profile incidents where the presence of comprehensive groundwater quality data could have prevented unnecessary federal involvement, litigation, and associated expenses for the state. TGPC previously identified gaps in groundwater monitoring information and developed two versions of a monitoring plan or *Strategy* for the state. Although the plans that were developed provided valuable suggestions for a representative monitoring program for the state, the documents neither individually nor collectively satisfied TGPC's desire for a comprehensive monitoring program. Additionally, funding for such an undertaking remains an issue.

Public Outreach and Education

TGPC's POE activities have two overarching themes: (1) the protection of human health from contaminated groundwater that contains high levels of naturally occurring compounds that could affect human health, and (2) the protection of groundwater from contamination.

Current POE activities are focused specifically on three topic areas:

- Abandoned Water Wells
- TWON
- Texas ET Networks

For each topic, the [Groundwater Educational Outreach Plan](#)⁹ identified the most important groundwater-related messages, audiences, and actions that would deliver these messages to the public.

During 2023 and 2024, TGPC continued its sponsorship of exhibitor booths and displays at in-person and virtual conferences, seminars, and meetings. From its exhibitor booth, TGPC distributed its trifold brochure, hydrogeological maps, fact sheets, booklets, and links to downloadable groundwater publications at TGPC and other websites (see Figure 2).

In 2023 and 2024, AgriLife Extension conducted several TGPC-supported educational events targeting domestic water well owners. TGPC-supported drinking water fact sheets were used in conjunction with AgriLife Extension's water well testing program. As a part of each of these events, participants are encouraged to contact a licensed water well driller or the local GCD to decommission water wells that are not in use or deteriorated. An outreach events status report, listing both recent and upcoming TGPC booth displays, and water well screening events, is updated on the TGPC POE Subcommittee webpage before each quarterly meeting.

The [TGPC website](#)¹⁰ is frequently updated with new information on groundwater protection activities. In addition to providing information about TGPC business to

⁹ tGPC.texas.gov/POE/TGPC_POE_GW_EduOutreachPlan10Sep2013.pdf

¹⁰ tGPC.texas.gov/

its members and the public, the website is a clearinghouse for many groundwater-related topics, supplying links to the websites and publications of TGPC members and other organizations.



Figure 2. TCEQ geologist Al Cherepon staffs the TGPC booth at the TCEQ Public Drinking Water Conference in Austin, Texas, August 2023.

The POE Subcommittee has produced 46 FAQs, which are currently available on the TGPC website. FAQs are typically one- or two-page summaries of topics related to groundwater quality and groundwater quantity (e.g., pesticides, radionuclides, uranium mining, and oil and gas activities). The FAQs cover septic systems, water wells, administrative entities (e.g., GCDs, regional water planning groups, municipal settings designations), and publications. These popular press articles assist statewide newsletter editors and webmasters in disseminating groundwater-related information to the public. During fiscal 2023 and 2024, 35 FAQs were updated and the remaining 11 will be updated during the next fiscal year.

TGPC uses an email subscription service with over 7,400 addresses to notify the public of upcoming meetings and new TGPC website information.

Joint Groundwater Monitoring and Contamination Reports

Once per year, TGPC publishes the *Joint Report* as required by TWC, Section 26.406. The *Joint Report*:

- Describes the status of groundwater monitoring activities conducted or required by each TGPC member agency at regulated facilities or associated with regulated activities.
- Identifies each newly documented case of groundwater contamination during the previous calendar year.
- Lists the cases of contamination documented during previous calendar years for which enforcement action was incomplete when the preceding report was issued.
- Indicates the status of enforcement action for each listed case of contamination.

TGPC produced and published two Joint Reports during the previous biennium: [Joint Groundwater Monitoring and Contamination Report - 2022](#)¹¹ and [Joint Groundwater Monitoring and Contamination Report - 2023](#).¹²

In preparation of the *Joint Report*, each TGPC member agency or organization provides information from their groundwater monitoring and protection programs. Those members with a regulatory program that includes enforcement authority also provide a brief description of each case of groundwater contamination and the enforcement status for the case. Groundwater contamination cases are listed in the report by regulatory agency, then sorted by county and the specific regulatory program with jurisdiction over the case. A spreadsheet of groundwater contamination cases in the report is also included as a separate file at the same time the *Joint Report* is published and available online along with the report.

Groundwater Monitoring

The groundwater monitoring programs of TGPC member agencies fall within one of three categories:

- Regulatory agencies that require or conduct monitoring to assure compliance with guidelines and regulations for the protection of groundwater from discharges of contaminants.
- Agencies or entities that conduct monitoring to assess ambient or existing groundwater quality conditions and to track changes in water quality over time.
- Research activities related to groundwater resources and groundwater conservation efforts.

Each regulatory agency that requires or conducts groundwater monitoring to assure compliance with guidelines and regulations to protect groundwater from discharges of contaminants has its own monitoring program requirements and procedures. The criteria used to assess the need for groundwater monitoring varies among the regulatory entities.

According to the 2022 and 2023 *Joint Reports*, TCEQ's Office of Waste and TCEQ's Office of Water regulate approximately 16,000 facilities, 44% of which are active

¹¹ www.tceq.texas.gov/downloads/groundwater/publications/joint-groundwater-monitoring-and-contamination-report-2022-sfr-56-22.pdf

¹² www.tceq.texas.gov/downloads/groundwater/publications/joint-groundwater-monitoring-and-contamination-report-2023-sfr-56-23.pdf

public water-supply wells. An estimated 70,000 sites are under the purview of RRC, with most regulated facilities in RRC's Underground Injection Control program. More than 45,000 regulatory wells, including nearly 14,000 public drinking water wells, are utilized for groundwater monitoring purposes in the state. Most of these wells are under TCEQ's jurisdiction, and the remainder are regulated by RRC.

TWDB and the GCD members of TAGD monitor groundwater quality to assess ambient groundwater conditions and to track changes in water quality over time. Additionally, entities may develop monitoring programs as part of water-quality assessment studies that target specific geographic areas, specific contaminants or constituents, or specific activities. If an entity discovers groundwater contamination during these studies or sampling, it refers the case to the regulatory agency with appropriate jurisdiction.

In 2022, TWDB and cooperating entities visited and collected groundwater quality samples from 350 distinct sites, which included water wells and springs. Samples were collected from 325 sites in 2023. TWDB's collection of these samples and analyses of additional samples from cooperative entities comprise the state's ambient groundwater quality sampling program. TWDB enters groundwater quality data collected under this program into its groundwater database.

Groundwater Contamination

TGPC defines "groundwater contamination" in its rules as the detrimental alteration of the naturally occurring physical, thermal, chemical, or biological quality of groundwater reasonably suspected of having been caused by the activities of entities under the jurisdiction of the state agencies (Title 31, Texas Administrative Code, Chapter 601). TGPC recognizes that groundwater contamination may result from many sources, including agricultural activities; commercial and business endeavors; current and past oil and gas exploration and production and related practices; domestic activities; industrial and manufacturing processes; and natural sources that may be influenced by, or may be the result of, human activities.

The contamination cases identified in the *Joint Report* are primarily those where contaminants have been discharged to the surface, to the shallow subsurface, or directly to groundwater from activities such as the storage, processing, transport, or disposal of products or waste materials. The most common contaminants reported in both 2022 and 2023 were gasoline, diesel fuel, and other petroleum products due to the large number of cases related to petroleum storage tank systems. Less commonly reported contaminants include inorganic pollutants such as arsenic, nitrate, and heavy metals; and organic compounds such as phenols, trichloroethylene, carbon tetrachloride, dichloroethylene, naphthalene, creosote constituents, PFAS, and solvents.

The number of active groundwater contamination cases in the *Joint Reports* for 2022 (2,943 cases) and 2023 (2,870 cases) remained relatively steady. In both years, approximately 81% of the documented cases were under TCEQ jurisdiction, with the rest under RRC jurisdiction (about 19%).

Table 2 lists the documented groundwater contamination cases reported by each agency with enforcement jurisdiction and is further broken down by program within the agency. Table 2 also illustrates the total percentage of documented cases attributable to each agency and program and the net change and percentage change from 2022 to 2023.

Table 2. Groundwater Contamination Cases by Jurisdictional Agency, 2022-2023

Agency, Division, Program	2022 Number of Cases	2023 Number of Cases	2022 % of total cases	2023 % of total cases	Net change in # of cases	% change in # of cases
TCEQ, Radioactive Materials Division, Radioactive Materials Licensing (RML)	4	3	0.1%	0.1%	-1	-25%
TCEQ, Remediation Division (REM), Brownfield Site Assessment	2	2	0.1%	0.1%	0	0%
TCEQ, REM, Corrective Action (CA)	523	516	17.8%	18%	-7	-1.3%
TCEQ, REM, Dry Cleaner Remediation Program (DCRP)	248	251	8.4%	8.8%	+3	1.2%
TCEQ, REM, Innocent Owner/Operator Program (IOP)	68	66	2.3%	2.3%	-2	-2.9%
TCEQ, REM, Preliminary Assessment and Site Inspection (PASI)	2	1	0.1%	<0.1%	-1	-50%
TCEQ, REM, Petroleum Storage Tank (PST)	1,020	978	34.7%	34.1%	-42	-4.1%
TCEQ, REM, Superfund (SF) Cleanup	84	83	2.9%	2.9%	-1	-1.2%
TCEQ, REM, Superfund Site Discovery and Assessment (SSDAP)	3	4	0.1%	0.2%	+1	+33.3%
TCEQ, REM, Voluntary Cleanup Program (VCP)	359	350	12.2%	12.2%	-9	-2.5%
TCEQ, Waste Permits Division (WPD), Municipal Solid Waste (MSW)	55	57	1.9%	2%	+2	+3.6%
TCEQ, WPD, Industrial and Hazardous Waste	0	0	0%	0%	0	0%
TCEQ, Water Quality Division, Water Quality Assessment	17	17	0.6%	0.6%	0	0%
TCEQ, Water Supply Division, Public Drinking Water (PDW)	0	2	0%	0.1%	+2	--
TCEQ, Water Availability Division, Groundwater Planning and Assessment	0	0	0%	0%	0	0%
TCEQ, Enforcement Division	2	1	0.1%	<0.1%	-1	-50%
TCEQ - Subtotal:	2,387	2,331	81.1%	81.2%	-60	-2.5%
RRC, Oil and Gas Division	556	539	18.9%	18.8%	-17	-3.1%
Total:	2,943	2,870			-77	-2.6

The 2022 and 2023 *Joint Reports* document the number of groundwater contamination cases attributed to LPSTs. As reported by TCEQ, the number of documented groundwater contamination cases resulting from the failure of petroleum storage tank systems decreased slightly from 1,020 cases in 2022 to 978 cases in 2023. This general trend is consistent with the number of LPST cases in the prior two years, 1,040 cases in 2020 and 1,030 cases in 2021.

While the number of documented contamination cases from LPST sites is high compared to other programs, it can be directly linked to the number of regulated facilities. Although contamination from LPSTs remains the largest category in the *Joint Report*, the number of cases has decreased about 85% from the 6,504 contamination cases attributed to LPSTs in 1999.

This declining trend does not necessarily indicate that a smaller percentage of regulated petroleum storage tanks are leaking. It may show that the effectiveness of regulations implemented during the 1990s helped detect leaks and address them before they could affect groundwater.

Table 2 also illustrates the number of active cases reported by RRC, which has remained relatively steady over the previous biennium. Active RRC cases are under the jurisdiction of the Oil and Gas Division.

The TCEQ programs with a decrease in the number of active cases from 2022 to 2023 are: RML (1 fewer case), CA (7 fewer cases), PASI (1 fewer case), PST (42 fewer cases), SF (1 fewer case), VCP (9 fewer cases), and IOP (2 fewer cases). The following TCEQ programs had an increase of three or fewer cases: DCRP, SSDAP, MSW, and PDW.

The *Joint Report* also shows the status of enforcement actions for each instance of groundwater contamination. For purpose of the *Joint Report*, enforcement action includes any agency action that conducts or needs the identification, documentation, monitoring, assessment, or remediation of groundwater contamination. In general, regulatory programs are structured to achieve the desired degree of environmental protection and mitigation with the lowest possible level of agency oversight; and, although the status of a contamination case may remain at an agency action level for a long period, physical activities related to the assessment and remediation may change often. The comparison of the level of agency action and the status or level of contamination assessment and mitigation allows a one-to-one correlation between an agency's response (enforcement status) and the completion of the discrete phases in the progression of contamination investigation (activity status).

Once groundwater contamination has been confirmed, either the regulated entity or the responsible agency will address the groundwater contamination incident following a general sequence of actions until the investigation concludes that no further action is necessary. The activity statuses for the 2,870 documented groundwater contamination cases listed in the *2023 Joint Report* are summarized as follows:

- No activity has occurred in 145 reported cases.

- Contamination is confirmed (validated) in 238 cases.
- Investigations are ongoing in 1,070 cases.
- Corrective action planning is complete in 159 cases.
- Action was implemented in 422 cases.
- Monitoring action is ongoing in 502 cases.
- No further action is necessary for 327 cases designated as "action completed."

Historically, the number of new groundwater contamination cases documented each year has been greater than the number of cases in which action was completed. This was evident in the first publication of the report in 1989 and continued through the 1999 calendar year. Starting in 2000, the trend generally changed, and since 2012 the number of new cases and completed cases has been similar.

The *2023 Joint Report* includes a summary of the changes for the previous 20 years, which for this report is from 2004. In those 20 years, the average number of new cases each year has been approximately 417, which is significantly lower than the average number of new cases each year before 2000. The number of new cases reported in 2023 is about 27% lower than 2022 but is generally consistent with the past 20 years. The number of completed cases has remained steady for the past five years.

Notification of Groundwater Contamination

TWC, Section 26.408, requires TCEQ to inform private drinking water well owners of groundwater contamination that has the potential to affect their water wells. TCEQ has 30 days from the date a notice of groundwater contamination is received to notify well owners of the potential contamination and any possible adverse health effects associated with the contaminant of concern. GCDs located where the contamination is occurring are also notified. In November 2003, and in accordance with the statute, TGPC developed by rule, the form and content of TCEQ's notice.

During fiscal 2023 and 2024, TCEQ mailed 497 notices representing 46 cases of potential groundwater contamination to the owners of private drinking water wells.

Prevention of Pollution from Agricultural Chemicals

TWC, Section 26.407, requires TCEQ to develop any necessary management plans for agricultural chemicals, with the advice of TGPC. TCEQ with participation from TGPC in 2001 developed the [state PMP](#).¹³ This plan is a guide for the prevention of pesticide contamination of groundwater. The plan was developed as a joint effort of the former TGPC Agricultural Chemicals Subcommittee, now a task force within the GWI Subcommittee. Agricultural Chemicals Task Force (ACTF) status reports are provided at the quarterly subcommittee meetings.

¹³ [wayback.archive-it.org/414/20210904135754/https://www.tceq.texas.gov/assets/public/comm_exec/pubs/sfr/070_01.pdf](https://www.tceq.texas.gov/assets/public/comm_exec/pubs/sfr/070_01.pdf)

The PMP explains the general policies and regulatory and non-regulatory approaches the state will use to protect groundwater resources from pesticide contamination. The plan describes how the responsible agencies will coordinate while executing the PMP. It also provides specific responses and actions needed to protect groundwater. The PMP reflects the state's philosophy toward groundwater protection and recognizes the importance of agriculture to the state's economy. Much of TGPC's work on agricultural chemicals follows the PMP and is performed by the ACTF.

Currently, ACTF focuses on two areas of the PMP: (1) continued cooperative monitoring; and (2) identifying and providing outreach on BMPs in problem areas. Monitoring efforts have been achieved through TCEQ and TWDB cooperative sampling.

The 2023 cooperative monitoring effort succeeded in collecting 159 well and spring samples and 25 quality assurance samples for 184 atrazine and 96 2,4-D analyses. There were no significant atrazine or 2,4-D detections in the cooperative monitoring immunoassay samples. These results are consistent with the historical trend of no detections with an occasional low-level detection of atrazine or 2,4-D.

Results of the pesticide sampling of groundwater by the USGS for 2021-2023 and the 2023 cooperative monitoring results were entered into the Interagency Pesticide Database (IPD) in 2023. New totals for the IPD include 7,017 wells or springs, 15,736 samples, and 389,127 analytes. Also, TCEQ updated the U.S. EPA's online Pesticides of Interest Tracking System through 2023. The most recent update was initiated in December 2023.

TGPC-sponsored educational outreach activities included the TCEQ Public Drinking Water Conference in August 2023, the Texas Plant Protection Conference in December 2023, and the TCEQ Environmental Trade Fair in May 2023 and 2024. During these conferences, the PMP program was explained through the distribution of brochures and the display of various pesticide monitoring graphics, including maps of water wells monitored for pesticides in Texas.

Appendices

Appendix 1. Texas Groundwater Protection Committee Membership

Texas Commission on Environmental Quality (Chair):

Kelly Keel, Executive Director
MC-109; P.O. Box 13087; Austin, TX 78711-3087
Phone: 512-239-3900; Fax: 512-239-3939

Designated Chairperson:

Kelly Mills, P.G., Deputy Director
Office of Water, Water Quality Planning Division
MC-203; P.O. Box 13087; Austin, TX 78711-3087
Phone: 512-239-4512; Fax: 512-239-1414
E-mail: kelly.mills@tceq.texas.gov

Texas Water Development Board (Vice-Chair):

Bryan McMath, Executive Administrator
P.O. Box 13231; Austin, TX 78711-3231
Phone: 512-463-7847; Fax: 512-475-2053

Designated Vice-Chairperson:

Natalie Ballew, P.G., Director
Groundwater Division
P.O. Box 13231; Austin, TX 78711-3231
Phone: 512-463-2779; Fax: 512-936-0816
E-mail: natalie.ballew@twdb.texas.gov

Railroad Commission of Texas

Wei Wang, Executive Director
P.O. Box 12967; Austin, TX 78711-2967
Phone: 512-463-7158 / 877-228-5740
Fax: 512-463-7161

Designated Representative:

James Harcourt, P.G.
Site Remediation, Oil and Gas Division
P.O. Box 12967; Austin, TX 78711-2967
Phone: 512-463-2980; Fax: 512-463-2388
E-mail: james.harcourt@rrc.texas.gov

Texas State Soil and Water Conservation Board

Rex Isom, Executive Director
1497 Country View Lane; Temple, TX 76504
Phone: 254-773-2250 / 800-792-3485
Fax: 254-773-3311

Designated Representative:

T.J. Helton, Program Administrator
Nonpoint Source Management Program
1497 Country View Lane; Temple, TX 76504
Phone: 254-773-2250, ext. 234; Fax: 254-773-3311
E-mail: thelton@tsswcb.texas.gov

Texas Department of Agriculture

Terry Keel, Deputy Commissioner
P.O. Box 12847; Austin, TX 78711-2847
Phone: 512-463-1408; Fax: 888-223-8861

Designated Representative:

David Villarreal, Ph.D., Environmental Specialist
P.O. Box 12847; Austin, TX 78711-2847
Phone: 512-463-7481; Fax: 888-216-9834
E-mail: david.villarreal@texasagriculture.gov

Texas Department of State Health Services

Jennifer A. Shuford, MD, MPH, Commissioner
P.O. Box 149347; Austin, TX 78714-9347
Phone: (512) 776-7363; Fax: (512) 776-2477

Designated Representative:

Eric Lawrence, MS, Toxicologist
Health Assessment & Toxicology Program
PO Box 149347, MC-1964; Austin, TX 78714-9347
Phone: 512-776-6379; Fax: 512-776-7222
E-mail: Eric.Lawrence@dshs.texas.gov

Texas Department of Licensing and Regulation

David Gunn, Manager
Well Driller/Pump Installer/Abandoned Well Referral Program
PO Box 12157; Austin, TX 78711
Phone: 512-659-5037; Fax: 512-463-8616
E-mail: david.gunn@tdlr.texas.gov

Texas Alliance of Groundwater Districts

David Bailey, President, TAGD
Mid-East Texas Groundwater Conservation District
101 West Main, Suite B-22; Madisonville, TX 77864
Phone: 936-348-3212
david.bailey@mideasttexasgcd.com

Designated Representative:

David A. Van Dresar, General Manager
Fayette County GCD
255 Svoboda Lane, Room 115; La Grange, TX 78945
Phone: 979-968-3135; Fax: 979-968-3194
E-mail: david@fayettecountygroundwater.com

Texas A&M AgriLife Research

G. Cliff Lamb, Ph.D., Director
Mail Stop: 2142 TAMU; College Station, TX 77843
Phone: 979-314-8197

Designated Representative

T. Allen Berthold, Ph.D., Associate Director
Texas Water Resources Institute
2118 TAMU; College Station, TX 77843-2118
Phone: 979-314-2467; Fax: 979-845-0662
E-mail: aberthold@ag.tamu.edu

Bureau of Economic Geology of The University of Texas at Austin

Mark Shuster, Ph.D., Interim Director
University Station, Box X; Austin, TX 78713-8924
Phone: 512-471-7090; Fax: 512-471-0140

Designated Representative

Justin C. Thompson, Ph.D., Research Assistant Professor
University Station, Box X; Austin, TX 78713-8924
Phone: 512-471-0217; Fax: 512-471-0140
E-mail: justin.thompson@beg.texas.gov

Appendix 2. Selected TGPC Publications

Joint Groundwater Monitoring and Contamination Reports - 2020 to 2023. TCEQ publications SFR-056/20 - SFR-056/23 (2021 through 2024), www.tceq.texas.gov/groundwater/groundwater-planning-assessment/sfr-056-joint-groundwater-monitoring-contamination-report

Landowner's Guide to Plugging Abandoned Water Wells. TCEQ publication RG-347 (April 2021), www.tceq.texas.gov/downloads/groundwater/publications/landowners-guide-to-plugging-abandoned-water-wells-rg-347.pdf

Guía del Terrateniente para Tapar Pozos de Agua Abandonados (Landowner's Guide to Plugging Abandoned Water Wells, Spanish). TCEQ publication RG-347/esp (April 2021), www.tceq.texas.gov/downloads/groundwater/publications/guia-del-terratieniente-para-tapar-pozos-de-agua-abandonados-rg-347esp.pdf

Texas Groundwater Protection Committee. TCEQ publication GI-088 (December 2015), www.tceq.texas.gov/downloads/groundwater/publications/gi-088-texas-groundwater-protection-committee.pdf

Texas Groundwater Protection Strategy. TCEQ publication AS-188 (November 2018), www.tceq.texas.gov/downloads/groundwater/publications/as-188-texas-groundwater-protection-strategy.pdf

Texas State Management Plan for Prevention of Pesticide Contamination of Groundwater. TCEQ publication SFR-070 (January 2001), wayback.archive-it.org/414/20210904135754/https://www.tceq.texas.gov/assets/public/comm_exec/pubs/sfr/070_01.pdf

Drinking Water Problems Fact Sheets

Arsenic. AgriLife Extension publication (English) EL-5467 (December 2005) and (Spanish) EL-5467S (June 2006).

Benzene. AgriLife Extension publication (English) L-5513 / EL-5513 (April 2009).

MTBE. AgriLife Extension publication (English) L-5502 / EL-5502 (June 2008).

Nitrates. AgriLife Extension publication (English) EB-6184 (May 2006) and (Spanish) EB-6184S (May 2006).

Perchlorate. Texas AgriLife Extension Service publication (English) EL-5468 (November 2005) and (Spanish) EL-5468S (February 2006).

Radionuclides. AgriLife Extension publication (English) EB-6192 (July 2006) and (Spanish) EB- 6192S (November 2006).

Note: Find these publications at <https://agrillifelearn.tamu.edu/s/>.

On-site Wastewater Treatment Systems Fact Sheets

Graywater. AgriLife Extension publication (English) EB-6176 (October 2005).

Homeowner's Guide to Evaluating Service Contracts. AgriLife Extension publication (in English) B-6171 / EB-6171 (July 2005).

Understanding and Maintaining Your Septic System. AgriLife Extension publication (English) L-5491 / EL-5491 (March 2008).

Note: Find these publications at agrillifelearn.tamu.edu/s/.

Water Wells Fact Sheets

Capping of Water Wells for Future Use. AgriLife Extension publication (English) EL-5490 (August 2007).

Plugging Abandoned Water Wells. AgriLife Extension publication (English) B-6238 / EB-6238 (April 2010).

Note: Find these publications at agrillifelearn.tamu.edu/s/.

Pesticides Best Management Practices Trifold Brochure

Keep Pesticides Out of Texas Water Supplies - Best Management Practices to Prevent Pesticide Contamination. AgriLife Extension publication (English) L-5500 / EL-5500 (July 2008).

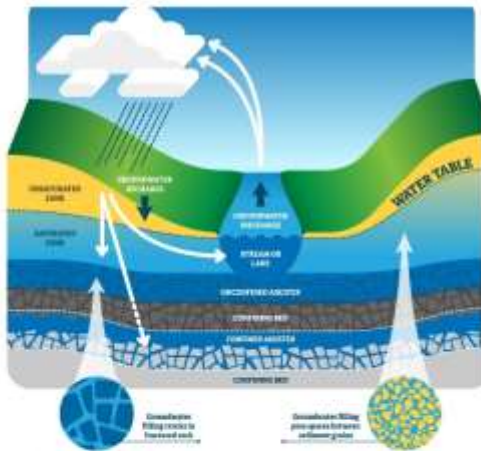
Note: Find this publication at agrillifelearn.tamu.edu/s/

National Groundwater Awareness Week

March 9-15, 2025

Groundwater is a precious resource in Texas that needs to be protected and preserved

Groundwater



- 95% of Texans depend on public drinking water supplies. 20% of that supply, 1.116 billion gallons per day, is from groundwater, serving over 5,916,368 Texans.
- There are 13,929 active public water supply wells in Texas ranging in depth from 12 to 5,400 feet.
- 9 major aquifers and 22 minor aquifers supply 55% of all the water used in the state
- 1,320,000 Texans rely on groundwater from their own wells for their drinking water and use 137 million gallons per day.
- The quality of Texas' groundwater is generally good, and after the required disinfection, meets the U.S. Environmental Protection Agency's safe drinking water standards without additional treatment.

NATIONWIDE, GROUNDWATER PROVIDES AN ESTIMATED:

- 25% of all freshwater withdrawals
- 64% of agricultural use (mostly for irrigation)
- 72% of the public water supply withdrawals
- 15% of drinking water for the rural population

IN TEXAS, GROUNDWATER PROVIDES AN ESTIMATED:

- 55% of all freshwater withdrawals
- 73% of agricultural use (mostly for irrigation)
- 25% of the public water supply withdrawals
- 49% of drinking water for the rural population

From the United States Geological Survey, the National Groundwater Association, the Texas Water Development Board, and the Texas Commission on Environmental Quality



FOR MORE INFORMATION ON GROUNDWATER ISSUES IN TEXAS, visit the Texas Groundwater Protection Committee's website at www.tgpc.texas.gov